

Country/entity	Ukraine
Region	Europe and Eurasia
Agreement name	Package of Measures for the Implementation of the Minsk Agreements (Minsk II)
Date	12 Feb 2015
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Ukrainian Revolution and War in Donbass (2014 -)

In November 2013, protestors in Ukraine took to Maidan Nezalezhnosti in Kiev to protest to protest against the government of Viktor Yanukovych in favour of European integration. Protests eventually led to the 2014 Ukrainian Revolution or the 'Revolution of Dignity', where Yanukovych was ousted. Pro-Russian protests were also held across several regions of the Ukraine, and following the removal of Yanukovych, Russia annexed the Crimean peninsula in February 2014. International outcry led to Russia's suspension from the G8 and other international sanctions including condemnation from the United Nations. Spurred on by Russia's annexation of the Crimea and the subsequent referendum, pro-Russian militants began agitating for a similar outcome in March. However, by April, militants launched a separatist insurgency in the Donetsk and Luhansk oblasts spurring a Ukrainian counter-attack and the resulting War in Donbass. Since then, Russian troops have remained active in the warzone, although their presence is denied by the Russian government. In September 2014 "Minsk Protocol" was signed under the auspices of OSCE and "Minsk II" in February 2015, both failing to halt fighting completely in the region. Recently, in October 2019 Ukraine, Russia, the DPR and LPR, and the OSCE signed an agreement based on "the Steinmeier formula" originally proposed in 2016 by Germany's then foreign minister – simplified version of the Minsk agreements to help parties agree on the sequence of events outlined in the agreements i.e. free fair elections in the east and grant of special status to the Donetsk and Luhansk regions. This deal was Russia's key pre-condition for a summit of the leaders of Ukraine, Russia, France and Germany – the Normandy format. At the end of the month Ukrainian troops and Russian backed separatists have begun withdrawing from key front-line areas in eastern Ukraine under OSCE supervision.

Close

Ukrainian Revolution and War in Donbass (2014 -)

Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Ukraine peace process

Parties	Second President of Ukraine, L. D. Kuchma Ambassador of the Russian Federation to Ukraine, M. Yu. Zurabov A.W. Zakharchenko I.W. Plotnitski
Third parties	Ambassador Heidi Tagliavini
Description	Short agreement outlining the modalities for implementing the Minsk Agreement, including establishing a ceasefire, a OSCE-led monitoring mission, and a devolution of powers to the two regions of Donetsk and Luhansk.

Agreement document [UA_150212_MinskAgreement_en.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision Page 2, Footnote:
Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions:
... – Support by central government authorities of cross-border cooperation in certain areas of the Donetsk and Luhansk regions with districts of the Russian Federation;

Governance

Political institutions (new or reformed)

No specific mention.

Elections

Page 1, ... 4. Launch a dialogue, on day 1 of the withdrawal, on modalities of local elections in accordance with Ukrainian legislation and the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions” as well as on the future regime of these areas based on this law.

Page 1-2, ... 9. Reinstatement of full control of the state border by the government of Ukraine throughout the conflict area, starting on day 1 after the local elections and ending after the comprehensive political settlement (local elections in certain areas of the Donetsk and Luhansk regions on the basis of the Law of Ukraine and constitutional reform) to be finalized by the end of 2015, provided that paragraph 11 has been implemented in consultation with and upon agreement by representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group.

Page 2, ... 12. Based on the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions”, questions related to local elections will be discussed and agreed upon with representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group. Elections will be held in accordance with relevant OSCE standards and monitored by OSCE/ODIHR.

Page 2, Footnote:

Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions:

... – The powers of deputies of local councils and officials, elected at early elections, appointed by the Verkhovna Rada of Ukraine by this law, cannot be early terminated.

Electoral commission

No specific mention.

Political parties reform

No specific mention.

Civil society

No specific mention.

Traditional/ religious leaders

No specific mention.

**Public
administration**

No specific mention.

Constitution

Governance→Constitution→Constitutional reform/making

Page 2, ... 11. Carrying out constitutional reform in Ukraine with a new constitution entering into force by the end of 2015 providing for decentralization as a key element (including a reference to the specificities of certain areas in the Donetsk and Luhansk regions, agreed with the representatives of these areas), as well as adopting permanent legislation on the special status of certain areas of the Donetsk and Luhansk regions in line with measures as set out in the footnote until the end of 2015.

Footnote to provision: Such measures are, according to the Law on the special order for local self-government in certain

areas of the Donetsk and Lugansk regions:

- Exemption from punishment, prosecution and discrimination for persons involved in the events that

have taken place in certain areas of the Donetsk and Lugansk regions;

- Right to linguistic self-determination;

- Participation of organs of local self-government in the appointment of heads of public prosecution offices and courts in certain areas of the Donetsk and Lugansk regions;

- Possibility for certain governmental authorities to initiate agreements with organs of local

self- government regarding the economic, social and cultural development of certain areas of the Donetsk and Lugansk regions;

- State supports the social and economic development of certain areas of the Donetsk and Lugansk regions;

- Support by central government authorities of cross-border cooperation in certain areas of Donetsk

and Lugansk regions with districts of the Russian Federation;

- Creation of the people's police units by decision of local councils for the maintenance of public order in certain areas of the Donetsk and Lugansk regions; The powers of deputies of local councils and officials, elected at early elections, appointed by the Verkhovna

Power sharing

Political power sharing No specific mention.

Territorial power sharing Power sharing→Territorial power sharing→Local/municipal government
Page 2, Footnote:
Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions:
... – Participation of organs of local self-government in the appointment of heads of public prosecution offices and courts in certain areas of the Donetsk and Luhansk regions;
Power sharing→Territorial power sharing→Autonomous regions
Page 1, ... 4. ... Adopt promptly, by no later than 30 days after the date of signing of this document a Resolution of the Parliament of Ukraine specifying the area enjoying a special regime, under the Law of Ukraine “On interim self-government order in certain areas of the Donetsk and Luhansk regions”, based on the line of the Minsk Memorandum of September 19, 2014.

Page 2, ... 11. Carrying out constitutional reform in Ukraine with a new constitution entering into force by the end of 2015 providing for decentralization as a key element (including a reference to the specificities of certain areas in the Donetsk and Luhansk regions, agreed with the representatives of these areas), as well as adopting permanent legislation on the special status of certain areas of the Donetsk and Luhansk regions in line with measures as set out in the footnote until the end of 2015. [Note]

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Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions:
... – Possibility for central governmental authorities to initiate agreements with organs of local self-government regarding the economic, social and cultural development of certain areas of the Donetsk and Luhansk regions;

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 1, ... 7. Ensure safe access, delivery, storage, and distribution of humanitarian assistance to those in need, on the basis of an international mechanism.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions: ... – Possibility for central governmental authorities to initiate agreements with organs of local self-government regarding the economic, social and cultural development of certain areas of the Donetsk and Luhansk regions;</p> <p>Page 2, Footnote: Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions: ... – State supports the social and economic development of certain areas of the Donetsk and Luhansk regions; Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance</p> <p>Page 1, ... 7. Ensure safe access, delivery, storage, and distribution of humanitarian assistance to those in need, on the basis of an international mechanism.</p>
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	<p>Socio-economic reconstruction→Taxation→Reform of taxation</p> <p>Page 1, ... 8. Definition of modalities of full resumption of socioeconomic ties, including social transfers such as pension payments and other payments (incomes and revenues, timely payments of all utility bills, reinstating taxation within the legal framework of Ukraine).</p> <p>To this end, Ukraine shall reinstate control of the segment of its banking system in the conflict-affected areas and possibly an international mechanism to facilitate such transfers shall be established.</p>
Banks	<p>Socio-economic reconstruction→Banks→Personal or commercial banking</p> <p>Page 1, ... 8. Definition of modalities of full resumption of socioeconomic ties, including social transfers such as pension payments and other payments (incomes and revenues, timely payments of all utility bills, reinstating taxation within the legal framework of Ukraine).</p> <p>To this end, Ukraine shall reinstate control of the segment of its banking system in the conflict-affected areas and possibly an international mechanism to facilitate such transfers shall be established.</p>

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Intangible
Page 2, Footnote:
Such measures are, according to the Law on the special order for local self- government
in certain areas of the Donetsk and Luhansk regions:
... – Right to linguistic self-determination;

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... – Possibility for central governmental authorities to initiate agreements with organs of
local self-government regarding the economic, social and cultural development of
certain areas of the Donetsk and Luhansk regions;

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

No specific mention.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 1, 1. Immediate and comprehensive ceasefire in certain areas of the Donetsk and Luhansk regions of Ukraine and its strict implementation as of 15 February 2015, 12 a.m. local time.

Page1, .. 2. Withdrawal of all heavy weapons by both sides by equal distances in order to create a security zone of at least 50 km wide from each other for the artillery systems of calibre of 100 and more, a security zone of 70 km wide for MLRS and 140 km wide for MLRS “Tornado-S”, Uragan, Smerch and Tactical Missile Systems (Tochka, Tochka U):
– for the Ukrainian troops: from the de facto line of contact;
– for the armed formations from certain areas of the Donetsk and Luhansk regions of Ukraine: from the line of contact according to the Minsk Memorandum of Sept. 19th, 2014;

The withdrawal of the heavy weapons as specified above is to start on day 2 of the ceasefire at the latest and be completed within 14 days.

The process shall be facilitated by the OSCE and supported by the Trilateral Contact Group.

Page 1-2, ... 9. Reinstatement of full control of the state border by the government of Ukraine throughout the conflict area, starting on day 1 after the local elections and ending after the comprehensive political settlement (local elections in certain areas of the Donetsk and Luhansk regions on the basis of the Law of Ukraine and constitutional reform) to be finalized by the end of 2015, provided that paragraph 11 has been implemented in consultation with and upon agreement by representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group.

Police

Page 2, Footnote:

Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions:

... – Creation of the people’s police units by decision of local councils for the maintenance of public order in certain areas of the Donetsk and Luhansk regions;

Armed forces

Page 2, ... 10. Withdrawal of all foreign armed formations, military equipment, as well as mercenaries from the territory of Ukraine under monitoring of the OSCE. Disarmament of all illegal groups.

DDR

No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

Page 2, ... 10. Withdrawal of all foreign armed formations, military equipment, as well as mercenaries from the territory of Ukraine under monitoring of the OSCE. Disarmament of all illegal groups.

Withdrawal of foreign forces	Page 2, ... 10. Withdrawal of all foreign armed formations, military equipment, as well as mercenaries from the territory of Ukraine under monitoring of the OSCE. Disarmament of all illegal groups.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper
Page 1, ... 5. Ensure pardon and amnesty by enacting the law prohibiting the prosecution and punishment of persons in connection with the events that took place in certain areas of the Donetsk and Luhansk regions of Ukraine.

Page 2, Footnote:

Such measures are, according to the Law on the special order for local self- government in certain areas of the Donetsk and Luhansk regions:

– Exemption from punishment, prosecution and discrimination for persons involved in the events that have taken place in certain areas of the Donetsk and Luhansk regions;

Courts No specific mention.

Mechanism No specific mention.

Prisoner release Page 1, ... 6. Ensure release and exchange of all hostages and unlawfully detained persons, based on the principle “all for all”. This process is to be finished on the day 5 after the withdrawal at the latest.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 1, 4. Launch a dialogue, on day 1 of the withdrawal, on modalities of local elections in accordance with Ukrainian legislation and the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions” as well as on the future regime of these areas based on this law.

Implementation

UN signatory No specific mention.

Other international signatory Ambassador Heidi Tagliavini, OSCE Representative

Referendum for agreement No specific mention.

International mission/force/similar

Page1, .. 2. Withdrawal of all heavy weapons by both sides by equal distances in order to create a security zone of at least 50 km wide from each other for the artillery systems of calibre of 100 and more, a security zone of 70 km wide for MLRS and 140 km wide for MLRS “Tornado-S”, Uragan, Smerch and Tactical Missile Systems (Tochka, Tochka U):

- for the Ukrainian troops: from the de facto line of contact;
- for the armed formations from certain areas of the Donetsk and Luhansk regions of Ukraine: from the line of contact according to the Minsk Memorandum of Sept. 19th, 2014;

The withdrawal of the heavy weapons as specified above is to start on day 2 of the ceasefire at the latest and be completed within 14 days.

The process shall be facilitated by the OSCE and supported by the Trilateral Contact Group.

Page 1, ... 3. Ensure effective monitoring and verification of the ceasefire regime and the withdrawal of heavy weapons by the OSCE from day 1 of the withdrawal, using all technical equipment necessary, including satellites, drones, radar equipment, etc.

Page 2, ... 12. Based on the Law of Ukraine “On interim local self-government order in certain areas of the Donetsk and Luhansk regions”, questions related to local elections will be discussed and agreed upon with representatives of certain areas of the Donetsk and Luhansk regions in the framework of the Trilateral Contact Group. Elections will be held in accordance with relevant OSCE standards and monitored by OSCE/ODIHR.

Enforcement mechanism

No specific mention.
