

Country/entity	Palestine
Region	Middle East and North Africa
Agreement name	The Cairo Accord
Date	17 Mar 2005
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Hamas-Fatah Conflict (2006 -)

In 2006, Palestine held its first round of local legislative elections wherein the long-standing incumbent, Fatah, was defeated by the Muslim Brotherhood affiliated Hamas. As the largest faction of the Palestinian Liberation Organisation (PLO), Fatah's leadership was put under pressure by the international community, who perceived Hamas as a possible threat to the Arab-Israeli peace process. As such, Fatah refused to join in the grand coalition with Hamas, and President Mahmoud Abbas began to increase his power through presidential decrees. Inside the Hamas strong-hold of Gaza, politicians on both sides were assassinated and within both Gaza and the West Bank, both sides were increasing the size and capabilities of their respective armed wings. The Presidential Guard of Mahmoud Abbas received funding, arms and training from the U.S and Israel during this time. Tensions rose further, as President Abbas called for new elections to be held in late-2006. These did not occur, and the date was shifted to mid-2007. Skirmishes broke out occasionally. On July 10, 2007, sustained clashes continued and escalated and by the end of July 15, Hamas had consolidated its military control over the Gaza Strip.

Since then several agreements have been signed between the two sides pledging to form a unity government including the 2007 Mecca Agreements; 2008 Yemeni Initiative; 2010 Cairo Agreement; April 2011 Cairo Agreement; 2012 Doha Agreement; May 2012 Cairo Accord and the 2014 Gaza Agreement.

Close

Hamas-Fatah Conflict (2006 -)

Stage	Pre-negotiation/process
Conflict nature	Inter-group
Peace process	Palestine, Intra-Palestinian agreements
Parties	The 13 Palestinian factions
Third parties	Hosni Mubarak
Description	A short agreement declaring unity among Palestine's 13 factions.

Agreement document

[PS_050317_Cairo Accords.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group No specific mention.

Religious groups Groups→Religious groups→Rhetorical
Page 1, (3) Those gathered confirmed that the continuation of settlement and the construction of the wall and the Judaization of Jerusalem are explosive issues.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Rhetorical
Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

... Those gathered felt unanimously that dialogue is the sole means of interaction among all the factions, as a support to national unity and the unity of the Palestinian ranks. They were unanimous in forbidding the use of weapons in internal disputes, respecting the rights of the Palestinian citizen and refraining from violating them, and that continuing dialogue through the coming period is a basic necessity toward unifying our speech and preserving Palestinian rights.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

Independence/secession Page 1, (1) Those gathered confirmed their adherence to Palestinian principles, without any neglect, and the right of the Palestinian people to resistance in order to end the occupation, establish a Palestinian state with full sovereignty with Jerusalem as its capital, and the guaranteeing of the right of return of refugees to their homes and property.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references
Page 1, (5) Those gathered agreed to develop the Palestine Liberation Organization on bases that will be settled upon in order to include all the Palestinian powers and factions, as the organization is the sole legitimate representative of the Palestinian people. To do this, it has been agreed upon to form a committee to define these bases, and the committee will be made up of the president of the National Council, the members of the PLO's Executive Committee, the secretaries general of all Palestinian factions and independent national personalities. The president of the executive committee will convene this committee.

Elections Page 1, (4) Those gathered explored the internal Palestinian situation and agreed on the necessity of completing total reform in all areas, of supporting the democratic process in its various aspects and of holding local and legislative elections at their determined time according to an election law to be agreed upon. The conference recommends to the Legislative Council that it take steps to amend the legislative elections law, relying on an equal division (of seats) in a mixed system, and it recommends that the law for elections of local councils be amended on the basis of proportional representation.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing

Power sharing→Political power sharing→Executive coalition
State level

Page 1,

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Power sharing→Political power sharing→Proportionality in legislature

State level

Page 1, (4) ... The conference recommends to the Legislative Council that it take steps to amend the legislative elections law, relying on an equal division (of seats) in a mixed system, and it recommends that the law for elections of local councils be amended on the basis of proportional representation.

Territorial power sharing

No specific mention.

Economic power sharing

No specific mention.

Military power sharing

No specific mention.

Human rights and equality

Human rights/RoL general

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Bill of rights/similar No specific mention.

Treaty incorporation

No specific mention.

Civil and political rights

No specific mention.

Socio-economic rights

No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy Page 1, (4) Those gathered explored the internal Palestinian situation and agreed on the necessity of completing total reform in all areas, of supporting the democratic process in its various aspects and of holding local and legislative elections at their determined time according to an election law to be agreed upon. The conference recommends to the Legislative Council that it take steps to amend the legislative elections law, relying on an equal division (of seats) in a mixed system, and it recommends that the law for elections of local councils be amended on the basis of proportional representation.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Other land rights
Page 1, (3) Those gathered confirmed that the continuation of settlement and the construction of the wall and the Judaization of Jerusalem are explosive issues.

Pastoralist/nomadism rights No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Tangible
Page 1, (3) Those gathered confirmed that the continuation of settlement and the construction of the wall and the Judaization of Jerusalem are explosive issues.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release Page 1, (2) Those gathered agreed on a program for the year 2005, centered on the continuation of the atmosphere of calm in return for Israel's adherence to stopping all forms of aggression against our land and our Palestinian people, no matter where they are, as well as the release of all prisoners and detainees

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 1, Those gathered felt unanimously that dialogue is the sole means of interaction among all the factions, as a support to national unity and the unity of the Palestinian ranks. They were unanimous in forbidding the use of weapons in internal disputes, respecting the rights of the Palestinian citizen and refraining from violating them, and that continuing dialogue through the coming period is a basic necessity toward unifying our speech and preserving Palestinian rights.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

