Country/entity	Syria
Region	Middle East and North Africa
Agreement name	Road map to end the crisis in Suwayda and stabilize southern Syria
Date	16 Sep 2025
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/local conflict

Syrian Conflicts (1948 -) (1976 - 2005) (2011 -)

The agreements relate to three different conflict contexts. Israel-Syria and Syria-Lebanon. The Syrian-Israeli conflict was a key factor for the Syrian intervention during the Lebanese Civil War, with Syrian-backed Palestinian Liberation Army units intervened in 1976 against the Palestinian/Leftist militias. Following a massacre at Tel al-Zaatar that year, Syria was forced to accept a ceasefire at a meeting of the Arab League. However, the Arab League also mandated an Arab Deterrence Force, consisting of mostly Syrian soldiers with token contributions from other Arab League states, thus further legitimizing the Syrian presence in Lebanon. During a second bout of fighting that began in 1989, caused by the formation of rival Lebanese regimes in East and West Beirut, the Syrian-backed regime won and in 1991 the 'Treaty of Brotherhood, Cooperation and Coordination' was signed to legalize the Syrian occupation as a means to ensure the security of Syria. Syrian forces were forced to withdraw in 2005 following possible involvement in the assassination of Lebanon's President Hariri.

Syria-internal. In 2011, domestic upheaval following a wave of protests across the Arab World soon led to violent repression of protestors by Syrian government troops. The violence progressed steadily and by July 2011 the Free Syrian Army (FSA) was formed consisting of defected military units and new recruits. The FSA and rebel umbrella group known as the Syrian National Council represented the first attempt at coordinating rebel factions in late 2011. However, a steady influx of foreign fighters and increased sectarianism radicalised opposition groups, which relied on foreign funding. The nature of the conflict changed drastically in late 2013 as infighting among the opposition groups increased. One of the more significant developments was the split between the al-Qaeda outfits the Islamic State in Iraq and the Levant (ISIL, ISIS), and Jabhat al-Nusra in early 2014 in addition to the intensified targeting of other rebel factions by ISIS fighters in particular, including the Kurdish Peshmerga, the FSA and other jihadist outfits. Since the summer of 2014, the conflict was further internationalized when ISIS announced the formation of an Islamic state eroding the state line between Iraq and Syria and also in mid-2015 when Russian forces intervened on behalf of the Bashar al-Assad government in Damascus.

Close

Syrian Conflicts (1948 -) (1976 - 2005) (2011 -)

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Syrian Local Agreements
Parties	Asaad al-Shaibani (Minister for Foreign Affairs and Expatriates, Syrian Arab Republic) Ayman Safadi (Minister for Foreign Affairs and Expatriates, Hashemite Kingdom of Jordan) Thomas J. Barrack Jr. (Ambassador, Special Envoy for Syria, United States of America)
Third parties	-
Description	This trilateral agreement between Syria, Jordan, and the United States establishes a comprehensive roadmap to resolve the crisis in Suwayda governorate. The agreement outlines 13 steps including: UN investigation and accountability for violations; humanitarian assistance and restoration of essential services; security arrangements with deployment of elite forces; removal of civilian fighters; prisoner exchanges; reconstruction of damaged villages; and promotion of national unity narratives.

Agreement document	SY_250916_Road map to end the crisis in Suwayda (opens in new tab) | Download PDF
Source of document	https://docs.un.org/en/S/2025/586

Groups	
Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.

Racial/ethnic/ national group	Groups→Racial/ethnic/national group→Anti-discrimination **Road map to the solution** ... It will accelerate efforts to contain and end hate speech that promotes division, violence, sectarianism and ethnic discrimination, including through enacting legislation that criminalizes hate speech. Groups→Racial/ethnic/national group→Substantive **Road map to the solution** ... 10. Jordan, in coordination with Syria, will invite a delegation from the local communities of Suwayda (Druze, Christians and Sunnis) and representatives from the Bedouin tribes of Suwayda to initially separate meetings to help achieve reconciliation. Jordan will then invite these communities to a meeting to achieve reconciliation. 11. The United States and Jordan will work with the Syrian Government and the communities of Suwayda to agree on short- and medium-term security and administrative arrangements for a transitional period leading to the full reintegration of Suwayda into government institutions. ... The formation of a governorate council representing all communities of Suwayda. The council will interface with the Government and lead efforts to achieve long-term reconciliation.
Religious groups	Groups→Religious groups→Substantive **Road map to the solution** ... 10. Jordan, in coordination with Syria, will invite a delegation from the local communities of Suwayda (Druze, Christians and Sunnis) and representatives from the Bedouin tribes of Suwayda to initially separate meetings to help achieve reconciliation. Jordan will then invite these communities to a meeting to achieve reconciliation. 11. The United States and Jordan will work with the Syrian Government and the communities of Suwayda to agree on short- and medium-term security and administrative arrangements for a transitional period leading to the full reintegration of Suwayda into government institutions. ... The formation of a governorate council representing all communities of Suwayda. The council will interface with the Government and lead efforts to achieve long-term reconciliation.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Rhetorical **Road map to the solution** ... Necessary steps will be taken to allow residents of the villages of Suwayda that witnessed fighting during the tragic events to return to their villages.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	Suwayda is an integral part of Syria and has no future outside Syria. ... The deep trust deficit requires patient and sequenced approaches that begin with confidence-building measures and transitional solutions, leading to the full reintegration of the governorate into the State in a way that strengthens national unity. The United States and Jordan acknowledged the steps taken, and the commitments made by the Syrian Government in the aftermath of the Amman meetings, and welcomed the determination expressed by Asaad al-Shaibani, the Foreign Minister of Syria, to end the crisis through a solution that ensures the unity of Syria and the rights of the people of Suwayda as Syrian citizens. **Road map to the solution** ... The discussion will be based on the fact that Suwayda is an integral part of Syria and must achieve reconciliation with the State. ... Ending the foreign interference in Suwayda and reiterating commitment to Suwayda remaining part of Syria. ... The United States, in consultation with Syria, will explore security understandings with Israel regarding southern Syria that address legitimate Syrian and Israeli security concerns, while reaffirming Syria's full sovereignty and territorial integrity. ... Syria, Jordan and the United States will establish mechanisms for monitoring implementation of the road map in full respect of Syrian sovereignty.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.

Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	**Road map to the solution** ... The United States, in consultation with Syria, will explore security understandings with Israel regarding southern Syria that address legitimate Syrian and Israeli security concerns, while reaffirming Syria's full sovereignty and territorial integrity.

Governance

Political institutions (new or reformed)	Governance→Political institutions (new or reformed)→General references They will work in coordination with regional and global partners to advance an all-inclusive, Syrian-led political process that will rebuild Syrian institutions, ensure the representation of all Syrians, celebrate the diversity of Syrian society and guarantee equality under the law and on the basis of citizenship. The United States and Jordan will support the Syrian Government in overcoming the challenges facing this process, including in the areas of reconstruction, institution-building, combating terrorism and violent extremism, ending social strife and achieving national reconciliation. Governance→Political institutions (new or reformed)→New political institutions (indefinite) **Road map to the solution** ... The formation of a governorate council representing all communities of Suwayda. The council will interface with the Government and lead efforts to achieve long-term reconciliation.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.

Civil society	They will work in coordination with regional and global partners to advance an all-inclusive, Syrian-led political process that will rebuild Syrian institutions, ensure the representation of all Syrians, celebrate the diversity of Syrian society and guarantee equality under the law and on the basis of citizenship. ... **Road map to the solution** ... 3. The Syrian Government, with the support of Jordan, the United States and relevant United Nations agencies, will ensure the continuation of delivery of sufficient humanitarian and medical supplies to Suwayda, including through cooperation with United Nations agencies and other countries. ... 7. The three countries will support the efforts of the International Committee of the Red Cross to expedite the completion of the exchange of prisoners and kidnapped people. ... The activation of all civilian administrative institutions in the governorate in cooperation with the local community and the relevant government entities.
Traditional/ religious leaders	No specific mention.
Public administration	**Road map to the solution** ... 11. The United States and Jordan will work with the Syrian Government and the communities of Suwayda to agree on short- and medium-term security and administrative arrangements for a transitional period leading to the full reintegration of Suwayda into government institutions. ... The activation of all civilian administrative institutions in the governorate in cooperation with the local community and the relevant government entities.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	Power sharing→Military power sharing→Proportionality **Road map to the solution** ... The formation of a local police force that includes all communities of Suwayda. The force will be under the leadership of an officer from Suwayda appointed by the Ministry of the Interior. The make-up of the force will be agreed through negotiations.

Human rights and equality

Human rights/RoL general	The United States and Jordan acknowledged the steps taken, and the commitments made by the Syrian Government in the aftermath of the Amman meetings, and welcomed the determination expressed by Asaad al-Shaibani, the Foreign Minister of Syria, to end the crisis through a solution that ensures the unity of Syria and the rights of the people of Suwayda as Syrian citizens. **Road map to the solution** ... 1. The Syrian Government will invite the United Nations Commission of Inquiry to carry out an investigation into the recent tragic events in Suwayda and will commit to holding all those who have allegedly committed violations accountable in accordance with Syrian law. ... 9. The Syrian Government will intensify its leadership in disseminating a national narrative that celebrates unity, diversity and the equality of all Syrians and the rule of law.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.

Civil and political rights	Human rights and equality→Civil and political rights→Equality They will work in coordination with regional and global partners to advance an all-inclusive, Syrian-led political process that will rebuild Syrian institutions, ensure the representation of all Syrians, celebrate the diversity of Syrian society and guarantee equality under the law and on the basis of citizenship. ... The people of Suwayda are Syrian citizens with equal rights and obligations like all other Syrians. ... **Road map to the solution** ... 9. The Syrian Government will intensify its leadership in disseminating a national narrative that celebrates unity, diversity and the equality of all Syrians and the rule of law. Human rights and equality→Civil and political rights→Freedom of movement **Road map to the solution** ... 5. The Syrian Government will deploy elite Ministry of the Interior forces along the Damascus-Suwayda highway to secure the free movement of civilians and commerce, with Jordan and the United States assisting in overcoming practical obstacles.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	Rights related issues→Citizenship→Citizen delimitation The people of Suwayda are Syrian citizens with equal rights and obligations like all other Syrians. ... The United States and Jordan acknowledged the steps taken, and the commitments made by the Syrian Government in the aftermath of the Amman meetings, and welcomed the determination expressed by Asaad al-Shaibani, the Foreign Minister of Syria, to end the crisis through a solution that ensures the unity of Syria and the rights of the people of Suwayda as Syrian citizens.
Democracy	No specific mention.
Detention procedures	No specific mention.

Media and communication	Rights related issues→Media and communication→Governance of media **Road map to the solution** ... It will accelerate efforts to contain and end hate speech that promotes division, violence, sectarianism and ethnic discrimination, including through enacting legislation that criminalizes hate speech. Rights related issues→Media and communication→Other **Road map to the solution** ... 9. The Syrian Government will intensify its leadership in disseminating a national narrative that celebrates unity, diversity and the equality of all Syrians and the rule of law.
Mobility/access	**Road map to the solution** ... 3. The Syrian Government, with the support of Jordan, the United States and relevant United Nations agencies, will ensure the continuation of delivery of sufficient humanitarian and medical supplies to Suwayda, including through cooperation with United Nations agencies and other countries. ... 5. The Syrian Government will deploy elite Ministry of the Interior forces along the Damascus-Suwayda highway to secure the free movement of civilians and commerce, with Jordan and the United States assisting in overcoming practical obstacles. ... Facilitating access to all evidence, including bodies, witness testimonies and security cameras in areas that witnessed the fighting.
Protection measures	Rights related issues→Protection measures→Other The three countries will collectively support efforts aimed at rebuilding Syria on a basis that guarantees its security, stability, unity and sovereignty, while fulfilling the aspirations of all Syrians and preserving their rights.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	Rights institutions→Regional or international human rights institutions→Body tasked **Road map to the solution** ... 7. The three countries will support the efforts of the International Committee of the Red Cross to expedite the completion of the exchange of prisoners and kidnapped people.

Justice sector reform

Criminal justice and emergency law	Justice sector reform→Criminal justice and emergency law→Criminal Justice System reform **Road map to the solution** ... It will accelerate efforts to contain and end hate speech that promotes division, violence, sectarianism and ethnic discrimination, including through enacting legislation that criminalizes hate speech.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance **Road map to the solution** ... The administration of aid to the governorate in cooperation with the Government. Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction The United States and Jordan will support the Syrian Government in overcoming the challenges facing this process, including in the areas of reconstruction, institution-building, combating terrorism and violent extremism, ending social strife and achieving national reconciliation. ... **Road map to the solution** ... 4. The Syrian Government will continue its efforts to restore all essential services to the governorate and, with support from Jordan and the United States, ensure that sufficient funding from international donors is available. ... 8. The Syrian Government will announce its plans for the reconstruction of damaged villages and properties, with Jordan and the United States facilitating the necessary support.
National economic plan	No specific mention.
Natural resources	No specific mention.

International funds	**Road map to the solution** ... 4. The Syrian Government will continue its efforts to restore all essential services to the governorate and, with support from Jordan and the United States, ensure that sufficient funding from international donors is available.
Business	**Road map to the solution** ... 5. The Syrian Government will deploy elite Ministry of the Interior forces along the Damascus-Suwayda highway to secure the free movement of civilians and commerce, with Jordan and the United States assisting in overcoming practical obstacles.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	Land, property and environment→Land reform/rights→Property return and restitution **Road map to the solution** ... 8. The Syrian Government will announce its plans for the reconstruction of damaged villages and properties, with Jordan and the United States facilitating the necessary support.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	**Road map to the solution** ... It will accelerate efforts to contain and end hate speech that promotes division, violence, sectarianism and ethnic discrimination, including through enacting legislation that criminalizes hate speech. ... 11. The United States and Jordan will work with the Syrian Government and the communities of Suwayda to agree on short- and medium-term security and administrative arrangements for a transitional period leading to the full reintegration of Suwayda into government institutions. ... The United States, in consultation with Syria, will explore security understandings with Israel regarding southern Syria that address legitimate Syrian and Israeli security concerns, while reaffirming Syria's full sovereignty and territorial integrity.
Ceasefire	No specific mention.
Police	**Road map to the solution** ... 6. The Syrian Government will remove all civilian fighters from the administrative borders of Suwayda and deploy elite police forces per the Amman agreement. ... The formation of a local police force that includes all communities of Suwayda. The force will be under the leadership of an officer from Suwayda appointed by the Ministry of the Interior. The make-up of the force will be agreed through negotiations.
Armed forces	**Road map to the solution** ... 5. The Syrian Government will deploy elite Ministry of the Interior forces along the Damascus-Suwayda highway to secure the free movement of civilians and commerce, with Jordan and the United States assisting in overcoming practical obstacles.
DDR	Security sector→DDR→Demilitarisation provisions **Road map to the solution** ... 6. The Syrian Government will remove all civilian fighters from the administrative borders of Suwayda and deploy elite police forces per the Amman agreement.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.

Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	The United States and Jordan will support the Syrian Government in overcoming the challenges facing this process, including in the areas of reconstruction, institution-building, combating terrorism and violent extremism, ending social strife and achieving national reconciliation.

Transitional justice

Transitional justice general	**Road map to the solution** ... Facilitating access to all evidence, including bodies, witness testimonies and security cameras in areas that witnessed the fighting.
Amnesty/pardon	No specific mention.
Courts	Transitional justice→Courts→National courts **Road map to the solution** ... 1. The Syrian Government will invite the United Nations Commission of Inquiry to carry out an investigation into the recent tragic events in Suwayda and will commit to holding all those who have allegedly committed violations accountable in accordance with Syrian law. 2. The Syrian Government will take immediate legal action against any and all individuals against whom there is sufficient evidence for indictment on charges of committing violations and who were part of atrocities against civilians and their properties.
Mechanism	**Road map to the solution** ... 1. The Syrian Government will invite the United Nations Commission of Inquiry to carry out an investigation into the recent tragic events in Suwayda and will commit to holding all those who have allegedly committed violations accountable in accordance with Syrian law. 2. The Syrian Government will take immediate legal action against any and all individuals against whom there is sufficient evidence for indictment on charges of committing violations and who were part of atrocities against civilians and their properties. ... Cooperating with the Government and the Commission of Inquiry team to ensure accountability for all those who have allegedly committed violations.

Prisoner release	**Road map to the solution** ... 7. The three countries will support the efforts of the International Committee of the Red Cross to expedite the completion of the exchange of prisoners and kidnapped people. ... The release of any remaining prisoners and accounting for missing people.
Vetting	No specific mention.
Victims	**Road map to the solution** ... Facilitating access to all evidence, including bodies, witness testimonies and security cameras in areas that witnessed the fighting.
Missing persons	**Road map to the solution** ... The release of any remaining prisoners and accounting for missing people.
Reparations	No specific mention.
Reconciliation	The United States and Jordan will support the Syrian Government in overcoming the challenges facing this process, including in the areas of reconstruction, institution-building, combating terrorism and violent extremism, ending social strife and achieving national reconciliation. ... **Road map to the solution** ... 10. Jordan, in coordination with Syria, will invite a delegation from the local communities of Suwayda (Druze, Christians and Sunnis) and representatives from the Bedouin tribes of Suwayda to initially separate meetings to help achieve reconciliation. Jordan will then invite these communities to a meeting to achieve reconciliation. ... The council will interface with the Government and lead efforts to achieve long-term reconciliation. ... A road map for reconciliation with the Government.

Implementation

UN signatory	No specific mention.
Other international signatory	**Road map to the solution** ... Ayman Safadi, Minister for Foreign Affairs and Expatriates, Hashemite Kingdom of Jordan Thomas J. Barrack Jr., Ambassador, Special Envoy for Syria, United States of America
Referendum for agreement	No specific mention.

International mission/force/ similar	No specific mention.
Enforcement mechanism	No specific mention.
