

Country/entity	Papua New Guinea Bougainville
Region	Asia and Pacific
Agreement name	Agreement covering Implementation of the Ceasefire (Arawa Agreement)
Date	30 Apr 1998
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Bougainville Conflict (1987 - 1998)

The conflict on Bougainville, an island under the jurisdiction of Papua New Guinea (PNG), began in 1987 as a dispute over compensation for the use of land by Bougainville Copper Ltd, a an Australian subsidiary. The underlying issue of independence soon emerged and the conflict escalated between the government of PNG and the native islanders, in turn spearheaded by the Bougainville Revolutionary Army (BRA). Until fighting ended in 1998, an estimated 20,000 died in the conflict. Several pre-negotiation agreements culminated in an agreement to a 'permanent and irrevocable' ceasefire, and a framework for normalizing the PNG-Bourgainville relationship, which included elections.

Close

Bougainville Conflict (1987 - 1998)

Stage	Ceasefire/related
Conflict nature	Government/territory
Peace process	Bougainville: peace process
Parties	(Signed) Sir John KAPUTIN, Special State Negotiator, Papua New Guinea Government; Sam AKOITAI, Minister of Bougainville Affairs, Papua New Guinea Government; Gerard SINATO, Premier, Bougainville Transitional Government; Joseph KABUI, Vice President, Bougainville Interim Government; Hilary MASIRIA, Chairman, Bougainville Resistance Force; General Sam KAUONA, Commander, Bougainville Revolutionary Army; John MOMIS, Member for Bougainville Region, Papua New Guinea Government; Michael LAIMO, Member for South Bougainville, Papua New Guinea Government; Michael OGIO, Member for North Bougainville, Papua New Guinea Government;

Third parties WITNESSED BY:
Bartholomew ULUFA'ALU, Prime Minister, Government of Solomon Islands;
Don MACKINNON, Minister for Foreign Affairs and Trade, Government of New Zealand;
Alexander DOWNER, Minister for Foreign Affairs, Government of Australia;
Bernardo VUNIBOBO, Minister for Foreign Affairs, Government of Fiji;
Clement LEON, Acting Minister for Foreign Affairs, Government of Vanuatu;
Francesc VENDRELL, Representative of the Secretary-General;

Description Agreement providing for permanent and irrevocable ceasefire, a neutral regional peace monitoring group and UN observer mission, a mechanism for consultation with parties, and agreement for a call out order and neutral zone.

Agreement document [PG_980430_ArawaAgreement.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age No specific mention.

Migrant workers No specific mention.

**Racial/ethnic/
national group** No specific mention.

Religious groups No specific mention.

Indigenous people No specific mention.

Other groups No specific mention.

**Refugees/displaced
persons** No specific mention.

Social class No specific mention.

Gender

Women, girls and gender No specific mention.

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

Nature of state (general) No specific mention.

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

Independence/secession No specific mention.

Accession/unification No specific mention.

Border delimitation No specific mention.

Cross-border provision No specific mention.

Governance

Political institutions (new or reformed) No specific mention.

Elections No specific mention.

Electoral commission No specific mention.

Political parties reform No specific mention.

Civil society No specific mention.

Traditional/religious leaders No specific mention.

Public administration No specific mention.

Constitution No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	Page 3, PART I. CEASEFIRE 2. Terms of the ceasefire ... 2.4 People will be allowed to move freely without hindrance in Bougainville.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction No specific mention.

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees

Page 3, Untitled Preamble

(iv) Realizing that the Lincoln Agreement on Peace, Security and Development on Bougainville is the basis for the Agenda for ongoing consultation and negotiation between the parties, which Agreement needs to be implemented;

Page 4, PART II. NEUTRAL REGIONAL PEACE MONITORING GROUP AND UNITED NATIONS OBSERVER MISSION

5. United Nations observer mission

5.1 The parties agree that the Papua New Guinea Government will request:

(i) The Security Council to endorse the neutral regional Peace Monitoring Group;

Page 6, Ceasefire - annex I

This agreement is annex I to the Lincoln Agreement on Peace, Security and Development on Bougainville.

Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 3, PART I. CEASEFIRE

1. Permanent and irrevocable ceasefire

A permanent and irrevocable ceasefire will come into effect on Bougainville at 2400 hours on 30 April 1998.

Page 3, PART I. CEASEFIRE

2. Terms of the ceasefire

2.1 As from that hour all parties will continue to refrain from all hostile acts or the carriage or possession and the use of arms, ammunition, explosives and other instruments of death, injury or destruction on Bougainville.

2.2 No one will manufacture, trade or distribute weapons in Bougainville.

2.3 The parties will cooperate in reporting and preventing the use, manufacture, importation, sale, trade and exchange of weapons and ammunition.

2.4 People will be allowed to move freely without hindrance in Bougainville.

Police

Page 6, PART III. MECHANISM FOR CONSULTATION

10. Recognising the special situation in Bougainville, the Police Commissioner shall consult with the Peace Process Consultative Committee prior to any order to re-deploy the Royal PNG Constabulary Mobile Riot Squad on Bougainville.

Armed forces

No specific mention.

DDR

Security sector→DDR→Demilitarisation provisions

Page 6, PART IV. CALL-OUT ORDER AND NEUTRAL ZONE

11. Call-out order and neutral zone

11.1 The Special State Negotiator will raise the Government of Papua New Guinea, within seven days of the signing of annex I to the Lincoln Agreement, the following:

(i) Recognition by all parties of the township of Arawa as a demilitarized neutral zone;

(ii) Rescinding of the call-out order to consolidate the ceasefire.

11.2 The first meeting of the Peace Process Consultative Committee shall take place within seven days of the implementation of (i) and (ii) above.

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory

Page 7, WITNESSED BY:
Francesc VENDRELL, Representative of the UN Secretary-General

Other international signatory

Page 7,
WITNESSED BY:
Bartholomew ULUFA'ALU, Prime Minister, Government of Solomon Islands;
Don MACKINNON, Minister for Foreign Affairs and Trade, Government of New Zealand;
Alexander DOWNER, Minister for Foreign Affairs, Government of Australia;
Bernardo VUNIBOBO, Minister for Foreign Affairs, Government of Fiji;
Clement LEON, Acting Minister for Foreign Affairs, Government of Vanuatu;

Referendum for agreement

No specific mention.

International mission/force/similar

Page 4, PART II. NEUTRAL REGIONAL PEACE MONITORING GROUP AND UNITED NATIONS OBSERVER MISSION

3. Neutral regional Peace Monitoring Group

3.1 The Papua New Guinea Government, in consultation with the parties, will negotiate an agreement based on the Agreement concerning the Regional Truce Monitoring Group to establish a neutral regional Peace Monitoring Group.

3.2 The parties agree that Papua New Guinea will invite Australia, Fiji, New Zealand, Vanuatu and other countries in the region to participate in the neutral regional Peace Monitoring Group.

4. Mandate of the Peace Monitoring Group

The parties agree that the Peace Monitoring Group will carry out the following mandate:

- (i) Monitor and report on compliance with all aspects of the ceasefire;
- (ii) Promote and instil confidence in the peace process through its presence, good offices and interaction with people in Bougainville;
- (iii) Provide such assistance in implementation of the Lincoln Agreement as the parties to the Lincoln Agreement and the States contributing to the Peace Monitoring Group may agree and available resources allow;
- (iv) Cooperate by agreement in ways that assist in the democratic resolution of the situation.

5. United Nations observer mission

5.1 The parties agree that the Papua New Guinea Government will request:

- (i) The Security Council to endorse the neutral regional Peace Monitoring Group;
- (ii) The Secretary-General to send an observer mission to Bougainville.

5.2 The parties recognize that the United Nations observer mission will work in conjunction with the Peace Monitoring Group while maintaining the right to make its own observations and assessments.

5.3 The mandate of the United Nations observer mission will be to monitor and report on implementation of these arrangements and it may be requested to assist in other areas as agreed by the parties.

Page 5, PART III. MECHANISM FOR CONSULTATION

7. Membership of the Peace Process Consultative Committee

7.2 The United Nations observer mission and the States contributing to the Peace Monitoring Group will be invited to sit at meetings of the Peace Process Consultative Committee.

**Enforcement
mechanism**

Page 4, PART II. NEUTRAL REGIONAL PEACE MONITORING GROUP AND UNITED NATIONS OBSERVER MISSION

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Page 5, PART III. MECHANISM FOR CONSULTATION

6. Peace Process Consultative Committee

6.1 The parties agree to establish a Peace Process Consultative Committee which will replace the Peace Consultative Committee.

6.2 The Papua New Guinea National Government will seek funding for the establishment of a secretariat for the Peace Process Consultative Committee.

Page 5, PART III. MECHANISM FOR CONSULTATION

7. Membership of the Peace Process Consultative Committee

7.1 The Peace Process Consultative Committee will comprise members from all the parties.

7.2 The United Nations observer mission and the States contributing to the Peace Monitoring Group will be invited to sit at meetings of the Peace Process Consultative Committee.

Page 5, PART III. MECHANISM FOR CONSULTATION

8. Chairman of the Peace Process Consultative Committee

The parties agree that the Chairman of the Peace Process Consultative Committee will be the leader of the United Nations observer mission or otherwise

Related cases

Page 6, Ceasefire - annex I

This agreement is annex I to the Lincoln Agreement on Peace, Security and Development on Bougainville.

Source

Originally accessed from Conciliation Resources Accord (<http://www.c-r.org/accord/papua-new-guinea%E2%80%93bougainville> – no longer available from original source). Currently available from UN Peacemaker: <https://peacemaker.un.org/png-arawaagreement98>
