

Country/entity	Syria
Region	Middle East and North Africa
Agreement name	Homs Hudna Agreement
Date	7 Feb 2014
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Syrian Conflicts (1948 -) (1976 - 2005) (2011 -)

The agreements relate to three different conflict contexts. Israel-Syria and Syria-Lebanon. The Syrian-Israeli conflict was a key factor for the Syrian intervention during the Lebanese Civil War, with Syrian-backed Palestinian Liberation Army units intervened in 1976 against the Palestinian/Leftist militias. Following a massacre at Tel al-Zaatar that year, Syria was forced to accept a ceasefire at a meeting of the Arab League. However, the Arab League also mandated an Arab Deterrence Force, consisting of mostly Syrian soldiers with token contributions from other Arab League states, thus further legitimizing the Syrian presence in Lebanon. During a second bout of fighting that began in 1989, caused by the formation of rival Lebanese regimes in East and West Beirut, the Syrian-backed regime won and in 1991 the 'Treaty of Brotherhood, Cooperation and Coordination' was signed to legalize the Syrian occupation as a means to ensure the security of Syria. Syrian forces were forced to withdraw in 2005 following possible involvement in the assassination of Lebanon's President Hariri.

Syria-internal. In 2011, domestic upheaval following a wave of protests across the Arab World soon led to violent repression of protestors by Syrian government troops. The violence progressed steadily and by July 2011 the Free Syrian Army (FSA) was formed consisting of defected military units and new recruits. The FSA and rebel umbrella group known as the Syrian National Council represented the first attempt at coordinating rebel factions in late 2011. However, a steady influx of foreign fighters and increased sectarianism radicalised opposition groups, which relied on foreign funding. The nature of the conflict changed drastically in late 2013 as infighting among the opposition groups increased. One of the more significant developments was the split between the al-Qaeda outfits the Islamic State in Iraq and the Levant (ISIL, ISIS), and Jabhat al-Nusra in early 2014 in addition to the intensified targeting of other rebel factions by ISIS fighters in particular, including the Kurdish Peshmerga, the FSA and other jihadist outfits. Since the summer of 2014, the conflict was further internationalized when ISIS announced the formation of an Islamic state eroding the state line between Iraq and Syria and also in mid-2015 when Russian forces intervened on behalf of the Bashar al-Assad government in Damascus.

Close

Syrian Conflicts (1948 -) (1976 - 2005) (2011 -)

Stage	Ceasefire/related
Conflict nature	Government
Peace process	Intra-Syrian Process (state/non-state)
Parties	Syrian Government; Local representatives;
Third parties	UN, Syrian Red Crescent, International Committee of the Red Cross.
Description	Humanitarian agreement allowing for the evacuation of civilians from the old neighbourhoods of Homs brokered by the UN and with implementation support from the Syrian Red Crescent. Men between the ages of 15-55 are vetted by Syrian government before release. Wounded are transported to hospitals by the Syrian Government in conjunction with the Red Crescent.

Agreement document [SY_140207_Homs agreement mediated by the UN_EN.pdf \(opens in new tab\) | Download PDF](#)

Agreement document (original language) [SY_140207_Homs Agreement Mediated by the UN_AR.pdf \(opens in new tab\)](#)

Groups

Children/youth	Groups→Children/youth→Substantive Page 1, 1. Our readiness to provide you with the required support to contribute with us in vacating the civilians (children, women, elderly people) as soon as possible. In this regard, we define women as female in general; as for children, they are all whom do not exceed 15 years in age; the elderly are those who are 60 or above.
Disabled persons	No specific mention.
Elderly/age	Groups→Elderly/age→Substantive Page 1, 1. Our readiness to provide you with the required support to contribute with us in vacating the civilians (children, women, elderly people) as soon as possible. In this regard, we define women as female in general; as for children, they are all whom do not exceed 15 years in age; the elderly are those who are 60 or above.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Substantive
Page 1, ... 2. The first step should be evacuating the first batch of the civilians to the closest convenient place in the Old City with the participation and attendance of the United Nation representatives and the International Committee of the Red Cross, preferably. In addition to that, teamwork from our side consists of social and medical commission, representatives of the Syrian Red Crescent and civil police, with female police agents in attendance.^[29]
The evacuated civilians will then be medically assisted and checked, accordingly with your collaboration. After that they will be given the choice to move into the refugee centre that was already equipped in a suitable place close to the Old City in the presence and knowledge of your representatives. This way their situation will be similar to other Syrians in the displaced centres where they can be supervised by the Ministry of Social Affairs, the organizations and the Red Crescent. ^[29]
Alternatively they can go to any place of their own choice, including the Waar neighbourhood in the city of Homs.

Social class No specific mention.

Gender

Women, girls and gender Page 1, 1. Our readiness to provide you with the required support to contribute with us in vacating the civilians (children, women, elderly people) as soon as possible. In this regard, we define women as female in general; as for children, they are all whom do not exceed 15 years in age; the elderly are those who are 60 or above.

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Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society

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Alternatively they can go to any place of their own choice, including the Waar neighbourhood in the city of Homs.

Page 1, ... 3. A meeting will be held directly after the evacuation of the first batch ^[28] previously mentioned to assess the basic needs that will be sent to the Old City according to the estimations of the Relief Sub - commission, your teamwork and the Syrian Red Crescent. We confirm that this procedure will take place under collaborative supervision of Homs province authorities, United Nation representatives and the Red Cross, and they will be protected in all the areas that are under the control of the Arab Syrian Army and the specialized authorities.

Page 2, ... 5. With regards to the wounded and people with special needs, they will be transported to the hospitals collaboratively with the Red Crescent and they will be provided with all required care. They can also benefit from the rights mentioned in the previous paragraph to resolve their situations according to the agreed basis.

**Traditional/
religious leaders**

No specific mention.

**Public
administration**

No specific mention.

Constitution

No specific mention.

Power sharing**Political power
sharing**

No specific mention.

**Territorial power
sharing**

No specific mention.

**Economic power
sharing**

No specific mention.

**Military power
sharing**

No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 1, ... 2. The first step should be evacuating the first batch of the civilians to the closest convenient place in the Old City with the participation and attendance of the United Nation representatives and the International Committee of the Red Cross, preferably. In addition to that, teamwork from our side consists of social and medical commission, representatives of the Syrian Red Crescent and civil police, with female police agents in attendance.^[28]

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Page 2, ... 6. It is understandable and agreed that the execution of the previous paragraphs '4 - 5' will take place after receiving lists of the names of people who are willing to benefit from this procedure. They should be formerly informed of the ways that their (legal) situation will be resolved. They will have the choice then to vacate the Old City or stay there.

Protection measures	No specific mention.
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Other	No specific mention.
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Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions	No specific mention.
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Justice sector reform

Criminal justice and emergency law	No specific mention.
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State of emergency provisions	No specific mention.
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Judiciary and courts	No specific mention.
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Prisons and detention	No specific mention.
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Traditional Laws	No specific mention.
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Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance Page 1, ... 3. A meeting will be held directly after the evacuation of the first batch ²⁹ / ₂₈ previously mentioned to assess the basic needs that will be sent to the Old City according to the estimations of the Relief Sub - commission, your teamwork and the Syrian Red Crescent. We confirm that this procedure will take place under collaborative supervision of Homs province authorities, United Nation representatives and the Red Cross, and they will be protected in all the areas that are under the control of the Arab Syrian Army and the specialized authorities.
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National economic plan	No specific mention.
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Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

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Page 1, ... 3. ... We confirm that this procedure will take place under collaborative supervision of Homs province authorities, United Nation representatives and the Red Cross, and they will be protected in all the areas that are under the control of the Arab Syrian Army and the specialized authorities. 28

Page 1, ... 4. Arms holders could benefit from this humanitarian procedure to vacate the Old City neighbourhoods, and they will be dealt with according to the governmental procedures to resolve their situation with the specialized authorities benefiting from the presidential pardons and the issued instructions in this regard.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

[Summary] Document outlines a humanitarian ceasefire allowing for the evacuation of civilians from the old neighbourhoods of Homs.

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Police

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Alternatively they can go to any place of their own choice, including the Waar neighbourhood in the city of Homs.

Armed forces

No specific mention.

DDR

No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces	Page 1, ... 4. Arms holders could benefit from this humanitarian procedure to vacate the Old City neighbourhoods, and they will be dealt with according to the governmental procedures to resolve their situation with the specialized authorities benefiting from the presidential pardons and the issued instructions in this regard.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	Transitional justice→Amnesty/pardon→Power to amnesty Page 1, ... 4. Arms holders could benefit from this humanitarian procedure to vacate the Old City neighbourhoods, and they will be dealt with according to the governmental procedures to resolve their situation with the specialized authorities benefiting from the presidential pardons and the issued instructions in this regard.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	Page 1, ... 4. Arms holders could benefit from this humanitarian procedure to vacate the Old City neighbourhoods, and they will be dealt with according to the governmental procedures to resolve their situation with the specialized authorities benefiting from the presidential pardons and the issued instructions in this regard.
Victims	Page 2, ... 5. With regards to the wounded and people with special needs, they will be transported to the hospitals collaboratively with the Red Crescent and they will be provided with all required care. They can also benefit from the rights mentioned in the previous paragraph to resolve their situations according to the agreed basis.
Missing persons	No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 1, ... 3. A meeting will be held directly after the evacuation of the first batch ²⁹₂₈ previously mentioned to assess the basic needs that will be sent to the Old City according to the estimations of the Relief Sub - commission, your teamwork and the Syrian Red Crescent. We confirm that this procedure will take place under collaborative supervision of Homs province authorities, United Nation representatives and the Red Cross, and they will be protected in all the areas that are under the control of the Arab Syrian Army and the specialized authorities.

Related cases No specific mention.

Source Rim Turkmani, Mary Kaldor, Wisam Elhamwi, Joan Ayo, and Nael Hariri, 'Hungry for Peace: Positives and Pitfalls of Local Truces and Ceasefires in Syria', Security in Transition/LSE/Madani, October 2014, pp. 48-49
