

<b>Country/entity</b>	Mozambique
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Declaration by the Government of the Republic of Mozambique and RENAMO on the guiding principles for humanitarian assistance
<b>Date</b>	16 Jul 1992
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict <b>Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 – )</b>

The Mozambique conflict has roots in the independence movement launched by the Mozambique Liberation Front (FRELIMO) (est. 1962) against Portuguese colonization. Despite the insurgency, independence only came a year after a military coup d'état in Lisbon overthrew the longstanding 'Estado Novo' dictatorship. Nonetheless, FRELIMO installed itself as the ruling party and officially became a Marxist-Leninist party in 1977. Fierce fighting broke out in the Cold War context, between the FRELIMO, supported by the Soviet Bloc, and the anti-Communist Mozambique National Resistance (RENAMO) movement, which received funding from neighbouring 'white' regimes in Rhodesia and later on, South Africa. After the death of President Somaro Moises Machel in a plane crash in 1986, the presidency passed to Joaquim Alberto Chissano who encouraged political pluralism, particularly following the collapse of the Soviet Union in 1989. Following the Rome Peace Accords in 1992, FRELIMO won the country's first multi-party election in 1994.

Political tensions began to rise after the 2002 presidential elections, which RENAMO argued were fraudulent. These continued until a low-level outbreak of violence by RENAMO fighters targeting police and economic infrastructure. A new peace accord was signed between RENAMO and FRELIMO in September 2014, but RENAMO's later refusal to accept the terms of the 2014 Presidential election, as well as government difficulties in disarming RENAMO fighters led to a breakdown of the accord in August 2015. Since then, clashes have renewed between the two parties.

Close

Mozambique Civil War (1976 – 1992) and RENAMO Insurgency (2012 – )

<b>Stage</b>	Pre-negotiation/process
<b>Conflict nature</b>	Government
<b>Peace process</b>	Mozambique process in the 90s

**Parties** [Delegation of the Government of the Republic of Mozambique, headed by Armando Emilio Guebuza, Minister of Transport and Communications, and the delegation of RENAMO, headed by Raul Manuel Domingos, Chief of the Organization Department]

For the delegation of the Government of the Republic of Mozambique: Armando Emílio Guebuza;

For the delegation of Renamo: Raul Manuel Domingos;

**Third parties** The mediators:  
Mario Raffaelli;  
Jaime Gonçalves;  
Andrea Riccardi;  
Matteo Zuppi;

**Description** Short agreement which agrees to permit and facilitate the relief operation, to be coordinated and supervised by a Committee presided over by the UN; not to derive military advantages from it; and to co-operate with the international community in Mozambique in formulating action plans.

---

**Agreement document** [MZ\\_920716\\_Guiding Principles for Humanitarian Assistance.pdf \(opens in new tab\)](#) | [Download PDF](#)

---

## **Groups**

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.
<b>Racial/ethnic/ national group</b>	No specific mention.
<b>Religious groups</b>	No specific mention.
<b>Indigenous people</b>	No specific mention.
<b>Other groups</b>	No specific mention.
<b>Refugees/displaced persons</b>	No specific mention.
<b>Social class</b>	No specific mention.

---

## **Gender**

<b>Women, girls and gender</b>	No specific mention.
<b>Men and boys</b>	No specific mention.
<b>LGBTI</b>	No specific mention.
<b>Family</b>	No specific mention.

---

## **State definition**

<b>Nature of state (general)</b>	No specific mention.
<b>State configuration</b>	No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/  
secession** No specific mention.

**Accession/  
unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border  
provision** No specific mention.

---

## **Governance**

**Political  
institutions (new or  
reformed)** No specific mention.

**Elections** No specific mention.

**Electoral  
commission** No specific mention.

**Political parties  
reform** No specific mention.

**Civil society**

Page 1

Reaffirming the understanding reached in December 1990 between the Government, RENAMO and the International Committee of the Red Cross on the principles of free movement of populations and assistance for all Mozambicans wherever they might be.

Page 1, I

The Government and RENAMO solemnly agree and undertake to observe the following guiding principles for humanitarian assistance...(b) Freedom of movement and respect shall be guaranteed for persons and means which, under the flag of the United Nations or of ICRC, are engaged in humanitarian actions and are not accompanied by military escorts...(f) Freedom of movement shall be guaranteed for all personnel who, under United Nations/ICRC auspices, are responsible for identifying populations in need, priority areas, means of transport and access routes and for supervising the distribution of assistance.

Page 2, II

In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to...

V) Both parties agree that the coordination and supervision of all humanitarian assistance operations carried out under this Declaration shall be the responsibility of a committee presided over by the United Nations. This committee shall be made up of the mediators, the observers to the Rome negotiations and ICRC. The mediators will also have the task of verifying respect for this Declaration and for bringing any complaints or protests to the negotiating table.

**Traditional/  
religious leaders**

No specific mention.

**Public  
administration**

No specific mention.

**Constitution**

No specific mention.

---

**Power sharing****Political power  
sharing**

No specific mention.

**Territorial power  
sharing**

No specific mention.

**Economic power  
sharing**

No specific mention.

**Military power  
sharing**No specific mention.

---

## **Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights** No specific mention.

**Socio-economic rights** No specific mention.

---

## **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

**Detention procedures** No specific mention.

**Media and communication** No specific mention.

**Mobility/access**

Page 1,

... Reaffirming the understanding reached in December 1990 between the Government, Renamo and the International Committee of the Red Cross on the principles of free movement of populations and assistance for all Mozambicans wherever they might be,

Page 1,

I. The Government and Renamo solemnly agree and undertake to observe the following guiding principles for humanitarian assistance:

(a) Assistance shall go to all affected Mozambicans, freely and without discrimination;

... (b) Freedom of movement and respect shall be guaranteed for persons and means which, under the flag of the United Nations or of ICRC, are engaged in humanitarian actions and are not accompanied by military escorts;

... (d) Access shall be permitted to the entire affected population, using all means of transport;

(e) The use of all means for the rapid, expeditious distribution of humanitarian assistance shall be permitted and facilitated;

(f) Freedom of movement shall be guaranteed for all personnel who, under United Nations/ICRC auspices, are responsible for identifying populations in need, priority areas, means of transport and access routes and for supervising the distribution of assistance;

Page 2,

I. The Government and Renamo solemnly agree and undertake to observe the following guiding principles for humanitarian assistance:

... (g) Persons shall be allowed freedom of movement to enable them to have full access to humanitarian assistance.

Page 2,

II. In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to:

(a) Immediately permit and facilitate air traffic to all points in the country, for transporting humanitarian assistance and whatever personnel is considered necessary and viable;

(b) To the same end, to permit and facilitate the immediate use and rehabilitation, where necessary, of other access routes to affected populations, including routes coming from neighbouring countries, as agreed to by the parties and communicated by the committee referred to in paragraph V of this Declaration.

Page 2,

III. In addition, the Government and Renamo will continue their negotiations with a view to reaching, as soon as possible, an agreement on the opening of roads and the removal of all obstacles which might prevent the distribution of humanitarian assistance.

**Protection measures**

No specific mention.

**Other**

No specific mention.

## **Rights institutions**

**NHRI** No specific mention.

**Regional or international human rights institutions** No specific mention.

---

## **Justice sector reform**

**Criminal justice and emergency law** No specific mention.

**State of emergency provisions** No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

---

## Socio-economic reconstruction

### Development or socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Humanitarian assistance

Page 1, I

The Government and RENAMO solemnly agree and undertake to observe the following guiding principles for humanitarian assistance...(c) The freedom and neutrality of humanitarian assistance shall be recognized and respected...(e) The use of all means for the rapid, expeditious distribution of humanitarian assistance shall be permitted and facilitated...(g) Persons shall be allowed freedom of movement to enable them to have full access to humanitarian assistance.

Page 2,

II. In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to:

(a) Immediately permit and facilitate air traffic to all points in the country, for transporting humanitarian assistance and whatever personnel is considered necessary and viable;

(b) To the same end, to permit and facilitate the immediate use and rehabilitation, where necessary, of other access routes to affected populations, including routes coming from neighbouring countries, as agreed to by the parties and communicated by the committee referred to in paragraph V of this Declaration.

III. In addition, the Government and RENAMO will continue their negotiations with a view to reaching, as soon as possible, an agreement on the opening of roads and the removal of all obstacles which might prevent the distribution of humanitarian assistance.

IV. The Government and RENAMO undertake not to derive military advantages from humanitarian assistance operations carried out under this Declaration.

VI. Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** Declaration in its entirety provides for the conditions of humanitarian assistance by the UN and ICRC.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** Page 1  
Considering that, for the population, the consequences of the armed conflict have been seriously aggravated by the worst drought in 50 years in the country and the region.

**Water or riparian  
rights or access** Page 1,  
... Considering that, for the population, the consequences of the armed conflict have been seriously aggravated by the worst drought in 50 years in the country and the region,

---

## **Security sector**

**Security  
Guarantees** No specific mention.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

**Intelligence  
services** No specific mention.

**Parastatal/rebel  
and opposition  
group forces**

Page 1

Reaffirming the understanding reached in December 1990 between the Government, RENAMO and the International Committee of the Red Cross on the principles of free movement of populations and assistance for all Mozambicans wherever they might be.

Page 2, III

In addition, the Government and RENAMO will continue their negotiations with a view to reaching, as soon as possible, an agreement on the opening of roads and the removal of all obstacles which might prevent the distribution of humanitarian assistance.

Page 2, IV

The Government and RENAMO undertake not to derive military advantages from humanitarian assistance operations carried out under this Declaration.

Page 2, VI

Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

**Withdrawal of  
foreign forces**

No specific mention.

**Corruption**

No specific mention.

**Crime/organised  
crime**

No specific mention.

**Drugs**

No specific mention.

**Terrorism**

No specific mention.

---

**Transitional justice**

**Transitional justice  
general**

No specific mention.

**Amnesty/pardon**

No specific mention.

**Courts**

No specific mention.

**Mechanism**

No specific mention.

**Prisoner release**

No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** No specific mention.



**Implementation**

**UN signatory** No specific mention.

**Other international** Page 1

**signatory**

On 16 July 1992, the delegation of the Government of the Republic of Mozambique, headed by Armando Emilio Guebuza, Minister of Transport and Communications, and the delegation of RENAMO, headed by Raul Manuel Domingos, Chief of the Organization Department, in the presence of the mediators, of observers and of representatives of international organizations, agreed to adopt the following Declaration.

Page 3, The Mediators

(Signed) Mario Raffaelli

(Signed) Jaime Gonçalves

(Signed) Andrea Riccardi

(Signed) Matteo Zuppi

**Referendum for agreement** No specific mention.

**International mission/force/similar**

Page 2,II

In order to provide relief in situations of extreme urgency, which already exist in the country, the parties agree to...V) Both parties agree that the coordination and supervision of all humanitarian assistance operations carried out under this Declaration shall be the responsibility of a committee presided over by the United Nations. This committee shall be made up of the mediators, the observers to the Rome negotiations and ICRC. The mediators will also have the task of verifying respect for this Declaration and for bringing any complaints or protests to the negotiating table.

Page 2, VI

Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

**Enforcement mechanism**

Page 2,

V. Both parties agree that the coordination and supervision of all humanitarian assistance operations carried out under this Declaration shall be the responsibility of a committee presided over by the United Nations. This committee shall be made up of the mediators, the observers to the Rome negotiations and ICRC. The mediators will also have the task of verifying respect for this Declaration and for bringing any complaints or protests to the negotiating table.

The committee will report to the parties, in due course, on the operational details.

Page 2, VI

Both parties agree to participate and cooperate with the international community in Mozambique in formulating action plans, with a view to implementing such plans in accordance with this Declaration. The committee will coordinate such activities. To that end, RENAMO will appoint its representative in the framework of and in accordance with the procedures of the COMIVE, who shall have the status provided for therein.

Page 2,

VII. Both parties undertake to comply strictly with the terms of this Declaration and agree that any violation substantiated by the committee may be communicated to the international community.

---