

Country/entity	Lebanon Syria
Region	Middle East and North Africa
Agreement name	Treaty for Brotherhood, Cooperation and Coordination
Date	22 May 1991
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Interstate/intrastate conflict(s) Arab-Israeli Conflicts (1948 -) This conflict involves Israelis and Palestinians over territory and belonging and has long historical antecedents. The agreements post-1990 are between the Palestinian Liberation Organisation (PLO) and Israel, with some supporting inter-state agreements (i.e. between Israel and Jordan). More recently the importance of the once dominating Palestinian Liberation Organisation (PLO) has diminished not in the least due to the effective disappearance of its left-wing members and the loss of the popularity of their political wing, Fatah. Hamas and other Islamic groups have attained significant relevance in Fatah's stead, with Hamas controlling the Gaza strip (from which Israel ultimately unilaterally withdrew (not coded as a peace agreement). Geo-political implications of the conflict have been considerable across the MENA region. Close Arab-Israeli Conflicts (1948 -)
Stage	Framework/substantive - partial
Conflict nature	Territory
Peace process	Lebanon-Syria conflict resolution process
Parties	Elias Haraoui, signed on behalf of the Lebanese Republic; Hafez al-Asad, signed on behalf of the Syrian Arab Republic.
Third parties	-
Description	Agreement lays out provisions for withdrawal of Syrian troops, as well as creating joint Syrian-Lebanese councils coordinating on Defense and Security, Economy and Foreign Affairs as well as the Supreme Council which is the forum for the executive for both heads of state. Conflict was to ignite again in 2005.

Agreement document	LB_SY_910522_Treaty Brotherhood Cooperation Coordination.pdf (opens in new tab) Download PDF
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Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)

Page 1, Article I

The two States shall endeavour to achieve the highest degree of cooperation and coordination in the political, economic, security, cultural, scientific and other fields for the benefit of both fraternal countries within the framework of their individual sovereignty and independence and so as to enable the two countries to use their political, economic and security potential to provide for their prosperity and stability, protect their regional and national security and broaden and strengthen their joint interests in confirmation of their fraternal relations and as a pledge of their common destiny.

Page 1, Article 3

The interdependence of the security of the two countries shall require that Lebanon shall not, under any circumstances, be made a source of threat to the security of Syria, or Syria to the security of Lebanon. Accordingly, Lebanon shall not afford passage or provide a base for any force, State or organization seeking to infringe upon its security or the security of Syria, and Syria, desiring to ensure the security, independence and unity of Lebanon and harmony among its citizens, shall not permit any action which threatens the security, independence or sovereignty of Lebanon.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution Governance→Constitution→Constitution affirmation/renewal
Page 3, Article 6
The following organs shall be set up to achieve the objectives of the present Treaty, and other organs may be created by decision of the Supreme Council referred to below:
1. The Supreme Council
... (d) The resolutions of the Supreme Council shall be binding and shall enter into force within the framework of the constitutional arrangements of each of the two States.
Governance→Constitution→Constitutional reform/making
Page 2, Article 4
After the institution of political reforms in constitutional form in accordance with the provisions of the Lebanese National Charter and on the expiry of the time-limits prescribed in the Charter, the Syrian and Lebanese Governments shall decide on the redeployment of Syrian forces in the region of the Bekaa and the entry to the Western Bekaa at Dahr el Baidar as far as the line Hammana-Mdairej-Ain Dara and, in case of need, at other points to be determined through the agency of a joint Syrian-Lebanese military commission, and agreement shall be reached between the two Governments concerning the determination of the size of the Syrian forces, the duration of their presence in the above-mentioned areas and the relationship between these forces and the authorities of the Lebanese State in the places where they are present.

Power sharing

Political power sharing

Power sharing→Political power sharing→Other State level

Page 2, Article 6

The following organs shall be set up to achieve the objectives of the present Treaty, and other organs may be created by decision of the Supreme Council referred to below:

1. The Supreme Council

... (c) The Supreme Council shall establish the general policy for coordination and cooperation between the two States in the political, economic, security, military and other fields and shall supervise their implementation and shall endorse the plans and resolutions adopted by the Follow-up and Coordination Board and by the Foreign Affairs Committee, the Economic and Social Committee, the Defence and Security Committee and any committee created subsequently.

... (d) The resolutions of the Supreme Council shall be binding and shall enter into force within the framework of the constitutional arrangements of each of the two States.

... (e) The Supreme Council shall determine the subjects on which the specialized committees shall be entitled to adopt decisions, which shall acquire executive force as soon as they have been promulgated by such committees, in accordance with the constitutional arrangements and principles of each of the two States or to the extent that they do not conflict with such arrangements and principles.

Territorial power sharing

No specific mention.

Economic power sharing

No specific mention.

Military power sharing

No specific mention.

Human rights and equality

Human rights/RoL general

No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation

Page 2, Article 5

The inter-Arab and international foreign policy of the two States shall be based on the following principles:

1. Syria and Lebanon, as Arab countries, are bound by the pact of the League of Arab States, by the Joint Defence and Economic Cooperation Treaty between the States of the Arab League and by all agreements ratified within the framework of the League. They are also Members of the United Nations and are bound by its Charter and are members of the Non-Aligned Movement;

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law Justice sector reform→Criminal justice and emergency law→Reform to specific laws
Page 4-5, Final provisions
... 3. Each of the two States undertakes to abrogate laws and arrangements which are not in accordance with this Treaty to the extent that such action is not incompatible with the constitutional provisions of the two States.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

**Development or
socio-economic
reconstruction**

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development

Page 1, Article 2

The two States shall endeavour to achieve cooperation and coordination between them in the fields of the economy, agriculture, industry, commerce, transport and communications and customs, to set up joint projects and to coordinate development plans.

National economic plan

Page 1, Article 2

The two States shall endeavour to achieve cooperation and coordination between them in the fields of the economy, agriculture, industry, commerce, transport and communications and customs, to set up joint projects and to coordinate development plans.

Page 3, Article 6

The following organs shall be set up to achieve the objectives of the present Treaty, and other organs may be created by decision of the Supreme Council referred to below:

2. Follow-up and Coordination Board

The Follow-up and Coordination Board shall comprise the Prime Ministers of the two countries and a number of ministers concerned with relations between them, and it shall be entrusted with the following functions:

- (a) Following up the implementation of the decisions of the Supreme Council and forwarding to the Council reports on the stages of implementation;
- (b) Coordinating the recommendations and decisions of the specialized committees and forwarding the proposals to the Supreme Council;
- (c) Convening meetings as necessary with the specialized committees;
- (d) The Board shall meet every six months and whenever necessary at a place to be agreed.

3. Foreign Affairs Committee

- (a) The Foreign Affairs Committee shall comprise the Ministers for Foreign Affairs of the two countries.
- (b) The Foreign Affairs Committee shall meet once every two months and whenever necessary in each of the two States alternately.
- (c) The Foreign Affairs Committee shall endeavour to coordinate the foreign policies of the two States in their relations with all other States and also to coordinate their activities and positions in inter-Arab and international organizations and shall for that purpose prepare plans for adoption by the Supreme Council.

Page 4, 4. Economic and Social Committee

- (a) The Economic and Social Committee shall comprise the ministers responsible in the two States for the economic and social sectors.
- (b) The Economic and Social Committee shall meet once every two months and whenever necessary in each of the two States alternately.
- (c) The mandate of the Economic and Social Committee shall be to endeavour to achieve the economic and social coordination of the two States and to prepare recommendations to that end.
- (d) The recommendations adopted by the Economic and Social Committee shall become effective after endorsement by the Supreme Council, subject to the constitutional principles of each of the two States.

Page 4-5, Final provisions

- 1. Special agreements shall be concluded between the two countries in the fields covered by the present Treaty, such as the economic, security, defence and other fields, in accordance with the constitutional principles of each of the two countries, and shall be regarded as an integral part of this Treaty.

Natural resources

No specific mention.

International funds No specific mention.

Business Page 1, Article 2
The two States shall endeavour to achieve cooperation and coordination between them in the fields of the economy, agriculture, industry, commerce, transport and communications and customs, to set up joint projects and to coordinate development plans.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Promotion
Page 1, Article I
The two States shall endeavour to achieve the highest degree of cooperation and coordination in the political, economic, security, cultural, scientific and other fields for the benefit of both fraternal countries within the framework of their individual sovereignty and independence and so as to enable the two countries to use their political, economic and security potential to provide for their prosperity and stability, protect their regional and national security and broaden and strengthen their joint interests in confirmation of their fraternal relations and as a pledge of their common destiny.
Land, property and environment→Cultural heritage→Other
Page 1, The Syrian Arab Republic and the Lebanese Republic, untitled preamble,
On the basis of the distinctive fraternal ties that link them and that draw their strength from their roots of kinship, history, common affiliation, joint destiny and shared interests,

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security Guarantees

Page 1, The Syrian Arab Republic and the Lebanese Republic,

On the basis of the distinctive fraternal ties that link them and that draw their strength from their roots of kinship, history, common affiliation, joint destiny and shared interests,

In the belief that the attainment of the fullest cooperation and coordination will serve their interests and provide means of ensuring their development and progress and of safeguarding their regional and national security, that it will promote their prosperity and stability and will enable them to cope with all regional and international developments, and that it will meet the aspirations of the peoples of the two countries in compliance with the Lebanese National Charter approved by the National Assembly on 5 November 1989,

Page 1, Article I

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Page 2, Article 5

The inter-Arab and international foreign policy of the two States shall be based on the following principles:

... 3. Each of them shall support the other in matters pertaining to its security and national interests in accordance with the provisions of the present Treaty.

Page 2, Article 6

The following organs shall be set up to achieve the objectives of the present Treaty, and other organs may be created by decision of the Supreme Council referred to below:

1. The Supreme Council

... (c) The Supreme Council shall establish the general policy for coordination and cooperation between the two States in the political, economic, security, military and other fields and shall supervise their implementation and shall endorse the plans and resolutions adopted by the Follow-up and Coordination Board and by the Foreign Affairs Committee, the Economic and Social Committee, the Defence and Security Committee and any committee created subsequently.

Page 4, 5. Defence and Security Committee

(a) The Defence and Security Committee shall comprise the Ministers of Defence and the Ministers of the Interior of the two States.

(b) The mandate of the Defence and Security Committee shall be to study means of ensuring the maintenance of security in the two States and to propose joint measures to withstand any aggression or threat to their regional security or to counter any unrest prejudicial to the internal security of either State.

Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	<p>Page 2, Article 4</p> <p>After the institution of political reforms in constitutional form in accordance with the provisions of the Lebanese National Charter and on the expiry of the time-limits prescribed in the Charter, the Syrian and Lebanese Governments shall decide on the redeployment of Syrian forces in the region of the Bekaa and the entry to the Western Bekaa at Dahr el Baidar as far as the line Hammana-Mdairej-Ain Dara and, in case of need, at other points to be determined through the agency of a joint Syrian-Lebanese military commission, and agreement shall be reached between the two Governments concerning the determination of the size of the Syrian forces, the duration of their presence in the above-mentioned areas and the relationship between these forces and the authorities of the Lebanese State in the places where they are present.</p>
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.

Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
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Other international signatory	No specific mention.
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Referendum for agreement	No specific mention.
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International mission/force/similar	No specific mention.
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Enforcement mechanism	<p>Page 4, 6. General Secretariat</p> <p>(a) A General Secretariat shall be established to follow up the implementation of the provisions of this Treaty.</p> <p>(b) The General Secretariat shall be headed by a Secretary-General who shall be appointed by decision of the Supreme Council.</p> <p>(c) The headquarters, mandate, staff and budget of the General Secretariat shall be determined by decision of the Supreme Council.</p>
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Related cases	No specific mention.
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Source	Peacemaker, http://peacemaker.un.org/sites/peacemaker.un.org/files/LB-SY_910522_TreatyBrotherhoodCooperationCoordination.pdf
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