

Country/entity	Colombia
Region	Americas
Agreement name	Acuerdo Número 8: Creación de la Zona Temporal para la "Co-Construcción de Paz Territorial" en el Municipio de Mallama
Date	8 Jun 2025
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Colombian Conflict (1964 -)

The Colombian conflict is really a set of conflicts and the peace agreements reflect both different processes relating to different conflict groups and dyads, and processes taking place at different times in a complex peace process history. The Colombian civil war has its roots in the late 1940s and the violent infighting between liberal and the conservative factions. Emerging from the liberal tradition with a thorough grounding in nationalist communist ideology, the Revolutionary Armed Forces of Colombia—People's Army (FARC) began its armed insurrection against the Colombian government in 1964. Other left-wing guerrillas emerged as well, most notably the socialist/populist M-19, which would later be integrated into the formal political system in the peace process of 1990s; the National Liberation Army (ELN), which has strong roots in liberation theology, and the Maoist Ejército Popular de Liberación (EPL) (also part of the 1990 process, less successfully). Several stages of peace processes were undertaken by the various sides, which were further complicated by the emergence of right-wing paramilitary 'self-defence' forces. The peace agreement between the Colombian government under President Uribe and the main alliance of the paramilitary groups, the United Self-Defence Forces of Colombia (AUC), concluded in 2005 and is still heavily disputed as several remnants are still active, but now subsumed under the heading 'Bacrim' (Bandas criminales). In addition, FARC and ELN maintain a military presence, but both demonstrate a strong interest in completing successful peace negotiations with the government, with the most recent agreements being between FARC and the Government.

Close
Colombian Conflict (1964 -)

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Colombia VII - Petro Peace Dialogues with Comuneros del Sur (Nariño Regional Process)

Parties	Delegation of the Government of the Republic of Colombia: Carlos Erazo, Head of the National Government Team Andrei Gómez-Suárez, Representative of the National Government Ángela María Robledo Gómez, Representative of the National Government Pablo Pardo Velasco, Representative of the National Government Delegation of Comuneros del Sur: Royer Garzón Alvarado, Representative of Comuneros del Sur Antonio Ovallos, Representative of Comuneros del Sur Lorena Sevillano Ortiz, Representative of Comuneros del Sur Leidy Paola Tapia, Representative of Comuneros del Sur Jaime Eduardo Álvarez Riascos, Representative of Comuneros del Sur
Third parties	Underwrite (co-signatory/endorser): Edgar Ramiro Velásquez, Governor of the Gran Mallama Reservation Other Third Parties: Reina Buijs, Ambassador of the Kingdom of the Netherlands Edelma Gómez, Delegate, Mission to Support the Peace Process of the Organization of American States (MAPP-OAS) Father Paulo Verdugo, Episcopal Conference of Colombia
Description	This agreement establishes a "Temporary Zone for the Co-Construction of Territorial Peace" in the Municipality of Mallama, hosted within the ancestral territory of the Gran Mallama Reservation of the Pasto people, as part of the peace process between the Colombian National Government and the armed group Comuneros del Sur. The zone is designed to last one year and will facilitate the laying down of arms, the suspension of arrest warrants (including for extradition), and the gradual relocation and transition of Comuneros del Sur members toward full citizenship. The agreement assigns a central role to the Pasto indigenous authorities in governing the zone and requires prior consultation under ILO Convention 169, while three accompanying entities, the MAPP-OAS, the Embassy of the Netherlands, and the Episcopal Conference of Colombia, provide oversight.
Agreement document	CO_250608_Acuerdo_Número_8_Creación_de_la_Zona_Temporal_EN (opens in new tab) Download PDF
Agreement document (original language)	CO_250608_Acuerdo Número 8 Creación de la Zona Temporal (opens in new tab)
Source of document	https://www.consejeriacomisionadadepaz.gov.co/MesaCo-ConstruccionPazNari%C3%B1o/Paginas/Acuerdos-y-documentos.aspx

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people Groups→Indigenous people→Rhetorical

2. Central Role of the Pasto Indigenous People

...

This decision is adopted within the framework of the central role that the Pasto people have played in the process of co-construction of peace, reaffirming their commitment to life, harmony, and territory.

Groups→Indigenous people→Substantive

2. Central Role of the Pasto Indigenous People

The Pasto Indigenous People are a purposeful and decisive actor in the peace process between the National Government and Comuneros del Sur.

As an intercultural forum, the Roundtable co-constructs with the authorities of the Pasto people the conditions needed to advance the structural transformation of the territory, the de-escalation of violence, and the transition of the members of Comuneros del Sur towards full citizenship.

The Indigenous authorities of the Gran Mallama Reservation, in the exercise of their autonomy and in accordance with their customary law, express their willingness to contribute to peace by hosting the “Temporary Zone for the Co-Construction of Territorial Peace” within their ancestral territory.

...

Likewise, the Gran Mallama Reservation undertakes to incorporate into its customary law the guidelines, principles, and necessary mechanisms for the proper functioning of the “Temporary Zone for the Co-Construction of Territorial Peace,” in accordance with its worldview and in coordination with the protocols agreed within the framework of the Roundtable.

To guarantee rights, the population of the Gran Mallama Reservation shall carry out a prior consultation on the content of this Agreement for its implementation.

3. Commitments of the National Government

...

The implementation of this Agreement, within the framework established by Convention No. 169 of the International Labour Organization, entails the carrying out of prior consultation with the Gran Mallama Reservation.

4. Commitments of Comuneros del Sur

...

During this process, Comuneros del Sur shall conduct itself in a manner that fully respects the authority of the El Gran Mallama Reservation, the civilian population, the protocols adopted within the framework of this Agreement, and the customs and traditions of the Pasto people.

...

6. Protocols

This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated:

...

This shall regulate the process of transit, entry, and gradual settlement of the members of Comuneros del Sur within the Zone, respecting the territorial, cultural, and logistical criteria previously agreed.

...

This shall establish the conditions for the functioning of the Zone to ensure the validity of the Social Rule of Law, in harmony and coordination with the Indigenous authorities governing the El Gran Mallama Reservation, including guarantees for the civilian population and inter-institutional coordination.

Other groups No specific mention.

Refugees/displaced persons No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

**Traditional/
religious leaders**

2. Central Role of the Pasto Indigenous People

...

As an intercultural forum, the Roundtable co-constructs with the authorities of the Pasto people the conditions needed to advance the structural transformation of the territory, the de-escalation of violence, and the transition of the members of Comuneros del Sur towards full citizenship.

...

6. Protocols

This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated:

...

This shall establish the conditions for the functioning of the Zone to ensure the validity of the Social Rule of Law, in harmony and coordination with the Indigenous authorities governing the El Gran Mallama Reservation, including guarantees for the civilian population and inter-institutional coordination.

**Public
administration**

3. Commitments of the National Government

...

The National Government shall forward this Agreement to the competent judicial authorities for the notification of the suspension of the arrest warrants, shall undertake the necessary incorporation acts, and shall report on the progress of the implementation of the suspension.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general **2. Central Role of the Pasto Indigenous People**

...

To guarantee rights, the population of the Gran Mallama Reservation shall carry out a prior consultation on the content of this Agreement for its implementation.

3. Commitments of the National Government

The National Government undertakes to guarantee, within the “Temporary Zone for the Co-Construction of Territorial Peace,” the full validity of the Social Rule of Law, the comprehensive protection of the fundamental rights of the civilian population, and effective coordination with public authorities to ensure appropriate conditions of coexistence, respect, and harmony.

...

6. Protocols

This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated:

...

This shall establish the conditions for the functioning of the Zone to ensure the validity of the Social Rule of Law, in harmony and coordination with the Indigenous authorities governing the El Gran Mallama Reservation, including guarantees for the civilian population and inter-institutional coordination.

Bill of rights/similar No specific mention.

Treaty incorporation **3. Commitments of the National Government**

...

The implementation of this Agreement, within the framework established by Convention No. 169 of the International Labour Organization, entails the carrying out of prior consultation with the Gran Mallama Reservation.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures	No specific mention.
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Media and communication	No specific mention.
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Mobility/access	No specific mention.
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Protection measures	No specific mention.
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Other	No specific mention.
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Rights institutions

NHRI	No specific mention.
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Regional or international human rights institutions	No specific mention.
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Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws **2. Central Role of the Pasto Indigenous People**

...

The Indigenous authorities of the Gran Mallama Reservation, in the exercise of their autonomy and in accordance with their customary law, express their willingness to contribute to peace by hosting the “Temporary Zone for the Co-Construction of Territorial Peace” within their ancestral territory.

...

Likewise, the Gran Mallama Reservation undertakes to incorporate into its customary law the guidelines, principles, and necessary mechanisms for the proper functioning of the “Temporary Zone for the Co-Construction of Territorial Peace,” in accordance with its worldview and in coordination with the protocols agreed within the framework of the Roundtable.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage Land, property and environment→Cultural heritage→Intangible
4. Commitments of Comuneros del Sur

...

During this process, Comuneros del Sur shall conduct itself in a manner that fully respects the authority of the El Gran Mallama Reservation, the civilian population, the protocols adopted within the framework of this Agreement, and the customs and traditions of the Pasto people.

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

Security **3. Commitments of the National Government**

Guarantees

...

The National Government shall forward this Agreement to the competent judicial authorities for the notification of the suspension of the arrest warrants, shall undertake the necessary incorporation acts, and shall report on the progress of the implementation of the suspension.

...

For reasons of security and public order, such information shall be kept confidential, in accordance with Article 6 of Law 1712 of 2014.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

Security sector→DDR→Demilitarisation provisions

1. Purpose and Duration

...

The Zone will allow for the laying down of arms by Comuneros del Sur.

...

6. Protocols

This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated:

...

This shall regulate the gradual process of possession leading up to the laying down of arms by the members of Comuneros del Sur within the Zone.

Security sector→DDR→DDR programmes

1. Purpose and Duration

The purpose of the “Temporary Zone for the Co-Construction of Territorial Peace” is to initiate the transition of the members of Comuneros del Sur towards full citizenship, which includes the commencement of the implementation of the justice model aimed at consolidating territorial transformations and the de-escalation of violence.

...

To achieve this objective, its duration shall be one year, counted from the date of the administrative act granting it validity.

2. Central Role of the Pasto Indigenous People

...

As an intercultural forum, the Roundtable co-constructs with the authorities of the Pasto people the conditions needed to advance the structural transformation of the territory, the de-escalation of violence, and the transition of the members of Comuneros del Sur towards full citizenship.

The Indigenous authorities of the Gran Mallama Reservation, in the exercise of their autonomy and in accordance with their customary law, express their willingness to contribute to peace by hosting the “Temporary Zone for the Co-Construction of Territorial Peace” within their ancestral territory.

...

3. Commitments of the National Government

...

With the signing of this Agreement, within the framework of Law 2272 of 2022, it is understood that arrest warrants, including those issued for extradition purposes, against members of Comuneros del Sur who enter or are in transit to the Zone shall be suspended.

...

4. Commitments of Comuneros del Sur

Comuneros del Sur shall undertake to initiate an orderly, gradual, and controlled process of relocating its accredited members within the territory demarcated for the “Temporary Zone for the Co-Construction of Territorial Peace,” in accordance with a specific protocol that shall be designed, agreed upon, and verified within the framework of the Roundtable for the Co-Construction of Territorial Peace.

...

6. Protocols

This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated:

...

This shall regulate the process of transit, entry, and gradual settlement of the members of Comuneros del Sur within the Zone, respecting the territorial, cultural, and logistical criteria previously agreed.

...

This protocol shall regulate the entry and exit of the members of Comuneros del Sur to enable their participation in territorial transformations, the de-escalation of violence,

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	1. Purpose and Duration The purpose of the “Temporary Zone for the Co-Construction of Territorial Peace” is to initiate the transition of the members of Comuneros del Sur towards full citizenship, which includes the commencement of the implementation of the justice model aimed at consolidating territorial transformations and the de-escalation of violence. The Zone will allow for the laying down of arms by Comuneros del Sur. ... 3. Commitments of the National Government ... With the signing of this Agreement, within the framework of Law 2272 of 2022, it is understood that arrest warrants, including those issued for extradition purposes, against members of Comuneros del Sur who enter or are in transit to the Zone shall be suspended. ... 4. Commitments of Comuneros del Sur Comuneros del Sur shall undertake to initiate an orderly, gradual, and controlled process of relocating its accredited members within the territory demarcated for the “Temporary Zone for the Co-Construction of Territorial Peace,” in accordance with a specific protocol that shall be designed, agreed upon, and verified within the framework of the Roundtable for the Co-Construction of Territorial Peace. During this process, Comuneros del Sur shall conduct itself in a manner that fully respects the authority of the El Gran Mallama Reservation, the civilian population, the protocols adopted within the framework of this Agreement, and the customs and traditions of the Pasto people. ... 6. Protocols This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated: ... This shall regulate the process of transit, entry, and gradual settlement of the members of Comuneros del Sur within the Zone, respecting the territorial, cultural, and logistical criteria previously agreed. ... This protocol shall regulate the entry and exit of the members of Comuneros del Sur to enable their participation in territorial transformations, the de-escalation of violence, and the transition towards full citizenship. ... This shall regulate the gradual process of possession leading up to the laying down of arms by the members of Comuneros del Sur within the Zone.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon Transitional justice→Amnesty/pardon→Amnesty/pardon proper

3.Commitments of the National Government

...

With the signing of this Agreement, within the framework of Law 2272 of 2022, it is understood that arrest warrants, including those issued for extradition purposes, against members of Comuneros del Sur who enter or are in transit to the Zone shall be suspended.

The National Government shall forward this Agreement to the competent judicial authorities for the notification of the suspension of the arrest warrants, shall undertake the necessary incorporation acts, and shall report on the progress of the implementation of the suspension.

The suspension of arrest warrants shall also apply for the performance of activities related to the process outside the ZUT.

Courts Transitional justice→Courts→National courts

3.Commitments of the National Government

...

The National Government shall forward this Agreement to the competent judicial authorities for the notification of the suspension of the arrest warrants, shall undertake the necessary incorporation acts, and shall report on the progress of the implementation of the suspension.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory No specific mention.

Other international signatory **This Agreement shall be governed by the following specific protocols, whose implementation shall be jointly accompanied, monitored, and evaluated:**

...

Signatories

...

Reina Buijs, Ambassador of the Kingdom of the Netherlands

Edelma Gómez, Delegate, Mission to Support the Peace Process of the Organization of American States (MAPP-OAS)

Father Paulo Verdugo, Episcopal Conference of Colombia

Referendum for agreement No specific mention.

International mission/force/similar

5. Participation of the Accompanying Entities

The Mission to Support the Peace Process of the Organization of American States (MAPP-OAS), the Embassy of the Kingdom of the Netherlands, and the Episcopal Conference of Colombia shall provide accompaniment to this Agreement under the terms defined in the protocols.

Enforcement mechanism No specific mention.
