

<b>Country/entity</b>	Haiti
<b>Region</b>	Americas
<b>Agreement name</b>	Governors Island Accord
<b>Date</b>	1 Jul 1993
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

#### Haitian Political Crisis (1991 - 2006)

After decades of brutal authoritarian rule by François Duvalier and later his son Jean-Claude Duvalier, which ended in 1986, Haiti was under pressure to institute free democratic elections. The interim administration scheduled presidential elections for December 1990. The winner was Jean-Bertrand Aristide. His time in power was disrupted by an unsuccessful coup just one month after election, and another, this time successful, coup in September 1991. A military junta, headed by General Raoul Cédras, seized power, while Aristide sought refuge in the US. The junta remained in power until 1994, ruling the country in a violent manner, resulting in thousands of deaths, a refugee crisis, and numerous instances of rape and organized sexual violence. In 1993 an agreement (Governors Island Agreement) was reached between Aristide and Cédras, allowing for Aristide to return to power in October of that year, and granting amnesty to Cédras and other prominent members of the regime. However, this agreement was not respected, and the following year saw the implementation of comprehensive sanctions against Haiti accompanied by a US-led and UN-sanctioned intervention, which was moderated by a last-minute agreement between the US envoy Jimmy Carter and Raoul Cédras on the 18th of September 1994. Aristide returned to power, but the political turmoil in the country continued, as Aristide was again ousted in a coup d'état in 2004, after winning the presidency for the second time in 2002.

Close

Haitian Political Crisis (1991 - 2006)

<b>Stage</b>	Framework/substantive - partial
<b>Conflict nature</b>	Government
<b>Peace process</b>	Haitian peace process
<b>Parties</b>	Signed:

Jean-Bertrand Aristide, President of the Republic of Haiti

General Raoul Cédras, the Commander-in- Chief of the Armed Forces of Haiti

<b>Third parties</b>	[The document does not include any mention of third parties. UN mediator Dante Caputo was already coded on the database.]
<b>Description</b>	The agreement is about political dialogue and the necessary steps for the transition. It requests the suspension of sanctions and embargoes; the implementation of assistance through international cooperation; grants an amnesty; includes provisions for the police and the armed forces; and it specifies the date for the return of the president in exile.

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**Agreement document** [HT\\_930703\\_GovernorsIslandAgreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

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## Groups

**Children/youth** No specific mention.

**Disabled persons** No specific mention.

**Elderly/age** No specific mention.

**Migrant workers** No specific mention.

**Racial/ethnic/  
national group** No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced  
persons** No specific mention.

**Social class** No specific mention.

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## Gender

**Women, girls and  
gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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**State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.

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## Governance

<b>Political institutions (new or reformed)</b>	<p>Governance→Political institutions (new or reformed)→General references</p> <p>Page 1, 1: Organization, under the auspices of the United Nations and the Organization of American States (OAS), of a political dialogue between representatives of the political parties represented in the Parliament, with the participation of representatives of the Presidential Commission, in order to:</p> <ul style="list-style-type: none"><li>(a) Agree to a political truce and promote a social pact to create the conditions necessary to ensure a peaceful transition;</li><li>(b) Reach an agreement on the procedure for enabling the Haitian Parliament to resume its normal functioning;</li><li>(c) Reach an agreement enabling the Parliament to confirm the Prime Minister as speedily as possible; and</li><li>(d) Reach an agreement permitting the adoption of the laws necessary for ensuring the transition.</li></ul> <p>Page 1, 2: Nomination of a Prime Minister by the President of the Republic.</p> <p>Page 1, 3: Confirmation of the Prime Minister by the legally reconstituted Parliament and his assumption of office in Haiti.</p> <p>Page 2, 9: Return to Haiti of the President of the Republic, Jean-Bertrand Aristide, on 30 October 1993.</p>
<b>Elections</b>	No specific mention.
<b>Electoral commission</b>	No specific mention.
<b>Political parties reform</b>	No specific mention.
<b>Civil society</b>	No specific mention.
<b>Traditional/religious leaders</b>	No specific mention.
<b>Public administration</b>	<p>Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation:</p> <p>[...]</p> <p>(b) Assistance for the administrative and judicial reform;</p> <p>[...]</p>
<b>Constitution</b>	<p>Governance→Constitution→Constitution affirmation/renewal</p> <p>Page 1, 6: An amnesty granted by the President of the Republic within the framework of article 147 of the National Constitution and implementation of the other instruments which may be adopted by the Parliament on this question.</p>

## **Power sharing**

**Political power sharing** No specific mention.

**Territorial power sharing** No specific mention.

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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## **Human rights and equality**

**Human rights/RoL general** Page 2, untitled postscript: The President of the Republic and the Commander-in-Chief agree that these arrangements constitute a satisfactory solution to the Haitian crisis and the beginning of a process of national reconciliation. They pledge to cooperate fully in the peaceful transition to a stable and lasting democratic society in which all Haitians will be able to live in a climate of freedom, justice, security and respect for human rights.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** Human rights and equality→Civil and political rights→Liberty and security of person  
Page 2, untitled postscript: The President of the Republic and the Commander-in-Chief agree that these arrangements constitute a satisfactory solution to the Haitian crisis and the beginning of a process of national reconciliation. They pledge to cooperate fully in the peaceful transition to a stable and lasting democratic society in which all Haitians will be able to live in a climate of freedom, justice, security and respect for human rights.

**Socio-economic rights** No specific mention.

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## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** Page 2, untitled postscript: The President of the Republic and the Commander-in-Chief agree that these arrangements constitute a satisfactory solution to the Haitian crisis and the beginning of a process of national reconciliation. They pledge to cooperate fully in the peaceful transition to a stable and lasting democratic society in which all Haitians will be able to live in a climate of freedom, justice, security and respect for human rights.

<b>Detention procedures</b>	No specific mention.
<b>Media and communication</b>	No specific mention.
<b>Mobility/access</b>	No specific mention.
<b>Protection measures</b>	No specific mention.
<b>Other</b>	No specific mention.

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## **Rights institutions**

<b>NHRI</b>	No specific mention.
<b>Regional or international human rights institutions</b>	No specific mention.

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## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation:  
[...]  
(b) Assistance for the administrative and judicial reform;  
[...]

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

## **Socio-economic reconstruction**

**Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development  
Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation:

- Technical and financial assistance for development;

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation:

- Technical and financial assistance for development;
- Assistance for the administrative and judicial reform;

Assistance for modernizing the Armed Forces of Haiti and establishing a new Police Force with the presence of United Nations personnel in these fields.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian rights or access** No specific mention.

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<b>Security Guarantees</b>	Page 2, untitled postscript: The President of the Republic and the Commander-in-Chief agree that these arrangements constitute a satisfactory solution to the Haitian crisis and the beginning of a process of national reconciliation. They pledge to cooperate fully in the peaceful transition to a stable and lasting democratic society in which all Haitians will be able to live in a climate of freedom, justice, security and respect for human rights.
<b>Ceasefire</b>	No specific mention.
<b>Police</b>	<p>Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation: [...]</p> <p>(c) Assistance for modernizing the Armed Forces of Haiti and establishing a new Police Force with the presence of United Nations personnel in these fields.</p> <p>Page 1, 7: Adoption of a law establishing the new Police Force. Appointment, within this framework, of the Commander-in-Chief of the Police Force by the President of the Republic.</p>
<b>Armed forces</b>	<p>Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation: [...]</p> <p>(c) Assistance for modernizing the Armed Forces of Haiti and establishing a new Police Force with the presence of United Nations personnel in these fields.</p> <p>Page 2, 8: The Commander-in-Chief of the Armed Forces of Haiti has decided to avail himself of his right to early retirement and the President of the Republic shall appoint a new Commander-in-Chief of the Armed Forces in Haiti, who shall appoint the members of the General Staff, in accordance with the Constitution.</p>
<b>DDR</b>	No specific mention.
<b>Intelligence services</b>	No specific mention.
<b>Parastatal/rebel and opposition group forces</b>	No specific mention.
<b>Withdrawal of foreign forces</b>	No specific mention.
<b>Corruption</b>	No specific mention.
<b>Crime/organised crime</b>	No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

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## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 1, 6: An amnesty granted by the President of the Republic within the framework of article 147 of the National Constitution and implementation of the other instruments which may be adopted by the Parliament on this question.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** Page 2, untitled postscript: The President of the Republic and the Commander-in-Chief agree that these arrangements constitute a satisfactory solution to the Haitian crisis and the beginning of a process of national reconciliation. They pledge to cooperate fully in the peaceful transition to a stable and lasting democratic society in which all Haitians will be able to live in a climate of freedom, justice, security and respect for human rights.

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** No specific mention.

**Referendum for agreement** No specific mention.

<b>International mission/force/similar</b>	<p>Page 1, 5: Implementation, following the agreements with the constitutional Government, of international cooperation:</p> <p>[...]</p> <p>(c) Assistance for modernizing the Armed Forces of Haiti and establishing a new Police Force with the presence of United Nations personnel in these fields.</p>
<b>Enforcement mechanism</b>	No specific mention.
<b>Related cases</b>	No specific mention.
<b>Source</b>	<p>UN Peacemaker:</p> <p><a href="http://peacemaker.un.org/">http://peacemaker.un.org/</a></p>

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