

|                                 |  |
|---------------------------------|--|
| <b>Country/entity</b>           | Mali   |
| <b>Region</b>                   | Africa (excl MENA)   |
| <b>Agreement name</b>           | Peace agreement between the Fulani, Dogon and Dafing communities of the municipality of Ouenkoro |
| <b>Date</b>                     | 16 Aug 2019  |
| <b>Agreement status</b>         | Multiparty signed/agreed   |
| <b>Interim arrangement</b>      | Yes  |
| <b>Agreement/conflict level</b> | Intrastate/local conflict  |

**Mali: Dogon-Fulani and other local conflicts (2015 -)**

An initially intercommunal conflict between Dogon and Fulani (known in Mali as Peulh) communities in the Mopti region in central Mali, which has strong regional and national dimensions as well. The conflict emerged in 2015 from disputes over access to natural resources and land management between traditionally sedentary agriculturalists, the Dogon community, and semi-nomadic pastoralists and traders, the Fulani community. Given the state's failure in providing security, various communities, including the Dozo community, grouped into militias, with the umbrella group Dan Na Ambassagou (DNA) comprising Dogon local defence militias. The intercommunal violence that ensued quickly became a regional emergency crisis, as extremist groups emerging from the northern regions to gain a foothold in the region benefited from this security vacuum by reinforcing the conflict through recruiting local population. In turn, the threat of extremist attacks fed back into the establishment of local defence militias. The emergence of Malian extremists in the Mopti region has triggered the internationalization of the conflict witnessing the intervention of international security forces, main missions being a Joint Force by the G5 Sahel, United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA), and the French Operation Serval (SOV). Given Mali's colonial historical relationship with France, these interventions have de facto further added to the complexities of this conflict's drivers. Reconciliation efforts on both local and state level culminated in a ceasefire agreement in 2018. However, in the run up to the July 2018 elections the region saw an upsurge in violent clashes with civilians by communal militias, with increasing violent activities by Dozo militias. In 2019 there was a sharp increase of violent attacks by militias, militaries and extremists, with violence against civilians being most common.

Close

Mali: Dogon-Fulani and other local conflicts (2015 -)

|                        |                                       |
|------------------------|---------------------------------------|
| <b>Stage</b>           | Framework/substantive - comprehensive |
| <b>Conflict nature</b> | Inter-group                           |
| <b>Peace process</b>   | Mali Local Processes                  |

|                      |  |
|----------------------|--|
| <b>Parties</b>       | Signatories to the Peace Agreement between the Peulh, Dogon and Dafing communities of Ouenkoro<br><br>A representative of the Peulh community<br>A representative of the Dogon community<br>A representative of the Dafing community<br>A representative of the Peulh self-defense groups<br>A representative of the Dogon self-defense groups |
| <b>Third parties</b> | Ongoing mediation presence provided by local authorities and key local figureheads - no names clearly listed. Supported by the Centre for Humanitarian Dialogue.   |
| <b>Description</b>   | Short inter-communal reconciliatory agreement between the communities of Ouenkoro in the Mopti region of Mali. The provisions address reconciliation and DDR and also issues around access to villages for trade and to pastoral resources. There are also substantive arrangements for community formed monitoring commissions.               |

|   |  |
|---|--|
| <b>Agreement document</b>                     | <a href="#">ML_190816_Peace agreement between the Fulani, Dogon and Dafing communities of the municipality of Ouenkoro.pdf (opens in new tab)</a>   <a href="#">Download PDF</a> |
| <b>Agreement document (original language)</b> | <a href="#">ML_190816_Peace agreement between the Fulani, Dogon and Dafing communities of the municipality of Ouenkoro.pdf (opens in new tab)</a>                                |

## Groups

|                                     |                      |
|-------------------------------------|----------------------|
| <b>Children/youth</b>               | No specific mention. |
| <b>Disabled persons</b>             | No specific mention. |
| <b>Elderly/age</b>                  | No specific mention. |
| <b>Migrant workers</b>              | No specific mention. |
| <b>Racial/ethnic/national group</b> | No specific mention. |
| <b>Religious groups</b>             | No specific mention. |
| <b>Indigenous people</b>            | No specific mention. |
| <b>Other groups</b>                 | No specific mention. |

**Refugees/displaced persons** Groups→Refugees/displaced persons→Rhetorical  
Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to:  
c)Facilitating the rapid return of displaced persons to their respective villages;

Page 4, Chapter V: Implementation monitoring, Article 7: A Monitoring Committee will be set up, whose mission is to:

...d) Facilitate the return of displaced people and their reintegration into the community.

**Social class** No specific mention.

---

**Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

---

**State definition**

**Nature of state (general)** Page 4, Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State:;  
... d) Encourage its representatives, in particular, those of the justice system and of the Defense and Security Forces, to behave in an irreproachable manner;

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

---

## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;

Page 4, Chapter III: Commitments of the Parties, Article 8: 15 members appointed by consensus to represent all of the communities will make up the Monitoring Committee. There will be three people for each of the communities, including two at the local level and a key figure. There will also be four representatives of community and armed groups, a blacksmith, and a Bozo.

**Traditional/religious leaders** Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... g) Encouraging community leaders to dedicate themselves to peace by spreading messages of cohesion and appeasement;

**Public administration** No specific mention.

**Constitution** No specific mention.

---

## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

---

**Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

---

## **Rights related issues**

|                                |   |
|--------------------------------|---|
| <b>Citizenship</b>             | No specific mention.  |
| <b>Democracy</b>               | No specific mention.  |
| <b>Detention procedures</b>    | No specific mention.  |
| <b>Media and communication</b> | Rights related issues→Media and communication→Other<br>Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;<br>... g) Encouraging community leaders to dedicate themselves to peace by spreading messages of cohesion and appeasement;<br><br>Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;<br>... i) Circulating this Agreement at a community level and report on its implementation regularly to the communities. |
| <b>Mobility/access</b>         | Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;<br>... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;   |
| <b>Protection measures</b>     | No specific mention.  |
| <b>Other</b>                   | No specific mention.  |

---

## **Rights institutions**

|  |                      |
|--|----------------------|
| <b>NHRI</b>  | No specific mention. |
| <b>Regional or international human rights institutions</b> | No specific mention. |

---

## **Justice sector reform**

|   |                      |
|---|----------------------|
| <b>Criminal justice and emergency law</b> | No specific mention. |
| <b>State of emergency provisions</b>      | No specific mention. |
| <b>Judiciary and courts</b>               | No specific mention. |

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

---

### **Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance  
Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State;  
...b) Provide humanitarian assistance commensurate with the needs of the communities

**National economic plan** No specific mention.

**Natural resources** Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;  
... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;

**International funds** No specific mention.

**Business** Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;  
... d) Contributing to lifting embargoes around villages and markets;

**Taxation** No specific mention.

**Banks** No specific mention.

---

## Land, property and environment

|   |  |
|---|--|
| <b>Land reform/rights</b>                     | Land, property and environment→Land reform/rights→Property return and restitution<br>Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;<br>... e) Opposing the theft of livestock regardless of the owner's community, and returning stolen goods to their owners; |
| <b>Pastoralist/<br/>nomadism rights</b>       | Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;<br>... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;  |
| <b>Cultural heritage</b>                      | No specific mention.   |
| <b>Environment</b>                            | No specific mention.   |
| <b>Water or riparian<br/>rights or access</b> | No specific mention.   |

---

## Security sector

|                                  |  |
|----------------------------------|--|
| <b>Security<br/>Guarantees</b>   | Page 4, Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State:<br>a) Take all the necessary measures, in particular, to facilitate the deployment of the Defense and Security Forces, for the security of people and their property in the area concerned and the entire Mopti region; |
| <b>Ceasefire</b>                 | No specific mention.   |
| <b>Police</b>                    | No specific mention.   |
| <b>Armed forces</b>              | No specific mention.   |
| <b>DDR</b>                       | Security sector→DDR→DDR programmes<br>Page 4, Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State:<br>e) Expand the Disarmament, Demobilization, and Reintegration (DDR) process officially launched to youth centers in areas affected by armed groups                              |
| <b>Intelligence<br/>services</b> | No specific mention.   |

**Parastatal/rebel and opposition group forces** Page 4, Chapter III: Commitments of the Parties, Article 5: The Parties commit to working together to approach all the armed groups operating in the area, whether they come from Mali or from the neighboring communes of Barani, Din, and Kombori in Burkina Faso, in order to gain their respect for this Agreement and its Implementation.

Page 4, Chapter III: Commitments of the Parties, Article 8: 15 members appointed by consensus to represent all of the communities will make up the Monitoring Committee. There will be three people for each of the communities, including two at the local level and a key figure. There will also be four representatives of community and armed groups,  
...

**Withdrawal of foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

---

## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.

---

**Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** Page 4, Chapter V: Implementation monitoring, Article 7: A Monitoring Committee will be set up, whose mission is to;

- a) Regularly update the Parties on the progress made in implementing the commitments made under this Agreement in order to strengthen its scope;
- b) Prevent and manage disputes between the Parties that may lead to non-compliance with this Agreement;

Page 5, Chapter VII: Final provisions,  
Article 12: The Parties undertake to meet at least once during the first year following the signing of this Agreement in order to take stock of the implementation of the Agreement and, if necessary, renew and adjust the commitments.

---