

Country/entity	Myanmar
Region	Asia and Pacific
Agreement name	Chairman's Statement on the ASEAN Leaders' Meeting
Date	24 Apr 2021
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Interstate/intrastate conflict(s)

Myanmar Conflict (1948 -)

Internal conflict, mostly along ethno-political fault lines, has been a constant feature of Myanmar since its independence in 1948. The conflict has two distinct dynamics. First a struggle between an authoritarian government and a pro-democracy opposition which has the characteristics of authoritarian conflicts; and second a struggle between the government and ethnic armed groups which has the characteristics of an identity conflict. The two oldest and strongest militias fighting the government are the Karen National Union (KNU), which has remained active since the late 1940s, and the Kachin Independence Organisation, which was formed in the early 1960s. In total, there are more than a dozen mostly ethnic-based guerrilla groups active throughout the country. Especially in the period of junta dictatorship that lasted until 2011 the government attempted to crush the rebellions, which led to numerous human rights violations. With the start of democratic reforms in the aftermath of the 2010 elections, peace negotiations have taken place and resulted in the signing of various agreements, although conflicts remain active.

Close

Myanmar Conflict (1948 -)

Stage	Pre-negotiation/process
Conflict nature	Government/territory
Peace process	Myanmar ceasefires process with ethnic armed groups

Parties Not signed, agreement mentions the following parties as having produced it: ASEAN Leaders.

Those present:

Brunei: Sultan Hassanal Bolkiah (Chair)

Indonesia: President Joko Widodo (Host)

Malaysia: PM Tan Sri Muhyiddin Yassin

Singapore: PM Lee Hsien Loong

Vietnam: PM Phạm Minh Chính

Cambodia: PM Hun Sen

Thailand: FM Don Pramudwinai (not PM due to COVID)

Myanmar: Senior General Min Aung Hlaing

Philippines: [Ministerial Representative in Place of PM due to covid]

Laos: [Ministerial Representative in Place of PM due to covid]

Third parties -

Description Short five-point consensus agreement by ASEAN leaders on the crisis in Myanmar, which includes commitment to an immediate ceasefire. It is unclear whether temporary. Senior General Min Aung Hlaing, of the military junta State Administrative Council, which took over the government of Myanmar in a military coup on 1st February 2021 attended the meeting that produced this statement, but none of the other conflict parties. Note that the phillines and

Agreement document [MM_210424_Chairman’s Statement on the ASEAN Leaders’ Meeting \(opens in new tab\)](#) | [Download PDF](#)

Source of document <https://peacemaker.un.org/sites/default/files/document/files/2024/05/chairmans-statement-alm-five-point-consensus-24-april-2021-final-1.pdf>

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

Racial/ethnic/national group No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance
On the situation in Myanmar, the Leaders reached consensus on the following:
...
Fourth, ASEAN shall provide humanitarian assistance through the AHA Centre.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire Security sector→Ceasefire→General commitments
On the situation in Myanmar, the Leaders reached consensus on the following:
First, there shall be immediate cessation of violence in Myanmar and all parties shall exercise utmost restraint.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.
