

Country/entity Sudan

Region Africa (excl MENA)

Agreement name Agreement on the National Dialogue and Constitutional Process

Date 4 Sep 2014

Agreement status Multiparty signed/agreed

Interim arrangement Yes

Agreement/conflict level Intrastate/intrastate conflict

Sudan Conflicts (1955 -)

Agreements relate to several distinct dyads, and also the negotiated independence of South Sudan, and subsequent internal conflict in South Sudan. Sudan-South Sudan. The long-standing conflict between the north and the south of the country dates back to colonial times, where the British introduced a so-called 'Southern Policy', severely hampering population movements between these big regions. Immediately after gaining independence in 1956, southern movements started to fight for independence; this fight became professionalised in 1983 with the foundation of the soon internationally supported Sudan People's Liberation Army (SPLA). When the Islamic Front government introduced strict sharia laws in the south after it took over power in 1988 the war intensified. A decade later, the military situation reached a stalemate, enabling internationally facilitated peace negotiations to begin in 1997. After more fighting, a final negotiation push began in 2002, leading to the signing of the Comprehensive Peace Agreement (CPA) in January 2005.

Sudan-South Sudan post referendum. South Sudan became independent in July 2011; since then, relations between the two countries are complicated and violent conflict led by the SPLM (North) in the Sudanese Nuba mountains region has since intensified.

Darfur. Other long-standing violent conflicts are in the east and the west of the country. In the east, the Beja Congress, established in 1957, is the spearhead of a currently 'peaceful' opposition movement. In the west, the violent conflict in Darfur intensified in the early 2000s and rapidly gained international attention, even resulting in genocide charges against leading figures of the Sudanese government. The situation on the ground is complex, with over a dozen organisations (most notably the Sudanese Liberation Movement and the Justice and Equality Movement) fighting the Sudanese government and allied groups like the Janjaweed – although all parties have switched sides on numerous occasions. Several mediation attempts have not been successful, due to the shaky commitment of the Sudanese central government and the distrust among the armed opposition.

South Sudan - internal

In December 2013, after president Salva Kiir accused opposition leader Riek Machar of attempting a coup, violent conflict broke out between government forces of the SPLM/A and anti-governmental groups. In addition, several other political militias as well as communal militias have joined the conflict. In 2015 the Agreement on the Resolution of the Conflict in South Sudan (ARCSS) was signed. Due to unsuccessful implementation the agreement was revitalized in 2018. In September 2019, Kiir and Machar agreed to establish a power-sharing government after struggles on forming a unity transitional government.

Close

Sudan Conflicts (1955 -)

Stage Pre-negotiation/process

Conflict nature Government/territory

Peace process	Sudan Transition Process
Parties	<p>Page 1, Representatives of the Committee of 7+7:</p> <ul style="list-style-type: none"> - Mr. Ahmed Saad Omer - Dr. Ghazi Salahuddin Al Atabani <p>Page 2, The Paris Declaration Group:</p> <ul style="list-style-type: none"> - Sayed Al Sadig Al Mandi, Chairman, National UMMA Party - Mr. Malik Agar Eyre, Chairperson, Sudanese Revolutionary front
Third parties	<p>Witnessed by:</p> <ul style="list-style-type: none"> - President Thabo Mvuyelwa Mbeki Chairman, African Union High-Level Implementation Panel
Description	A short agreement detailing the aim of ending fighting in Sudan and beginning dialogue for a national dialogue and constitution process. The agreement is hosted by Ethiopia with an AU mediation team. Substantively the agreement addresses stopping violence, ensuring freedoms and human rights and release of political and other prisoners before beginning an inclusive national dialogue process and constitutional process.

Agreement document [SD_140904_Agreement on the National Dialogue and Constitutional Process.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed)

No specific mention.

Elections

No specific mention.

Electoral commission

No specific mention.

Political parties reform

No specific mention.

Civil society

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8. Inclusivity and participation of all stakeholders with the objective of reaching national consensus shall be guaranteed.

Traditional/religious leaders

No specific mention.

Public administration

No specific mention.

Constitution

Governance→Constitution→Constitution affirmation/renewal
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...

4. The commencement of dialogue and the constitutional process shall start upon agreeing on rules and procedures on which dialogue will be conducted.

5. All participants in the dialogue and the constitutional process shall be free to express their views and positions.

7. The necessary guarantees shall be on place for the conduct and the implementation of the dialogue and the constitutional process.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general Page 1, Agreement on the National Dialogue and Constitutional Process,

...

3. Ensuring freedoms and basic human rights, release of political detainees and sentenced detainees are top priorities for confidence building and for the creation of a conducive environment.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance Page 1, Agreement on the National Dialogue and Constitutional Process, ... 2. Stopping the war, reaching cessation of hostilities and addressing the humanitarian situation shall be an absolute priority in confidence building measures.
National economic plan	No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** No specific mention.

Ceasefire Security sector→Ceasefire→General commitments
Page 1, Agreement on the National Dialogue and Constitutional Process,

...

2. Stopping the war, reaching cessation of hostilities and addressing the humanitarian situation shall be an absolute priority in confidence building measures.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	Page 1, Agreement on the National Dialogue and Constitutional Process, ... 3. Ensuring freedoms and basic human rights, release of political detainees and sentenced detainees are top priorities for confidence building and for the creation of a conducive environment.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory Page 1, Witnessed by:

- President Thabo Mvuyelwa Mbeki Chairman, African Union High-Level Implementation Panel

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.
