

Country/entity	Colombia
Region	Americas
Agreement name	Acuerdo Marco sobre las Zonas para la Capacitación Integral y Ubicación Temporal (Acuerdo No 14)
Date	5 Dec 2025
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Colombian Conflict (1964 -)

The Colombian conflict is really a set of conflicts and the peace agreements reflect both different processes relating to different conflict groups and dyads, and processes taking place at different times in a complex peace process history. The Colombian civil war has its roots in the late 1940s and the violent infighting between liberal and the conservative factions. Emerging from the liberal tradition with a thorough grounding in nationalist communist ideology, the Revolutionary Armed Forces of Colombia—People's Army (FARC) began its armed insurrection against the Colombian government in 1964. Other left-wing guerrillas emerged as well, most notably the socialist/populist M-19, which would later be integrated into the formal political system in the peace process of 1990s; the National Liberation Army (ELN), which has strong roots in liberation theology, and the Maoist Ejército Popular de Liberación (EPL) (also part of the 1990 process, less successfully). Several stages of peace processes were undertaken by the various sides, which were further complicated by the emergence of right-wing paramilitary 'self-defence' forces. The peace agreement between the Colombian government under President Uribe and the main alliance of the paramilitary groups, the United Self-Defence Forces of Colombia (AUC), concluded in 2005 and is still heavily disputed as several remnants are still active, but now subsumed under the heading 'Bacrim' (Bandas criminales). In addition, FARC and ELN maintain a military presence, but both demonstrate a strong interest in completing successful peace negotiations with the government, with the most recent agreements being between FARC and the Government.

Close
Colombian Conflict (1964 -)

Stage	Implementation/renegotiation
Conflict nature	Government/territory
Peace process	Colombia VII - Petro Peace Dialogues with the Coordinadora Nacional Ejército Bolivariano (CNEB)

Parties

For the Government of the Republic of Colombia:

Armando Novoa García (Chief Negotiator)

Gloria Arias

Andrés Guerrero

Parmenio Cuellar

Henry Quiñónez

Jairo Marín

Jairo Guerrero

Fabián Cortés

Bladimir Vallén

For the Coordinadora Nacional Ejército Bolivariano (CNEB):

Walter Mendoza (Chief Negotiator)

Andrés Rojas (virtual connection)

Iván Patía

Uriel Pardo

Danilo Sinisterra

Eliverio Martínez

Pabel Benavides

Civil Society Representative:

María Yaneida Arboleda

Third parties

Guarantor Countries (Países Garantes):

República Bolivariana de Venezuela: Pedro Salcedo

Reino de Noruega (Kingdom of Norway): [Representative name unclear in document]

Confederación Suiza (Swiss Confederation): Marilene Allema

Accompanying Entities (Entidades Acompañantes):

United Nations: Fernando Burguillo (Delegate of the Special Representative of the UN Secretary General in Colombia - Observer)

Colombian Episcopal Conference: Mons. Héctor Fabio Henao

Description

This agreement establishes a framework for implementing Temporary Location Zones as Comprehensive Training and Temporary Location Zones (ZUT-ZOCIUT) where members of the National Coordination of the Bolivarian Army (CNEB) will transition to full citizenship through gradual disarmament, reintegration, and participation in territorial transformation. The zones will provide multidimensional security guarantees for CNEB members while facilitating transitional justice mechanisms and the replacement of illegal economies with legal productive processes. As a pilot project, two ZUT-ZOCIUTs will be implemented for ten months in rural areas of Roberto Payán (Nariño) and Valle del Guamuez (Putumayo), governed by twelve detailed protocols including logistics, security, monitoring, and weapons surrender procedures.

Agreement document	CO_251205_Acuerdo Marco sobre las Zonas para la Capacitación Integral y Ubicación Temporal_EN (opens in new tab) Download PDF
Agreement document (original language)	CO_251205_Acuerdo Marco sobre las Zonas para la Capacitación Integral y Ubicación Temporal (opens in new tab)
Source of document	https://cedema.org/digital_items/10752

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	3. Characteristics and scope ... 3.8. The full force of the Social Rule of Law will be maintained.
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Bill of rights/similar	No specific mention.
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Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	Rights related issues→Citizenship→Citizen, general 1. General Objective ... It is agreed that the fundamental objective is, in these areas, to advance the process of transition to full citizenship for CNEB members and the end of the armed conflict, in parallel and in coordination with the dynamics of territorial transformation resulting from the effective replacement of illegal economies with legal and sustainable productive processes. 2. Specific objectives ... 2.1. To initiate the gradual process of disuse, surrender and destruction of weapons, and to begin the transition to full citizenship. 2.2. To develop a process of social, political, economic, cultural and community reintegration of members in transition to full citizenship of the CNEB ... 3. Characteristics and scope ... 3.7. They will guarantee comprehensive training for CNEB members for a transition to full citizenship and peacebuilding in the territories.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	4. Protocols ... 4.2. Protocol for the Coordination of Routes, Travel and Movements in and to ZUT-ZOCIUT
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
1. General Objective

...

It is agreed that the fundamental objective is, in these areas, to advance the process of transition to full citizenship for CNEB members and the end of the armed conflict, in parallel and in coordination with the dynamics of territorial transformation resulting from the effective replacement of illegal economies with legal and sustainable productive processes.

2. Specific objectives

...

2.5. Contribute to territorial transformation in areas where the CNEB is present, through the participation of its members as a transformative peace movement in the territories.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment **3. Characteristics and scope**

...

3.3. Respect for the life of communities and the environment will prevail.

**Water or riparian
rights or access** No specific mention.

Security sector

Security **1. General Objective**

Guarantees

...

In these ZUT-ZOCIUT areas, CNEB members will enjoy guarantees for their physical, economic and legal security (i.e. multidimensional security).

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR

The ZUT-ZOCIUT will have the following characteristics:

Security sector→DDR→Demilitarisation provisions

4. Protocols

...

4.7. Protocol for Disuse, Surrender and Destruction of Weapons by the National Coordination of the Bolivarian Army for ZUT-ZOCIUT

Security sector→DDR→DDR programmes

1. General Objective

Based on the provisions of the current regulatory and legal framework, the National Government and the CNEB agree to gradually and progressively launch the ZUT-ZOCIUT, in line with the advanced stage of the peace process.

In these ZUT-ZOCIUT areas, CNEB members will enjoy guarantees for their physical, economic and legal security (i.e. multidimensional security).

It is agreed that the fundamental objective is, in these areas, to advance the process of transition to full citizenship for CNEB members and the end of the armed conflict, in parallel and in coordination with the dynamics of territorial transformation resulting from the effective replacement of illegal economies with legal and sustainable productive processes.

2. Specific objectives

The Delegations reaffirm that the specific objectives of the ZUT-ZOCIUT should be:

2.1. To initiate the gradual process of disuse, surrender and destruction of weapons, and to begin the transition to full citizenship.

2.2. To develop a process of social, political, economic, cultural and community reintegration of members in transition to full citizenship of the CNEB

2.3. To facilitate the development of transitional justice and restorative justice mechanisms, as well as those arising from the judicial proceedings necessary to define the legal situation.

...

3. Characteristics and scope

...

3.1. Transitional and temporary in character, without any intention of permanence.

3.2. They will be implemented gradually and progressively.

3.3. Respect for the life of communities and the environment will prevail.

3.4. They will be carried out transparently, based on the implementation of mechanisms for communication, monitoring, and verification.

3.5. They will be governed by a multidimensional and differential approach, transversal to their implementation, with respect for and guarantees of a dignified life.

3.6. They will be convergent with the implementation of other peacebuilding instruments.

3.7. They will guarantee comprehensive training for CNEB members for a transition to full citizenship and peacebuilding in the territories.

3.8. The full force of the Social Rule of Law will be maintained.

This Agreement and the attached Protocols shall govern the establishment and implementation of all ZUT-ZOCIUTs.

As a pilot project, the Delegations agree to implement two ZUT-ZOCIUTs in the rural area of Roberto Payán, in Nariño, and in the rural area of the municipality of Valle del Guamuez, in Putumayo, for a period of ten (10) months.

In each of the ZUT-ZOCIUTs, the necessary measures shall be taken to ensure that recognised Representative Members who participate in the Peace Dialogue Table are included, whose names shall be referred to by the Head of the CNEB Delegation in the lists to be submitted to the National Government.

4. Protocols

For their efficient implementation, the Delegations agree that they are part of this Agreement and will implement the following:

4.1. Logistics Protocol for ZUT-ZOCIUT

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	1. General Objective ... In these ZUT-ZOCIUT areas, CNEB members will enjoy guarantees for their physical, economic and legal security (i.e. multidimensional security). It is agreed that the fundamental objective is, in these areas, to advance the process of transition to full citizenship for CNEB members and the end of the armed conflict, in parallel and in coordination with the dynamics of territorial transformation resulting from the effective replacement of illegal economies with legal and sustainable productive processes. 2. Specific objectives ... 2.1. To initiate the gradual process of disuse, surrender and destruction of weapons, and to begin the transition to full citizenship. 2.2. To develop a process of social, political, economic, cultural and community reintegration of members in transition to full citizenship of the CNEB ... 2.4. Contribute to the implementation of agreements between the National Government and the CNEB. 2.5. Contribute to territorial transformation in areas where the CNEB is present, through the participation of its members as a transformative peace movement in the territories. 3. Characteristics and scope ... 3.7. They will guarantee comprehensive training for CNEB members for a transition to full citizenship and peacebuilding in the territories. ... In each of the ZUT-ZOCIUTs, the necessary measures shall be taken to ensure that recognised Representative Members who participate in the Peace Dialogue Table are included, whose names shall be referred to by the Head of the CNEB Delegation in the lists to be submitted to the National Government. 4. Protocols ... 4.7. Protocol for Disuse, Surrender and Destruction of Weapons by the National Coordination of the Bolivarian Army for ZUT-ZOCIUT
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.

Drugs**1. General Objective**

...

It is agreed that the fundamental objective is, in these areas, to advance the process of transition to full citizenship for CNEB members and the end of the armed conflict, in parallel and in coordination with the dynamics of territorial transformation resulting from the effective replacement of illegal economies with legal and sustainable productive processes.

Terrorism

No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism**2. Specific objectives**

...

2.3. To facilitate the development of transitional justice and restorative justice mechanisms, as well as those arising from the judicial proceedings necessary to define the legal situation.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation No specific mention.

Implementation

UN signatory

SIGNATORIES:

...

- Fernando Burguiños, Delegate of the Special Representative of the Secretary General of the United Nations in Colombia - Observer [signed]

Other international signatory

SIGNATORIES:

...

- Carlos Pino, Bolivarian Republic of Venezuela [signed]
- Peder Østebø, Kingdom of Norway [signed]
- Marilene Allemam, Swiss Confederation [signed]

Referendum for agreement

No specific mention.

International mission/force/ similar

No specific mention.

Enforcement mechanism

No specific mention.
