

Country/entity Philippines

Region Asia and Pacific

Agreement name Joint Statement on the Second Round of Talks between the GRP and the NDFP

Date 9 Oct 2016

Agreement status Multiparty signed/agreed

Interim arrangement Yes

Agreement/conflict level Intrastate/intrastate conflict

Philippine Insurgencies (1968 -)

The Maoist Insurgencies (1968 -)

Philippines-NDF

The Philippines have been defined by a series of center-periphery and often ideologically Maoist, separatist insurgencies. The Communist Party of the Philippines (CPP), began its war against the central Philippine government in 1968 through their armed wing – the New People’s Army (NPA). Further legitimacy was gained through the establishment of the National Democratic Front (NDF) in 1973. Grievances were predominantly opposed to the corruption and repression under the authoritarian Marcos regime.

Philippines-Cordillera

With the overthrow of Marcos’ regime in 1986, the CPP factionalized further to take on more localized characteristics. The Cordillera Peoples Liberation Army (CPLA) broke away from the NDF in 1986 to focus on the protection of the Cordilleran people and land in northern Luzon. Hostilities were formally ended in July 2011, with an agreement signed between the central government, the CPLA and the Cordillera Bodong Administration (CBA) that allowed for the absorption of CPLA fighters into the Philippine Army and the re-working of the CBA-CPLA into a socio-development organisation.

Philippines-RPM-P

Meanwhile, purge among the CPP in the early 1990s, encouraged the formation of a parallel party, the Revolutionary Workers Party (RPM-P). Their armed wing, the Alex Boncayao Brigade (ABB) which had carried out a number of assassinations during the 1980s at the bequest of the CPP, followed suit and allied themselves with the RPM-P in 1997 forming the (RPM-P-RPA-ABB). Severely weakened by the split with the CPP and with the arrest of several key figures, the RPM-P-RPA-ABB signed a peace agreement in December 2000, which encouraged the RPM-P’s branch in Mindanao to break away in 2001.

The CPP-NPA has only participated in intermittent talks with the government. Talks halted in 2004 when Gloria Macapagal-Arroyo’s administration sought closer ties with the U.S. in the war on terror and added the CPP-NPA to the list of terrorist organisations, renewing violence. Following the launch of a counter-insurgency by the Philippine government, negotiations have been further delayed due to suspected internal differences between the CPP ‘old guard’ and younger members.

The Moro Insurgency (1968 -)

Philippines-Mindanao

The Moro Insurgency began in 1968, in Mindanao and the Sulu archipelago after the killing of Moro Commandos, the so-called Jabidah Massacre, by the Philippine Army following a plot to invade Sabah province in Malaysia. The Moro National Liberation Front (MNLF) captured a swath of territory in the mid-1970s. In an attempt to stem the violence, the constitution was reformed and Autonomous Region in Muslim Mindanao (ARMM) was created 1990 granting a devolution of power to the provinces of Lanao del Sur, Maguindanao, Sulu and Tawi-Tawi. Following the establishment of the ARMM, the MNLF splintered into a range of smaller groups including Islamic factions such as the

Stage	Pre-negotiation/process
Conflict nature	Government
Peace process	Philippines-NDF process

Parties

Sec. Silvestre H. Bello III

Chairperson of the GRP Panel

Hernani A. Braganza

Member, GRP Panel

Rene V. Sarmiento

Member, GRP Panel

Angela L. Trinidad

Member, GRP Panel

Antonio B. Arellano

Member, GRP Panel

Fidel V. Agcaoili

Chairperson of the NDFP Panel

Julieta S. de Lima

Member, NDFP Panel

Coni K. Ledesma

Member, NDFP Panel

Asterio B. Palima

Member, NDFP Panel

Third parties

Page 4:
Expression of Gratitude to RNG

Both Panels reiterated their appreciation and gratitude to the Royal Norwegian Government for its steadfast support to the GRP-NDFP peace negotiations and acknowledged the facilitation of Special Envoy to the Philippine Peace Process Elisabeth Slattum and her team.

Elisabeth Slattum

Third Party Facilitator

For the Royal Norwegian Government

Description

-

Agreement document

[PH_161009_Joint Statement on the Second Round of Talks Between the GRP and the NDFP.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups**Children/youth**

Groups→Children/youth→Rhetorical
Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
Part III. DESIRED OUTCOMES
4. Social, economic and cultural rights (footnote: The rights to self-determination, work, just and favorable work conditions, unionize, social security, of families to protection and assistance, adequate standard of living, food, housing, health, and education are to be included in appropriate parts.) of the working people upheld and discrimination eliminated (footnote: Covering women, children and youth, the urban and rural poor, migrant workers, ethnic and national minorities, the elderly, persons with disability, and other exploited, disadvantaged and discriminated sectors.);

Disabled persons

Groups→Disabled persons→Rhetorical
Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
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Elderly/age Groups→Elderly/age→Rhetorical
 Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
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Migrant workers Groups→Migrant workers→Rhetorical
 Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
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Racial/ethnic/national group Groups→Racial/ethnic/national group→Rhetorical
 Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
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 Groups→Racial/ethnic/national group→Substantive
 Page 9, ANNEX B: III POLITICAL AND CONSTITUTIONAL REFORMS
 ...
 • Self-determination, National Minorities, Indigenous Peoples, and Bangsamoro
 ...

Religious groups No specific mention.

Indigenous people Groups→Indigenous people→Substantive
 Page 9, ANNEX B: III POLITICAL AND CONSTITUTIONAL REFORMS
 ...
 • Self-determination, National Minorities, Indigenous Peoples, and Bangsamoro
 ...

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class Groups→Social class→Rhetorical
Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
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Gender

Women, girls and gender Women signatories on both the GRP and NDFP side, as well as third party representative. Women are also present as delegation members (see full agreement text).

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PART IX. GENDER EQUALITY AND REPRESENTATION

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination Page 9, ANNEX B:
ANNEX B

PREAMBLE

I DECLARATION OF PRINCIPLES

II BASES, SCOPE AND APPLICABILITY

III POLITICAL AND CONSTITUTIONAL REFORMS

- National Sovereignty and Self-determination
- Economic Sovereignty and National Patrimony
- Self-determination, National Minorities, Indigenous Peoples, and Bangsamoro
- Social Justice
- Form/System of Government
- Electoral and Political Party Reforms
- Constitutional Bodies
- Accountability and Good Governance
- Judicial Reform
- Fiscal Policy and Management
- Security Reform

- International Relations

IV. MECHANISMS

- Council for Unity

V. FINAL PROVISIONS

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.



Governance

Political institutions (new or reformed)

Governance→Political institutions (new or reformed)→General references
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Elections

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- International Relations

IV.MECHANISMS

- Council for Unity

V. FINAL PROVISIONS

**Electoral
commission**

No specific mention.

Political parties reform

Governance→Political parties reform→Other political parties reform
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- International Relations

IV.MECHANISMS

- Council for Unity

V. FINAL PROVISIONS

Civil society

No specific mention.

**Traditional/
religious leaders**

No specific mention.

Public administration

No specific mention.

Constitution

Governance→Constitution→Constitutional reform/making
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- International Relations

IV.MECHANISMS

- Council for Unity

V. FINAL PROVISIONS

Power sharing

Political power sharing

No specific mention.

Territorial power sharing

No specific mention.

Economic power sharing

No specific mention.

Military power sharing

No specific mention.

Human rights and equality

Human rights/RoL general Page 3, section d:
...
The JMC likewise agreed to develop the monitoring system and promote human rights by conducting fora and trainings which will be planned by the Joint Secretariats.

The JMC will recommend the inclusion of the study of human rights and international humanitarian law in the curriculum of schools.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights

Human rights and equality→Socio-economic rights→Work

Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:

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Human rights and equality→Socio-economic rights→Health

Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:

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Human rights and equality→Socio-economic rights→Education

Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:

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Human rights and equality→Socio-economic rights→Adequate standard of living

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Human rights and equality→Socio-economic rights→Shelter/housing

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Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts

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- International Relations

IV.MECHANISMS

- Council for Unity

V. FINAL PROVISIONS

Prisons and detention

No specific mention.

Traditional Laws

No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 7, Annex A, Part III GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:</p> <p>PART III.DESIRED OUTCOMES</p> <p>Section 1. The Parties forge this comprehensive agreement on social and economic reforms with the overall objective of eradicating Philippine poverty and reducing inequality in all their aspects and dimensions to have productive, decent and dignified lives. Towards achieving this, the outcomes of the comprehensive reforms shall include:</p> <ol style="list-style-type: none">1. Rural equality and development to achieve food self-sufficiency and security;2. A sovereign, self-reliant and Industrialized national economy;3. Protected and rehabilitated environment, just compensation for affected populations, and sustainable development;4. Social, economic and cultural rights (footnote: The rights to self-determination, work, just and favorable work conditions, unionize, social security, of families to protection and assistance, adequate standard of living, food, housing, health, and education are to be included in appropriate parts.) of the working people upheld and discrimination eliminated (footnote: Covering women, children and youth, the urban and rural poor, migrant workers, ethnic and national minorities, the elderly, persons with disability, and other exploited, disadvantaged and discriminated sectors.);5. Sustainable living Incomes for all;6. Affordable, accessible and quality social services and utilities;7. Sovereign foreign economic policies and trade relations supporting rural development and national Industrialization; and8. Monetary and fiscal policy regime for national development. <p>PART IV. AGRARIAN REFORM AND RURAL DEVELOPMENT</p> <p>PART V. NATIONAL INDUSTRIALIZATION AND ECONOMIC DEVELOPMENT</p> <p>PART XII. FOREIGN ECONOMIC AND TRADE RELATIONS</p> <p>PART XIII. MONETARY AND FISCAL POLICIES</p>
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.

Taxation

Socio-economic reconstruction→Taxation→Other
PAGE 7, ANNEX A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND
OUTLINE:
PART XIII. MONETARY AND FISCAL POLICIES

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- International Relations

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- Council for Unity

V. FINAL PROVISIONS

Banks

Socio-economic reconstruction→Banks→Central bank
PAGE 7, ANNEX A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND
OUTLINE:
PART XIII. MONETARY AND FISCAL POLICIES

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Land reform and management
Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
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1. Rural equality and development to achieve food self-sufficiency and security;

PART IV. AGRARIAN REFORM AND RURAL DEVELOPMENT

Land, property and environment→Land reform/rights→Other land rights
Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:

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1. Rural equality and development to achieve food self-sufficiency and security;

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment Page 7, Annex A GRP AND NDFP RWCs-SER COMMON DRAFT CASER FRAMEWORK AND OUTLINE:
Part III. DESIRED OUTCOMES
3. Protected and rehabilitated environment, just compensation for affected populations, and sustainable development;

PART VI. ENVIRONMENTAL PROTECTION, REHABILITATION AND COMPENSATION

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees**

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- International Relations

IV. MECHANISMS

- Council for Unity

V. FINAL PROVISIONS

Ceasefire

Security sector→Ceasefire→General commitments

Page 4, section e:

e. Respective ceasefire committees

The Parties renewed their commitment to work through their respective ceasefire committees to reconcile and develop their separate unilateral ceasefire orders into a single unified bilateral document within 60 days from August 26, 2016.

The Parties engaged in preliminary discussions on different drafts for a potential bilateral ceasefire, took note of concerns on issues related thereto, and relayed alleged incidents vis-a-vis their separate unilateral ceasefire orders.

The Parties stressed that they are exerting best efforts to develop a single unified document of a bilateral ceasefire agreement within a desired period.

The Parties have likewise reaffirmed their declarations of their respective unilateral indefinite ceasefires.

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ANNEX C

GRP-NDF Common Outline on EHDF

7 October 2016

I. Preamble

II. Declaration of Principles

III. Bases, Scope and Applicability

IV. Definition of Terms

V. End of Hostilities

VI. Disposition of Forces

VII. Mechanisms

VIII. Concluding Provisions

Police

No specific mention.

Armed forces

No specific mention.

DDR

Security sector→DDR→Demilitarisation provisions

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ANNEX C

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7 October 2016

I. Preamble

II. Declaration of Principles

III. Bases, Scope and Applicability

IV. Definition of Terms

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VI. Disposition of Forces

VII. Mechanisms

VIII. Concluding Provisions

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper
Page 2, Section 2:
2. Amnesty Proclamation

The Panels reviewed the circumstances and status of the proposed amnesty proclamation since the first round of talks on August 27, 2016.

The GRP Panel said that the amnesty proclamation has already been drafted and endorsed to the Office of the President. The NDFP Panel requested a copy of the said proclamation. The GR Panel assured the NDFP that it shall have a copy in due time.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release	<p>Page 2, section 1</p> <p>The Parties reviewed the Joint Oslo Statements dated June 15 and August 26, 2016 on the issue of the immediate release of detained prisoners listed by the NDFP, giving premium on those prisoners who will be released based on humanitarian grounds. They also reviewed the circumstances and status of JASIG-protected NDFP consultants.</p> <p>They took good note of the positive steps so far taken, including the finalization of the Revised Guidelines on the Presidential Committee on Bail, Recognizance and Pardon, and agreed to accelerate the process consistent with the Parties' common resolve.</p> <p>They also agreed that the presidential clemency for and release of three remaining JASIG-protected consultants, Eduardo Sarmiento, Emeterio Antalan and Leopoldo Caloza, shall be expedited. The GRP shall release the prisoners who are listed by the NDFP in accordance with the CARHRIHL pending the approval of the proposed amnesty for their benefit.</p> <p>The GRP Panel affirms its commitment to work for the release of these prisoners in expeditious and acceptable modes.</p>
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 3, section d:
d. Joint Monitoring Committee

The JMC discussed and agreed to undertake joint activities including the distribution of CARHRIHL in several local languages, brochures, poster-making contest and calendar.

The JMC likewise agreed to develop the monitoring system and promote human rights by conducting fora and trainings which will be planned by the Joint Secretariats.

The JMC will recommend the inclusion of the study of human rights and international humanitarian law in the curriculum of schools.

They had extended discussions and clarifications on documentation and investigation.

The Joint Secretariat shall finalize the coverage of the Joint Education and Capacity Building.

The JMC shall correspondingly amend the budget to cover the various joint activities and submit it to the RNG.

The JMC discussed the Draft Common Supplemental Guidelines initiated in April 2011 including further amendments by the NDFP MC to which the GRP MC asked for more time to study and comment.

The JMC discussed its budget and agreed that the coverage is for fifteen months, beginning October 2016 to December 2017.
