

Country/entity	Comoros Anjouan
Region	Africa (excl MENA)
Agreement name	Addis Ababa Agreement
Date	13 Dec 1997
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Anjouan Crisis (1997 - 2008)

The two islands of Anjouan and Mohéli seceded from the Comoros in 1997, with Anjouan unilaterally declaring independence. In the aftermath of this declaration, political infighting emerged and several coup attempts in Anjouan took place. In 2001, a junta led by Mohamed Bacar was able to consolidate power and he began negotiations with the Comoros. These negotiations resulted in the establishment of a renewed Union of the Comoros with a peace agreement constitution. After the end of his formal term, Bacar launched another coup against his successor, declaring independence again in July 2007. In February 2008, the Comoros army, supported by France and members of the African Union, invaded the island and forced Bacar to leave and the declaration of independence to be withdrawn.

Close
Anjouan Crisis (1997 - 2008)

Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Comoros-Anjouan islands peace process

Parties

The Comorian parties (the Government, Anjouan, Moheli and Grande Comore, and the Opposition: Forum/Federation/PRC and National Union for Development/National Front for Justice)

For the delegation of Ndzuwani (Anjouan):
Ali MOUMINE

For the delegation of Mwali (Moheli):
Mohamed FAZUL

For the delegation of Ngazidja (Grande Comore):
Ali Abdou EL ANIOU

For the delegation of the Opposition
Forum/Federation/PRC:
Moustoifa Said CHEIKH Mohamed Said MCHANGAMA

For the delegation of the National Union for Development/
National Front for Justice:
Ahmed Elarif HAMIDI Tolbrane HOUMADI

For the delegation of the Government: Mouzaoir ABDALLAH

Third parties

- (a) The member States of the Central Organ of the OAU Mechanism for Conflict Prevention, Management and Resolution (Zimbabwe, Cameroon, Burkina Faso);
- (b) The countries of the region (Kenya, Madagascar, Mauritius, Mozambique, Seychelles, South Africa and the United Republic of Tanzania);
- (c) The permanent members of the Security Council (China, France, the Russian Federation, the United Kingdom of Great Britain and Northern Ireland and the United States of America);
- (d) the League of Arab States;
- (e) The United Nations;
- (f) The European Union.

Signatories
For the Organization of African Unity:
Ambassador Pierre L. YERE Special Envoy of the Secretary-General of OAU to the Comoros

Description

Through this agreement, parties (1) request the establishment of an international commission of inquiry for crimes committed during the crisis; (2) call for an Inter-Island Comorian Conference with a view to defining a new institutional framework meeting the legitimate aspirations of the Comorians; (3) and agree to establish a commission in charge of implementing the Agreement.

Agreement document

[KM_971213_AddisAbabaAgreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 1, Article 3:
The Comorian parties agreed to hold, as soon as possible, under the auspices of OAU and according to the format of the Addis Ababa International Conference, an Inter-Island Comorian Conference with a view to defining a new institutional framework meeting the legitimate aspirations of the Comorians. In this regard, the Comorian parties noted the firm position expressed by OAU, the United Nations, the League of Arab States and the European Union on the unity and territorial integrity of the Comoros.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

**Traditional/
religious leaders** No specific mention.

**Public
administration** No specific mention.

Constitution No specific mention.

Power sharing

**Political power
sharing** No specific mention.

**Territorial power
sharing** No specific mention.

**Economic power
sharing** No specific mention.

**Military power
sharing** No specific mention.

Human rights and equality

**Human rights/RoL
general** No specific mention.

Bill of rights/similar No specific mention.

**Treaty
incorporation** No specific mention.

**Civil and political
rights** No specific mention.

**Socio-economic
rights** No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

**Detention
procedures** No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds Page 2, Article 6:

The Comorian parties took note with satisfaction of the decision of OAU, in cooperation with the international community, particularly the United Nations, the League of Arab States and the European Union, to convene a round table of donors with a view to mobilizing international assistance for the development of the Comoros. In the meantime, they appeal for urgent assistance to the Comoros.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

**Intelligence
services** No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism Page 1, Article 2:
The Comorian parties pondered the situation existing in their country, particularly the crisis in Anjouan and Moheli. In that regard, they deeply regretted the military actions carried out in the two islands of Anjouan and Moheli, as well as the loss of human lives, injuries and destruction of property. Consequently, they requested the establishment of an international commission of inquiry, which would be requested to identify the responsibilities, evaluate the damage caused on the two islands during the crisis and propose measures likely to enable the victims to obtain the necessary compensation.

Prisoner release No specific mention.

Vetting No specific mention.

Victims Page 1, Article 2:
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Missing persons No specific mention.

Reparations Transitional justice→Reparations→Material reparations
Page 1, Article 2:
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Reconciliation No specific mention.

Implementation

UN signatory With the participation of official observers, representing: ... (e) The United Nations

Other international signatory (a) The member States of the Central Organ of the OAU Mechanism for Conflict Prevention, Management and Resolution (Zimbabwe, Cameroon, Burkina Faso);
(b) The countries of the region (Kenya, Madagascar, Mauritius, Mozambique, Seychelles, South Africa and the United Republic of Tanzania);
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(d) the League of Arab States;
(e) The United Nations;
(f) The European Union.

Signatories:

For the Organization of African Unity:

Ambassador Pierre L. YERE Special Envoy of the Secretary-General of OAU to the Comoros

Referendum for agreement No specific mention.

International mission/force/similar

Page 1, Article 3:

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Page 2, Article 5:

The Comorian parties agreed to establish a commission in charge of implementing the Agreement, comprising the representatives of all the Comorian parties to the International Conference and chaired by OAU.

Page 2, Article 6:

The Comorian parties took note with satisfaction of the decision of OAU, in cooperation with the international community, particularly the United Nations, the League of Arab States and the European Union, to convene a round table of donors with a view to mobilizing international assistance for the development of the Comoros. In the meantime, they appeal for urgent assistance to the Comoros.

Enforcement mechanism

Page 2, Article 5:

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