

Country/entity Yemen

Region Middle East and North Africa

Agreement name United Nations Initiative for a Two-Month Truce

Date 2 Apr 2022

Agreement status Multiparty signed/agreed

Interim arrangement Yes

Agreement/conflict level Intrastate/intrastate conflict

Yemeni Civil Wars (1994) (2011 -)

The Republic of Yemen was formed in May 1990 after the merger between the Yemeni Arab Republic (YAR) in the north and the People's Democratic Republic of Yemen (PDRY) in the south. The unification process was rushed and the final agreement between President Ali Abdullah Saleh and President Ali Salem al-Beidh was based on the imperfect promise of equality. Following the merger, integration of the militaries and civil services was at best incomplete or at times entirely non-existent. When Saleh's General Congress Party (GPC) allied itself with the newly created Islamist Islah ('reform') party in 1993, the former ruling party of South Yemen – the Yemen Socialist Party (YSP) – was effectively side-lined in the 1993 General Elections. Violence involving the use of heavy weaponry and aerial bombardment erupted in April 1994 and on the 21 May 1994 Vice President al-Beidh declared the secession of the south, citing political centralization with the northern highland tribes, violence against the YSP and economic discrimination. In the midst of fighting, negotiations in Cairo, Egypt, collapsed. The war ended with the military victory of the north, and on the 1 October 1994, Ali Abdullah Saleh was elected President.

Despite the unification of Yemen in 1990, political power during the 1990s and 2000s remained centralized with the northern highland tribes, particularly the villages from which President Ali Abdullah Saleh and his confidants stemmed. The system of clientelism established through the ruling General People's Congress party maintained relative loyalty among the fractured political allegiances of Yemen's traditional tribal leadership. However, diminishing oil reserves and the shrinking opportunities for access to rent increased economic and political marginalization in Yemen's peripheral communities. The degree of regionalism of conflicts is further defined by other local grievances. In the northern governorate of Sa'dah, a backlash was provoked among the local Zaydi Shi'a against Sunni Salafist cultural incursions resulting in six wars between 2004 and 2010. In the southern governorates of Hadramawt, Shabwa, al-Dhali and Abyan, civil and military personnel forcibly retired after the 1994 Civil War began protesting and eventually formed the secessionist Southern 'al-Hiraak' movement in 2007. Furthermore, tribal grievances have spurred attacks on oil companies and government installations to extract rents. Various takfiri groups including al-Qaeda in the Arabian Peninsula have also increased their presence since 1995.

The Yemen Spring in early 2011 allowed all these movements to express their joint displeasure. Moreover, factionalism in the regime split the already weak military and thus allowed the Houthis, the takfiris and tribal-based militia known as popular committees, to assert themselves militarily. Mandated by the UN-sponsored Gulf Cooperation Council Initiative, the National Dialogue held from March 2013 to January 2014 aimed at guaranteeing power-sharing among the different parties. However, the GCC Initiative only included formal political parties that did not accurately reflect political realities. Furthermore, provisions lacked adequate transitional justice and provided former-President Saleh, as well as others, full amnesty. As a result, little faith was placed in the process by formerly marginalized groups such as the Zaydi Shia Houthi rebels (Ansar Allah) and al-Hiraak who opted to increase their bargaining power vis-à-vis the state by strengthening their own territorial enclaves. In September 2014 the Houthis succeeded in capturing the capital Sana'a and gradually expanded their control southward. The subsequent UN-mediated Peace and National Partnership Agreement between transitional president Hadi and the Houthis on a federal, democratic Yemeni state, failed to be implemented as the Houthis successfully dissolved the parliament and deposed Hadi in January 2015. Following the Saudi military intervention to restore the Hadi government in March 2015, ceasefire attempts continuously failed. A two-year

Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Yemen peace process
Parties	Copy of agreement unsigned, parties are understood as: Saudi Arabia and the Coalition Ansar Allah (Houthis)
Third parties	Copy of agreement unsigned, third party understood as: United Nations (OESGY)
Description	A short two month ceasefire agreement during Ramadan between the conflict parties in Yemen calling for general conditions of ceasefire halting all offensive operations on the ground, in the air and by sea. The agreement provides for entry of supplies into the country including fuel by sea, commercial flights and opening up of roads. The agreement also makes the parties responsible for the modalities and timings of the truce, establishing the need for parties to inform affiliated fighting forces and put in place points of contact who should work with OESGY to implement the agreement. On June 2nd 2022, the truce was extended for an additional two-month period, though no text of the extension has been made available.

Agreement document [YE_220402_United_Nations_Initiative_for_a_two-month_truce.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	Groups→Children/youth→Rhetorical Page 1, Truce will comprise the following elements:... 4. Once the Truce comes into effect, the SE will invite the parties to a meeting to agree on opening roads in Taiz and other governorates to facilitate the movement of civilian men, women and children, benefiting from the atmosphere of the Truce.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender Page 1,
Truce will comprise the following elements:...

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Men and boys Gender→Men and boys→Gender neutral wording
Page 1,
Truce will comprise the following elements:...

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LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

**Political
institutions (new or
reformed)** No specific mention.

Elections No specific mention.

**Electoral
commission** No specific mention.

**Political parties
reform** No specific mention.

Civil society No specific mention.

**Traditional/
religious leaders** No specific mention.

**Public
administration** No specific mention.

Constitution No specific mention.

Power sharing

**Political power
sharing** No specific mention.

**Territorial power
sharing** No specific mention.

**Economic power
sharing** No specific mention.

**Military power
sharing** No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access Page 1,
The Truce will comprise the following elements:...

2. The entry of 18 fuel ships during the two-month Truce to the ports of Hodeida .
3. Two commercial flights per week in and out of Sanaa Airport during the two-month Truce to the Hashemite Kingdom of Jordan and the Arab Republic of Egypt .
4. Once the Truce comes into effect, the SE will invite the parties to a meeting to agree on opening roads in Taiz and other governorates to facilitate the movement of civilian men, women and children, benefiting from the atmosphere of the Truce.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 1, Recognizing the urgent need to de-escalate violence and to address humanitarian and economic needs , the parties will implement a two-month Truce, starting 02 April 2022 and ending 02 June 2022, with the possibility of extension.
Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
Page 1, Recognizing the urgent need to de-escalate violence and to address humanitarian and economic needs , the parties will implement a two-month Truce, starting 02 April 2022 and ending 02 June 2022, with the possibility of extension.

Page 1,
The Truce will comprise the following elements:...

2. The entry of 18 fuel ships during the two-month Truce to the ports of Hodeida.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

No specific mention.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 1,

Recognizing the urgent need to de-escalate violence and to address humanitarian and economic needs, the parties will implement a two-month Truce, starting 02 April 2022 and ending 02 June 2022, with the possibility of extension. The purpose of the Truce is to provide a conducive environment for a peaceful settlement of the conflict. It is not a pause to be used by the parties to regroup and resume military operations.

Page 1,

The Truce will comprise the following elements:

1. A halt to all offensive ground, aerial, and maritime military operations, inside and outside of Yemen, and a freeze in current military positions on the ground.
2. The entry of 18 fuel ships during the two-month Truce to the ports of Hodeida.
3. Two commercial flights per week in and out of Sanaa Airport during the two-month Truce to the Hashemite Kingdom of Jordan and the Arab Republic of Egypt.
4. Once the Truce comes into effect, the SE will invite the parties to a meeting to agree on opening roads in Taiz and other governorates to facilitate the movement of civilian men, women and children, benefiting from the atmosphere of the Truce.
5. Engagement of the parties with the SE on proposals for next steps towards ending the war.

The arrangements are temporary in nature and do not constitute a precedent.

Page 1, Modalities and Timing:

- The Truce will go into effect 24 hours after the SE's announcement.
- During the 24 hours, the parties are responsible for informing their affiliated forces of the halt to all offensive military operations and to freeze military positions on the ground.
- The parties will appoint authorized focal points to work with OSESGY on all elements, including military aspects, to support adherence and respect for the Truce. While there will be no independent monitoring, OSESGY will support the coordination required by the parties to help implement the Truce.
- The Truce may be extended with the consent of the parties.

Police

No specific mention.

Armed forces

No specific mention.

DDR

No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar Page 1, Modalities and Timing:
The parties will appoint authorized focal points to work with OSESGY on all elements, including military aspects, to support adherence and respect for the Truce. While there will be no independent monitoring, OSESGY will support the coordination required by the parties to help implement the Truce.

Enforcement mechanism No specific mention.
