

**Country/entity** Philippines  
Mindanao

**Region** Asia and Pacific

**Agreement name** Agreement of Peace between the Government of the Republic of the Republic of Philippines and the Moro Islamic Liberation Front

**Date** 22 Jun 2001

**Agreement status** Multiparty signed/agreed

**Interim arrangement** Yes

**Agreement/conflict level** Intrastate/intrastate conflict

### **Philippine Insurgencies (1968 - )**

The Maoist Insurgencies (1968 - )

Philippines-NDF

The Philippines have been defined by a series of center-periphery and often ideologically Maoist, separatist insurgencies. The Communist Party of the Philippines (CPP), began its war against the central Philippine government in 1968 through their armed wing – the New People’s Army (NPA). Further legitimacy was gained through the establishment of the National Democratic Front (NDF) in 1973. Grievances were predominantly opposed to the corruption and repression under the authoritarian Marcos regime.

Philippines-Cordillera

With the overthrow of Marcos’ regime in 1986, the CPP factionalized further to take on more localized characteristics. The Cordillera Peoples Liberation Army (CPLA) broke away from the NDF in 1986 to focus on the protection of the Cordilleran people and land in northern Luzon. Hostilities were formally ended in July 2011, with an agreement signed between the central government, the CPLA and the Cordillera Bodong Administration (CBA) that allowed for the absorption of CPLA fighters into the Philippine Army and the re-working of the CBA-CPLA into a socio-development organisation.

Philippines-RPM-P

Meanwhile, purge among the CPP in the early 1990s, encouraged the formation of a parallel party, the Revolutionary Workers Party (RPM-P). Their armed wing, the Alex Boncayao Brigade (ABB) which had carried out a number of assassinations during the 1980s at the bequest of the CPP, followed suit and allied themselves with the RPM-P in 1997 forming the (RPM-P-RPA-ABB). Severely weakened by the split with the CPP and with the arrest of several key figures, the RPM-P-RPA-ABB signed a peace agreement in December 2000, which encouraged the RPM-P’s branch in Mindanao to break away in 2001.

The CPP-NPA has only participated in intermittent talks with the government. Talks halted in 2004 when Gloria Macapagal-Arroyo’s administration sought closer ties with the U.S. in the war on terror and added the CPP-NPA to the list of terrorist organisations, renewing violence. Following the launch of a counter-insurgency by the Philippine government, negotiations have been further delayed due to suspected internal differences between the CPP ‘old guard’ and younger members.

The Moro Insurgency (1968 - )

Philippines-Mindanao

The Moro Insurgency began in 1968, in Mindanao and the Sulu archipelago after the killing of Moro Commandos, the so-called Jabidah Massacre, by the Philippine Army following a plot to invade Sabah province in Malaysia. The Moro National Liberation Front (MNLF) captured a swath of territory in the mid-1970s. In an attempt to stem the violence, the constitution was reformed and Autonomous Region in Muslim Mindanao (ARMM) was created 1990 granting a devolution of power to the provinces of Lanao del Sur, Maguindanao, Sulu and Tawi-Tawi. Following the establishment of the ARMM, the MNLF splintered into a range of smaller groups including Islamic factions such as the

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Philippines - Mindanao process
<b>Parties</b>	Jesus G. Dureza, GRP Peace Panel Chairman; Al Haj Murad Ebrahim, MILF Peace Panel Chairman
<b>Third parties</b>	Witnessed by: Saif Al Islam Gaddafi, Chairman of Gaddafi International Foundation for Charitable Associations
<b>Description</b>	Short pre-negotiation agreement setting out list of elements to negotiations: security aspect, rehabilitation aspect, ancestral domain aspect, activation of implementation committees.

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**Agreement document** [PH\\_010622\\_Agreement on Peace between GRP-MILF.pdf \(opens in new tab\)](#) | [Download PDF](#)

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#### Groups

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.
<b>Racial/ethnic/ national group</b>	No specific mention.
<b>Religious groups</b>	No specific mention.

**Indigenous people** Groups→Indigenous people→Rhetorical

Page 1, Preamble

Determined to establish a peaceful environment and a normal condition of life in the Bangsamoro homeland;

Page 1, Preamble

Reaffirming the General Cessation of Hostilities dated 18 July 1997 and the General Framework of the Agreement of intent signed between the Parties on 27 August 1998, and committing to reach a negotiated political settlement of the Bangsamoro problem, and enduring peace and stability in Mindanao;

Page 1, Preamble

[...] and Recognizing that peace negotiations between the GRP and the MILF is for the advancement of the general interest of the Bangsamoro people and other indigenous people;

Groups→Indigenous people→Substantive

Page 2, A. Security Aspect

1. All past agreements of the Parties shall be implemented in accordance with the Agreement on the General Framework for the Resumption of the Peace Talks signed in Kuala Lumpur, Malaysia on 24 March 2001 for the progressive resolution of the Bangsamoro problem with honor, justice, and integrity for all sectors of society.

Page 2, A. Security Aspect

2. The negotiation and peaceful resolution of the conflict must involve consultations with the Bangsamoro people free of any imposition in order to provide chances of success and open new formulas that permanently respond to the aspirations of the Bangsamoro people for freedom.

Page 2, B. Rehabilitation Aspect

1. The observance of international humanitarian law and respect for internationally recognized human rights instruments and the protection of evacuees and displaced persons in the conduct of their relations reinforce the Bangsamoro people's fundamental right to determine their own future and political status.

Page 4, C. Ancestral Domain Aspect

On the aspect of ancestral domain, the Parties, in order to address the humanitarian and economic needs of the Bangsamoro people and preserve their social and cultural heritage and inherent rights over their ancestral domain, agree that the same be discussed further by the Parties in their next meeting.

**Other groups**

No specific mention.

**Refugees/displaced persons** Groups→Refugees/displaced persons→Substantive  
Page 1, Preamble  
Further recalling Article VI of the said Agreement on General Framework for the Resumption of the Peace Talks between the GRP and the MILF signed in Kuala Lumpur, Malaysia in which Parties agreed to undertake relief and rehabilitation measures for evacuees, and joint development projects in the conflict affected areas;

Page 2, B. Rehabilitation Aspect  
1. The observance of international humanitarian law and respect for internationally recognized human rights instruments and the protection of evacuees and displaced persons in the conduct of their relations reinforce the Bangsamoro people’s fundamental right to determine their own future and political status.

Page 3, B. Rehabilitation Aspect  
3. The Parties shall safely return evacuees to their place of origin; provide all the necessary financial/material and technical assistance to start a new life, as well as allow them to be awarded reparations for their properties lost or destroyed by reason of the conflict.

Page 3, B. Rehabilitation Aspect  
4. In order to pave the way for relief and rehabilitation of evacuees and implementation of development projects in the areas affected by conflict, the Parties agree to implement the GRP-MILF Agreement on the General Cessation of Hostilities dated July 18, 1997.

**Social class** No specific mention.

**Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

**State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/  
secession** No specific mention.

**Accession/  
unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border  
provision** No specific mention.

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## **Governance**

**Political institutions (new or reformed)** No specific mention.

**Elections** No specific mention.

**Electoral commission** No specific mention.

**Political parties reform** No specific mention.

**Civil society** Page 2, A. Security Aspect.  
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Page 2, A. Security Aspect.  
2. The negotiation and peaceful resolution of the conflict must involve consultations with the Bangsamoro people free of any imposition in order to provide chances of success and open new formulas that permanently respond to the aspirations of the Bangsamoro people for freedom.

**Traditional/religious leaders** No specific mention.

**Public administration** No specific mention.

**Constitution** No specific mention.

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## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## Human rights and equality

**Human rights/RoL general** Page 2, B. Rehabilitation Aspect  
1. The observance of international humanitarian law and respect for internationally recognized human rights instruments and the protection of evacuees and displaced persons in the conduct of their relations reinforce the Bangsamoro people's fundamental right to determine their own future and political status.

Page 4, C. Ancestral Domain Aspect  
On the aspect of ancestral domain, the Parties, in order to address the humanitarian and economic needs of the Bangsamoro people and preserve their social and cultural heritage and inherent rights over their ancestral domain, agree that the same be discussed further by the Parties in their next meeting.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** Page 2, B. Rehabilitation Aspect  
1. The observance of international humanitarian law and respect for internationally recognized human rights instruments and the protection of evacuees and displaced persons in the conduct of their relations reinforce the Bangsamoro people's fundamental right to determine their own future and political status.

**Civil and political rights** Human rights and equality→Civil and political rights→Vote and take part  
Page 2, B. Rehabilitation Aspect  
1. The observance of international humanitarian law and respect for internationally recognized human rights instruments and the protection of evacuees and displaced persons in the conduct of their relations reinforce the Bangsamoro people's fundamental right to determine their own future and political status.

**Socio-economic rights** Human rights and equality→Socio-economic rights→Cultural life  
Page 4, C. Ancestral Domain Aspect  
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## Rights related issues

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

**Mobility/access** No specific mention.

**Protection measures** Rights related issues→Protection measures→Protection of groups  
Page 2, B. Rehabilitation Aspect  
1. The observance of international humanitarian law and respect for internationally recognized human rights instruments and the protection of evacuees and displaced persons in the conduct of their relations reinforce the Bangsamoro people’s fundamental right to determine their own future and political status.

**Other** No specific mention.

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### **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

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### **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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## Socio-economic reconstruction

<b>Development or socio-economic reconstruction</b>	<p>Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development</p> <p>Page 1, Preamble</p> <p>[...] Further recalling Article VI of the said Agreement on General Framework for the Resumption of the Peace Talks between the GRP and the MILF signed in Kuala Lumpur, Malaysia in which Parties agreed to undertake relief and rehabilitation measures for evacuees, and joint development projects in the conflict affected areas;</p> <p>Page 2, A. Security Aspect</p> <p>In accordance with the incremental characteristic of the peace process and agreement on the General Framework for the Resumption of the Peace Talks, the Parties, as represented by their respective Peace Panels, consider that normalization in conflict affected areas can be achieved if certain principles and guidelines of conduct and action are adhered to by the Parties. [...]</p> <p>Page 2, B. Rehabilitation Aspects</p> <p>2. The MILF shall determine, lead and manage rehabilitation and development projects in conflict affected areas, except when public funds are involved, in which case Government procedures and rules will be observed.</p> <p>Page 3, B. Rehabilitation Aspect</p> <p>3. The Parties shall safely return evacuees to their place of origin; provide all the necessary financial/material and technical assistance to start a new life, as well as allow them to be awarded reparations for their properties lost or destroyed by reason of the conflict.</p> <p>Page 3, B. Rehabilitation Aspect</p> <p>4. In order to pave the way for relief and rehabilitation of evacuees and implementation of development projects in the areas affected by conflict, the Parties agree to implement the GRP-MILF Agreement on the General Cessation of Hostilities dated July 18, 1997.</p>
<b>National economic plan</b>	No specific mention.
<b>Natural resources</b>	No specific mention.
<b>International funds</b>	No specific mention.
<b>Business</b>	No specific mention.
<b>Taxation</b>	No specific mention.
<b>Banks</b>	No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** Land, property and environment→Cultural heritage→Tangible  
Page 4, C. Ancestral Domain Aspect  
On the aspect of ancestral domain, the Parties, in order to address the humanitarian and economic needs of the Bangsamoro people and preserve their social and cultural heritage and inherent rights over their ancestral domain, agree that the same be discussed further by the Parties in their next meeting.

**Environment** No specific mention.

**Water or riparian  
rights or access** No specific mention.

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## **Security sector**

### **Security Guarantees**

Page 2, A. Security Aspect

In accordance with the incremental characteristic of the peace process and agreement on the General Framework for the Resumption of the Peace Talks, the Parties, as represented by their respective Peace Panels, consider that normalization in conflict affected areas can be achieved if certain principles and guidelines of conduct and action are adhered to by the Parties. That among these are:

### **Ceasefire**

Security sector→Ceasefire→General commitments

Page 1, Preamble

Reaffirming the General Cessation of Hostilities dated 18 July 1997 and the General Framework of the Agreement of Intent signed between the Parties on 27 August 1998, and committing to reach a negotiated political settlement of the Bangsamoro problem, and enduring peace and stability in Mindanao;

Page 1, Preamble

Recalling the Tripoli Agreement of 1976 and the Jakarta Accord of 1996 between the Government of the Republic of the Philippines (GRP) and the Moro National Liberation Front (MNLF), and the OIC Resolution No. 56/9-P (IS) on 12 November 2000 of the Ninth Session of the Islamic Summit Conference in Doha, State of Qatar, urging the GRP and the MILF “ to promptly put an end to armed hostilities and to pursue peace talks towards finding a peaceful resolution to the existing problem in Mindanao;”

Page 2, A. Security Aspect

3. The Parties agree to invite representatives of the Organization of Islamic Conference (OIC) to observe and monitor the implementation of all GRP-MILF Agreements. The Parties further agree to strengthen the GRP-MILF Agreement on the General Cessation of Hostilities dated 18 July 1997. Upon signing this Agreement, a Monitoring Team shall be constituted with representatives from the OIC.

Page 3, B. Rehabilitation Aspect

4. In order to pave the way for relief and rehabilitation of evacuees and implementation of development projects in the areas affected by conflict, the Parties agree to implement the GRP-MILF Agreement on the General Cessation of Hostilities dated July 18, 1997.

### **Police**

No specific mention.

### **Armed forces**

No specific mention.

### **DDR**

No specific mention.

### **Intelligence services**

No specific mention.

### **Parastatal/rebel and opposition group forces**

No specific mention.

**Withdrawal of foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

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**Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** Transitional justice→Reparations→Material reparations  
Page 3, B. Rehabilitation Aspect  
3. The Parties shall safely return evacuees to their place of origin; provide all the necessary financial/material and technical assistance to start a new life, as well as allow them to be awarded reparations for their properties lost or destroyed by reason of the conflict.

**Reconciliation** No specific mention.

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** Witnessed by: Saif Al Islam Gaddafi, Chairman of the Gaddafi International Foundation for Charitable Associations

**Referendum for agreement** No specific mention.

**International mission/force/similar** No specific mention.

**Enforcement mechanism** Page 2, A. Security Aspect  
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