

<b>Country/entity</b>	Papua New Guinea Bougainville
<b>Region</b>	Asia and Pacific
<b>Agreement name</b>	Memorandum of Understanding between Buka Community Leaders and the National Government Delegation
<b>Date</b>	5 Oct 1990
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

#### **Bougainville Conflict (1987 - 1998)**

The conflict on Bougainville, an island under the jurisdiction of Papua New Guinea (PNG), began in 1987 as a dispute over compensation for the use of land by Bougainville Copper Ltd, a an Australian subsidiary. The underlying issue of independence soon emerged and the conflict escalated between the government of PNG and the native islanders, in turn spearheaded by the Bougainville Revolutionary Army (BRA). Until fighting ended in 1998, an estimated 20,000 died in the conflict. Several pre-negotiation agreements culminated in an agreement to a 'permanent and irrevocable' ceasefire, and a framework for normalizing the PNG-Bourgainville relationship, which included elections.

Close

Bougainville Conflict (1987 - 1998)

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Bougainville: peace process
<b>Parties</b>	Hon. Fr. John Momis MP, Minsiter for Provincial Affairs; Hon. Bernard Narokobi MP, Attorney General; Sam Tulo, Leader of Delegation; James Togel, Deputy Leader of Delegation;
<b>Third parties</b>	-

<b>Description</b>	A short memorandum of understanding between the National Government and a delegation of Baku community leaders. Agreement sets out a range of measures designed to address conflict related issues facing the Baku community.
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<b>Agreement document</b>	<a href="#">PG_901005_MoUBukaCommunityLeaders.pdf (opens in new tab)</a>   <a href="#">Download PDF</a>
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## Groups

<b>Children/youth</b>	Groups→Children/youth→Rhetorical Page 1, 6. The Buka leaders further urged the government, among other things to: - ... (e) rehabilitate and gainfully employ youth
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.
<b>Racial/ethnic/ national group</b>	No specific mention.
<b>Religious groups</b>	No specific mention.
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.
<b>Refugees/displaced persons</b>	No specific mention.
<b>Social class</b>	No specific mention.

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## Gender

<b>Women, girls and gender</b>	No specific mention.
<b>Men and boys</b>	No specific mention.
<b>LGBTI</b>	No specific mention.
<b>Family</b>	No specific mention.

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**State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** Page 1,  
3. The Buka leaders totally rejected secession, but urged the National Government to grant more autonomy to the Province through the existing Constitutional framework.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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## Governance

**Political institutions (new or reformed)** Governance→Political institutions (new or reformed)→General references  
Page 1,  
6. The Buka leaders further urged the government, among other things to: -  
... (b) establish an interim administration to run the affairs of Buka;

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** No specific mention.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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## Power sharing

**Political power sharing** Power sharing→Political power sharing→General  
State level  
Page 2,  
6. The Buka leaders further urged the government, among other things to: -  
(a) appoint an additional member of Parliament to represent Buka in this crisis period;

**Territorial power sharing** Power sharing→Territorial power sharing→Autonomous regions  
Page 1,  
3. The Buka leaders totally rejected secession, but urged the National Government to grant more autonomy to the Province through the existing Constitutional framework.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

## **Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

**Mobility/access** No specific mention.

**Protection measures** No specific mention.

**Other** No specific mention.

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## **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** No specific mention.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** Page 2,  
8. The National Government delegation undertakes, within the legal, and constitutional powers and within the constraints of its financial resources to do all it can to restore government and business services to Buka and to the whole of Bougainville.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian rights or access** No specific mention.

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**Security sector**

**Security Guarantees**

Page 1, Untitled Preamble  
WHEREAS, on the 16th March 1990, following an agreement with the illegal BRA leadership, the National government withdrew all Security Forces on Bougainville; and ... AS A RESULT, the Buka people, out of desperation, sought the assistance of the Security Forces on 18/9/90 for safety and restoration of all government services;

Page 1,  
4. The Buka leaders in equal vigour rejected the BRA's 'reign of terror and fear', and strongly welcomed the presence of the National Government and the Security Forces.

Page 1,  
5. The Buka leaders highly commended the exemplary conduct of the Security Forces and urged their continued presence on Buka Island.

Page 1,  
6. The Buka leaders further urged the government, among other things to: -  
... (g) engage Buka personnel in the provision of security to the Island.

Page 2,  
9. The National Government delegation undertakes to continue to provide security to the people of Buka as apart of its constitutional obligations.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces**

Page 1,  
4. The Buka leaders in equal vigour rejected the BRA's 'reign of terror and fear', and strongly welcomed the presence of the National Government and the Security Forces.

Page 1,  
5. The Buka leaders highly commended the exemplary conduct of the Security Forces and urged their continued presence on Buka Island.

**DDR** No specific mention.

**Intelligence services** No specific mention.

<b>Parastatal/rebel and opposition group forces</b>	Page 1, Untitled Preamble WHEREAS, the Buka people have suffered atrocities and inhuman treatment at the hands of the outlawed BRA;
<b>Withdrawal of foreign forces</b>	No specific mention.
<b>Corruption</b>	No specific mention.
<b>Crime/organised crime</b>	No specific mention.
<b>Drugs</b>	No specific mention.
<b>Terrorism</b>	No specific mention.

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## **Transitional justice**

<b>Transitional justice general</b>	No specific mention.
<b>Amnesty/pardon</b>	Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 1, 6. The Buka leaders further urged the government, among other things to: - ... (f) consider giving amnesty or immunity to the members of the BRA who freely surrounded to the government;
<b>Courts</b>	No specific mention.
<b>Mechanism</b>	No specific mention.
<b>Prisoner release</b>	No specific mention.
<b>Vetting</b>	No specific mention.
<b>Victims</b>	Page 2, 6. The Buka leaders further urged the government, among other things to: - ... (d) undertake a programme of reconciliation, restoration of services and compensation to the victims of the crisis.
<b>Missing persons</b>	No specific mention.



**Reparations** Transitional justice→Reparations→Material reparations  
Page 2,  
6. The Buka leaders further urged the government, among other things to: -  
... (d) undertake a programme of reconciliation, restoration of services and  
compensation to the victims of the crisis.

**Reconciliation** Page 2,  
6. The Buka leaders further urged the government, among other things to: -  
... (d) undertake a programme of reconciliation, restoration of services and  
compensation to the victims of the crisis.

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/ similar** No specific mention.

**Enforcement mechanism** No specific mention.

**Related cases** No specific mention.

**Source** UN Peacemaker, available at [https://peacemaker.un.org/sites/peacemaker.un.org/files/901005\\_MoUBikaCommunityLeaders.pdf](https://peacemaker.un.org/sites/peacemaker.un.org/files/901005_MoUBikaCommunityLeaders.pdf) (Accessed on January 8, 2020; archived on WaybackMachine)

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