

Country/entity	Croatia Yugoslavia (former)
Region	Europe and Eurasia
Agreement name	Decisions on humanitarian convoy to evacuate wounded and sick from Vukovar hospital
Date	18 Nov 1991
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Agreement/conflict level Intrastate/intrastate conflict

Balkan Conflicts (1991 - 1995) (1998 - 2001)

Former Yugoslavia

The disintegration of former Yugoslavia post cold war saw conflicts which became mediated and produced peace agreements in Slovenia (where the brief independence conflict was mediated by the EC Troika in 1991), Croatia (between Croatian and Serb populations 1991-1995), in Bosnia (between Croatian, Serb and Bosniak populations 1992-1995), in Macedonia (where mediation played a key pre-emptive role in preventing large scale conflict in 2001), in Kosovo (between Kosovar Albanians and Serbian population and the Federal Republic of Yugoslavia (FRY), but also between FRY and NATO, 1998-1999), and a conflict in the Presevo Valley (between Albanians in South Serbia and FRY, 2000-2001). The continued fall-out of the disintegration of former Yugoslavia also saw mediated agreement and ultimate dissolution of the Union between Serbia and Montenegro.

Bosnia-Herzegovina

In 1991, after nationalist parties won the first multi-party elections in the Socialist Federal Republic of Yugoslavia, a violent process of disintegration commenced. With its mixed population, Bosnia-Herzegovina became the centre of the following civil war that began in 1992 between the newly formed army of the Republic of Bosnia and Herzegovina (mostly Muslim Bosniacs), and the parastatal forces of self-declared Bosnian Croat (Herzeg-Bosnia) and Bosnian Serb (Republika Srpska) entities within Bosnia-Herzegovina, supported by Croatia and Serbia, with various, often short-lived, coalitions. The General Framework Agreement (Dayton Peace Agreement), signed in 1995, split the country into two ethno-federal entities, the Bosniak-Croat Federation and the Republika Srpska, and included continued peacekeeping and institutional administration by international actors.

Kosovo

The conflict between Serbs and Kosovar Albanians has a long history and always involved territorial disputes as well as ethno-political, cultural and linguistic factors. The most recent phase of the conflict began in November 1997 when the Albanian Kosovo Liberation Army (KLA or UCK) began their campaign for the independence of Kosovo from the Federal Republic of Yugoslavia (FRY – then Serbia and Montenegro). The subsequent war lasted until the NATO intervention, which undertook bombing campaigns of Belgrade and other places in Serbia during spring 1999. The main agreements solving the conflict were internationally driven and, finally, a UNSC resolution imposed a post-conflict arrangement in the wake of what was essentially a NATO military victory. In February 2008, Kosovo's parliament declared independence, but independence is still internationally disputed.

Close

Balkan Conflicts (1991 - 1995) (1998 - 2001)

Stage

Pre-negotiation/process

Conflict nature	Government/territory
Peace process	Croatia negotiation process
Parties	Representatives of the Republic of Croatia, the Yugoslav Peoples Army (YPA), the International Committee of the Red Cross (ICRC), Medecins sans Frontier and the Maltese Cross
Third parties	-
Description	This agreement provides for a ceasefire in the area of Vukovar, in order to evacuate the sick and wounded from Vukovar Hospital. The parties agree to recognise the neutrality of the hospital and place it under the protection of the ICRC. It also provides for the operation to be supervised by the European Community Monitoring Mission.

Agreement document [HR_911118_Decisions on Humanitarian Convoy Vukovar Hospital.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	<p>Page 1, 1. Representatives of the Republic of Croatia, the Yugoslav Peoples Army (YPA), the International Committee of the Red Cross (ICRC), Medecins sans Frontier and the Maltese Cross met on 18 November 1991 and reached the following agreement regarding a convoy to evacuate the wounded and sick from Vukovar Hospital.</p> <p>Page 1, 6. The Republic of Croatia and the YPA will recognise the neutrality of Vukovar hospital during a period covering the evacuation. The hospital will be put under the protection of the ICRC who will advise both parties of the period of neutrality which they require.</p> <p>Page 1, 7. The Republic of Croatia and the YPA agree that the EC Monitor Mission should monitor the whole of the operation, having full access to all elements of the evacuation. The two Parties will also facilitate the involvement of the ICRC, Medecins sans Frontier and the Maltese Cross, as appropriate, to allow them to play such roles as may be decided in supporting and monitoring the evacuation.</p>
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

**Security
Guarantees**

Page 1, 1.

Representatives of the Republic of Croatia, the Yugoslav Peoples Army (YPA), the International Committee of the Red Cross (ICRC), Medecins sans Frontier and the Maltese Cross met on 18 November 1991 and reached the following agreement regarding a convoy to evacuate the wounded and sick from Vukovar Hospital.

Page 1, 2.

The Republic of Croatia and the YPA undertook to guarantee: a ceasefire in the area of Vukovar Hospital and along the agreed evacuation route. This guarantee would cover both regular forces and irregular units in the areas in which they would respectively have responsibility for the evacuation operation. The guarantee would include the assurance that the route was clear of mines in the areas of respective responsibility.

Page 1, 3.

The convoy will take a route from Vukovar to Prilievo to Luzac to Bogdanovci to Marinci to Zidine. The transfer from YPA to Croatian responsibility will take place at Zidine at the cross road to Henrikovci. The convoy will move at times to be agreed and notified to each side well before evacuation.

Page 1, 4.

The YPA will provide suitable military vehicles for the movement from Vukovar to Zidine; the Republic of Croatia will provide suitable vehicles for the remainder of the journey. Both parties will provide suitably equipped and manned ambulances for some 40 seriously ill and lorries or coaches as appropriate for the remaining 360 or so casualties of whom around a third will be stretcher cases.

Page 1, 5.

The evacuation will include all those wounded or sick undergoing medical treatment in Vukovar hospital who are judged by the authorities of the hospital to be fit to make the journey.

Page 1, 6.

The Republic of Croatia and the YPA will recognise the neutrality of Vukovar hospital during a period covering the evacuation. The hospital will be put under the protection of the ICRC who will advise both parties of the period of neutrality which they require.

Page 1, 7.

The Republic of Croatia and the YPA agree that the EC Monitor Mission should monitor the whole of the operation, having full access to all elements of the evacuation. The two Parties will also facilitate the involvement of the ICRC, Medecins sans Frontier and the Maltese Cross, as appropriate, to allow them to play such roles as may be decided in supporting and monitoring the evacuation.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 1, 2.

The Republic of Croatia and the YPA undertook to guarantee: a ceasefire in the area of Vukovar Hospital and along the agreed evacuation route. This guarantee would cover both regular forces and irregular units in the areas in which they would respectively have responsibility for the evacuation operation. The guarantee would include the assurance that the route was clear of mines in the areas of respective responsibility.

Police	No specific mention.
Armed forces	Page 1, 2. The Republic of Croatia and the YPA undertook to guarantee: a ceasefire in the area of Vukovar Hospital and along the agreed evacuation route. This guarantee would cover both regular forces and irregular units in the areas in which they would respectively have responsibility for the evacuation operation. The guarantee would include the assurance that the route was clear of mines in the areas of respective responsibility.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	Page 1, 2. The Republic of Croatia and the YPA undertook to guarantee: a ceasefire in the area of Vukovar Hospital and along the agreed evacuation route. This guarantee would cover both regular forces and irregular units in the areas in which they would respectively have responsibility for the evacuation operation. The guarantee would include the assurance that the route was clear of mines in the areas of respective responsibility.
	Page 1, 4. The YPA will provide suitable military vehicles for the movement from Vukovar to Zidine; the Republic of Croatia will provide suitable vehicles for the remainder of the journey. Both parties will provide suitably equipped and manned ambulances for some 40 seriously ill and lorries or coaches as appropriate for the remaining 360 or so casualties of whom around a third will be stretcher cases.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	<p>Page 1, 1. Representatives of the Republic of Croatia, the Yugoslav Peoples Army (YPA), the International Committee of the Red Cross (ICRC), Medecins sans Frontier and the Maltese Cross met on 18 November 1991 and reached the following agreement regarding a convoy to evacuate the wounded and sick from Vukovar Hospital.</p> <p>Page 1, 4. The YPA will provide suitable military vehicles for the movement from Vukovar to Zidine; the Republic of Croatia will provide suitable vehicles for the remainder of the journey. Both parties will provide suitably equipped and manned ambulances for some 40 seriously ill and lorries or coaches as appropriate for the remaining 360 or so casualties of whom around a third will be stretcher cases.</p> <p>Page 1, 5. The evacuation will include all those wounded or sick undergoing medical treatment in Vukovar hospital who are judged by the authorities of the hospital to be fit to make the journey.</p>
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.

International mission/force/similar

Page 1, 7.

The Republic of Croatia and the YPA agree that the EC Monitor Mission should monitor the whole of the operation, having full access to all elements of the evacuation. The two Parties will also facilitate the involvement of the ICRC, Medecins sans Frontier and the Maltese Cross, as appropriate, to allow them to play such roles as may be decided in supporting and monitoring the evacuation.

Enforcement mechanism

No specific mention.
