

Country/entity	Papua New Guinea Bougainville
Region	Asia and Pacific
Agreement name	Charter of Mirigini for a New Bougainville
Date	25 Nov 1994
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Bougainville Conflict (1987 - 1998)

The conflict on Bougainville, an island under the jurisdiction of Papua New Guinea (PNG), began in 1987 as a dispute over compensation for the use of land by Bougainville Copper Ltd, a an Australian subsidiary. The underlying issue of independence soon emerged and the conflict escalated between the government of PNG and the native islanders, in turn spearheaded by the Bougainville Revolutionary Army (BRA). Until fighting ended in 1998, an estimated 20,000 died in the conflict. Several pre-negotiation agreements culminated in an agreement to a 'permanent and irrevocable' ceasefire, and a framework for normalizing the PNG-Bourgainville relationship, which included elections.

Close

Bougainville Conflict (1987 - 1998)

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Bougainville: peace process
Parties	For National Government: Rt Hon Sir Julius Chan GCMG KBE MP, Prime Minister; Hon Arnold Marsipal MP, Minister for State Assisting the Prime Minister; Hon Castan Maibawa MP, Minister for Provincial Affairs and Village Services; For Bougainville Province: Mr Nick Penial, Chairman (South-West Interim Authority); Mr Thomas Anis, Buka Interim Authority; Mr Theodore Miriung, Interim Chairman (North Nasioi Village Council of Chiefs); Hon John Momis MP, Regional Member of Bougainville and Minister for Communications;
Third parties	-
Description	Parties agree to establish transitional legal body for Bougainville. Parties commit to active programme of negotiations on a political settlement, starting with a review of the 1976 Bougainville Agmt, and maintain dialogue on reconstruction and reconciliation.

Agreement document [PG_941125_The Charter of Mirigini for a New Bougainville.pdf \(opens in new tab\) | Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

**Women, girls and
gender** No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) Governance→Political institutions (new or reformed)→Temporary new institutions
Page 1, Transitional Political Arrangement

3. Under this Charter, the National Government will, in the framework of the Constitution, its relevant acts and subject to the completion of preparatory work, arrange for the establishment of a transitional legal body.

4. The National Government has agreed with the Bougainville leaders to establish a transitional legal body by March 1995, for Bougainville. This body will be known as the Bougainville Transitional Government which shall exercise all powers and functions as set out in the Organic Law on Provincial Government.

5. The Bougainville Transitional Government will have an Assembly comprising of leaders nominated by Councils of Chiefs from each interim authority area.

6. The Assembly of the Transitional Government will act as a Constituent Assembly to review the Constitution of the North Solomons Provincial Government after a negotiated settlement is reached between the National Government and the Bougainville Transitional Government.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/religious leaders	<p>Page 1, Preamble</p> <p>2. In pursuance of the Resolution of the Bougainville Peace Conference held in Arawa from 10 - 14 October 1994, including the Agreement signed on 18 October 1994 between North Nasioi Village Council of Chiefs and the National Government, hereby resolve to step up the pace and momentum of bringing normalcy, services and legal authority to Bougainville by doing the following:</p> <p>Page 1, Transitional Political Arrangement</p> <p>5. The Bougainville Transitional Government will have an Assembly comprising of leaders nominated by Councils of Chiefs from each interim authority area.</p>
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	<p>Power sharing→Political power sharing→General Sub-state level</p> <p>Page 1, Transitional Political Arrangement</p> <p>5. The Bougainville Transitional Government will have an Assembly comprising of leaders nominated by Councils of Chiefs from each interim authority area.</p>
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship No specific mention.

Democracy No specific mention.

Detention procedures No specific mention.

Media and communication No specific mention.

Mobility/access No specific mention.

Protection measures No specific mention.

Other No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 2, Other Dialogue
9. The National Government and Bougainville leaders will maintain dialogue on all other issues pertinent to the resolution of the crises, including a programme of reconciliation, reconstruction and restoration of services in Bougainville.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	Page 2, Other Dialogue 9. The National Government and Bougainville leaders will maintain dialogue on all other issues pertinent to the resolution of the crises, including a programme of reconciliation, reconstruction and restoration of services in Bougainville.

Implementation

UN signatory No specific mention.

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.

Related cases Page 1, Preamble
1. We, the leaders of the National Government and the people of Bougainville having met in Waigani, determined as partners to continue the peace process on Bougainville, commit ourselves under this Charter to a new spirit, a new deal for a new Bougainville.
2. In pursuance of the Resolution of the Bougainville Peace Conference held in Arawa from 10 - 14 October 1994, including the Agreement signed on 18 October 1994 between North Nasioi Village Council of Chiefs and the National Government, hereby resolve to step up the pace and momentum of bringing normalcy, services and legal authority to Bougainville by doing the following:

Source Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source). Currently available from UN Peacemaker: <https://peacemaker.un.org/png-mirigini-charter94>