

Country/entity	Mali
Region	Africa (excl MENA)
Agreement name	Peace agreement between the Dogon & Peulh communities of Dougoutènè I, Dougoutènè II, Koporo Kendié Na, Koporo Pen, Pel Maoudé and Youdiou
Date	22 Jan 2021
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Mali: Dogon-Fulani and other local conflicts (2015 -)

An initially intercommunal conflict between Dogon and Fulani (known in Mali as Peulh) communities in the Mopti region in central Mali, which has strong regional and national dimensions as well. The conflict emerged in 2015 from disputes over access to natural resources and land management between traditionally sedentary agriculturalists, the Dogon community, and semi-nomadic pastoralists and traders, the Fulani community. Given the state's failure in providing security, various communities, including the Dozo community, grouped into militias, with the umbrella group Dan Na Ambassagou (DNA) comprising Dogon local defence militias. The intercommunal violence that ensued quickly became a regional emergency crisis, as extremist groups emerging from the northern regions to gain a foothold in the region benefited from this security vacuum by reinforcing the conflict through recruiting local population. In turn, the threat of extremist attacks fed back into the establishment of local defence militias. The emergence of Malian extremists in the Mopti region has triggered the internationalization of the conflict witnessing the intervention of international security forces, main missions being a Joint Force by the G5 Sahel, United Nations Multidimensional Integrated Stabilization Mission in Mali (MINUSMA), and the French Operation Serval (SOV). Given Mali's colonial historical relationship with France, these interventions have de facto further added to the complexities of this conflict's drivers. Reconciliation efforts on both local and state level culminated in a ceasefire agreement in 2018. However, in the run up to the July 2018 elections the region saw an upsurge in violent clashes with civilians by communal militias, with increasing violent activities by Dozo militias. In 2019 there was a sharp increase of violent attacks by militias, militaries and extremists, with violence against civilians being most common.

Close

Mali: Dogon-Fulani and other local conflicts (2015 -)

Stage	Framework/substantive - partial
Conflict nature	Inter-group
Peace process	Mali Local Processes

Parties

Signatories of the Agreement:
For the Dogon community:

1- Amadou TOGO
Koporo Na village chief

2- Abdina TOGO
Temena village chief

3- Eguelou POUDIOUGO
Wol-Maoudé village chief

4- Amadou TOGO
Toroli village chief

5- Souleymane TOGO
Babouro village chief

6- Boukary POUDIOUGO
Dongonley Village Chief

7- Harouna POUDIOUGO
Youdiou village chief

8- Soumaïla SAGARA
Ogodengou village chief

9- Allaye TOGO
Oropa village chief

10- Elysée TOGO
Koporo Pen village chief

11- Boureïma GUINDO
Samani village chief

12-Amadou Dougnon
Géourou village chief

13- Oumar Kéné TOGO
Village chief of Baragnolé

14-Oumar TOGO
Temegolo village chief

15- Amadou TOGO
Pel village chief

16- Yacouba TOGO
Andiangana village chief

Third parties

Witnesses
 Allaye TEME
 1 st Vice-president Monobèm

Saidou DAMA
 The representative of the High Islamic Council

Witness Nouh DJEME
 1 st Vice-president RECOTRADE

Amadou Sidiki Togo
 President of the youth coordination

[unsigned, but noted in agreement text, Page 2: HD Centre for Humanitarian Dialogue]

Description

This is one of three agreements signed between the Fulani and Dogon with humanitarian objectives on 12, 22 and 24 January 2021, led by the Centre for Humanitarian Dialogue (HD) and the community association Monobèm. Through these agreements, the communities further commit to ensuring the physical integrity and free circulation of persons, goods, and livestock, while condemning the violence in the circle of Koro, in Central Mali. They particularly focus on access to markets and mobility, and commit not to carry weapons. They also establish a committee to monitor and review the implementation of the agreement and resolve any disputes that may arise in implementation.

Agreement document [ML_210122_Peace agreement between the Dogon & Peulh communities of Dougoute` I, Dougoute` II, Koporo Kendie` Na, Koporo Pen, Pel Maoude` and Youdiou_tr.pdf \(opens in new tab\) | Download PDF](#)

Agreement document (original language) [ML_210122_Peace agreement between the Dogon & Peulh communities of Dougoute` I, Dougoute` II, Koporo Kendie` Na, Koporo Pen, Pel Maoude` and Youdiou_FR.pdf \(opens in new tab\)](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group No specific mention.

Religious groups Groups→Religious groups→Rhetorical
Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
l) Respect the habits and customs of the different places of worship;

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Rhetorical
Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
d) Support and facilitate the return of all displaced persons;

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
k) Encourage the gradual return of basic social services and the movement of NGOs in the areas affected by the agreement,

Traditional/religious leaders Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
m) Respect the moral authority of traditional religious authorities who, before the crisis, preserved social cohesion and eased social tensions.

Page 4:
Chapter VI: Dispute management
[...]
Article 11: In the event of failure to apply the solution identified in a consensual manner with the Monitoring Committee, the Parties will jointly refer to traditional and religious dispute management mechanisms.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
b) Facilitate the free movement of people and their goods throughout the six municipalities;
[...]
e) Encourage and facilitate market attendance by all communities;
[...]
j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.);
[...]
k) Encourage the gradual return of basic social services and the movement of NGOs in the areas affected by the agreement,

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
m) Respect the moral authority of traditional religious authorities who, before the crisis, preserved social cohesion and eased social tensions.

Page 4:
Chapter VI: Dispute management
[...]
Article 11: In the event of failure to apply the solution identified in a consensual manner with the Monitoring Committee, the Parties will jointly refer to traditional and religious dispute management mechanisms.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.);

International funds No specific mention.

Business Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
b) Facilitate the free movement of people and their goods throughout the six municipalities;
[...]
e) Encourage and facilitate market attendance by all communities;

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights Land, property and environment→Land reform/rights→Other land rights
Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
j) Facilitate the free use of natural and land resources by all communities (fields, pastures, passageways, travel stops, etc.);

Pastoralist/nomadism rights Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
h) Oppose cattle theft regardless of the owner's community and facilitate the search for stolen goods and animals so that they can be returned to their owner;
i) Not claim animals and property removed or lost during the conflict;

Cultural heritage Land, property and environment→Cultural heritage→Intangible
Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
l) Respect the habits and customs of the different places of worship;
m) Respect the moral authority of traditional religious authorities who, before the crisis, preserved social cohesion and eased social tensions.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR Security sector→DDR→Demilitarisation provisions
Page 3,
Chapter III: Commitments of the Parties

Article 4: The Parties jointly undertake to:
...
f) Not carry weapons in villages and towns

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations Transitional justice→Reparations→Material reparations
Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
[...]
c) Encourage the establishment of measures of reciprocal confidence between communities (restitution of animals, condemnation of thieves, etc.)

Reconciliation Page 3:
Chapter III: Commitments of the Parties
Article 4: The Parties jointly undertake to:
a) Encourage community leaders to commit to peace by forgiving all past acts and by spreading messages of cohesion and appeasement;

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement

No specific mention.

International mission/force/similar

No specific mention.

Enforcement mechanism

Page 4:
Chapter V: Monitoring of the implementation

Article 6: The Parties undertake to meet once a quarter during the first year following the signing of this Agreement to take stock of the implementation of the Agreement and, if necessary, renew and adjust the commitments.

Article 7: A Monitoring Committee will be set up, whose mission is to:

- a) Regularly update the Parties on the progress made in implementing the commitments made under this Agreement to strengthen its scope;
- b) Prevent and manage disputes between the Parties that may lead to non-compliance with this Agreement;
- c) Identify, if necessary, additional measures necessary for the inter-communal reconciliation process.
- d) Regularly update the State authorities on the progress made in implementing the commitments made under this Agreement to strengthen its scope;

Article 8: 18 members appointed by consensus to represent all of the Peulh and Dogon communities will make up the Monitoring Committee. This will be composed of 6 representatives of the Peulh community and 12 representatives of the Dogon community.

Chapter VI: Dispute management

Article 9: The parties will do everything in their power to settle amicably and by negotiation any dispute arising between them, in the spirit of cooperation and friendship which underlies this peace agreement.

Article 10: In the event of a breach of the application of this Agreement or the event of a dispute relating to its interpretation, the Parties will refer the matter to the Monitoring Committee so that a consensual solution is identified and applied.

Article 11: In the event of failure to apply the solution identified in a consensual manner with the Monitoring Committee, the Parties will jointly refer to traditional and religious dispute management mechanisms.

Article 12: In the event of a serious breach of the application of this Agreement, and of a failure of all attempts at negotiation to remedy it, the Parties may terminate this Agreement. Such termination will take effect on a specified termination date. In this case, the Parties will take all necessary measures to minimize the impact of such a decision on the peace efforts already undertaken.