

|                                 |                                                                                                                           |
|---------------------------------|---------------------------------------------------------------------------------------------------------------------------|
| <b>Country/entity</b>           | Indonesia<br>Aceh                                                                                                         |
| <b>Region</b>                   | Asia and Pacific                                                                                                          |
| <b>Agreement name</b>           | Memorandum of Understanding between the Government of the Republic of Indonesia and the Free Aceh Movement (Helsinki MOU) |
| <b>Date</b>                     | 15 Aug 2005                                                                                                               |
| <b>Agreement status</b>         | Multiparty signed/agreed                                                                                                  |
| <b>Interim arrangement</b>      | Yes                                                                                                                       |
| <b>Agreement/conflict level</b> | Intrastate/intrastate conflict                                                                                            |

#### Indonesian Conflicts (1976 - )

##### Aceh Conflict (1976 - )

After a decade of increasing grievances against the centralist tendencies of the Suharto-government, the Free Aceh Movement (GAM) started a military campaign in 1976 for the independence of the province in the far northeast of the Indonesian archipelago. After near defeat in 1979, GAM regained strength with Libyan support and the heaviest fighting occurred during the late 1980s when the Indonesian military intensified its violent counter-insurgency policies. The devastating tsunami in December 2004 effectively destroyed Aceh's infrastructure and severely reduced the operational capabilities of GAM. This weakening led to a signed peace agreement in August 2005, facilitated by the Finish NGO CMI Peace Negotiations.

##### Indonesia-Moluccas Conflict (1999-2002)

The fall of Suharto in 1997 sparked off a number of conflicts across Indonesia. In the Moluccas region, the administrative division was divided into Moluccas and North Moluccas, thereby exacerbating a conflict characterised by communal and sectarian divisions. In part these divisions were a result of an official government transmigration programme running from late 1960s onwards that spurred conflict over resources, including land. Faith-based militias were generally responsible for the fighting from 1999 until 2002, including Laskar Jihad, and human rights abuses were committed by both sides. Opportunistic crime was also responsible for of the violence. The military campaign by Lashkar Islam was aimed to displacing Christian residents. One such event was the expulsion of the Christian residents of the Banda Islands in April 1999. The conflict ended with the signing of the Malino II Accord on 13 February 2002.

Close

Indonesian Conflicts (1976 - )

|                        |                                 |
|------------------------|---------------------------------|
| <b>Stage</b>           | Framework/substantive - partial |
| <b>Conflict nature</b> | Government/territory            |

|                      |                                                                                                                                                                                                                                      |
|----------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Peace process</b> | Indonesia-Aceh peace process                                                                                                                                                                                                         |
| <b>Parties</b>       | Government of the Republic of Indonesia (GOI), Hamid Awaludin (Minister of Law and Human Rights; Free Aceh Movement (GAM), Malik Mahmud (leader)                                                                                     |
| <b>Third parties</b> | Witness: Crisis Management Initiative (facilitator), Martti Ahtisaari (Former President of Finland, Chairman of the Board of Directors of the Crisis Management Initiative, Facilitator of the negotiation process)                  |
| <b>Description</b>   | Peace agreement detailing autonomy arrangements for Aceh, including provisions on amnesty, prisoner release, political participation, economy, international enforcement, rule of law, human rights, DDR, and security arrangements. |

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**Agreement document** [ID\\_050815\\_Memorandum of Understanding.pdf \(opens in new tab\)](#) | [Download PDF](#)

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## Groups

|                                     |                                                                                                                                                                                                                                                                                                 |
|-------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Children/youth</b>               | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Disabled persons</b>             | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Elderly/age</b>                  | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Migrant workers</b>              | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Racial/ethnic/national group</b> | Groups→Racial/ethnic/national group→Substantive<br>Page 1, Page 2, 1 Governing of Aceh<br>1.2 Political participation<br>. 1.2.6 Full participation of all Acehnese people in local and national elections will be guaranteed in accordance with the Constitution of the Republic of Indonesia. |
| <b>Religious groups</b>             | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Indigenous people</b>            | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Other groups</b>                 | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Refugees/displaced persons</b>   | No specific mention.                                                                                                                                                                                                                                                                            |
| <b>Social class</b>                 | No specific mention.                                                                                                                                                                                                                                                                            |

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## **Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** Page 1, Preamble, The parties commit themselves to creating conditions within which the government of the Acehnese people can be manifested through a fair and democratic process within the unitary state and constitution of the Republic of Indonesia.

1.1.3 The name of Aceh will be determined by the legislature of Aceh after the next elections. 1.1.4 The borders of Aceh correspond to the borders as of 1 July 1956. 1.1.5 Aceh has the right to use regional symbols including a flag, a crest and a hymn. 1.1.6 Kanun Aceh will be re-established for Aceh respecting the historical traditions and customs of the people of Aceh and reflecting contemporary legal requirements of Aceh. 1.1.7 The institution of Wali Nanggroe with all its ceremonial attributes and entitlements will be established. 1.3 Aceh has the right to raise funds with external loans, and set interest rates beyond that of the Indonesian central Bank; and the right to set and raise taxes to fund official internal activities

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** Page 2, 1 Governing of Aceh  
1.1 Law on the Governing of Aceh  
. 1.1.5 Aceh has the right to use regional symbols including a flag, a crest and a hymn.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** Page 2, 1 Governing of Aceh  
1.1 Law on the Governing of Aceh  
. 1.1.4 The borders of Aceh correspond to the borders as of 1 July 1956.

**Cross-border provision** No specific mention.

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**Political institutions (new or reformed)** Governance→Political institutions (new or reformed)→New political institutions (indefinite)

Page 2, 1 Governing of Aceh

1.1 Law on the Governing of Aceh

. 1.1.7 The institution of Wali Nanggroe [Guardian of the State] with all its ceremonial attributes and entitlements will be established.

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.4 Until 2009 the legislature of Aceh will not be entitled to enact any laws without the consent of the head of the Aceh administration. <sup>26</sup><sub>28</sub>

Page 3, 1 Governing of Aceh,

1.4 Rule of law

1.4.1 The separation of powers between the legislature, the executive and the judiciary will be recognised.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.2 The tasks of the AMM are to:

... e) monitor the process of legislation change,

## **Elections**

Page 2, 1. Governing of Aceh

1.1.3 The name of Aceh and the titles of senior elected officials will be determined by the legislature of Aceh after the next elections.

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.2 Upon the signature of this MoU, the people of Aceh will have the right to nominate candidates for the positions of all elected officials to contest the elections in Aceh in April 2006 and thereafter.

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.3 Free and fair local elections will be organised under the new Law on the Governing of Aceh to elect the head of the Aceh administration and other elected officials in April 2006 as well as the legislature of Aceh in 2009.

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.5 All Acehnese residents will be issued new conventional identity cards prior to the elections of April 2006.

Page 1, Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.6 Full participation of all Acehnese people in local and national elections will be guaranteed in accordance with the Constitution of the Republic of Indonesia. 29

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.7 Outside monitors will be invited to monitor the elections in Aceh. Local elections may be undertaken with outside technical assistance.

## **Electoral commission**

No specific mention.

## **Political parties reform**

Governance→Political parties reform→Other political parties reform

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.1 As soon as possible and not later than one year from the signing of this MoU, Gol agrees to and will facilitate the establishment of Aceh-based political parties that meet national criteria. Understanding the aspirations of Acehnese people for local political parties, Gol will create, within one year or at the latest 18 months from the signing of this MoU, the political and legal conditions for the establishment of local political parties in Aceh in consultation with Parliament. The timely implementation of this MoU will contribute positively to this end.

Page 2, 1 Governing of Aceh

1.2 Political participation

. 1.2.2 Upon the signature of this MoU, the people of Aceh will have the right to nominate candidates for the positions of all elected officials to contest the elections in Aceh in April 2006 and thereafter.

|                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
|-------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Civil society</b>                      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Traditional/<br/>religious leaders</b> | Page 2, 1 Governing of Aceh<br>1.1 Law on the Governing of Aceh<br>. 1.1.7 The institution of Wali Nanggroe [Guardian of the State] with all its ceremonial attributes and entitlements will be established.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                               |
| <b>Public<br/>administration</b>          | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Constitution</b>                       | Governance→Constitution→Constitution affirmation/renewal<br>Page 1, Page 2, 1 Governing of Aceh<br>1.2 Political participation<br>. 1.2.6 Full participation of all Acehnese people in local and national elections will be guaranteed in accordance with the Constitution of the Republic of Indonesia.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
| <hr/>                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Power sharing</b>                      |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>Political power<br/>sharing</b>        | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Territorial power<br/>sharing</b>      | Power sharing→Territorial power sharing→Autonomous regions<br>Page 1, 1 Governing of Aceh<br>1.1 Law on the Governing of Aceh<br>. 1.1.1 A new Law on the Governing of Aceh will be promulgated and will enter into force as soon as possible and not later than 31 March 2006. <sup>29</sup><br>. 1.1.2 The new Law on the Governing of Aceh will be based on the following principles:<br>. a) Aceh will exercise authority within all sectors of public affairs, which will be administered in conjunction with its civil and judicial administration, except in the fields of foreign affairs, external defence, national security, monetary and fiscal matters, justice and freedom of religion, the policies of which belong to the Government of the Republic of Indonesia in conformity with the Constitution. <sup>29</sup><br>. b) International agreements entered into by the Government of Indonesia which relate to matters of special interest to Aceh will be entered into in consultation with and with the consent of the legislature of Aceh. <sup>29</sup><br>. c) Decisions with regard to Aceh by the legislature of the Republic of Indonesia will be taken in consultation with and with the consent of the legislature of Aceh. <sup>29</sup><br>. d) Administrative measures undertaken by the Government of Indonesia with regard to Aceh will be implemented in consultation with and with the consent of the head of the Aceh administration.<br>Power sharing→Territorial power sharing→Other<br>Page 2, 1 Governing of Aceh<br>1.1 Law on the Governing of Aceh<br>. 1.1.4 The borders of Aceh correspond to the borders as of 1 July 1956. |

**Economic power sharing**

Power sharing→Economic power sharing→Fiscal federalism  
Page 2-3, 1.3 Economy

1.3.1 Aceh has the right to raise funds with external loans. Aceh has the right to set interest rates beyond that set by the Central Bank of the Republic of Indonesia.

1.3.2 Aceh has the right to set and raise taxes to fund official internal activities. Aceh has the right to conduct trade and business internally and internationally and to seek foreign direct investment and tourism to Aceh.

1.3.3 Aceh will have jurisdiction over living natural resources in the territorial sea surrounding Aceh.

1.3.4 Aceh is entitled to retain seventy (70) per cent of the revenues from all current and future hydrocarbon deposits and other natural resources in the territory of Aceh as well as in the territorial sea surrounding Aceh.

1.3.5 Aceh conducts the development and administration of all seaports and airports within the territory of Aceh.

1.3.6 Aceh will enjoy free trade with all other parts of the Republic of Indonesia unhindered by taxes, tariffs or other restrictions.

1.3.7 Aceh will enjoy direct and unhindered access to foreign countries, by sea and air.

1.3.8 Gol commits to the transparency of the collection and allocation of revenues between the Central Government and Aceh by agreeing to outside auditors to verify this activity and to communicate the results to the head of the Aceh administration.

1.3.9 GAM will nominate representatives to participate fully at all levels in the commission established to conduct the post-tsunami reconstruction (BRR).

**Military power sharing**

No specific mention.

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## Human rights and equality

### Human rights/RoL general

1.4.1 The separation of powers between the legislature, the executive and the judiciary will be recognised.

1.4.2 The legislature of Aceh will redraft the legal code for Aceh on the basis of the universal principles of human rights as provided for in the United Nations International Covenants on Civil and Political Rights and on Economic, Social and Cultural Rights.

1.4.3 An independent and impartial court system, including a court of appeals, will be established for Aceh within the judicial system of the Republic of Indonesia.

1.4.4 The appointment of the Chief of the organic police forces and the prosecutors shall be approved by the head of the Aceh administration. The recruitment and training of organic police forces and prosecutors will take place in consultation with and with the consent of the head of the Aceh administration in compliance with the applicable national standards.

1.4.5 All civilian crimes committed by military personnel in Aceh will be tried in civil courts in Aceh.

Page 4, 4 Security arrangements

... 4.12 Members of the Aceh organic police force will receive special training in Aceh and overseas with emphasis on respect for human rights.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.2 The tasks of the AMM are to:

... d) monitor the human rights situation and provide assistance in this field,

**Bill of rights/similar** No specific mention.

### Treaty incorporation

Page 3, 1 Governing of Aceh,

1.4 Rule of law

... 1.4.2 The legislature of Aceh will redraft the legal code for Aceh on the basis of the universal principles of human rights as provided for in the United Nations International Covenants on Civil and Political Rights and on Economic, Social and Cultural Rights.

Page 3, 2 Human rights

2.1 GoI will adhere to the United Nations International Covenants on Civil and Political Rights and on Economic, Social and Cultural Rights.

|                                   |                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|-----------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Civil and political rights</b> | Human rights and equality→Civil and political rights→Vote and take part<br>Page 3, 3 Amnesty and reintegration into society<br>... 3.2 Reintegration into society<br>3.2.1 As citizens of the Republic of Indonesia, all persons having been granted amnesty or released from prison or detention will have all political, economic and social rights as well as the right to participate freely in the political process both in Aceh and on the national level. |
| <b>Socio-economic rights</b>      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                              |

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## **Rights related issues**

|                                |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |
|--------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Citizenship</b>             | Rights related issues→Citizenship→Citizens, specific rights<br>Page 1, Page 2, 1 Governing of Aceh<br>1.2 Political participation<br>. 1.2.6 Full participation of all Acehnese people in local and national elections will be guaranteed in accordance with the Constitution of the Republic of Indonesia. <sup>29</sup> <sub>28</sub><br><br>Page 3, 3 Amnesty and reintegration into society<br>... 3.2 Reintegration into society<br>3.2.1 As citizens of the Republic of Indonesia, all persons having been granted amnesty or released from prison or detention will have all political, economic and social rights as well as the right to participate freely in the political process both in Aceh and on the national level.<br>3.2.2 Persons who during the conflict have renounced their citizenship of the Republic of Indonesia will have the right to regain it. |
| <b>Democracy</b>               | Page 1, Preamble, The parties commit themselves to creating conditions within which the government of the Acehnese people can be manifested through a fair and democratic process within the unitary state and constitution of the Republic of Indonesia. ...                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| <b>Detention procedures</b>    | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                           |
| <b>Media and communication</b> | Rights related issues→Media and communication→Media logistics<br>Page 6, 5 Establishment of the Aceh Monitoring Mission<br>... 5.15 In order to facilitate transparency, GoI will allow full access for the representatives of national and international media to Aceh.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |

|                            |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|----------------------------|-----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Mobility/access</b>     | <p>Page 3, 1 Governing of Aceh<br/>1.3 Economy<br/>... 1.3.7 Aceh will enjoy direct and unhindered access to foreign countries, by sea and air.</p> <p>Page 5, 5 Establishment of the Aceh Monitoring Mission<br/>... 5.7 Monitors will have unrestricted freedom of movement in Aceh. Only those tasks which are within the provisions of the MoU will be accepted by the AMM. Parties do not have a veto over the actions or control of the AMM operations.</p> <p>Page 7, 5 Establishment of the Aceh Monitoring Mission<br/>... 5.15 In order to facilitate transparency, GoI will allow full access for the representatives of national and international media to Aceh.</p> |
| <b>Protection measures</b> | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| <b>Other</b>               | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |

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## Rights institutions

|                                                            |                                                                                                                                                             |
|------------------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>NHRI</b>                                                | <p>Rights institutions→NHRI→New or fundamentally revised NHRI<br/>Page 3, 2 Human rights<br/>... 2.2 A Human Rights Court will be established for Aceh.</p> |
| <b>Regional or international human rights institutions</b> | No specific mention.                                                                                                                                        |

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## Justice sector reform

|                                           |                                                                                                                                                                                                                                                                                                                                                                                                                                                                      |
|-------------------------------------------|----------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Criminal justice and emergency law</b> | <p>Justice sector reform→Criminal justice and emergency law→Delimitation of powers in Criminal Justice System<br/>Page 3, 1 Governing of Aceh,<br/>1.4 Rule of law<br/>... 1.4.3 An independent and impartial court system, including a court of appeals, will be established for Aceh within the judicial system of the Republic of Indonesia.<br/>... 1.4.5 All civilian crimes committed by military personnel in Aceh will be tried in civil courts in Aceh.</p> |
| <b>State of emergency provisions</b>      | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                 |

|                              |                                                                                                                                                                                                                                                                                                                                             |
|------------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Judiciary and courts</b>  | Page 3, 1 Governing of Aceh,<br>1.4 Rule of law<br>... 1.4.3 An independent and impartial court system, including a court of appeals, will be established for Aceh within the judicial system of the Republic of Indonesia.<br>... 1.4.5 All civilian crimes committed by military personnel in Aceh will be tried in civil courts in Aceh. |
|                              | Page 3, 2 Human rights<br>... 2.2 A Human Rights Court will be established for Aceh.                                                                                                                                                                                                                                                        |
| <b>Prisons and detention</b> | No specific mention.                                                                                                                                                                                                                                                                                                                        |
| <b>Traditional Laws</b>      | No specific mention.                                                                                                                                                                                                                                                                                                                        |

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## **Socio-economic reconstruction**

|                                                     |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                         |
|-----------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Development or socio-economic reconstruction</b> | Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development<br>Page 3, 1 Governing of Aceh<br>1.3 Economy<br>... 1.3.5 Aceh conducts the development and administration of all seaports and airports within the territory of Aceh.<br>Socio-economic reconstruction→Development or socio-economic reconstruction→Infrastructure and reconstruction<br>Page 1, Preamble, ... The parties are deeply convinced that only the peaceful settlement of the conflict will enable the rebuilding of Aceh after the tsunami disaster on 26 December 2004 to progress and succeed. ... |
|                                                     | Page 3, 1 Governing of Aceh<br>1.3 Economy<br>... 1.3.9 GAM will nominate representatives to participate fully at all levels in the commission established to conduct the post-tsunami reconstruction (BRR).                                                                                                                                                                                                                                                                                                                                                                                                            |
| <b>National economic plan</b>                       | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                    |
| <b>Natural resources</b>                            | Page 3, 1 Governing of Aceh<br>1.3 Economy<br>... 1.3.3 Aceh will have jurisdiction over living natural resources in the territorial sea surrounding Aceh.                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
|                                                     | Page 3, 1 Governing of Aceh<br>1.3 Economy<br>... 1.3.4 Aceh is entitled to retain seventy (70) per cent of the revenues from all current and future hydrocarbon deposits and other natural resources in the territory of Aceh as well as in the territorial sea surrounding Aceh.                                                                                                                                                                                                                                                                                                                                      |

**International funds** No specific mention.

**Business**

Page 2, 1 Governing of Aceh

1.3 Economy

. 1.3.2 Aceh has the right to set and raise taxes to fund official internal activities. Aceh has the right to conduct trade and business internally and internationally and to seek foreign direct investment and tourism to Aceh.

Page 3, 1 Governing of Aceh

1.3 Economy

... 1.3.6 Aceh will enjoy free trade with all other parts of the Republic of Indonesia unhindered by taxes, tariffs or other restrictions.

**Taxation**

Socio-economic reconstruction→Taxation→Power to tax

Page 2, 1 Governing of Aceh

1.3 Economy

. 1.3.2 Aceh has the right to set and raise taxes to fund official internal activities. Aceh has the right to conduct trade and business internally and internationally and to seek foreign direct investment and tourism to Aceh.

Page 3, 1 Governing of Aceh

1.3 Economy

... 1.3.6 Aceh will enjoy free trade with all other parts of the Republic of Indonesia unhindered by taxes, tariffs or other restrictions.

Page 3, 1 Governing of Aceh

1.3 Economy

... 1.3.8 GOI commits to the transparency of the collection and allocation of revenues between the Central Government and Aceh by agreeing to outside auditors to verify this activity and to communicate the results to the head of the Aceh administration.

**Banks**

Socio-economic reconstruction→Banks→Central bank

Page 2, 1 Governing of Aceh

1.3 Economy

. 1.3.1 Aceh has the right to raise funds with external loans. Aceh has the right to set interest rates beyond that set by the Central Bank of the Republic of Indonesia.

Socio-economic reconstruction→Banks→International finance

Page 2, 1 Governing of Aceh

1.3 Economy

. 1.3.1 Aceh has the right to raise funds with external loans. Aceh has the right to set interest rates beyond that set by the Central Bank of the Republic of Indonesia.



|                                               |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                          |
|-----------------------------------------------|--------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Land reform/rights</b>                     | <p>Land, property and environment→Land reform/rights→Property return and restitution<br/>Page 3, 3 Amnesty and reintegration into society<br/>... 3.2 Reintegration into society<br/>... 3.2.5 GoI will allocate suitable farming land as well as funds to the authorities of Aceh for the purpose of facilitating the reintegration to society of the former combatants and the compensation for political prisoners and affected civilians. The authorities of Aceh will use the land and funds as follows:</p> <p>a) All former combatants will receive an allocation of suitable farming land, employment or, in the case of incapacity to work, adequate social security from the authorities of Aceh.</p> <p>b) All pardoned political prisoners will receive an allocation of suitable farming land, employment or, in the case of incapacity to work, adequate social security from the authorities of Aceh.</p> <p>c) All civilians who have suffered a demonstrable loss due to the conflict will receive an allocation of suitable farming land, employment or, in the case of incapacity to work, adequate social security from the authorities of Aceh.</p> |
| <b>Pastoralist/<br/>nomadism rights</b>       | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                     |
| <b>Cultural heritage</b>                      | <p>Land, property and environment→Cultural heritage→Promotion<br/>Page 2, 1 Governing of Aceh<br/>1.1 Law on the Governing of Aceh<br/>. 1.1.6 Kanun Aceh will be re-established for Aceh respecting the historical traditions and customs of the people of Aceh and reflecting contemporary legal requirements of Aceh.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |
| <b>Environment</b>                            | <p>Page 1, Preamble, ... The parties are deeply convinced that only the peaceful settlement of the conflict will enable the rebuilding of Aceh after the tsunami disaster on 26 December 2004 to progress and succeed. ...</p> <p>Page 3, 1 Governing of Aceh<br/>1.3 Economy<br/>... 1.3.3 Aceh will have jurisdiction over living natural resources in the territorial sea surrounding Aceh.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                       |
| <b>Water or riparian<br/>rights or access</b> | <p>Page 3, 1 Governing of Aceh<br/>1.3 Economy<br/>... 1.3.3 Aceh will have jurisdiction over living natural resources in the territorial sea surrounding Aceh.</p> <p>Page 3, 1 Governing of Aceh<br/>1.3 Economy<br/>... 1.3.4 Aceh is entitled to retain seventy (70) per cent of the revenues from all current and future hydrocarbon deposits and other natural resources in the territory of Aceh as well as in the territorial sea surrounding Aceh.</p> <p>Page 3, 1 Governing of Aceh<br/>1.3 Economy<br/>... 1.3.5 Aceh conducts the development and administration of all seaports and airports within the territory of Aceh.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                             |

## **Security sector**

### **Security Guarantees**

No specific mention.

### **Ceasefire**

No specific mention.

### **Police**

Page 3, 1 Governing of Aceh,  
1.4 Rule of law

... 1.4.4 The appointment of the Chief of the organic police forces and the prosecutors shall be approved by the head of the Aceh administration. The recruitment and training of organic police forces and prosecutors will take place in consultation with and with the consent of the head of the Aceh administration in compliance with the applicable national standards.

Page 4, 3 Amnesty and reintegration into society

... 3.2 Reintegration into society

... 3.2.7 GAM combatants will have the right to seek employment in the organic police and organic military forces in Aceh without discrimination and in conformity with national standards.

Page 4, 4 Security arrangements

... 4.6 The relocation of non-organic military and non-organic police forces will begin on 15 September 2005 and will be executed in four stages in parallel with the GAM decommissioning immediately after each stage has been verified by the AMM, and concluded by 31 December 2005.

4.7 The number of organic military forces to remain in Aceh after the relocation is 14700. The number of organic police forces to remain in Aceh after the relocation is 9100.

Page 4, 4 Security arrangements

... 4.10 Organic police forces will be responsible for upholding internal law and order in Aceh.

Page 4, 4 Security arrangements

... 4.12 Members of the Aceh organic police force will receive special training in Aceh and overseas with emphasis on respect for human rights.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.2 The tasks of the AMM are to:

... b) monitor the relocation of non-organic military forces and non-organic police troops,

## **Armed forces**

Page 3, 1 Governing of Aceh,

1.4 Rule of law

... 1.4.5 All civilian crimes committed by military personnel in Aceh will be tried in civil courts in Aceh.

Page 4, 3 Amnesty and reintegration into society

... 3.2 Reintegration into society

... 3.2.7 GAM combatants will have the right to seek employment in the organic police and organic military forces in Aceh without discrimination and in conformity with national standards.

Page 4, 4 Security arrangements

... 4.5 Gol will withdraw all elements of non-organic military and non-organic police forces from Aceh.

Page 4, 4 Security arrangements

... 4.6 The relocation of non-organic military and non-organic police forces will begin on 15 September 2005 and will be executed in four stages in parallel with the GAM decommissioning immediately after each stage has been verified by the AMM, and concluded by 31 December 2005.

4.7 The number of organic military forces to remain in Aceh after the relocation is 14700. The number of organic police forces to remain in Aceh after the relocation is 9100.

Page 4, 4 Security arrangements

... 4.8 There will be no major movements of military forces after the signing of this MoU. All movements more than a platoon size will require prior notification to the Head of the Monitoring Mission.

Page 4, 4 Security arrangements

... 4.11 Military forces will be responsible for upholding external defence of Aceh. In normal peacetime circumstances, only organic military forces will be present in Aceh.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.2 The tasks of the AMM are to:

... b) monitor the relocation of non-organic military forces and non-organic police troops,

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.13 The parties commit themselves to a notification responsibility procedure to the AMM, including military and reconstruction issues.

## DDR

Security sector→DDR→DDR programmes

Page 3, 3 Amnesty and reintegration into society

... 3.2 Reintegration into society

... 3.2.3 GoI and the authorities of Aceh will take measures to assist persons who have participated in GAM activities to facilitate their reintegration into the civil society. These measures include economic facilitation to former combatants, pardoned political prisoners and affected civilians. A Reintegration Fund under the administration of the authorities of Aceh will be established.

Page 3, 3 Amnesty and reintegration into society

... 3.2 Reintegration into society

... 3.2.5 GoI will allocate suitable farming land as well as funds to the authorities of Aceh for the purpose of facilitating the reintegration to society of the former combatants and the compensation for political prisoners and affected civilians. The authorities of Aceh will use the land and funds as follows: [See Land reform]

Page 4, 4 Security arrangements

... 4.2 GAM undertakes to demobilise all of its 3000 military troops. GAM members will not wear uniforms or display military insignia or symbols after the signing of this MoU.

Page 4, 4 Security arrangements

... 4.3 GAM undertakes the decommissioning of all arms, ammunition and explosives held by the participants in GAM activities with the assistance of the Aceh Monitoring Mission (AMM). GAM commits to hand over 840 arms.

Page 4, 4 Security arrangements

... 4.4 The decommissioning of GAM armaments will begin on 15 September 2005 and will be executed in four stages and concluded by 31 December 2005.

Page 4, 4 Security arrangements

... 4.9 GoI undertakes the decommissioning of all illegal arms, ammunition and explosives held by any possible illegal groups and parties.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.2 The tasks of the AMM are to:

a) monitor the demobilisation of GAM and decommissioning of its armaments,

.. c) monitor the reintegration of active GAM members,

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.9 GoI will provide weapons collection points and support mobile weapons collection teams in collaboration with GAM.

5.10 Immediate destruction will be carried out after the collection of weapons and ammunitions. This process will be fully documented and publicised as appropriate.

## Intelligence services

No specific mention.

|                                                     |                                                                                                                                                                                                                                                                                                             |
|-----------------------------------------------------|-------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Parastatal/rebel and opposition group forces</b> | Page 4, 4 Security arrangements<br>... 4.2 GAM undertakes to demobilise all of its 3000 military troops. GAM members will not wear uniforms or display military insignia or symbols after the signing of this MoU.                                                                                          |
|                                                     | Page 4, 4 Security arrangements<br>... 4.3 GAM undertakes the decommissioning of all arms, ammunition and explosives held by the participants in GAM activities with the assistance of the Aceh Monitoring Mission (AMM). GAM commits to hand over 840 arms.                                                |
|                                                     | Page 5, 5 Establishment of the Aceh Monitoring Mission<br>... 5.2 The tasks of the AMM are to:<br>a) monitor the demobilisation of GAM and decommissioning of its armaments,                                                                                                                                |
| <b>Withdrawal of foreign forces</b>                 | No specific mention.                                                                                                                                                                                                                                                                                        |
| <b>Corruption</b>                                   | Page 2, 1 Governing of Aceh<br>1.2 Political participation<br>. 1.2.8 There will be full transparency in campaign funds.                                                                                                                                                                                    |
|                                                     | Page 3, 1 Governing of Aceh<br>1.3 Economy<br>... 1.3.8 GOI commits to the transparency of the collection and allocation of revenues between the Central Government and Aceh by agreeing to outside auditors to verify this activity and to communicate the results to the head of the Aceh administration. |
|                                                     | Page 6, 5 Establishment of the Aceh Monitoring Mission<br>... 5.15 In order to facilitate transparency, GoI will allow full access for the representatives of national and international media to Aceh.                                                                                                     |
| <b>Crime/organised crime</b>                        | No specific mention.                                                                                                                                                                                                                                                                                        |
| <b>Drugs</b>                                        | No specific mention.                                                                                                                                                                                                                                                                                        |
| <b>Terrorism</b>                                    | No specific mention.                                                                                                                                                                                                                                                                                        |

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## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** Transitional justice→Amnesty/pardon→Amnesty/pardon proper  
Page 3, 3 Amnesty and reintegration into society  
3.1 Amnesty  
3.1.1 GOI will, in accordance with constitutional procedures, grant amnesty to all persons who have participated in GAM activities as soon as possible and not later than within 15 days of the signature of this MoU.

Page 3, 3 Amnesty and reintegration into society  
3.1 Amnesty  
... 3.1.4 Use of weapons by GAM personnel after the signature of this MoU will be regarded as a violation of the MoU and will disqualify the person from amnesty.

Page 3, 3 Amnesty and reintegration into society  
... 3.2 Reintegration into society  
3.2.1 As citizens of the Republic of Indonesia, all persons having been granted amnesty or released from prison or detention will have all political, economic and social rights as well as the right to participate freely in the political process both in Aceh and on the national level.

Page 5, 5 Establishment of the Aceh Monitoring Mission  
... 5.2 The tasks of the AMM are to:  
... f) rule on disputed amnesty cases,

**Courts** No specific mention.

**Mechanism** Page 3, 2 Human rights  
... 2.3 A Commission for Truth and Reconciliation will be established for Aceh by the Indonesian Commission of Truth and Reconciliation with the task of formulating and determining reconciliation measures.

|                         |                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                   |
|-------------------------|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|
| <b>Prisoner release</b> | <p>Page 3, 3 Amnesty and reintegration into society</p> <p>3.1 Amnesty</p> <p>... 3.1.2 Political prisoners and detainees held due to the conflict will be released unconditionally as soon as possible and not later than within 15 days of the signature of this MoU.</p> <p>Page 3, 3 Amnesty and reintegration into society</p> <p>... 3.2 Reintegration into society</p> <p>3.2.1 As citizens of the Republic of Indonesia, all persons having been granted amnesty or released from prison or detention will have all political, economic and social rights as well as the right to participate freely in the political process both in Aceh and on the national level.</p> <p>Page 3, 3 Amnesty and reintegration into society</p> <p>... 3.2 Reintegration into society</p> <p>... 3.2.3 GoI and the authorities of Aceh will take measures to assist persons who have participated in GAM activities to facilitate their reintegration into the civil society. These measures include economic facilitation to former combatants, pardoned political prisoners and affected civilians. A Reintegration Fund under the administration of the authorities of Aceh will be established.</p> |
| <b>Vetting</b>          | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| <b>Victims</b>          | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| <b>Missing persons</b>  | No specific mention.                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                              |
| <b>Reparations</b>      | <p>Transitional justice→Reparations→Material reparations</p> <p>Page 3, 3 Amnesty and reintegration into society</p> <p>... 3.2 Reintegration into society</p> <p>... 3.2.4 GoI will allocate funds for the rehabilitation of public and private property destroyed or damaged as a consequence of the conflict to be administered by the authorities of Aceh.</p> <p>Page 3, 3 Amnesty and reintegration into society</p> <p>... 3.2 Reintegration into society</p> <p>3.2.6 The authorities of Aceh and GoI will establish a joint Claims Settlement Commission to deal with unmet claims.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                  |
| <b>Reconciliation</b>   | <p>Page 3, 2 Human rights</p> <p>... 2.3 A Commission for Truth and Reconciliation will be established for Aceh by the Indonesian Commission of Truth and Reconciliation with the task of formulating and determining reconciliation measures.</p>                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                                |

**Implementation**

**UN signatory**            No specific mention.

**Other international signatory**    No specific mention.

**Referendum for agreement**        No specific mention.

**International  
mission/force/  
similar**

Page 3, 3 Amnesty and reintegration into society

3.1 Amnesty

... 3.1.3 The Head of the Monitoring Mission will decide on disputed cases based on advice from the legal advisor of the Monitoring Mission.

Page 4, 5 Establishment of the Aceh Monitoring Mission

5.1 An Aceh Monitoring Mission (AMM) will be established by the European Union and ASEAN contributing countries with the mandate to monitor the implementation of the commitments taken by the parties in this Memorandum of Understanding.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.3 A Status of Mission Agreement (SoMA) between GoI and the European Union will be signed after this MoU has been signed. The SoMA defines the status, privileges and immunities of the AMM and its members. ASEAN contributing countries which have been invited by GoI will confirm in writing their acceptance of and compliance with the SoMA.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.4 GoI will give all its support for the carrying out of the mandate of the AMM. To this end, GoI will write a letter to the European Union and ASEAN contributing countries expressing its commitment and support to the AMM.

Page 5, 5 Establishment of the Aceh Monitoring Mission

.. 5.5 GAM will give all its support for the carrying out of the mandate of the AMM. To this end, GAM will write a letter to the European Union and ASEAN contributing countries expressing its commitment and support to the AMM.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.6 The parties commit themselves to provide AMM with secure, safe and stable working conditions and pledge their full cooperation with the AMM.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.8 GoI is responsible for the security of all AMM personnel in Indonesia. The mission personnel do not carry arms. The Head of Monitoring Mission may however decide on an exceptional basis that a patrol will not be escorted by GoI security forces. In that case, GoI will be informed and the GoI will not assume responsibility for the security of this patrol.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.11 AMM reports to the Head of Monitoring Mission who will provide regular reports to the parties and to others as required, as well as to a designated person or office in the European Union and ASEAN contributing countries.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.14 GoI will authorise appropriate measures regarding emergency medical service and hospitalisation for AMM personnel.

**Enforcement  
mechanism**

[Summary] Page 4-5, An Aceh Monitoring Mission is established. Detailed coded elsewhere as appropriate.

Page 5, 5 Establishment of the Aceh Monitoring Mission

... 5.2 The tasks of the AMM are to:

- ... g) investigate and rule on complaints and alleged violations of the MoU,
- h) establish and maintain liaison and good cooperation with the parties.

Page 7, 6 Dispute settlement

6.1 In the event of disputes regarding the implementation of this MoU, these will be resolved promptly as follows:

- a) As a rule, eventual disputes concerning the implementation of this MoU will be resolved by the Head of Monitoring Mission, in dialogue with the parties, with all parties providing required information immediately. The Head of Monitoring Mission will make a ruling which will be binding on the parties.
  - b) If the Head of Monitoring Mission concludes that a dispute cannot be resolved by the means described above, the dispute will be discussed together by the Head of Monitoring Mission with the senior representative of each party. Following this, the Head of Monitoring Mission will make a ruling which will be binding on the parties.
  - c) In cases where disputes cannot be resolved by either of the means described above, the Head of Monitoring Mission will report directly to the Coordinating Minister for Political, Law and Security Affairs of the Republic of Indonesia, the political leadership of GAM and the Chairman of the Board of Directors of the Crisis Management Initiative, with the EU Political and Security Committee informed. After consultation with the parties, the Chairman of the Board of Directors of the Crisis Management Initiative will make a ruling which will be binding on the parties.
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