Country/entity	Ethiopia Tigray
Region	Africa (excl MENA)
Agreement name	Declaration of the Senior Commanders on the Modalities for the Implementation of the Agreement for a Lasting Peace Through a Permanent Cessation of Hostilities
Date	12 Nov 2022
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Ethiopia: conflict in Tigray (2020-)

The Ethiopia and Tigray conflict, also known as the Tigray War, began in November 2020 when Ethiopian Prime Minister Abiy Ahmed ordered a military operation against the Tigray People's Liberation Front (TPLF), the ruling party of the Tigray region. The conflict erupted after months of political tensions between the TPLF and the federal government, following the postponement of national elections due to the COVID-19 pandemic. The TPLF rejected the delay and held its own regional election in September 2020, which the federal government deemed illegal.
On 24 March 2022, the Ethiopian government declared an indefinite humanitarian truce to allow the delivery of aid into Tigray and initiate talks with the TPLF to end the war. However, the negotiations became hostile, and by August, talks broke down with accusations of refusal to make peace. On 25 October 2022, peace talks involving the Ethiopian government and the TPLF started in South Africa, with hopes low as fighting continued. On 2 November, Ethiopia and the TPLF signed an agreement for a cessation of hostilities, but Eritrea and other warring parties were not involved. On 12 November, both parties signed a deal to allow humanitarian aid into Tigray, and by 29 December, federal police had returned to Tigray, and flights and internet access had been restored.
Close
Ethiopia: conflict in Tigray (2020-)

Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Ethiopia: Tigray process

Parties	IN WITNESS WHEREOF the duly authorized representatives of the Parties have signed this Declaration in Nairobi, Kenya on the 12th day of November 2022. Feld Marshal Birhanu Jula Chief of the General Staff of ENDF Lt. General Tadesse Worede Commander, Tigray Armed Combatants
Third parties	Witnessed by: His Excellency Olusegun Obasanjo, former President of the Federal Republic of Nigeria, and AU High Representative for the Horn of Africa His Excellency Uhuru Kenyatta, former President of the Republic of Kenya (Panel Member)
Description	Ceasefire agreement which discusses the modalities of the ceasefire including DDR, protecting civilians, monitoring mechanisms, and humanitarian access.

Agreement document	ET_221112_Declaration of the Senior Commanders on the Modalities for the Implementation of the Agreement.pdf (opens in new tab) | Download PDF

Groups

Children/youth	Groups→Children/youth→Substantive Page 4, 3. Protection of Civilians 3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including: ... d) Ensure the safety and security of vulnerable groups including women and children.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.

Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	Page 4, 3. Protection of Civilians 3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including: ... d) Ensure the safety and security of vulnerable groups including women and children.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.

Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/ religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	Rights related issues→Media and communication→Other Page 6, 6. Responsible Use of Media 6.1. The parties endorse Article 3(2) and Article 12 of the Agreement that media platforms controlled by the respective parties should play a constructive role that would expedite the implementation of this Agreement.

Mobility/access	Page 4, 3. Protection of Civilians 3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including: ... b) Ensure the smooth movement of civilians. Page 4-5, 4. Delivery of humanitarian aid 4.1. Consistent with Article 5 of the Agreement the Parties agree: a) To cooperate and facilitate the delivery of unhindered humanitarian access. b) The delivery of humanitarian aid shall be undertaken in accordance with Article 5 of the Agreement. c) All humanitarian relief shall go through the inspection and notification of the federal government. d) Security guarantee will be provided for humanitarian aid workers and organizations upon their request. e) The Parties shall facilitate unhindered movement of humanitarian aid workers. f) There shall be only two checkpoints, which would be established one at the entrance from point of loading and/or warehouses and at the entrance of the destination areas.
Protection measures	Rights related issues→Protection measures→Protection of civilians Page 4, 3. Protection of Civilians 3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including: a) Prohibit attacks against civilians. b) Ensure the smooth movement of civilians. c) Ensure the safety and security of civilian institutions and infrastructure. d) Ensure the safety and security of vulnerable groups including women and children. e) Protect civilians against attacks from security forces. f) Any violations of Article 4 of the Agreement by any Party shall be met with strong condemnation and punitive action.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance Page 4-5, 4. Delivery of humanitarian aid 4.1. Consistent with Article 5 of the Agreement the Parties agree: a) To cooperate and facilitate the delivery of unhindered humanitarian access. b) The delivery of humanitarian aid shall be undertaken in accordance with Article 5 of the Agreement. c) All humanitarian relief shall go through the inspection and notification of the federal government. d) Security guarantee will be provided for humanitarian aid workers and organizations upon their request. e) The Parties shall facilitate unhindered movement of humanitarian aid workers. f) There shall be only two checkpoints, which would be established one at the entrance from point of loading and/or warehouses and at the entrance of the destination areas.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	Page 4-5, 4. Delivery of humanitarian aid 4.1. Consistent with Article 5 of the Agreement the Parties agree: ... d) Security guarantee will be provided for humanitarian aid workers and organizations upon their request.
Ceasefire	Security sector→Ceasefire→Ceasefire provision Page 2-3, 1. Permanent Cessation of Hostilities 1.1. Consistent with the Agreement, the parties affirm their commitment to the following: a) Halt and disengage from all forms of military engagements. b) Ensure all necessary actions are taken to achieve the overall purpose of the implementation of this Agreement.
Police	No specific mention.

Armed forces	Page 2, Untitled preamble The parties... REAFFIRMING that Ethiopia shall have only one defense force;... Page 3, 2. Disarmament of Tigray Armed Combatants 2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament: ... (c) Upon disengagement, the federal authorities shall assume federal responsibilities in accordance with the Constitution for all areas including the resumption of services. Page 4, 3. Protection of Civilians 3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including: a) Prohibit attacks against civilians. b) Ensure the smooth movement of civilians. c) Ensure the safety and security of civilian institutions and infrastructure. d) Ensure the safety and security of vulnerable groups including women and children. e) Protect civilians against attacks from security forces. f) Any violations of Article 4 of the Agreement by any Party shall be met with strong condemnation and punitive action.
DDR	Security sector→DDR→DDR programmes Page 3, 2. Disarmament of Tigray Armed Combatants 2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament: (a) Orientation by the commanders for their respective forces will take place over a period of seven (7) days starting on the date of the commanders' arrival to the regular position on 15 November 2022. (b) After the orientation, disengagement will take place over a period of four (4) days in four disengagement zones. (c) Upon disengagement, the federal authorities shall assume federal responsibilities in accordance with the Constitution for all areas including the resumption of services. (d) Disarmament of heavy weapons will be done concurrently with the withdrawal of foreign and non-ENDF forces from the region. (e) A joint committee shall be established on the date of signing of this Declaration by the two commanders to work out a detailed implementation plan for the disarmament of light weapons and report within a period Of fourteen (14) days with a clear plan for the process and timelines for the disarmament of light weapons. The Committee shall comprise two (2) representatives from the Parties and one (1) representative from the AU Monitoring and Verification Team.
Intelligence services	No specific mention.

Parastatal/rebel and opposition group forces	Page 3, 2. Disarmament of Tigray Armed Combatants 2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament: (a) Orientation by the commanders for their respective forces will take place over a period of seven (7) days starting on the date of the commanders' arrival to the regular position on 15 November 2022. (b) After the orientation, disengagement will take place over a period of four (4) days in four disengagement zones. (c) Upon disengagement, the federal authorities shall assume federal responsibilities in accordance with the Constitution for all areas including the resumption of services. (d) Disarmament of heavy weapons will be done concurrently with the withdrawal of foreign and non-ENDF forces from the region. (e) A joint committee shall be established on the date of signing of this Declaration by the two commanders to work out a detailed implementation plan for the disarmament of light weapons and report within a period Of fourteen (14) days with a clear plan for the process and timelines for the disarmament of light weapons. The Committee shall comprise two (2) representatives from the Parties and one (1) representative from the AU Monitoring and Verification Team.
Withdrawal of foreign forces	Page 3, 2. Disarmament of Tigray Armed Combatants 2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament: ... (d) Disarmament of heavy weapons will be done concurrently with the withdrawal of foreign and non-ENDF forces from the region.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice	
Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.

Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	Witnessed by: His Excellency Olusegun Obasanjo, former President of the Federal Republic of Nigeria, and AU High Representative for the Horn of Africa His Excellency Uhuru Kenyatta, former President of the Republic of Kenya (Panel Member)
Referendum for agreement	No specific mention.
International mission/force/ similar	Page 3, 2. Disarmament of Tigray Armed Combatants 2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament: ... (e) A joint committee shall be established on the date of signing of this Declaration by the two commanders to work out a detailed implementation plan for the disarmament of light weapons and report within a period Of fourteen (14) days with a clear plan for the process and timelines for the disarmament of light weapons. The Committee shall comprise two (2) representatives from the Parties and one (1) representative from the AU Monitoring and Verification Team.
Enforcement mechanism	No specific mention.
