

Country/entity	Myanmar
Region	Asia and Pacific
Agreement name	Union-level agreement between Pa-Oh National Organization (PNLO) and Union Peacemaking Working Committee (UPWC)
Date	23 Mar 2013
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Myanmar Conflict (1948 -)

Internal conflict, mostly along ethno-political fault lines, has been a constant feature of Myanmar since its independence in 1948. The conflict has two distinct dynamics. First a struggle between an authoritarian government and a pro-democracy opposition which has the characteristics of authoritarian conflicts; and second a struggle between the government and ethnic armed groups which has the characteristics of an identity conflict. The two oldest and strongest militias fighting the government are the Karen National Union (KNU), which has remained active since the late 1940s, and the Kachin Independence Organisation, which was formed in the early 1960s. In total, there are more than a dozen mostly ethnic-based guerrilla groups active throughout the country. Especially in the period of junta dictatorship that lasted until 2011 the government attempted to crush the rebellions, which led to numerous human rights violations. With the start of democratic reforms in the aftermath of the 2010 elections, peace negotiations have taken place and resulted in the signing of various agreements, although conflicts remain active.

Close
Myanmar Conflict (1948 -)

Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Myanmar ceasefires process with ethnic armed groups
Parties	Pa-Oh National Organization (PNLO) and Union Peacemaking Working Committee (UPWC); Representatives from PNLO U Khun Okkar (Chairman) U Khun Myint Htun (General Secretary) Representatives from UPWC U Aung Min (Union Minister) U Khin Mg Soe (Union Minister)

Third parties

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Description

Ceasefire agreement with other clauses pertaining to the distribution of national identity cards, development projects, and a continuation of political talks.

Agreement document

[MM_130323_pnlo_govt_union_level_agreement_eng.pdf \(opens in new tab\)](#) | [Download PDF](#)

Agreement document (original language)

[MM_130323_pnlo_govt_agreement_BUR.pdf \(opens in new tab\)](#)

Groups

Children/youth	Groups→Children/youth→Substantive Page 1-2, Youth, Women and Labour 8. (a) To help the coordination and promotion of Pa-O youth, women and workers (b) To promote the participation of youth, women and laborers at each level of the political process (c) To permit the Pa-O national conference, youth conference, women conference and labour conference in accordance with the law ... (e) To permit promoting the empowerment of youth, women and labors
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	Groups→Social class→Substantive Page 1-2, Youth, Women and Labour 8. (a) To help the coordination and promotion of Pa-O youth, women and workers (b) To promote the participation of youth, women and laborers at each level of the political process (c) To permit the Pa-O national conference, youth conference, women conference and labour conference in accordance with the law ... (e) To permit promoting the empowerment of youth, women and labors

Gender

Women, girls and gender Page 1-2, Youth, Women and Labour 8.
(a) To help the coordination and promotion of Pa-O youth, women and workers
(b) To promote the participation of youth, women and laborers at each level of the political process
(c) To permit the Pa-O national conference, youth conference, women conference and labour conference in accordance with the law
... (e) To permit promoting the empowerment of youth, women and labors

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Relief, Resettlement, Anti-Narcotics and Development
5.
... (b) Based on the constitution, the government must provide Humanitarian aid during a crisis
(c) PNLO has the permission to cooperate with INGOs and NGOs

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication Rights related issues→Media and communication→Media roles
Page 1, Youth, Women and Labour
8. ...(d) To permit the establishment of social networks, media, publications and broadcasting businesses

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 1, Relief, Resettlement, Anti-Narcotics and Development
5.
(b) Based on the constitution, the government must provide Humanitarian aid during a crisis
... (d) PNLO will cooperate with Union government, State government and local authorities to implement education, healthcare, agriculture-based development
... (f) Union government must assist agriculture-based development
Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
Page 1, Relief, Resettlement, Anti-Narcotics and Development
5.
(b) Based on the constitution, the government must provide Humanitarian aid during a crisis
Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction
Page 1, Relief, Resettlement, Anti-Narcotics and Development
5.
(a) PNLO will submit a proposal for Ka Du Gyi and Mae Aww road construction to the Union government

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business Page 1, Economics
6. In accordance with the current constitution, PNLO can establish companies to conduct businesses related to mining, logging, cement, hotels and warehouses.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** No specific mention.

Ceasefire Security sector→Ceasefire→Ceasefire provision
Page 1, Ceasefire
1. On August 25, 2012, PNLO and state government authorities signed a ceasefire agreement to halt fighting. If other armed groups enter the PNLO controlled area, UPWC must help to solve the problem.
Code of Conduct
2. Code of Conduct must be uniform for all ceasefire groups. Both sides agreed to study and review the terms.

Police No specific mention.

Armed forces No specific mention.

DDR Security sector→DDR→Demilitarisation provisions
Page 1, Demining
7. The two sides agreed to cooperate with the government's demining department in removing landmines along the Ka Du Gyi – Mae Aww road

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.

Reconciliation	Page 2, Political dialogue 9. Both sides agreed to continue political talks after the PNLO and UPWC sign a union level ceasefire agreement
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Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

