

<b>Country/entity</b>	Philippines Rebolusyonaryong Partido ng Manggagawa-Pilipineas (RPMP/RPA/ABB)
<b>Region</b>	Asia and Pacific
<b>Agreement name</b>	Clarificatory Implementing Document
<b>Date</b>	19 Jul 2019
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict
<b>Stage</b>	Implementation/renegotiation
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Philippines: RAM process
<b>Parties</b>	Cesar B. Yano - Undersecretary for Defense Operations, Department of National Defense (DND)  Veronica P. Tabara - Chairperson of the Board of Directors, KAPATIRAN
<b>Third parties</b>	Pastor Noel C. Villalba - Third Party Member, JEMC  Joseph Stephen S. Paduano - Abang Lingkod Party List Representative  Carlito G. Galvez, Jr. - Presidential Adviser on Peace, Reconciliation Unity  Milo S. Ibrado, Jr. - Member, JEMC  Ramel Farrol - Vice-Chairperson, KAPATIRAN
<b>Description</b>	The Clarificatory Implementing Document (CID) is a landmark peace agreement forged between the Philippine Government and KAPATIRAN in 2019. It serves as the final and absolute settlement of the 2000 peace deal which ended years of armed conflict between the government and the revolutionary organization.

---

**Agreement document** [PH\\_190719\\_CID-to-the-2000-Peace-Agreement-Between-the-GPH-and-RPMP-RPA-ABB-TPG \(opens in new tab\)](#) | [Download PDF](#)

**Source of document** <https://www.scribd.com/document/432633996/CID-to-the-2000-Peace-Agreement-Between-the-GPH-and-RPMP-RPA-ABB-TPG> <https://peace.gov.ph/2019/07/govt-rpa-abb-sign-peace-deal-annex-condemn-npa-atrocities/> <https://peace.gov.ph/wp-content/uploads/2019/03/CID-v5-SAMPLE.pdf>

---

## Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/national group** No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

---

## **Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

---

## **State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

---

## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

<b>Electoral commission</b>	No specific mention.
<b>Political parties reform</b>	<p>Governance→Political parties reform→Rebels transitioning to political parties</p> <p><b>Objectives and Components</b></p> <p>...</p> <p>(iv) Transformation of the KAPATIRAN into a civilian organization engaging in socio-economic and political activities and (v) Community Peace Dividends.</p> <p>...</p> <p><b>6.3 The Crimes or Offenses Covered by this Document shall include:</b></p> <p>...</p> <p><b>Full Transformation of the KAPATIRAN into a Civilian Organization Engaging in Socio-Economic and Political Activities</b></p> <p>7.1 The KAPATIRAN shall ensure its full transformation from an armed group to a civilian organization engaging in socio-economic and political activities.</p>
<b>Civil society</b>	<p><b>6.3 The Crimes or Offenses Covered by this Document shall include:</b></p> <p>...</p> <p><b>Implementation Structure</b></p> <p>9.1 The JEMC shall be composed of five (5) members namely: two (2) representatives from GPH, two (2) representatives from KAPATIRAN; and, one (1) third party representative, either from non-government organization/civil society organization (NGO/CSO) or a private individual, mutually agreed by the Parties, pursuant to Executive Order No. 117, Series of 2002.</p>
<b>Traditional/religious leaders</b>	No specific mention.
<b>Public administration</b>	No specific mention.
<b>Constitution</b>	No specific mention.

---

**Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** Power sharing→Military power sharing→Merger of forces  
**Disposition of Arms and Forces and Security Arrangements**  
...  
4.2 The provision on security arrangement for the qualified members of the KAPATIRAN will be based on the Reservist concept, as military auxiliaries in their respective localities in accordance with existing laws.  
Power sharing→Military power sharing→Joint command structures  
**Disposition of Arms and Forces and Security Arrangements**  
...  
4.3 GPH and KAPATIRAN agree to the creation of a joint body composed of representatives of the Armed Forces of the Philippines (AFP), Philippine National Police (PNP), GPH and KAPATIRAN immediately after signing of this Document.  
The joint body to be headed by the GPH representative and supervised by the JEMC, shall within thirty (30) days upon its creation, determine the timelines and applicable processes on the disposition of arms and forces, and the conduct of regular security assessments.  
It shall ensure the implementation of the Disposition of Arms and Forces, and the conduct of regular security assessments in coordination with the supervising AFP and PNP units in the area.

---

**Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

---

## **Rights related issues**

<b>Citizenship</b>	No specific mention.
<b>Democracy</b>	No specific mention.
<b>Detention procedures</b>	No specific mention.
<b>Media and communication</b>	No specific mention.
<b>Mobility/access</b>	No specific mention.
<b>Protection measures</b>	No specific mention.
<b>Other</b>	No specific mention.

---

## **Rights institutions**

<b>NHRI</b>	No specific mention.
<b>Regional or international human rights institutions</b>	No specific mention.

---

## **Justice sector reform**

<b>Criminal justice and emergency law</b>	No specific mention.
<b>State of emergency provisions</b>	No specific mention.
<b>Judiciary and courts</b>	No specific mention.
<b>Prisons and detention</b>	No specific mention.
<b>Traditional Laws</b>	No specific mention.

---

**Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
**6.3 The Crimes or Offenses Covered by this Document shall include:**

...

**Community Peace Dividends**

8.1 Pursuant to the 2000 Peace Agreement and in order to address poverty in areas identified by the then RPM-P/RPA/ABB, GPH commits to provide grants to communities as Peace Dividends to support livelihood and enterprise development.

8.2 For purposes of this Article, Community Peace Dividends shall mean resources provided for the pursuit of livelihood endeavors and activities, aimed at enabling the beneficiary communities to jumpstart a sustainable process of development with the support of the local governments and other stakeholders.

8.3 Attached herein as Annex C is the list of the abovementioned consisting of the remaining ninety-one (91) barangays in Negros and Panay Islands, six (6) barangays in Davao City, two (2) barangays in Bukidnon and one (1) barangay in Ilocos Sur, with current status of projects identified.

...

**Funding**

...

11.2 GPH, through the Program/s of concerned agencies, shall include in its annual budget for the next three years the necessary amount for the full implementation of the economic and development provisions of the Clarificatory Implementing Document.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** No specific mention.

**Business** **6.3 The Crimes or Offenses Covered by this Document shall include:**

...

**Community Peace Dividends**

8.1 Pursuant to the 2000 Peace Agreement and in order to address poverty in areas identified by the then RPM-P/RPA/ABB, GPH commits to provide grants to communities as Peace Dividends to support livelihood and enterprise development.

**Taxation** No specific mention.

**Banks** No specific mention.

## Land, property and environment

**Land reform/rights** Land, property and environment→Land reform/rights→Land reform and management  
**Social and Economic Reintegration of the KAPATIRAN Members**

...

5.5 For purposes of this provision, the Peace and Development Community sites are public lands where settlement may be established, subject to existing laws, rules and regulations.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian  
rights or access** No specific mention.

---

## Security sector

**Security  
Guarantees** No specific mention.

**Ceasefire** No specific mention.

**Police** **Disposition of Arms and Forces and Security Arrangements**  
4.1 GPH and KAPATIRAN agree to a full and immediate disposition of the latter's arms, ammunition and explosives based on the inventory submitted by KAPATIRAN and validated by GPH through the PNP.  
...  
4.3 GPH and KAPATIRAN agree to the creation of a joint body composed of representatives of the Armed Forces of the Philippines (AFP), Philippine National Police (PNP), GPH and KAPATIRAN immediately after signing of this Document.  
...  
It shall ensure the implementation of the Disposition of Arms and Forces, and the conduct of regular security assessments in coordination with the supervising AFP and PNP units in the area.

**Armed forces** **Disposition of Arms and Forces and Security Arrangements**  
...  
4.3 GPH and KAPATIRAN agree to the creation of a joint body composed of representatives of the Armed Forces of the Philippines (AFP), Philippine National Police (PNP), GPH and KAPATIRAN immediately after signing of this Document.  
...  
It shall ensure the implementation of the Disposition of Arms and Forces, and the conduct of regular security assessments in coordination with the supervising AFP and PNP units in the area.

## DDR

Security sector→DDR→Demilitarisation provisions

### **Principles**

...

1.2 The disposition of its arms and its forces, with due respect to the basic rights, well-being and security of the members of the KAPATIRAN, and its full transformation into a civilian organization, is a vital step in achieving long-lasting cooperation for reform, progress and development.

...

### **Objectives and Components**

...

(i) disposition of arms and forces of the KAPATIRAN;

...

### **Disposition of Arms and Forces and Security Arrangements**

4.1 GPH and KAPATIRAN agree to a full and immediate disposition of the latter's arms, ammunition and explosives based on the inventory submitted by KAPATIRAN and validated by GPH through the PNP.

This disposition process shall commence immediately after the signing of this Document.

Security sector→DDR→DDR programmes

### **Objectives and Components**

...

(ii) full transformation of the KAPATIRAN from an armed group into a civilian organization and (iii) provision of government development support to members and communities to be agreed by both Parties.

...

(i) Disposition of Arms and Forces and Security Arrangements;

...

(iii) Social and Economic Reintegration of the members of KAPATIRAN;

(iv) Transformation of the KAPATIRAN into a civilian organization engaging in socio-economic and political activities and (v) Community Peace Dividends.

...

### **Disposition of Arms and Forces and Security Arrangements**

...

The joint body to be headed by the GPH representative and supervised by the JEMC, shall within thirty (30) days upon its creation, determine the timelines and applicable processes on the disposition of arms and forces, and the conduct of regular security assessments.

It shall ensure the implementation of the Disposition of Arms and Forces, and the conduct of regular security assessments in coordination with the supervising AFP and PNP units in the area.

...

### **Social and Economic Reintegration of the KAPATIRAN Members**

5.1 GPH commits to the provision of support for the social and economic reintegration of the KAPATIRAN members.

5.2 This component will cover a total of seven hundred twenty seven (727) profiled members of the KAPATIRAN to be provided with housing, livelihood support, and/or employment, as groups in settlement sites or individuals, through various government agencies.

5.3 GPH further commits to facilitate the provision of government social protection packages to KAPATIRAN members and their families.

5.4 GPH further commits to the establishment of settlement sites as a strategy for economic mainstreaming.

Settlement sites are categorized as Peace and Development Communities (PDC) and Congregated Areas.

5.5 For purposes of this provision, the Peace and Development Community sites are

**Intelligence services**

No specific mention.

**Parastatal/rebel  
and opposition  
group forces**

**Principles**

...

1.2 The disposition of its arms and its forces, with due respect to the basic rights, well-being and security of the members of the KAPATIRAN, and its full transformation into a civilian organization, is a vital step in achieving long-lasting cooperation for reform, progress and development.

...

**Coverage**

This Clarificatory Implementing Document applies only to the KAPATIRAN.

...

**Objectives and Components**

...

(i) disposition of arms and forces of the KAPATIRAN;  
(ii) full transformation of the KAPATIRAN from an armed group into a civilian organization and (iii) provision of government development support to members and communities to be agreed by both Parties.

...

(i) Disposition of Arms and Forces and Security Arrangements;  
(ii) Release of the remaining Alleged Political Offenders;  
(iii) Social and Economic Reintegration of the members of KAPATIRAN;  
(iv) Transformation of the KAPATIRAN into a civilian organization engaging in socio-economic and political activities and (v) Community Peace Dividends.

...

**Disposition of Arms and Forces and Security Arrangements**

4.1 GPH and KAPATIRAN agree to a full and immediate disposition of the latter's arms, ammunition and explosives based on the inventory submitted by KAPATIRAN and validated by GPH through the PNP.

...

4.2 The provision on security arrangement for the qualified members of the KAPATIRAN will be based on the Reservist concept, as military auxiliaries in their respective localities in accordance with existing laws.

4.3 GPH and KAPATIRAN agree to the creation of a joint body composed of representatives of the Armed Forces of the Philippines (AFP), Philippine National Police (PNP), GPH and KAPATIRAN immediately after signing of this Document.

The joint body to be headed by the GPH representative and supervised by the JEMC, shall within thirty (30) days upon its creation, determine the timelines and applicable processes on the disposition of arms and forces, and the conduct of regular security assessments.

It shall ensure the implementation of the Disposition of Arms and Forces, and the conduct of regular security assessments in coordination with the supervising AFP and PNP units in the area.

...

**Social and Economic Reintegration of the KAPATIRAN Members**

5.1 GPH commits to the provision of support for the social and economic reintegration of the KAPATIRAN members.

5.2 This component will cover a total of seven hundred twenty seven (727) profiled members of the KAPATIRAN to be provided with housing, livelihood support, and/or employment, as groups in settlement sites or individuals, through various government agencies.

5.3 GPH further commits to facilitate the provision of government social protection packages to KAPATIRAN members and their families.

...

5.6 Congregated Areas are four settlement areas, other than the PDCs, to be identified by KAPATIRAN and to be acquired and developed by the government.

**5.7 Establishment of settlement sites shall mean the provision of:**

**Withdrawal of foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

---

**Transitional justice**

**Transitional justice** No specific mention.  
**general**

**Amnesty/pardon      Community Peace Dividends**

...

8.3 Attached herein as Annex C is the list of the abovementioned consisting of the remaining ninety-one (91) barangays in Negros and Panay Islands, six (6) barangays in Davao City, two (2) barangays in Bukidnon and one (1) barangay in Ilocos Sur, with current status of projects identified.

Transitional justice→Amnesty/pardon→Amnesty/pardon proper

**5.7 Establishment of settlement sites shall mean the provision of:**

...

**Release of the Remaining Alleged Political Offenders**

...

6.2 The GPH further commits to facilitate the issuance of an Amnesty Proclamation to be availed by qualified members of the KAPATIRAN.

**6.3 The Crimes or Offenses Covered by this Document shall include:**

1. Treason (Art. 114, RPC)
2. Conspiracy and proposal to commit treason (Art. 115, RPC)
3. Misprision of treason (Art. 116, RPC)
4. Espionage (Art. 117, RPC)
5. Rebellion or insurrection (Art. 134, RPC)
6. Conspiracy and proposal to commit rebellion or insurrection (Art. 136, RPC)
7. Disloyalty of public officers and employees (Art. 137, RPC)
8. Inciting to rebellion or insurrection (Art. 138, RPC)
9. Seditious (Art. 139, RPC)
10. Conspiracy to commit sedition (Art. 141, RPC)
11. Inciting to sedition (Art 142, RPC)
12. Acts tending to prevent the meeting of the National Assembly (Art. 143, RPC)
13. Illegal assemblies, if the meeting is one in which the audience is incited to the commission of the crime of treason, rebellion or insurrection, sedition or assault upon the person in authority or his agents (Art. 146, RPC)
14. Illegal Associations (Art. 147, RPC)
15. Direct Assault (Art. 148, RPC), Indirect Assault (Art. 149, RPC), Resistance and Disobedience to a person in authority or agents of such person or persons (Art. 151, RPC), committed in relation to rebellion or insurrection, sedition or subversion.
16. Violation of PD 1866, as amended, where the illegal possession of firearms and/or explosives is alleged to have been committed in furtherance of, or incident to, or in connection with the crimes of rebellion, insurrection, sedition or subversion.

6.4 Those charged, detained, or convicted of common crimes, but who can establish by substantial evidence that they have committed the same in pursuit of political objectives, may likewise apply for possible grant of bail, release, or pardon under PCBReP's Latest Guidelines.

For purposes of this Article, crimes committed in pursuit of political objectives or beliefs shall include, but not limited to, acts or omission performed or undertaken as part of a plan or program by the rebel leadership to overthrow and replace the National Government, any of its political subdivision, or duly constituted authority with or without the use of arms.

...

6.6 To safeguard the integrity of the program against mistaken identity or persons having similar names, biometrics and other forensic technology, as well as the data gathered from profiling, shall be used in the identification of the beneficiaries of the program.

<b>Courts</b>	No specific mention.
<b>Mechanism</b>	<p><b>Release of the Remaining Alleged Political Offenders</b></p> <p>...</p> <p><b>6.3 The Crimes or Offenses Covered by this Document shall include:</b></p> <p>...</p> <p>6.6 To safeguard the integrity of the program against mistaken identity or persons having similar names, biometrics and other forensic technology, as well as the data gathered from profiling, shall be used in the identification of the beneficiaries of the program.</p>
<b>Prisoner release</b>	<p><b>5.7 Establishment of settlement sites shall mean the provision of:</b></p> <p>...</p> <p><b>Release of the Remaining Alleged Political Offenders</b></p> <p>6.1 The GPH, through Presidential Committee on Grant of Bail, Release or Pardon (PCBReP) shall continue processing the resolution of cases of alleged political offenders (APOs)/political prisoners (PPs).</p> <p>...</p> <p>It is reconstituted and reconvened, upon the recommendation of the DOJ, to review, process and recommend the release of qualified APOs and PPs.</p> <p>...</p> <p><b>6.3 The Crimes or Offenses Covered by this Document shall include:</b></p> <p>...</p> <p>6.5 Those listed under the provisions of the 2000 Peace Agreement and members of the KAPATIRAN who were profiled by GPH may apply for the resolution of cases and releasing of alleged political offenders, herein attached as Annex B.</p>
<b>Vetting</b>	No specific mention.
<b>Victims</b>	No specific mention.
<b>Missing persons</b>	No specific mention.
<b>Reparations</b>	No specific mention.
<b>Reconciliation</b>	No specific mention.

---

**Implementation**

<b>UN signatory</b>	No specific mention.
<b>Other international signatory</b>	No specific mention.
<b>Referendum for agreement</b>	No specific mention.

**International mission/force/similar**

No specific mention.

**Enforcement mechanism**

**6.3 The Crimes or Offenses Covered by this Document shall include:**

...

**Implementation Structure**

9.1 The JEMC shall be composed of five (5) members namely: two (2) representatives from GPH, two (2) representatives from KAPATIRAN; and, one (1) third party representative, either from non-government organization/civil society organization (NGO/CSO) or a private individual, mutually agreed by the Parties, pursuant to Executive Order No. 117, Series of 2002.

9.2 The JEMC shall supervise and monitor the implementation of this Clarificatory Implementing Document. The JEMC may create Local Monitoring Teams, technical working groups and other similar bodies, and designate technical advisers, as it may deem necessary to provide assistance in the implementation of the Clarificatory Implementing Document and in the performance of their functions. The JEMC may call upon the concerned agencies of the Government, apart from the identified partner agencies, as may be necessary in the performance of its duties.

The JEMC may likewise coordinate with Regional Project Monitoring Committees (RPMCs) and Local Project Monitoring Committees (LPMCs) to provide assistance in monitoring the development programs and projects that will be implemented by concerned agencies in accordance with the commitments stated in the Clarificatory Implementing Document.

9.3 The JEMC shall continue to exist until both Parties determine that all the objectives and commitments set forth by both Parties in the Clarificatory Implementing Document have been fulfilled.

9.4 A Secretariat shall be organized headed by a Director from GPH. Terms of Reference (TOR) shall be formulated and adopted for the Secretariat. The Secretariat shall provide technical and administrative support to the JEMC for the effective and efficient implementation of the provisions of the Clarificatory Implementing Document.

9.5 Site Coordinating Teams (SCTs) composed of representatives from local government units, AFP, DSWD, DENR, NHA and KAPATIRAN, shall be organized by the JEMC. TOR shall be formulated and adopted for the SCTs.

9.6 A Monitoring and Evaluation (M and E) System shall be established to ensure that all the provisions of the Clarificatory Implementing Document are complied with.

9.7 GPH and KAPATIRAN shall ensure that all stakeholders are informed of the progress of implementation.