

Country/entity	Mali
Region	Africa (excl MENA)
Agreement name	Peace agreement between the Fulani, Dogon and Dafing communities of the municipality of Ouenkoro
Date	16 Aug 2019
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Mali: Dogon-Fulani and other local conflicts (2015 -)

An initially intercommunal conflict between Dogon and Fulani (known in Mali as Peulh) communities in the Mopti region in central Mali, which has strong regional and national dimensions as well. The conflict emerged in 2015 from disputes over access to natural resources and land management between traditionally sedentary agriculturalists, the Dogon community, and semi-nomadic pastoralists and traders, the Fulani community. Given the state's failure in providing security, various communities, including the Dozo community, grouped into militias, with the umbrella group Dan Na Ambassagou (DNA) comprising Dogon local defence militias. The intercommunal violence that ensued quickly became a regional emergency crisis, as extremist groups emerging from the northern regions to gain a foothold in the region benefited from this security vacuum by reinforcing the conflict through recruiting local population. In turn, the threat of extremist attacks fed back into the establishment of local defence militias. The emergence of Malian extremists in the Mopti region has triggered the internationalization of the conflict witnessing the intervention of international security forces, main missions being a Joint Force by the G5 Sahel, United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA), and the French Operation Serval (SOV). Given Mali's colonial historical relationship with France, these interventions have de facto further added to the complexities of this conflict's drivers. Reconciliation efforts on both local and state level culminated in a ceasefire agreement in 2018. However, in the run up to the July 2018 elections the region saw an upsurge in violent clashes with civilians by communal militias, with increasing violent activities by Dozo militias. In 2019 there was a sharp increase of violent attacks by militias, militaries and extremists, with violence against civilians being most common.

Close

Mali: Dogon-Fulani and other local conflicts (2015 -)

Stage	Framework/substantive - comprehensive
Conflict nature	Inter-group
Peace process	Mali Local Processes

Parties	<p>Signatories to the Peace Agreement between the Peulh, Dogon and Dafing communities of Ouenkoro</p> <p>A representative of the Peulh community A representative of the Dogon community A representative of the Dafing community A representative of the Peulh self-defense groups A representative of the Dogon self-defense groups</p>
Third parties	Ongoing mediation presence provided by local authorities and key local figureheads - no names clearly listed. Supported by the Centre for Humanitarian Dialogue.
Description	Short inter-communal reconciliatory agreement between the communities of Ouenkoro in the Mopti region of Mali. The provisions address reconciliation and DDR and also issues around access to villages for trade and to pastoral resources. There are also substantive arrangements for community formed monitoring commissions.

Agreement document	ML_190816_Peace agreement between the Fulani, Dogon and Dafing communities of the municipality of Ouenkoro.pdf (opens in new tab) Download PDF
Agreement document (original language)	ML_190816_Peace agreement between the Fulani, Dogon and Dafing communities of the municipality of Ouenkoro.pdf (opens in new tab)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons	<p>Groups→Refugees/displaced persons→Rhetorical</p> <p>Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to: c)Facilitating the rapid return of displaced persons to their respective villages;</p> <p>Page 4, Chapter V: Implementation monitoring, Article 7: A Monitoring Committee will be set up, whose mission is to:</p> <p>...d) Facilitate the return of displaced people and their reintegration into the community.</p>
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	<p>Page 4, Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State;</p> <p>... d) Encourage its representatives, in particular, those of the justice system and of the Defense and Security Forces, to behave in an irreproachable manner;</p>
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/secession	No specific mention.
Accession/unification	No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;

Page 4, Chapter III: Commitments of the Parties, Article 8: 15 members appointed by consensus to represent all of the communities will make up the Monitoring Committee. There will be three people for each of the communities, including two at the local level and a key figure. There will also be four representatives of community and armed groups, a blacksmith, and a Bozo.

Traditional/religious leaders Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... g) Encouraging community leaders to dedicate themselves to peace by spreading messages of cohesion and appeasement;

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	<p>Rights related issues→Media and communication→Other</p> <p>Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... g) Encouraging community leaders to dedicate themselves to peace by spreading messages of cohesion and appeasement;</p> <p>Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... i) Circulating this Agreement at a community level and report on its implementation regularly to the communities.</p>
Mobility/access	Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State;
...b) Provide humanitarian assistance commensurate with the needs of the communities

National economic plan No specific mention.

Natural resources Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;
... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;

International funds No specific mention.

Business Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to;
... d) Contributing to lifting embargoes around villages and markets;

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights	Land, property and environment→Land reform/rights→Property return and restitution Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... e) Opposing the theft of livestock regardless of the owner's community, and returning stolen goods to their owners;
Pastoralist/ nomadism rights	Page 3, Chapter III: Commitments of the Parties, Article 4: The Parties jointly commit to; ... f) Respecting and ensure respect for the rules of access to pastoral resources, and facilitate the smooth running of agricultural and livestock activities;
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	Page 4, Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State: a) Take all the necessary measures, in particular, to facilitate the deployment of the Defense and Security Forces, for the security of people and their property in the area concerned and the entire Mopti region;
Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.
DDR	Security sector→DDR→DDR programmes Page 4, Chapter IV: Recommendations to the State, Article 6: The Parties request that the State support their peace efforts in the commune of Ouenkoro. More specifically, the Parties request that the State: e) Expand the Disarmament, Demobilization, and Reintegration (DDR) process officially launched to youth centers in areas affected by armed groups
Intelligence services	No specific mention.

Parastatal/rebel and opposition group forces	<p>Page 4, Chapter III: Commitments of the Parties, Article 5: The Parties commit to working together to approach all the armed groups operating in the area, whether they come from Mali or from the neighboring communes of Barani, Din, and Kombori in Burkina Faso, in order to gain their respect for this Agreement and its Implementation.</p> <p>Page 4, Chapter III: Commitments of the Parties, Article 8: 15 members appointed by consensus to represent all of the communities will make up the Monitoring Committee. There will be three people for each of the communities, including two at the local level and a key figure. There will also be four representatives of community and armed groups, ...</p>
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism Page 4, Chapter V: Implementation monitoring, Article 7: A Monitoring Committee will be set up, whose mission is to;

- a) Regularly update the Parties on the progress made in implementing the commitments made under this Agreement in order to strengthen its scope;
- b) Prevent and manage disputes between the Parties that may lead to non-compliance with this Agreement;

Page 5, Chapter VII: Final provisions,
Article 12: The Parties undertake to meet at least once during the first year following the signing of this Agreement in order to take stock of the implementation of the Agreement and, if necessary, renew and adjust the commitments.

Related cases No specific mention.

Source Available from <https://www.hdcentre.org/updates/signing-of-a-peace-agreement-between-the-fulani-dogon-and-dafing-communities-of-the-municipality-of-ouenkoro-in-mali/> (Accessed on 1/4/2020).
