

<b>Country/entity</b>	Niger
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Peace Agreement between the communities of the Department of Banibangou
<b>Date</b>	21 Jan 2023
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/local conflict

**Niger: local conflicts (1980s - )**

The conflict between the Fulani community and Mahamid Arab community were instigated by disputes over access to natural resources in the region of Diffa, in south-eastern Niger. The Mahamid Arabs had settled in Diffa from Chad in the 1970s to flee from draught and in the 1980s following an armed conflict. Disputes with the Fulani pastoralists included access to water points, land use, and animal grazing rights. Tensions over resources have become more urgent given the emergence of Boko Haram across the borders of Diffa, resulting in vast forced displacements of its neighbouring populations from Libya, Mali and Nigeria into the region. This has aggravated existing intercommunal tensions and has proved to be fertile soil for the organisation of militias. In 2017 the government declared a state of emergency in Diffa.

Close

Niger: local conflicts (1980s - )

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Niger local agreements
<b>Parties</b>	<p>For the zarma community:</p> <p>Alpha Abdoulaye Hama, leader religieux Yacouba Harouna, chef de village Banibangou Massaoudou Char sou, leader religieux de Chinagoder Halima Harouna, femme leader Intoussa Hama Wandou, chef de village Soumat</p> <p>For the Fulani community:</p> <p>Ibrahim Sadou, représentant du chef de tribu Wedabangou Elh Boureima Ousmane, représentant chef de Bissaou</p>

**Third parties** Unsigned, but agreement mentions the facilitation of the Centre for Humanitarian Dialogue

Agreement Supporters:

Tahirou Hassimi, Coordonnateur du groupe d'auto-défense Zarma

Cheik Saidou Hassomi, responsable du groupe d'auto-défense Zarma

**Description** In Niger's Banibangou municipality, a peace agreement was signed to conclude a twenty-year conflict affecting agro-pastoral activities and resulting in over 300 deaths and the displacement of thousands. Facilitated by the Centre for Humanitarian Dialogue (HD) after nearly two years of mediation, the accord addresses tensions arising from competition for natural resources and armed violence in the Tillabery region. The agreement establishes a monitoring committee to oversee its execution, aid displaced people's return, and manage ongoing disputes.

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**Agreement document** [NE\\_230121\\_Peace Agreement between the communities of the Department of Banibangou .pdf \(opens in new tab\)](#) | [Download PDF](#)

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## Groups

**Children/youth** Groups→Children/youth→Rhetorical  
**Preamble**

...

Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

<b>Racial/ethnic/ national group</b>	<p>Groups→Racial/ethnic/national group→Anti-discrimination</p> <p><b>Commitments of the Parties:</b></p> <p>...</p> <p><b>The Parties jointly agree to:</b></p> <p>...</p> <p>d) Recognise the respective rights of each community, as well as their customs and traditions;</p> <p>...</p> <p><b>Recommendations to the State</b></p> <p>...</p> <p><b>The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:</b></p> <p>...</p> <p>b) Ensuring security in all the communities without distinction;</p>
<b>Religious groups</b>	No specific mention.
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.
<b>Refugees/displaced persons</b>	<p>Groups→Refugees/displaced persons→Rhetorical</p> <p><b>Commitments of the Parties:</b></p> <p>...</p> <p><b>The Parties jointly agree to:</b></p> <p>...</p> <p>j) Accompany and facilitate the peaceful return of all displaced persons to their respective villages;</p> <p>...</p> <p><b>Recommendations to the State</b></p> <p>...</p> <p><b>The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:</b></p> <p>...</p> <p>d) Facilitating, with the support of partners, the return of displaced persons;</p>
<b>Social class</b>	No specific mention.

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## Gender

<b>Women, girls and gender</b>	<b>Preamble</b> ... Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;
<b>Men and boys</b>	No specific mention.
<b>LGBTI</b>	No specific mention.
<b>Family</b>	No specific mention.

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## State definition

<b>Nature of state (general)</b>	No specific mention.
<b>State configuration</b>	No specific mention.
<b>Self determination</b>	No specific mention.
<b>Referendum</b>	No specific mention.
<b>State symbols</b>	No specific mention.
<b>Independence/ secession</b>	No specific mention.
<b>Accession/ unification</b>	No specific mention.
<b>Border delimitation</b>	No specific mention.
<b>Cross-border provision</b>	No specific mention.

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## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** **Preamble**  
...  
Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;

**Traditional/religious leaders** **Preamble**  
...  
Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;  
...  
**Commitments of the Parties:**  
...  
**The Parties jointly agree to:**  
a) Encourage community leaders to strengthen the peace process by forgiving all past acts and by spreading messages of cohesion and appeasement.

**Public administration** No specific mention.

**Constitution** No specific mention.

## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** Human rights and equality→Socio-economic rights→Cultural life  
**Commitments of the Parties:**  
...  
**The Parties jointly agree to:**  
...  
d) Recognise the respective rights of each community, as well as their customs and traditions;

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

<b>Media and communication</b>	Rights related issues→Media and communication→Other <b>Commitments of the Parties:</b> ... <b>The Parties jointly agree to:</b> ... k) Promote social cohesion messages through social media and condemn calls to division and violence.
<b>Mobility/access</b>	<b>Commitments of the Parties:</b> ... <b>The Parties jointly agree to:</b> ... f) Facilitate the free movement of people and their properties throughout the area covered by the Agreement; g) Encourage the attendance to weekly markets by all communities:
<b>Protection measures</b>	Rights related issues→Protection measures→Protection of civilians <b>Commitments of the Parties:</b> ... <b>The Parties jointly agree to:</b> ... c) Stop associating communities with armed groups; ... e) Avoid reprisals against civilians in the event of an attack by armed groups;
<b>Other</b>	No specific mention.

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**Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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**Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and  
detention**

No specific mention.

**Traditional Laws**

**Commitments of the Parties:**

...

**The Parties jointly agree to:**

...

d) Recognise the respective rights of each community, as well as their customs and traditions;

...

**A monitoring committee is set up, whose mission is to:**

...

**Dispute management**

...

In the event of failure to apply the solution identified through consensus with the monitoring committee, the Parties shall jointly refer to the traditional and religious dispute management mechanisms.

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## Socio-economic reconstruction

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
**Recommendations to the State**

...

**The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**

...

c) Encouraging the rehabilitation of destroyed villages;

...

f) Providing humanitarian, economic and food assistance to all the communities affected by the crisis with a view to the economic recovery of the area;

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

**Recommendations to the State**

...

**The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**

...

f) Providing humanitarian, economic and food assistance to all the communities affected by the crisis with a view to the economic recovery of the area;

Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction

**Recommendations to the State**

...

**The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**

...

g) Facilitating the reinstatement of basic social services;

h) Building, repairing and equipping communities with basic social infrastructures (water points, health centres, schools, etc.);

**National economic plan** No specific mention.

**Natural resources** **Preamble**

...

Aware that the conflict that has been opposing us for over two decades is a result of disputes over the sharing of natural resources and of the security crisis affecting the region of Tillabéry;

**International funds** No specific mention.

<b>Business</b>	<p><b>Recommendations to the State</b></p> <p>...</p> <p><b>The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:</b></p> <p>...</p> <p>e) Reopening the weekly markets closed as a result of the crisis;</p>
<b>Taxation</b>	No specific mention.
<b>Banks</b>	No specific mention.

**Land, property and environment**

<b>Land reform/rights</b>	<p>Land, property and environment→Land reform/rights→Property return and restitution</p> <p><b>Commitments of the Parties:</b></p> <p>...</p> <p><b>The Parties jointly agree to:</b></p> <p>...</p> <p>In particular, no claims will be made on animals and properties taken or stolen prior to the signing of the Agreement, except for those found and recognised by the owner with witnesses.</p> <p>Claims for found animals must be made to the members of the monitoring committee or to its representatives designated by zones.</p> <p>...</p> <p>The first initiative will be to work, once the Agreement has been signed, to stop the abduction of livestock and to return stray animals to their owners;</p>
<b>Pastoralist/nomadism rights</b>	No specific mention.
<b>Cultural heritage</b>	No specific mention.
<b>Environment</b>	No specific mention.
<b>Water or riparian rights or access</b>	No specific mention.

## Security sector

### Security Guarantees

#### Commitments of the Parties:

...

#### The Parties jointly agree to:

...

i) Forbid the circulation of weapons in the villages and towns covered by the Agreement;

...

#### Recommendations to the State

...

**The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**

...

b) Ensuring security in all the communities without distinction;

### Ceasefire

No specific mention.

### Police

No specific mention.

### Armed forces

No specific mention.

### DDR

Security sector→DDR→Demilitarisation provisions

#### Commitments of the Parties:

...

#### The Parties jointly agree to:

...

i) Forbid the circulation of weapons in the villages and towns covered by the Agreement;

### Intelligence services

No specific mention.

**Parastatal/rebel  
and opposition  
group forces**

**Preamble**

...

Recognising that jihadist groups recruit from all communities and that stigmatisation of one community alone is source of division;

...

Recalling that this mediation process has, notably, sought to include community leaders, religious leaders, representatives of women, the youth, self-defence groups, the Banibangou Peace Committee and persons working for peace, social cohesion and development;

...

**Commitments of the Parties:**

...

**The Parties jointly agree to:**

...

c) Stop associating communities with armed groups;

...

e) Avoid reprisals against civilians in the event of an attack by armed groups;

...

**The Parties request that armed groups:**

a) Respect the commitments made by the communities under the Agreement and assist in their implementation;

b) Condemn all acts of robbery and summary execution.

...

**In addition, the Parties invite the Agreement monitoring committee to:**

a) Engage in dialogue with armed actors to secure the implementation of the Agreement's provisions, ensuring prior authorisation from the State in this regard;

...

**Recommendations to the State**

...

**The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**

...

i) Opening a dialogue with the armed groups to find a solution to the security crisis in the region of Tillabéry.

**Withdrawal of  
foreign forces**

No specific mention.

**Corruption**

No specific mention.

**Crime/organised  
crime**

No specific mention.

**Drugs**

No specific mention.

**Terrorism**

No specific mention.

## Transitional justice

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** **Commitments of the Parties:**  
...  
**In addition, the Parties invite the Agreement monitoring committee to:**  
...  
b) Promote the release of prisoners and abducted persons in connection with the intercommunity conflict.  
...  
**Recommendations to the State**  
...  
**The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**  
a) Releasing the persons detained in connection with the intercommunity crisis in support to their reconciliation efforts;

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** **Monitoring of implementation**  
...  
**A monitoring committee is set up, whose mission is to:**  
...  
c) Identify, where necessary, additional measures required for the process of intercommunity reconciliation;

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**Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

## **Enforcement mechanism**

### **Commitments of the Parties:**

...

#### **The Parties request that armed groups:**

a) Respect the commitments made by the communities under the Agreement and assist in their implementation;

...

#### **In addition, the Parties invite the Agreement monitoring committee to:**

a) Engage in dialogue with armed actors to secure the implementation of the Agreement's provisions, ensuring prior authorisation from the State in this regard;

...

#### **The Parties recommend to the State to support their pacification efforts in the area concerned by the signing of this Agreement in favour of a peaceful intercommunity coexistence, in particular by:**

...

### **Monitoring of implementation**

...

The Parties commit to convene once every trimester during the first year following the signing of this Agreement to review its implementation and, if needed, to renew and adjust their commitments.

...

#### **A monitoring committee is set up, whose mission is to:**

- a) To regularly review with the state authorities the progress made in implementing the commitments taken under this Agreement, in order to strengthen its impact;
- b) Prevent and manage disputes between the Parties that could lead to noncompliance with this Agreement;
- c) Identify, where necessary, additional measures required for the process of intercommunity reconciliation;
- d) Regularly update State authorities on the progress of the implementation of the commitments made under this Agreement in order to strengthen its impact.

...

23 members designated by consensus to represent all the Peulh and Zarma communities shall make up the monitoring committee.

There shall be seven (7) representatives of the Peulh community, thirteen (13) representatives of the Zarma community, including two (2) members of the Banibangou peace committee, one (1) representative of the Tuareg community, one (1) representative of the Arab community and one (1) representative of the Hausa community.

...

The monitoring committee shall convene once every trimester during the first year following the signing of this Agreement to review its implementation and, if needed, to renew and adjust the commitments.

...

### **Dispute management**

...

In the event of failure to apply this Agreement or in the event of a dispute regarding its interpretation, the Parties will refer the matter to the monitoring committee so that a consensus may be found and applied.

...

In the event of failure to apply the solution identified through consensus with the monitoring committee, the Parties shall jointly refer to the traditional and religious dispute management mechanisms.

...

In the event of serious failure to apply this Agreement, and failure of all attempts at negotiations to remedy the situation, the Parties may terminate this Agreement.

Such termination shall take effect on the specified date of notice of termination

**Related cases**      No specific mention.

**Source**              No specific mention.

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