

<b>Country/entity</b>	Ethiopia Tigray
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Declaration of the Senior Commanders on the Modalities for the Implementation of the Agreement for a Lasting Peace Through a Permanent Cessation of Hostilities
<b>Date</b>	12 Nov 2022
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

### **Ethiopia: conflict in Tigray (2020-)**

The Ethiopia and Tigray conflict, also known as the Tigray War, began in November 2020 when Ethiopian Prime Minister Abiy Ahmed ordered a military operation against the Tigray People's Liberation Front (TPLF), the ruling party of the Tigray region. The conflict erupted after months of political tensions between the TPLF and the federal government, following the postponement of national elections due to the COVID-19 pandemic. The TPLF rejected the delay and held its own regional election in September 2020, which the federal government deemed illegal.

On 24 March 2022, the Ethiopian government declared an indefinite humanitarian truce to allow the delivery of aid into Tigray and initiate talks with the TPLF to end the war. However, the negotiations became hostile, and by August, talks broke down with accusations of refusal to make peace. On 25 October 2022, peace talks involving the Ethiopian government and the TPLF started in South Africa, with hopes low as fighting continued. On 2 November, Ethiopia and the TPLF signed an agreement for a cessation of hostilities, but Eritrea and other warring parties were not involved. On 12 November, both parties signed a deal to allow humanitarian aid into Tigray, and by 29 December, federal police had returned to Tigray, and flights and internet access had been restored.

Close  
Ethiopia: conflict in Tigray (2020-)

<b>Stage</b>	Ceasefire/related
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Ethiopia: Tigray process

**Parties** IN WITNESS WHEREOF the duly authorized representatives of the Parties have signed this Declaration in Nairobi, Kenya on the 12th day of November 2022.

Feld Marshal Birhanu Jula  
Chief of the General Staff of ENDF

Lt. General Tadesse Worede  
Commander, Tigray Armed Combatants

**Third parties** Witnessed by:

His Excellency Olusegun Obasanjo, former President of the Federal Republic of Nigeria, and AU High Representative for the Horn of Africa

His Excellency Uhuru Kenyatta, former President of the Republic of Kenya (Panel Member)

**Description** Ceasefire agreement which discusses the modalities of the ceasefire including DDR, protecting civilians, monitoring mechanisms, and humanitarian access.

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**Agreement document** [ET\\_221112\\_Declaration of the Senior Commanders on the Modalities for the Implementation of the Agreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

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## Groups

**Children/youth** Groups→Children/youth→Substantive  
Page 4, 3. Protection of Civilians  
3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including:  
...  
d) Ensure the safety and security of vulnerable groups including women and children.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/  
national group** No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

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## **Gender**

**Women, girls and gender** Page 4, 3. Protection of Civilians  
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...  
d) Ensure the safety and security of vulnerable groups including women and children.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** No specific mention.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** Rights related issues→Media and communication→Other  
Page 6, 6. Responsible Use of Media  
6.1. The parties endorse Article 3(2) and Article 12 of the Agreement that media platforms controlled by the respective parties should play a constructive role that would expedite the implementation of this Agreement.

**Mobility/access** Page 4, 3. Protection of Civilians  
3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including:  
...  
b) Ensure the smooth movement of civilians.

Page 4-5, 4. Delivery of humanitarian aid  
4.1. Consistent with Article 5 of the Agreement the Parties agree:  
a) To cooperate and facilitate the delivery of unhindered humanitarian access.  
b) The delivery of humanitarian aid shall be undertaken in accordance with Article 5 of the Agreement.  
c) All humanitarian relief shall go through the inspection and notification of the federal government.  
d) Security guarantee will be provided for humanitarian aid workers and organizations upon their request.  
e) The Parties shall facilitate unhindered movement of humanitarian aid workers.  
f) There shall be only two checkpoints, which would be established one at the entrance from point of loading and/or warehouses and at the entrance of the destination areas.

**Protection measures** Rights related issues→Protection measures→Protection of civilians  
Page 4, 3. Protection of Civilians  
3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including:  
a) Prohibit attacks against civilians.  
b) Ensure the smooth movement of civilians.  
c) Ensure the safety and security of civilian institutions and infrastructure.  
d) Ensure the safety and security of vulnerable groups including women and children.  
e) Protect civilians against attacks from security forces.  
f) Any violations of Article 4 of the Agreement by any Party shall be met with strong condemnation and punitive action.

**Other** No specific mention.

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**Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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## Justice sector reform

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## Socio-economic reconstruction

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance  
Page 4-5, 4. Delivery of humanitarian aid  
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d) Security guarantee will be provided for humanitarian aid workers and organizations upon their request.  
e) The Parties shall facilitate unhindered movement of humanitarian aid workers.  
f) There shall be only two checkpoints, which would be established one at the entrance from point of loading and/or warehouses and at the entrance of the destination areas.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian  
rights or access** No specific mention.

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## **Security sector**

**Security  
Guarantees** Page 4-5, 4. Delivery of humanitarian aid  
4.1. Consistent with Article 5 of the Agreement the Parties agree:  
...  
d) Security guarantee will be provided for humanitarian aid workers and organizations upon their request.

**Ceasefire** Security sector→Ceasefire→Ceasefire provision  
Page 2-3, 1. Permanent Cessation of Hostilities  
1.1. Consistent with the Agreement, the parties affirm their commitment to the following:  
a) Halt and disengage from all forms of military engagements.  
b) Ensure all necessary actions are taken to achieve the overall purpose of the implementation of this Agreement.

**Police** No specific mention.

**Armed forces**

Page 2, Untitled preamble

The parties... REAFFIRMING that Ethiopia shall have only one defense force;...

Page 3, 2. Disarmament of Tigray Armed Combatants

2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament:

...

(c) Upon disengagement, the federal authorities shall assume federal responsibilities in accordance with the Constitution for all areas including the resumption of services.

Page 4, 3. Protection of Civilians

3.1. In accordance with Article 4 of the agreement, the protection of civilians shall be the responsibility of all federal security and regional security organs in accordance with the Federal Constitution. In this regard, the protection of civilians shall include all points enumerated under Article 4 of the agreement including:

- a) Prohibit attacks against civilians.
- b) Ensure the smooth movement of civilians.
- c) Ensure the safety and security of civilian institutions and infrastructure.
- d) Ensure the safety and security of vulnerable groups including women and children.
- e) Protect civilians against attacks from security forces.
- f) Any violations of Article 4 of the Agreement by any Party shall be met with strong condemnation and punitive action.

**DDR**

Security sector→DDR→DDR programmes

Page 3, 2. Disarmament of Tigray Armed Combatants

2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament:

- (a) Orientation by the commanders for their respective forces will take place over a period of seven (7) days starting on the date of the commanders' arrival to the regular position on 15 November 2022.
- (b) After the orientation, disengagement will take place over a period of four (4) days in four disengagement zones.
- (c) Upon disengagement, the federal authorities shall assume federal responsibilities in accordance with the Constitution for all areas including the resumption of services.
- (d) Disarmament of heavy weapons will be done concurrently with the withdrawal of foreign and non-ENDF forces from the region.
- (e) A joint committee shall be established on the date of signing of this Declaration by the two commanders to work out a detailed implementation plan for the disarmament of light weapons and report within a period Of fourteen (14) days with a clear plan for the process and timelines for the disarmament of light weapons. The Committee shall comprise two (2) representatives from the Parties and one (1) representative from the AU Monitoring and Verification Team.

**Intelligence services**

No specific mention.

**Parastatal/rebel and opposition group forces** Page 3, 2. Disarmament of Tigray Armed Combatants  
2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament:  
(a) Orientation by the commanders for their respective forces will take place over a period of seven (7) days starting on the date of the commanders' arrival to the regular position on 15 November 2022.  
(b) After the orientation, disengagement will take place over a period of four (4) days in four disengagement zones.  
(c) Upon disengagement, the federal authorities shall assume federal responsibilities in accordance with the Constitution for all areas including the resumption of services.  
(d) Disarmament of heavy weapons will be done concurrently with the withdrawal of foreign and non-ENDF forces from the region.  
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**Withdrawal of foreign forces** Page 3, 2. Disarmament of Tigray Armed Combatants  
2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament:  
...  
(d) Disarmament of heavy weapons will be done concurrently with the withdrawal of foreign and non-ENDF forces from the region.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

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## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

<b>Prisoner release</b>	No specific mention.
<b>Vetting</b>	No specific mention.
<b>Victims</b>	No specific mention.
<b>Missing persons</b>	No specific mention.
<b>Reparations</b>	No specific mention.
<b>Reconciliation</b>	No specific mention.

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## Implementation

**UN signatory** No specific mention.

**Other international signatory** Witnessed by:  
 His Excellency Olusegun Obasanjo, former President of the Federal Republic of Nigeria, and AU High Representative for the Horn of Africa  
 His Excellency Uhuru Kenyatta, former President of the Republic of Kenya (Panel Member)

**Referendum for agreement** No specific mention.

**International mission/force/similar** Page 3, 2. Disarmament of Tigray Armed Combatants  
 2.1 In accordance with Article 6 of the Agreement, the following will be the process of this disarmament:  
 ...  
 (e) A joint committee shall be established on the date of signing of this Declaration by the two commanders to work out a detailed implementation plan for the disarmament of light weapons and report within a period Of fourteen (14) days with a clear plan for the process and timelines for the disarmament of light weapons. The Committee shall comprise two (2) representatives from the Parties and one (1) representative from the AU Monitoring and Verification Team.

**Enforcement mechanism** No specific mention.

**Related cases** No specific mention.

**Source** <https://ethiopianembassy.org/we-are-sharing-with-you-the-declaration-of-the-senior-commanders-of-the-government-of-the-federal-democratic-republic-of-ethiopia-and-the-tplf-on-the-modalities-for-the-implementation-of-the-agreeme/>