Country/entity	Togo
Region	Africa (excl MENA)
Agreement name	Dialogue Inter-Togolais: Accord Politique Global
Date	20 Aug 2006
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Togolese Conflicts (1946 -)

Since gaining its independence from France in 1960, Togo was ruled by various authoritarian regimes that at times harshly suppressed any political opposition. Although opposition parties were legalised and a democratic constitution introduced in the early 1990s, election tampering and the suppression of opposition under the rule of the military commander Gnassingbe Eyadema remained common. Protests over rigged elections lead to the killing of hundreds in 1998, resulting in several internationally backed mediation efforts. After Gnassingbe Eyadema died after 38 years of rule in 2005, his son Faure Gnassingbe took over and re-won the presidency in questionably free elections shortly thereafter.
Close
Togolese Conflicts (1946 -
)

Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Togo peace process
Parties	For the Dialogue Bureau; Mr. Yawovi AGBOYIBO; For CAR; Mr. Gahoun HEGBOR 2028 For the CDPA; Mr. Leopold GNININVI 2028 For the CPP; Mr. Jean-Lucien SAVI de TOVE For the GF2D; Md. Akouavi Celestine AIDAM 2028 For the Government; Mr. Kokou Biossey TOZOUN For the PDR; Mr. K. Lardia Henri KOLANI2028 For the REFAMP/T; Md. A. Larba Maria APOUDJAK For the RPT; Mr. Fambare Ouattara NATCHABA For the UFC; Mr. Eric ARMERDING

Third parties	The Facilitator; Mr. Blaise COMPAORE, President of Burkina Faso "representatives of the European Union (EU) and the Economic Community of West Africa (Communauté Économique de l'Afrique de Ouest, CEDEAO) as observers"
Description	This agreement is a proposal/call by the signing parties to the president of Togo to establish a national unity government to restore peace and trust, and the organisation (principles, modalities and institutions) of the legislative elections. It also covers national reconciliation more generally and constitutional and institutional reforms necessary for the consolidation of democracy, the state of law and good governance. They make recommendations in relation to a number of topics. Annex 1 is on the Commission Electorale Nationale Independante (CENI) of which the two civil society organisations signatories of the agreement will be members. Annex 2 is on the roadmap for the national unity government. It includes its special tasks. Annex 3 is on the principles for behaviour of the parties during the elections.

Agreement document	TG_060820_Dialogue Inter-Togolais Accord Politique Globale.pdf (opens in new tab) | Download PDF
Agreement document (original language)	TG_060820_Dialogue Inter-togolais, Accord Politique global_FR.pdf (opens in new tab)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	Groups→Racial/ethnic/national group→Rhetorical Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... · undertake to work to preserve peace, social harmony and national unity, by recognising the diversity of political options and opinions and rejecting violence in any form. Relations between the concerned parties must involve mutual respect and the renunciation of any behaviour likely to endanger peaceful elections. The debates and political discourse shall be limited to a healthy emulation of ideas, a critique of political programmes and to suggestions designed to improve democratic governance and promote development. They should not be concerned with people's private lives, nor their religious, social, regional or ethnic allegiances.

Religious groups	Groups→Religious groups→Rhetorical Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... · undertake to work to preserve peace, social harmony and national unity, by recognising the diversity of political options and opinions and rejecting violence in any form. Relations between the concerned parties must involve mutual respect and the renunciation of any behaviour likely to endanger peaceful elections. The debates and political discourse shall be limited to a healthy emulation of ideas, a critique of political programmes and to suggestions designed to improve democratic governance and promote development. They should not be concerned with people's private lives, nor their religious, social, regional or ethnic allegiances.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Substantive Page 7, II – Measures relating to security, human rights, refugees and displaced persons ... 2.3 - The case of refugees and of displaced persons 2.3.1 – The Parties to the Dialogue, conscious of the need to create a reassuring political and institutional environment for refugees and displaced persons, agree on the urgent need to take all necessary measures to encourage the return and reinsertion of displaced persons. 2.3.2 - The Parties to the Dialogue agree to establish an hoc committee to support the work of the High Commissariat in Charge of Repatriated Persons and Humanitarian Action, in its mission of organising and coordinating the process of repatriating and reinserting refugees and displaced persons. This committee shall contact the refugees in their countries of refuge, in order to assess ways and means of speeding up their return. Page 13, Annex II, Route map for the Government of National Unity Apart from its normal constitutional remit the Government's priority task shall be: ... · take measures to accelerate the repatriation and reinsertion of refugees and displaced persons;
Social class	Groups→Social class→Rhetorical Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... · undertake to work to preserve peace, social harmony and national unity, by recognising the diversity of political options and opinions and rejecting violence in any form. Relations between the concerned parties must involve mutual respect and the renunciation of any behaviour likely to endanger peaceful elections. The debates and political discourse shall be limited to a healthy emulation of ideas, a critique of political programmes and to suggestions designed to improve democratic governance and promote development. They should not be concerned with people's private lives, nor their religious, social, regional or ethnic allegiances.

Gender

Women, girls and gender

Page 2, Untitled Preamble,
In accordance with the twenty-two (22) commitments adopted on April 14, 2004, by the Government of the Togolese Republic, following consultations with the European Union with the aim of consolidating democracy, national reconciliation and social peace, the Togolese People's Assembly (le Rassemblement du Peuple Togolaise, RPT), and five (5) parties of the traditional opposition: the Action Committee for Renewal (la Comité d'Action pour le Renouveau, CAR), the Democratic Convention of African People (la Convention Démocratique des Peuples Africaines, CDPA), the Panafrican Patriotic Convention (la Convention Patriotique Panafricaine, CPP), the Party for Democracy and Renewal (le Parti pour la Démocratie et le Renouveau, PDR), the Union of Forces for Change (l'Union des Forces de Changement, UFC), the Government, and two civil society organisations: the Group for Reflexion and Action on Women, Democracy and Development, (le Groupe de Réflexion et d'Action Femme, GF2D), and the African Female Ministers and Parliamentarians Network, REFAMP/T), met at Lomé from April 21 to July 26, 2006, within the framework of a National Dialogue.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2 - These elections shall take place in accordance with the regulations agreed by consensus within the electoral framework regarding the following points:
... - quota of female candidates;

Page 5, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.11 – Quota of female candidates
The Parties to the Dialogue shall work to ensure equitable representation of women in the electoral process and in national political life.
With a view to this they encourage the political parties to impose a minimum number of female candidates at the elections.

Page 5, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.13 – Financing of political parties
... The Government shall decide on measures to encourage women to participate in political life.

Page 11, Annex Remit, composition and sub-divisions of CEM
... These principles and experience foresee the following:
... This revision shall comply with the following commitments:
... ii) In light of the next legislative elections to be organised in accordance with the 22 commitments, CENI shall be made up of 19 members nominated as follows:
... · 2 by civil society, of which one for each of the 2 organisations participating in the National Dialogue (GF2D and REFAMP/T);

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to take measures to encourage women to participate in political life;

Men and boys

No specific mention.

LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	Page 8, IV Forming a Government of National Unity 4.1 All the Parties to the Dialogue accept the principle of forming a Government of National Unity. They propose that the President of the Republic shall form a Government of National Unity open to all political parties and to civil society, in a spirit of national reconciliation and mutual confidence, in order to consolidate the peace process. Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... · undertake to work to preserve peace, social harmony and national unity, by recognising the diversity of political options and opinions and rejecting violence in any form. Relations between the concerned parties must involve mutual respect and the renunciation of any behaviour likely to endanger peaceful elections. The debates and political discourse shall be limited to a healthy emulation of ideas, a critique of political programmes and to suggestions designed to improve democratic governance and promote development. They should not be concerned with people's private lives, nor their religious, social, regional or ethnic allegiances.
State configuration	Page 2, Untitled Preamble, ... In concluding frank and brotherly discussions, the parties to the National Togolese Dialogue confirmed their political wish to work towards a definitive solution to the crisis. Hence, they agreed to propose to the President of the Togolese Republic that a National Unity Government be established in order to restore peace, harmony and mutual confidence and to organise fair and legislative elections, acceptable to all.
Self determination	No specific mention.
Referendum	Page 11, Annex Remit, composition and sub-divisions of CEM ... These principles and experience foresee the following: ... This revision shall comply with the following commitments: i) CENI shall be re-established for the purpose of organising and supervising elections and referenda. Where it so requests, it shall be assisted by the Administration and other State services. The legislative and regulatory texts, shall specify on an advisory basis, cases where the assistance of the Administration is essential;
State symbols	No specific mention.
Independence/ secession	No specific mention.

Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→General references
Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.1 - Given the defining role of the National Assembly in establishing the credibility of democratic institutions, the pursuit of constitutional reform and in embedding the law, the parties undertake to create the conditions needed for free, open and transparent elections.

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.2.4 Breakdown of electoral constituencies
Pending a new electoral breakdown based on a general population census, the Parties to the National Dialogue agree to abide by the current electoral and administrative constituencies and by a National Assembly of eighty one (81) deputies.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
... 2.1.5 - The Parties to the Dialogue agree that an alert mechanism shall be established at the national level in order to provide security for the activities of political parties and the electoral process. This mechanism shall consist of representatives of the political parties, the administrative authorities and the security forces. It shall have decentralised organs of similar composition in the Commune of Lomé and in other Prefectures.

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
3.1... These reforms shall address the following questions of national interest:
· the proper functioning of republican institutions;

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
... 3.2 The Parties to the National Dialogue commit the Government to studying the proposals for constitutional reform, the designation of the Prime Minister's prerogatives, the conditions of eligibility for the President of the Republic, the duration of the presidential mandate, the institution of the Senate, and the reform of the Constitutional Court.

Page 8, IV Forming a Government of National Unity
4.1 All the Parties to the Dialogue accept the principle of forming a Government of National Unity.
They propose that the President of the Republic shall form a Government of National Unity open to all political parties and to civil society, in a spirit of national reconciliation and mutual confidence, in order to consolidate the peace process.

Page 9, IV Forming a Government of National Unity
4.2 The work of the Government of National Unity shall proceed within the framework of a roadmap whose fundamental aspects are defined in Annex II.

Page 9, V Final Provisions
5.1 – The Parties to the Dialogue agree that a permanent framework for dialogue and agreement on subjects of national interest.
The Government of National Unity shall establish the remit, composition and working methods of this framework.

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:

Elections

Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.1 - Given the defining role of the National Assembly in establishing the credibility of democratic institutions, the pursuit of constitutional reform and in embedding the law, the parties undertake to create the conditions needed for free, open and transparent elections.

Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2 - These elections shall take place in accordance with the regulations agreed by consensus within the electoral framework regarding the following points:
- remit, composition and sub-divisions of the National Independent Electoral Commission (la Commission Electorale Indépendente, CENI);

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2 - These elections shall take place in accordance with the regulations agreed by consensus within the electoral framework regarding the following points:
- conditions of eligibility;
- voting system;
- breakdown of electoral constituencies;
... - polling cards;
- observation of elections;
- regulation of electoral disputes;
- equitable access by the parties and candidates to the State;

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.2.1 - Remit, composition and sub-divisions of CENI
The Parties to the Dialogue agree that the organisation of transparent, fair and equitable elections will be entrusted to the Independent National Electoral Commission (Commission Electorale Indépendente, CENI) whose remit, membership and sub-divisions are described in annex.
CENI will be supported and assisted by the Administration.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.2 - Conditions of eligibility
All Parties to the Dialogue recognise the need to make any necessary changes to the present electoral framework in order to guarantee a free, democratic and transparent electoral process, open to every Togolese citizen.
In this regard they have agreed that the regulations regarding duration of residency and the requirement to present a notified copy of the deed of renunciation of any foreign nationality to which the candidate may be entitled, be waived for the next legislative elections.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.3 – Voting system
The parties to the National Dialogue shall invite the National Government to study and select one of the two voting systems below, either of which would ensure free, democratic and transparent elections, leading to better representation of the political forces in the National Assembly.
· Proportional list vote based on the highest average rule or the largest remainder rule, with the prefecture as the electoral constituency;

Electoral commission

Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2 - These elections shall take place in accordance with the regulations agreed by consensus within the electoral framework regarding the following points:
- remit, composition and sub-divisions of the National Independent Electoral Commission (la Commission Electorale Indépendente, CENI);

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.2.1 - Remit, composition and sub-divisions of CENI
The Parties to the Dialogue agree that the organisation of transparent, fair and equitable elections will be entrusted to the Independent National Electoral Commission (Commission Electorale Indépendente, CENI) whose remit, membership and sub-divisions are described in annex.
CENI will be supported and assisted by the Administration.

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.8 – Observation of elections
The Parties to the Dialogue agree to the presence of national and international observers at all stages of the electoral process, to attest to the regularity of the vote, as well as conditions of transparency and security. All observers shall comply with the accreditation criteria defined by CENI.
In addition they agree that a multidisciplinary alert mechanism shall be put in place composed of civilian and military experts, for specific questions of security relating to electoral operations.

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.9 – Regulation of electoral disputes
With regard to regulation of electoral disputes, the Parties to the National Dialogue agree that:
... b) the CENI sub-committee in charge of electoral disputes shall be abolished; where registrations in the electoral lists or the distribution of polling cards is contested, the complaint shall be submitted to the Local Independent Electoral Commission (la Commission Electorale Locale Indépendante, CELI);

Page 11, Annex Remit, composition and sub-divisions of CEM
Based on experience of previous elections, and in accordance with commitment 1.3, the Parties to the Dialogue have reaffirmed their agreement to adhere to the principles and experience of the Lomé Framework Agreement, concerning the remit, composition and sub-divisions of CENI.
These principles and experience foresee the following:
· An Independent National Electoral Commission (CENI), tasked with organising and supervising elections and referenda in liaison with the Ministry of the Interior shall be set up;

Page 11, Annex Remit, composition and sub-divisions of CEM
Based on experience of previous elections, and in accordance with commitment 1.3, the Parties to the Dialogue have reaffirmed their agreement to adhere to the principles and experience of the Lomé Framework Agreement, concerning the remit, composition and sub-divisions of CENI.
These principles and experience foresee the following:
· It [the Independent National Electoral Commission] shall be composed equally of representatives from the presidential group, the opposition parties and civil society;

Political parties reform

Governance→Political parties reform→Other political parties reform
Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2 - These elections shall take place in accordance with the regulations agreed by consensus within the electoral framework regarding the following points:
... - financing of political parties.

Page 5, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.13 – Financing of political parties
The Parties to the Dialogue agree that the State shall finance the activities of political parties. To this end they refer to the provisions of article 18, paragraph 2 of Law 91-4 of April 12, 1991, which stipulates that “political parties shall benefit from State financial assistance. This shall be provided to political parties with at least 5% of votes at the national level in the legislative elections”.

Page 9, V Final Provisions
... 5.3 The Parties to the Dialogue shall elaborate a Code of Good Conduct for the attention of the political parties, civil society and the media, the subject of Annex III.

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government’s priority task shall be:
... · to define the financing system for political parties;

Civil society

Page 2, Untitled Preamble,
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Page 5, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.10 Equitable access for candidates and parties
The Parties to the Dialogue agree on the principle of equal access of the parties, the candidates and civil society to the State media. They acknowledge the effort already made in the State media sector and hope that these shall be continued and consolidated.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
... 2.2 – The question of impunity
... 2.2.2 – They agree that all the living forces of the country, in particular the political parties and civil society organisations, must actively work to eradicate it [violence].

Page 8, IV Forming a Government of National Unity
4.1 All the Parties to the Dialogue accept the principle of forming a Government of National Unity.
They propose that the President of the Republic shall form a Government of National Unity open to all political parties and to civil society, in a spirit of national reconciliation and mutual confidence, in order to consolidate the peace process.

Page 9, V Final Provisions
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These principles and experience foresee the following:
· It [the Independent National Electoral Commission] shall be composed equally of representatives from the presidential group, the opposition parties and civil society;

Page 11, Annex Remit, composition and sub-divisions of CEM
... These principles and experience foresee the following:
... This revision shall comply with the following commitments:
... ii) In light of the next legislative elections to be organised in accordance with the 22 commitments, CENI shall be made up of 19 members nominated as follows:
... · 2 by civil society, of which one for each of the 2 organisations participating in the

Traditional/ religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	Governance→Constitution→Constitutional reform/making Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process 1.1 - Given the defining role of the National Assembly in establishing the credibility of democratic institutions, the pursuit of constitutional reform and in embedding the law, the parties undertake to create the conditions needed for free, open and transparent elections. Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance ... 3.2 The Parties to the National Dialogue commit the Government to studying the proposals for constitutional reform, the designation of the Prime Minister's prerogatives, the conditions of eligibility for the President of the Republic, the duration of the presidential mandate, the institution of the Senate, and the reform of the Constitutional Court.

Power sharing

Political power sharing

Power sharing→Political power sharing→General
State level
State-level power-sharing is provided for:

Page 9,
IV Forming a Government of National Unity
4.1 All the Parties to the Dialogue accept the principle of forming a Government of National Unity.

They propose that the President of the Republic shall form a Government of National Unity open to all political parties and to civil society, in a spirit of national reconciliation and mutual confidence, in order to consolidate the peace process.

4.2 The work of the Government of National Unity shall proceed within the framework of a roadmap whose fundamental aspects are defined in Annex II
Power sharing→Political power sharing→Other proportionality
State level
Page 11, Annex Remit, composition and sub-divisions of CEM
Based on experience of previous elections, and in accordance with commitment 1.3, the Parties to the Dialogue have reaffirmed their agreement to adhere to the principles and experience of the Lomé Framework Agreement, concerning the remit, composition and sub-divisions of CENI.
These principles and experience foresee the following:
· It [the Independent National Electoral Commission] shall be composed equally of representatives from the presidential group, the opposition parties and civil society;

Page 11, Annex Remit, composition and sub-divisions of CEM
... These principles and experience foresee the following:
... This revision shall comply with the following commitments:
... ii) In light of the next legislative elections to be organised in accordance with the 22 commitments, CENI shall be made up of 19 members nominated as follows:
· 5 by the presidential group
· 10 by the 5 other signatory parties to the Lomé Framework Convention (CAR,CDPA, CPP, PDR, UFC), 2 for each signatory;
· 2 by civil society, of which one for each of the 2 organisations participating in the National Dialogue (GF2D and REFAMP/T);
· 2 by the Government (without voting entitlement).
CENI shall elect its Chair and other members of the Office.
The elected Chair shall be appointed by decree in the Council of Ministers.
The Parties to the Dialogue agree that CENI shall adopt its internal regulations by consensus.

Page 12, Annex Remit, composition and sub-divisions of CEM
... iii) The sub-divisions of CENI shall be streamlined and made up as follows:
a) The Local Independent Electoral Commissions (CELI):
9 members of which:
· 1 Magistrate, as Chair;
· 1 nominated by the Government (with no voting rights);
· 2 nominated by the presidential group (RPT);
· 5 nominated by the 5 other signatory parties to the Lomé Framework Convention (CAR, CDPA, CPP, PDR, UFC), 1 for each signatory. Members of each of the CELI offices other than the Chair, shall be elected by their peers. Each CELI shall be assisted by a technical committee to carry out its tasks.
b) Polling stations:
7 members appointed as follows:

Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance 3.1 The Parties to the Dialogue shall pursue all the reforms needed to consolidate democracy, the rule of law and good governance. Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance 3.1... These reforms shall address the following questions of national interest: ... · respect for human rights; Page 13, Annex II, Route map for the Government of National Unity Apart from its normal constitutional remit the Government's priority task shall be: ... · to implement the twenty-two commitments made by the Togolese Government with the European Union [includes human rights commitments]; Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... Journalists must refrain from any partisan or malicious treatment or proposals regarding candidates, political parties and their programmes, and any denigration of the political parties and candidates. In adhering to the code of good conduct the parties reaffirm their confidence in the Togolese people, in whom sovereignty ultimately lies, who aspire to a democracy which is respectful of public liberties and the fundamental rights of human beings.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.

Democracy

Page 2, Untitled Preamble,
In accordance with the twenty-two (22) commitments adopted on April 14, 2004, by the Government of the Togolese Republic, following consultations with the European Union with the aim of consolidating democracy, national reconciliation and social peace, the Togolese People's Assembly (le Rassemblement du Peuple Togolaise, RPT), and five (5) parties of the traditional opposition: the Action Committee for Renewal (la Comité d'Action pour le Renouveau, CAR), the Democratic Convention of African People (la Convention Démocratique des Peuples Africaines, CDPA), the Panafrican Patriotic Convention (la Convention Patriotique Panafricaine, CPP), the Party for Democracy and Renewal (le Parti pour la Démocratie et le Renouveau, PDR), the Union of Forces for Change (l'Union des Forces de Changement, UFC), the Government, and two civil society organisations: the Group for Reflexion and Action on Women, Democracy and Development, (le Groupe de Réflexion et d'Action Femme, GF2D), and the African Female Ministers and Parliamentarians Network, REFAMP/T), met at Lomé from April 21 to July 26, 2006, within the framework of a National Dialogue.

Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.1 - Given the defining role of the National Assembly in establishing the credibility of democratic institutions, the pursuit of constitutional reform and in embedding the law, the parties undertake to create the conditions needed for free, open and transparent elections.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.2 - Conditions of eligibility
All Parties to the Dialogue recognise the need to make any necessary changes to the present electoral framework in order to guarantee a free, democratic and transparent electoral process, open to every Togolese citizen.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.3 – Voting system
The parties to the National Dialogue shall invite the National Government to study and select one of the two voting systems below, either of which would ensure free, democratic and transparent elections, leading to better representation of the political forces in the National Assembly. ...

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
3.1 The Parties to the Dialogue shall pursue all the reforms needed to consolidate democracy, the rule of law and good governance.

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to implement the twenty-two commitments made by the Togolese Government with the European Union [includes commitment to democracy];

Page 14, Annex III Code of good conduct for elections
The parties to the Dialogue:
· conscious of their important role in embedding democracy;

Page 14, Annex III Code of good conduct for elections
The parties to the Dialogue:
... · considering that national cohesion and social peace are based on good democratic

Detention procedures	No specific mention.
Media and communication	Rights related issues→Media and communication→Media roles Page 5, I- Establishment of a new National Assembly following a transparent and democratic electoral process ... 1.2.10 Equitable access for candidates and parties The Parties to the Dialogue agree on the principle of equal access of the parties, the candidates and civil society to the State media. They acknowledge the effort already made in the State media sector and hope that these shall be continued and consolidated. They agree that the media shall be provided with the resources and equipment needed for their work. Page 9, V Final Provisions ... 5.3 The Parties to the Dialogue shall elaborate a Code of Good Conduct for the attention of the political parties, civil society and the media, the subject of Annex III. Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... · conscious of the role of the media in the peaceful conduct of elections; Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ... The public media must ensure equal and balanced treatment of the candidates and political groups taking part in the elections. Page 14, Annex III Code of good conduct for elections The parties to the Dialogue: ...The private media must strictly adhere to ethical standards and ban any discrimination. Journalists must refrain from any partisan or malicious treatment or proposals regarding candidates, political parties and their programmes, and any denigration of the political parties and candidates. In adhering to the code of good conduct the parties reaffirm their confidence in the Togolese people, in whom sovereignty ultimately lies, who aspire to a democracy which is respectful of public liberties and the fundamental rights of human beings.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.

Judiciary and courts	Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process ... 1.2.9 – Regulation of electoral disputes With regard to regulation of electoral disputes, the Parties to the National Dialogue agree that: a) In the spirit of the present Agreement, the competent organs shall proceed to re-establish the Constitutional Court, while ensuring that the persons nominated comply with criteria of professionalism, credibility and independence; Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process ... 1.2.9 – Regulation of electoral disputes With regard to regulation of electoral disputes, the Parties to the National Dialogue agree that: ... c) any party not satisfied with the CELI decision may refer to CENI; CENI decisions may be referred to the relevant Court of First Instance for the area. The Court for this purpose shall not be presided over by the magistrate who is chair of CELI. His decision shall be final. Page 5, I- Establishment of a new National Assembly following a transparent and democratic electoral process 1.2.9 – Regulation of electoral disputes ... d) disputes about candidates for deputy, and any disputes about voting procedures and the validity of declared results, shall be decided by the Constitutional Court. Page 7, II – Measures relating to security, human rights, refugees and displaced persons ... 2.2 – The question of impunity ... In this regard, the Parties to the National Dialogue shall: .... 2.2.2 ... c) reaffirm the need for the public authorities to encourage competence, integrity and a spirit of independence to enable the proper functioning of the Courts and Tribunals, the Judicial Police and the other institutions which are fighting against impunity. Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance ... 3.2 The Parties to the National Dialogue commit the Government to studying the proposals for constitutional reform, the designation of the Prime Minister's prerogatives, the conditions of eligibility for the President of the Republic, the duration of the presidential mandate, the institution of the Senate, and the reform of the Constitutional Court. Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance ... 3.3 The Parties to the Dialogue agree that the reform programme for modernisation of the justice system shall be one of the priority work streams for the Government.
Prisons and detention	No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to take appropriate steps with its development partners to relaunch the Togolese economy;

Page 14, Annex III Code of good conduct for elections
The parties to the Dialogue:
... · undertake to work to preserve peace, social harmony and national unity, by recognising the diversity of political options and opinions and rejecting violence in any form. Relations between the concerned parties must involve mutual respect and the renunciation of any behaviour likely to endanger peaceful elections. The debates and political discourse shall be limited to a healthy emulation of ideas, a critique of political programmes and to suggestions designed to improve democratic governance and promote development. They should not be concerned with people's private lives, nor their religious, social, regional or ethnic allegiances.

National economic plan No specific mention.

Natural resources No specific mention.

International funds

Page 9, V Final Provisions
... 5.4 The Parties to the Dialogue shall appeal to the international community, in particular the EU, for a rapid return to cooperation. In addition they shall request technical and financial support from the EU and the rest of the international community, for the process to which they have committed.

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to implement the twenty-two commitments made by the Togolese Government with the European Union [made for the resumption of EU aid];

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.8 – Observation of elections
The Parties to the Dialogue agree to the presence of national and international observers at all stages of the electoral process, to attest to the regularity of the vote, as well as conditions of transparency and security. All observers shall comply with the accreditation criteria defined by CENI.

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.8 – Observation of elections
... In addition they agree that a multidisciplinary alert mechanism shall be put in place composed of civilian and military experts, for specific questions of security relating to electoral operations.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
... 2.1.5 - The Parties to the Dialogue agree that an alert mechanism shall be established at the national level in order to provide security for the activities of political parties and the electoral process. This mechanism shall consist of representatives of the political parties, the administrative authorities and the security forces. It shall have decentralised organs of similar composition in the Commune of Lomé and in other Prefectures.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
... 2.2 – The question of impunity
2.1.1 - The Parties to the Dialogue recognise that impunity for acts of political violence is a serious issue which has existed in Togo for a long time, particularly at the time of elections.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
... 2.2 – The question of impunity
... In this regard, the Parties to the National Dialogue shall:
a) renounce any act of violence or incitement to violence;
b) agree to establish a Commission tasked with exposing any acts of violence committed in the past and assessing how to appease the victims.

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
3.1... These reforms shall address the following questions of national interest:
... · security and public peace;

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to reinforce measures designed to ensure the security of persons and property throughout the national territory and to ensure strict respect of republican standards concerning the intervention of the Security Forces to maintain order and public security;

Page 14, Annex III Code of good conduct for elections
The parties to the Dialogue:
... The candidates, political parties, and groups or collectives of political parties, must refrain from and ensure that their activists and supporters refrain from any attitude, behaviour or proposal likely to harm the dignity or physical integrity of any person, or public and private property, or the transparency of elections.

Ceasefire No specific mention.

Police

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
2.1.1 – On questions of security, the Parties to the Dialogue agree that the necessary provisions be made in order to solemnly reaffirm and genuinely respect:
· the apolitical vocation and national and republican character of the Armed and Security Forces, in accordance with the Constitution and the relevant laws of the country;

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
2.1.1 – On questions of security, the Parties to the Dialogue agree that the necessary provisions be made in order to solemnly reaffirm and genuinely respect:
... · the distinction between the functions of the Army on one hand, and the Police and Gendarmerie on the other, such that the army focusses on the defence of national integrity and the Police and Gendarmerie on their mission to maintain order and public security.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
... 2.1.3 – In order to strengthen the resources for maintaining law and order, the Parties to the Dialogue foresee an increase in personnel and equipment for the Police and Gendarmerie, such that they may accomplish their missions effectively, including ensuring the security of political parties' activities and electoral operations.

Page 7, II – Measures relating to security, human rights, refugees and displaced persons
... 2.2 – The question of impunity
... In this regard, the Parties to the National Dialogue shall:
.... 2.2.2 ... c) reaffirm the need for the public authorities to encourage competence, integrity and a spirit of independence to enable the proper functioning of the Courts and Tribunals, the Judicial Police and the other institutions which are fighting against impunity.

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to reinforce measures designed to ensure the security of persons and property throughout the national territory and to ensure strict respect of republican standards concerning the intervention of the Security Forces to maintain order and public security;

Armed forces

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.8 – Observation of elections
... In addition they agree that a multidisciplinary alert mechanism shall be put in place composed of civilian and military experts, for specific questions of security relating to electoral operations.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
2.1.1 – On questions of security, the Parties to the Dialogue agree that the necessary provisions be made in order to solemnly reaffirm and genuinely respect:
· the apolitical vocation and national and republican character of the Armed and Security Forces, in accordance with the Constitution and the relevant laws of the country;

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
2.1.1 – On questions of security, the Parties to the Dialogue agree that the necessary provisions be made in order to solemnly reaffirm and genuinely respect:
... · the distinction between the functions of the Army on one hand, and the Police and Gendarmerie on the other, such that the army focusses on the defence of national integrity and the Police and Gendarmerie on their mission to maintain order and public security.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
2.1.2 – The Government shall take all measures necessary to ensure that the Forces of Defence and Security abstain from any participation in political debate.

Page 6, II – Measures relating to security, human rights, refugees and displaced persons
2.1 – Security questions
... 2.1.4 - The Parties to the Dialogue shall invite political organisations to abstain from any activity, behaviour or proposal likely to be perceived as threatening to the Armed and Security Forces, and to work to restore mutual confidence between the latter and the population.

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
3.1... These reforms shall address the following questions of national interest:
... · the republican character of the Army and Security Forces;

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
... 3.4 The Parties to the National Dialogue recommend that the Government studies the questions relating to reform of the Army and Security Forces.

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
... 3.5 This reform process should be timetabled, and constitute a priority for the Government.
The Government shall develop the legislation regulating intervention by the Forces of Defence and Security with strict regard to republican legislation.

DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.

Corruption

Page 2, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.1 - Given the defining role of the National Assembly in establishing the credibility of democratic institutions, the pursuit of constitutional reform and in embedding the law, the parties undertake to create the conditions needed for free, open and transparent elections.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
1.2.1 - Remit, composition and sub-divisions of CENI
The Parties to the Dialogue agree that the organisation of transparent, fair and equitable elections will be entrusted to the Independent National Electoral Commission (Commission Electorale Indépendente, CENI) whose remit, membership and sub-divisions are described in annex.
CENI will be supported and assisted by the Administration.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.2 - Conditions of eligibility
All Parties to the Dialogue recognise the need to make any necessary changes to the present electoral framework in order to guarantee a free, democratic and transparent electoral process, open to every Togolese citizen.

Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.8 – Observation of elections
The Parties to the Dialogue agree to the presence of national and international observers at all stages of the electoral process, to attest to the regularity of the vote, as well as conditions of transparency and security. All observers shall comply with the accreditation criteria defined by CENI.

Page 8, III – Achieving the constitutional and institutional reform necessary for the consolidation of democracy, the rule of law and good governance
3.1... These reforms shall address the following questions of national interest:
... · equity and transparency in elections, including: conditions of eligibility, the ballot, determination of constituencies, electoral disputes, etc.;

Page 11, Annex Remit, composition and sub-divisions of CEM
Based on experience of previous elections, and in accordance with commitment 1.3, the Parties to the Dialogue have reaffirmed their agreement to adhere to the principles and experience of the Lomé Framework Agreement, concerning the remit, composition and sub-divisions of CENI.
These principles and experience foresee the following:
... · The parties shall set up polling stations with balanced representation. However, improvements enabling an increase the autonomy of CENI, and also the conditions for transparency and equity in the next legislative elections, shall be made. Initially they have agreed to revise the legislative and regulatory texts concerning CENI and its sub-divisions.

Page 14, Annex III Code of good conduct for elections
The parties to the Dialogue:
... · considering that national cohesion and social peace are based on good democratic governance, which requires the organisation of fair, honest and transparent elections;

Page 14, Annex III Code of good conduct for elections

Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 13, Annex II, Route map for the Government of National Unity Apart from its normal constitutional remit the Government's priority task shall be: ... · to implement the twenty-two commitments made by the Togolese Government with the European Union [includes release of political prisoners];
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.

Reparations No specific mention.

Reconciliation Page 2, Untitled Preamble,
In accordance with the twenty-two (22) commitments adopted on April 14, 2004, by the Government of the Togolese Republic, following consultations with the European Union with the aim of consolidating democracy, national reconciliation and social peace, the Togolese People's Assembly (le Rassemblement du Peuple Togolaise, RPT), and five (5) parties of the traditional opposition: the Action Committee for Renewal (la Comité d'Action pour le Renouveau, CAR), the Democratic Convention of African People (la Convention Démocratique des Peuples Africaines, CDPA), the Panafrican Patriotic Convention (la Convention Patriotique Panafricaine, CPP), the Party for Democracy and Renewal (le Parti pour la Démocratie et le Renouveau, PDR), the Union of Forces for Change (l'Union des Forces de Changement, UFC), the Government, and two civil society organisations: the Group for Reflexion and Action on Women, Democracy and Development, (le Groupe de Réflexion et d'Action Femme, GF2D), and the African Female Ministers and Parliamentarians Network, REFAMP/T), met at Lomé from April 21 to July 26, 2006, within the framework of a National Dialogue.

Page 3, I- Establishment of a new National Assembly following a transparent and democratic electoral process
... 1.2.3 – Voting system
The parties to the National Dialogue shall invite the National Government to study and select one of the two voting systems below, either of which would ensure free, democratic and transparent elections, leading to better representation of the political forces in the National Assembly.
· proportional list vote based on the highest average rule or the largest remainder rule, with the prefecture as the electoral constituency;
· absolute majority vote in two (2) rounds.

Page 7, II – Measures relating to security, human rights, refugees and displaced persons
... 2.4 – Pardon and reconciliation
In order to create the conditions for the calm social climate which is necessary for reconciliation, the Parties to the National Dialogue agree to create a Commission which shall put forward measures to encourage forgiveness and national reconciliation.

Page 8, IV Forming a Government of National Unity
4.1 All the Parties to the Dialogue accept the principle of forming a Government of National Unity.
They propose that the President of the Republic shall form a Government of National Unity open to all political parties and to civil society, in a spirit of national reconciliation and mutual confidence, in order to consolidate the peace process.

Page 13, Annex II, Route map for the Government of National Unity
Apart from its normal constitutional remit the Government's priority task shall be:
... · to implement the twenty-two commitments made by the Togolese Government with the European Union [includes national dialogue];

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.
International mission/force/ similar	Page 4, I- Establishment of a new National Assembly following a transparent and democratic electoral process ... 1.2.8 – Observation of elections The Parties to the Dialogue agree to the presence of national and international observers at all stages of the electoral process, to attest to the regularity of the vote, as well as conditions of transparency and security. All observers shall comply with the accreditation criteria defined by CENI. Page 9, V Final Provisions ... 5.2 – The Parties to the Dialogue agree that a monitoring mechanism shall be established to monitor the proper application of the above commitments. The Monitoring Committee (Comité de Suivi, CS) shall be made up of one representative of each member of the Dialogue, as well as representatives of the Facilitator, the EU and CEDEAO. It shall be tasked with monitoring implementation of the present Agreement. It shall be chaired by the Facilitator or his representative. Page 9, V Final Provisions ... 5.5 They also agree that the Facilitator, as well as EU and CEDEAO observers, monitor the process until its conclusion.
Enforcement mechanism	Page 9, V Final Provisions ... 5.2 – The Parties to the Dialogue agree that a monitoring mechanism shall be established to monitor the proper application of the above commitments. The Monitoring Committee (Comité de Suivi, CS) shall be made up of one representative of each member of the Dialogue, as well as representatives of the Facilitator, the EU and CEDEAO. It shall be tasked with monitoring implementation of the present Agreement. It shall be chaired by the Facilitator or his representative. Page 9, V Final Provisions ... 5.8 In case of any differences in interpretation of the present Agreement, including methods for organising and holding elections, the signatory parties shall refer to the Facilitator for arbitration.