

Country/entity	Palestine
Region	Middle East and North Africa
Agreement name	The Gaza Agreement (The Sha'ti Agreement)
Date	23 Apr 2014
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Hamas-Fatah Conflict (2006 -)

In 2006, Palestine held its first round of local legislative elections wherein the long-standing incumbent, Fatah, was defeated by the Muslim Brotherhood affiliated Hamas. As the largest faction of the Palestinian Liberation Organisation (PLO), Fatah's leadership was put under pressure by the international community, who perceived Hamas as a possible threat to the Arab-Israeli peace process. As such, Fatah refused to join in the grand coalition with Hamas, and President Mahmoud Abbas began to increase his power through presidential decrees. Inside the Hamas strong-hold of Gaza, politicians on both sides were assassinated and within both Gaza and the West Bank, both sides were increasing the size and capabilities of their respective armed wings. The Presidential Guard of Mahmoud Abbas received funding, arms and training from the U.S and Israel during this time. Tensions rose further, as President Abbas called for new elections to be held in late-2006. These did not occur, and the date was shifted to mid-2007. Skirmishes broke out occasionally. On July 10, 2007, sustained clashes continued and escalated and by the end of July 15, Hamas had consolidated its military control over the Gaza Strip.

Since then several agreements have been signed between the two sides pledging to form a unity government including the 2007 Mecca Agreements; 2008 Yemeni Initiative; 2010 Cairo Agreement; April 2011 Cairo Agreement; 2012 Doha Agreement; May 2012 Cairo Accord and the 2014 Gaza Agreement.

Close

Hamas-Fatah Conflict (2006 -)

Stage	Framework/substantive - partial
Conflict nature	Inter-group
Peace process	Palestine, Intra-Palestinian agreements

Parties	<p>Palestinian Liberation Organization Delegation: Azzam al-Ahmad [Signature] Bassam al-Salahi [Signature] Mustafa al-Barghouti [Signature] Munieb al-Masri [Signature] Jamil Shehada [Signature] Nizar Aoudallah [Signature]</p> <p>Hamas Movement Delegation: Ismail Haniyeh [Signature] Mousa Abu Marzouk [Signature] Imad al-Almy [Signature] Mahmoud al-Zahar [Signature] Khalil al-Hayya [Signature]</p>
Third parties	Egyptian Government
Description	A short agreement reaffirming implementation procedures laid out in the Cairo and Doha agreements.

Agreement document [PS_140400_Sha'ti Agreement \(Gaza Agreement\) \(English\).pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.

Religious groups Groups→Religious groups→Rhetorical
Page 1, Untitled Preamble,
At a time when the attack on the Palestinian cause is growing, at all levels; and at a time of increasing attacks on Al-Aqsa Mosque, the first Qibla and the site of the Misra of the Prophet, peace be upon Him; and as operations to Judaize the occupied city of Jerusalem and eliminate its Arab identity intensify; and as our Islamic and Christian holy sites are desecrated; and as settlements penetrate the steadfast territory of the West Bank; and as the occupation neglects all international agreements, treaties, pacts and norms; as its army intensifies its aggressions and surpasses all borders, and its leaders scheme against our people and leaders by means of this loathsome division; and as [the occupation's] settlers run wild over people, trees and stones; and as our male and female prisoners are subjected to the worst forms of abuse in the occupation's jails.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender Page 1, untitled preamble, At a time when the attack on the Palestinian cause is growing, at all levels; and at a time of increasing attacks on Al-Aqsa Mosque, the first Qibla and the site of the Misra of the Prophet, peace be upon Him; and as operations to Judaize the occupied city of Jerusalem and eliminate its Arab identity intensify; and as our Islamic and Christian holy sites are desecrated; and as settlements penetrate the steadfast territory of the West Bank; and as the occupation neglects all international agreements, treaties, pacts and norms; as its army intensifies its aggressions and surpasses all borders, and its leaders scheme against our people and leaders by means of this loathsome division; and as [the occupation's] settlers run wild over people, trees and stones; and as our male and female prisoners are subjected to the worst forms of abuse in the occupation's jails.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) Page 1, untitled preamble, At a time when the suffocating siege is tightening on our great Strip, and humanitarian problems intensify for our steadfast brothers [in the Strip]; and at a time when our people's suffering continues, whether in the homeland or diaspora; national reconciliation, ending the Palestinian division, restoring and strengthening national unity, and putting in place controls that ensure stability, continuity and growth becomes a national duty.

Page 1, untitled preamble, After the brothers reviewed the political situation affecting our national cause, and the political stalemate resulting from Israeli politics and intransigence, everyone has [realized] the national responsibility of joint action, and the need to strengthen partnership in policy and decision-making, so that our people can continue their march toward freedom, return [to their homeland] and establish an independent Palestinian State, with its capital in Jerusalem.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols Page 1, untitled preamble, After the brothers reviewed the political situation affecting our national cause, and the political stalemate resulting from Israeli politics and intransigence, everyone has [realized] the national responsibility of joint action, and the need to strengthen partnership in policy and decision-making, so that our people can continue their march toward freedom, return [to their homeland] and establish an independent Palestinian State, with its capital in Jerusalem.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→General references
Page 2, Fourth: The [Palestinian] Liberation Organization: It was agreed that the Palestinian Liberation Organization Activation and Development Committee will meet, to exercise its functions stipulated in the agreements, within five weeks as of this date, and it was confirmed that its meetings will continue periodically thereafter.

Page 2, Sixth: Freedoms Committee: An emphasis on the application of what was agreed upon in Cairo, concerning the issue of public freedoms, and the Public Freedoms Committee in the West Bank and Gaza has been called upon to resume work immediately and implement its decisions.

Page 2, Seventh: The Legislative Council: An emphasis on the application of what has been agreed upon, to activate the Palestinian Legislative Council and for it to carry out its duties.

Elections Page 1-2, Third: Elections: To emphasize that legislative, presidential and National Council elections will be held simultaneously, and the president is authorized to set a date for elections, in consultation with the national forces and actors, and the elections shall be held at least six months after the formation of the government.

This shall be discussed in the [Palestinian] Liberation Organization Activation Committee, during its next meeting, and the requirements for holding the said elections shall be completed.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing	Power sharing→Political power sharing→General State level Page 1, Second:The government: President Mahmoud Abbas will begin consultations to form a government of national consensus, in line with his history, and it shall be declared within the legally specified period of five weeks, based on the Cairo Agreement and the Doha Declaration, and it will carry out all of its obligations.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	Page 2, Sixth: Freedoms Committee: An emphasis on the application of what was agreed upon in Cairo, concerning the issue of public freedoms, and the Public Freedoms Committee in the West Bank and Gaza has been called upon to resume work immediately and implement its decisions.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Other land rights
Page 1, untitled preamble, At a time when the attack on the Palestinian cause is growing, at all levels; and at a time of increasing attacks on Al-Aqsa Mosque, the first Qibla and the site of the Misra of the Prophet, peace be upon Him; and as operations to Judaize the occupied city of Jerusalem and eliminate its Arab identity intensify; and as our Islamic and Christian holy sites are desecrated; and as settlements penetrate the steadfast territory of the West Bank; and as the occupation neglects all international agreements, treaties, pacts and norms; as its army intensifies its aggressions and surpasses all borders, and its leaders scheme against our people and leaders by means of this loathsome division; and as [the occupation's] settlers run wild over people, trees and stones; and as our male and female prisoners are subjected to the worst forms of abuse in the occupation's jails.

Pastoralist/nomadism rights No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Tangible
Page 1, untitled preamble, At a time when the attack on the Palestinian cause is growing, at all levels; and at a time of increasing attacks on Al-Aqsa Mosque, the first Qibla and the site of the Misra of the Prophet, peace be upon Him; and as operations to Judaize the occupied city of Jerusalem and eliminate its Arab identity intensify; and as our Islamic and Christian holy sites are desecrated; and as settlements penetrate the steadfast territory of the West Bank; and as the occupation neglects all international agreements, treaties, pacts and norms; as its army intensifies its aggressions and surpasses all borders, and its leaders scheme against our people and leaders by means of this loathsome division; and as [the occupation's] settlers run wild over people, trees and stones; and as our male and female prisoners are subjected to the worst forms of abuse in the occupation's jails.
Land, property and environment→Cultural heritage→Intangible
Page 1, untitled preamble, [Summary] mentions the issue of "Judaizing Jerusalem".

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces Page 1, untitled preamble, At a time when the attack on the Palestinian cause is growing, at all levels; and at a time of increasing attacks on Al-Aqsa Mosque, the first Qibla and the site of the Misra of the Prophet, peace be upon Him; and as operations to Judaize the occupied city of Jerusalem and eliminate its Arab identity intensify; and as our Islamic and Christian holy sites are desecrated; and as settlements penetrate the steadfast territory of the West Bank; and as the occupation neglects all international agreements, treaties, pacts and norms; as its army intensifies its aggressions and surpasses all borders, and its leaders scheme against our people and leaders by means of this loathsome division; and as [the occupation's] settlers run wild over people, trees and stones; and as our male and female prisoners are subjected to the worst forms of abuse in the occupation's jails.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 1, untitled preamble, At a time when the suffocating siege is tightening on our great Strip, and humanitarian problems intensify for our steadfast brothers [in the Strip]; and at a time when our people's suffering continues, whether in the homeland or diaspora; national reconciliation, ending the Palestinian division, restoring and strengthening national unity, and putting in place controls that ensure stability, continuity and growth becomes a national duty.

Page 1, untitled preamble, Based on these exalted nationalist and religious premises, the Palestinian Liberation Organization's delegation and Hamas met on the steadfast land of Gaza, to agree on timetables for ending the division and applying a national reconciliation agreement.

Page 2, Fifth: The Social Reconciliation Committee: the immediate resumption of work on social reconciliation, including [the work of] subcommittees, based on what was agreed upon in Cairo.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.
