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**Country/entity** Yemen

**Region** Middle East and North Africa

**Agreement name** Ceasefire Implementation Agreement for the Governorate of Hajjah, signed in Dhahran

al-Janoub

**Date** 4 Apr 2016

Agreement status Multiparty signed/agreed

**Interim** Yes

arrangement

## Yemeni Civil Wars (1994) (2011 - )

The Republic of Yemen was formed in May 1990 after the merger between the Yemeni Arab Republic (YAR) in the north and the People's Democratic Republic of Yemen (PDRY) in the south. The unification process was rushed and the final agreement between President Ali Abdullah Saleh and President Ali Salem al-Beidh was based on the imperfect promise of equality. Following the merger, integration of the militaries and civil services was at best incomplete or at times entirely non-existent. When Saleh's General Congress Party (GPC) allied itself with the newly created Islamist Islah ('reform') party in 1993, the former ruling party of South Yemen – the Yemen Socialist Party (YSP) – was effectively side-lined in the 1993 General Elections. Violence involving the use of heavy weaponry and aerial bombardment erupted in April 1994 and on the 21 May 1994 Vice President al-Beidh declared the secession of the south, citing political centralization with the northern highland tribes, violence against the YSP and economic discrimination. In the midst of fighting, negotiations in Cairo, Egypt, collapsed. The war ended with the military victory of the north, and on the 1 October 1994, Ali Abdullah Saleh was elected President.

Despite the unification of Yemen in 1990, political power during the 1990s and 2000s remained centralized with the northern highland tribes, particularly the villages from which President Ali Abdullah Saleh and his confidants stemmed. The system of clientelism established through the ruling General People's Congress party maintained relative loyalty among the fractured political allegiances of Yemen's traditional tribal leadership. However, diminishing oil reserves and the shrinking opportunities for access to rent increased economic and political marginalization in Yemen's peripheral communities. The degree of regionalism of conflicts is further defined by other local grievances. In the northern governorate of Sa'dah, a backlash was provoked among the local Zaydi Shi'a against Sunni Salafist cultural incursions resulting in six wars between 2004 and 2010. In the southern governorates of Hadramawt, Shabwa, al-Dhali and Abyan, civil and military personnel forcibly retired after the 1994 Civil War began protesting and eventually formed the secessionist Southern 'al-Hiraak' movement in 2007. Furthermore, tribal grievances have spurred attacks on oil companies and government installations to extract rents. Various takfiri groups including al-Qaeda in the Arabian Peninsula have also increased their presence since 1995.

The Yemen Spring in early 2011 allowed all these movements to express their joint displeasure. Moreover, factionalism in the regime split the already weak military and thus allowed the Houthis, the takfiris and tribal-based militia known as popular committees, to assert themselves militarily. Mandated by the UN-sponsored Gulf Cooperation Council Initiative, the National Dialogue held from March 2013 to January 2014 aimed at guaranteeing power-sharing among the different parties. However, the GCC Initiative only included formal political parties that did not accurately reflect political realities. Furthermore, provisions lacked adequate transitional justice and provided former-President Saleh, as well as others, full amnesty. As a result, little faith was placed in the process by formerly marginalized groups such as the Zaydi Shia Houthi rebels (Ansar Allah) and al-Hiraak who opted to increase their bargaining power vis-à-vis the state by strengthening their own territorial enclaves. In September 2014 the Houthis succeeded in capturing the capital Sana'a and gradually expanded their control southward. The subsequent UN-mediated Peace and National Partnership Agreement between transitional president Hadi and the Houthis on a federal, democratic Yemeni state, failed to be implementes to be implemented by the Houthis successfully dissolved the parliament and deposed Hadi in January 2015. Following the Saudi military intervention to restore the Hadi government in March 2015, coasefire attempts continuously failed. A two years

**Stage** Ceasefire/related

**Conflict nature** Government/territory

**Peace process** Yemen peace process

**Parties** Government of Yemen; Ansar Allah-General People's Congress Alliance;

Representatives

Ahsan Salah Almarrani Naser Hussein Al-Shajani

**Third parties** Representative of the Kingdom of Saudi Arabia

**Description** Short implementation agreement of the ceasefire agreement in Hajjah, mediated by

Saudi Arabia and signed in Dhahran al-Janoub. Agreement calls for a release of prisoners, opening of border points for humanitarian access, forming a military

commission to oversee ceasefire.

**Agreement** YE\_160404\_Ceasefire Implementation Agreement for the Governorate of Hajjah.pdf

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**Agreement** YE\_160404\_Ceasefire Implementation Agreement for the Governorate of Hajjah\_AR.pdf

document (original (opens in new tab)

language)

**Groups** 

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

 $\textbf{Refugees/displaced} \ \ \text{No specific mention}.$ 

persons

**Social class** No specific mention.

Gender

Women, girls and

No specific mention.

gender

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

**State definition** 

Nature of state

No specific mention.

(general)

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

Independence/

secession

No specific mention.

Accession/

No specific mention.

unification

**Border delimitation** No specific mention.

**Cross-border** 

provision

NO

No specific mention.

#### Governance

**Political** No specific mention.

institutions (new or

reformed)

**Elections** No specific mention.

**Electoral** 

commission

No specific mention.

**Political parties** 

reform

No specific mention.

**Civil society** 

No specific mention.

Traditional/ religious leaders No specific mention.

**Public** 

No specific mention.

administration

Constitution

No specific mention.

## **Power sharing**

**Political power** 

sharing

No specific mention.

**Territorial power** 

sharing

No specific mention.

**Economic power** 

sharing

No specific mention.

**Military power** 

sharing

No specific mention.

# **Human rights and equality**

**Human rights/RoL** No specific mention.

general

Bill of rights/similar No specific mention.

**Treaty** 

No specific mention.

incorporation

Civil and political

No specific mention.

rights

rights

**Socio-economic** 

No specific mention.

#### **Rights related issues**

Citizenship No specific mention.

**Democracy** No specific mention.

**Detention** procedures No specific mention.

**Media and** 

communication

No specific mention.

**Mobility/access** Page 1, 3. Reopening the border point of Haradh - Attuwal in Hajja Governorate for relief

and humanitarian needs only and that shall be managed by a military committee made

up from both parties under the oversight of the Kingdom of Saudi Arabia.

**Protection** measures

No specific mention.

Other No specific mention.

## **Rights institutions**

No specific mention. **NHRI** 

**Regional or** international human rights institutions

No specific mention.

## **Justice sector reform**

Criminal justice and No specific mention. emergency law

**State of emergency** No specific mention. provisions

**Judiciary and** 

No specific mention.

courts

**Prisons and** detention

No specific mention.

**Traditional Laws** No specific mention.

#### Socio-economic reconstruction

**Development or** Socio-economic reconstruction→Development or socio-economic

socio-economic reconstruction→Humanitarian assistance

reconstruction Page 1, 3. Reopening the border point of Haradh - Attuwal in Hajja Governorate for relief

and humanitarian needs only and that shall be managed by a military committee made

up from both parties under the oversight of the Kingdom of Saudi Arabia.

National economic No specific mention.

plan

Natural resources No specific mention.

International funds No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

## Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

nomadism rights

No specific mention.

**Cultural heritage** 

No specific mention.

**Environment** 

No specific mention.

Water or riparian

No specific mention.

rights or access

#### **Security sector**

**Security Guarantees** 

No specific mention.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

[Summary] Whole agreement is a ceasefire implementation agreement.

Page 1, 1. Forming a field military committee within 24 hours from this date made up of 3 members from each party plus 3 members representing the Coalition. This committee shall be tasked with overseeing the implementation of the cease fire in all fighting sectors in Meidi and Haradh Districts in Hajja.

Page 1, 2. The military committee shall identify the demarcation line separating the forces and locations of breaking the engagements between the two parties in the Districts of Meidi and Haradh in Hajja Governorate. Implementation shall begin as soon as the agreement is signed under the auspices of representatives of the Kingdom of Saudi Arabia.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

No specific mention.

Withdrawal of foreign forces

No specific mention.

**Corruption** No specific mention.

Crime/organised crime

No specific mention.

Drugs

No specific mention.

**Terrorism** No specific mention.

## **Transitional justice**

**Transitional justice** No specific mention.

general

Amnesty/pardon

No specific mention.

**Courts** 

No specific mention.

Mechanism

No specific mention.

**Prisoner release** 

Page 1, 4. Releasing all detainees from both sides in the Districts of Meidi and Haradh in the Governorate of Hajja by direct contacts between the two sides and exchanging and verifying information. This task shall be completed within 72 hours from this date.

**Vetting** 

No specific mention.

**Victims** 

No specific mention.

**Missing persons** 

No specific mention.

**Reparations** 

No specific mention.

Reconciliation

No specific mention.

#### **Implementation**

**UN signatory** 

No specific mention.

Other international No specific mention.

signatory

**Referendum for** 

agreement

No specific mention.

International

No specific mention.

mission/force/

similar

No specific mention.

mechanism **Related cases** 

**Enforcement** 

No specific mention.

**Source** 

On file with Author.

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