

Country/entity	Uganda
Region	Africa (excl MENA)
Agreement name	Agreement on Disarmament, Demobilization and Reintegration, Juba, Sudan
Date	29 Feb 2008
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Ugandan Conflicts (1970 -)

Uganda has long experienced tensions along ethnic, religious and national lines. On independence in 1962, Ugandan politics were defined by smaller monarchies, among which the Southern Kingdom of Buganda dominated the national sphere. Resistance to this system was the campaign platform of the Uganda People's Congress (UPC) led by Milton Obote, who won the 1962 elections. Tension between the Buganda's ruler King Mutesa II and Obote with his then-ally Idi Amin, led to Obote changing the constitution, abolishing the monarchic system and thus, centralizing power. However, a split between Obote and Amin eventually led to a military coup d'état in 1970, which brought Amin the presidency where he instituted his genocidal regime.

Despite economic collapse, President Amin was only removed from power following a failed attempt at invading Tanzania in 1979, whereby the Tanzanian counter-attack alongside forces loyal to former-President Obote toppled Amin. Authoritarianism continued under the new regime, after Obote won the 1980 elections under dubious circumstances, and in 1985, Obote was once again deposed in a coup. Out of the fray, Yoweri Museveni and the National Resistance Army (NRA) captured the presidency in 1986 and began instituting economic and democratic reforms.

Resistance to Museveni, however, continued with various insurgencies across the country including by former-supporters of President Obote or President Amin. Other insurgencies based on chiliastic beliefs based on the return of Jesus Christ, most notably the Holy Spirit Movement, fought in the late 1980s before splintering into several smaller factions. One such faction later became the Lord's Resistance Army (LRA) led by Joseph Kony. Many of the 22 or more insurgency groups estimated to contain more than 40,000 insurgents, operate from across the Ugandan border and are based in either South Sudan or the Democratic Republic of Congo.

Close
Ugandan Conflicts (1970 -
)

Stage	Framework/substantive - partial
Conflict nature	Government

Peace process	Uganda peace process
Parties	<p>Hon. Ruhakana Rugunda (Dr) Minister of Internal Affairs and Head of GoU Delegation.</p> <p>Dr David Nyekorach Matsanga, Leader of the LRA/M Delegation.</p>
Third parties	<p>Witnessed by:</p> <p>H.E. Lt. General Riek Machar Teny-Dhurgon (PhD), Vice President, Government of Southern Sudan and Chief Mediator of the Peace Talks.</p> <p>H.E. Joaquim Alberto Chissano, United Nations Special Envoy of the Secretary-General for the LRA affected areas.</p> <p>H.E. Andre M Kapanga (PhD), for the Government of the Democratic Republic of Congo.</p> <p>H.E. Japeth R. Getugi, for the Government of the Republic of Kenya.</p> <p>H.E. Nsavike G. Ndatta, for the Government of the United Republic of Tanzania.</p> <p>L.t Gen. (Rtd.) Gilbert Lebeko Ramano, for the Government of the Republic of South Africa.</p> <p>H.E. Heidi Johansen, for the Government of Norway.</p> <p>Mr Roeland van de Geer, EU Special Representative for the Great Lakes Region</p> <p>H.E. Bryan E. Burton, for the Government of Canada</p> <p>Mr Timothy R. Shortley, Senior Advisor to the Assistant Secretary of State for African Affairs, for the Government of the United States of America.</p>
Description	<p>The Agreement on Disarmament, Demobilization and Reintegration (DDR) provides for the implementation process in accordance with the Implementation Schedule of the Final Peace Agreement. This process must be carried out in conformity with UN IDDRS. The agreement entails special provisions for children, youth and women and provides for the implementation of repatriation and reception process. The Ceasefire monitoring team (CMT) will be responsible for its implementation.</p>
Agreement document	<p>UG_080229_Agreement on DDR.pdf (opens in new tab) Download PDF</p>

Groups

Children/youth

Groups→Children/youth→Rhetorical

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children

2.6. The Parties recognize that the recruitment and use of children by armed forces and armed groups is a violation of children's rights.

Groups→Children/youth→Substantive

Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall

...(d) shall be consistent with the provisions of the Children Act of Uganda.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Commitments of the GoU

2.7. To implement a return and reintegration programme for children associated with the LRA that harnesses national and community ownership and adheres to relevant international standards, including the Paris Principles and Guidelines on Children Associated with Armed Forces or Armed Groups, and clause 12 of the Agreement on Accountability and Reconciliation signed by the Parties on 29 June 2007.

2.8. To provide reintegration support for children returning from the LRA within inclusive community based programs for conflict-affected children and youth.

2.9. To provide support that emphasises educational and livelihood opportunities, and gives particular attention to the situation and needs of girls and young mothers.

2.10. To make special provisions for children who may require family and community mediation, treatment for war related illnesses and injuries, targeted mental health services, and other specialised services.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitment of the LRA/M

2.11. To ensure earliest release and repatriation to Uganda of pregnant and lactating women along with all children under 18 years of age.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitment of both Parties

2.12. Any person identified in the adult disarmament and demobilisation process to be under 18 years of age (other than children accompanying their mothers) will be immediately referred to the agencies implementing the removal and reintegration program for children.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Youth

2.13. The Government shall provide reintegration programmes for former LRA combatants that are responsive to the particular needs and aspiration of the youth in accordance with any relevant policies on youth in Uganda. Insofar as relevant, the guidelines on Youth and DDR in the UN IDDRS shall be applied.

Page 5, Article 3. CEASEFIRE MONITORING TEAM

...3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.

Page 5-6, Article 4. DISARMAMENT

4.2. The CMT shall adopt a Disarmament Operations Plan as well as any necessary procedures for carrying out its functions. These may provide for the following matters:

(a) Specific procedures for any unaccompanied children encountered in the process;

5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make

Disabled persons	<p>Groups→Disabled persons→Substantive Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitments of the GoU, ...2.10. To make special provisions for children who may require family and community mediation, treatment for war related illnesses and injuries, targeted mental health services, and other specialised services.</p> <p>Page 5, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Special Needs, 2.16. The Parties agree to ensure the earliest repatriation of persons requiring medical attention and persons with disabilities.</p> <p>Page 5, Article 3. CEASEFIRE MONITORING TEAM ... 3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.</p>
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons Groups→Refugees/displaced persons→Substantive
5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:

...

(e) Cross-border movement;

(f) Reception in Uganda; and,

...

Page 6-7, Article 6. REPARATION AND RECEPTION

...

6.3. In the repatriation and reception process, consideration will be given to the special needs of children, women and non-combatants. Separate transitional accommodation will be provided for men, women and children.

...

Social class No specific mention.

Gender

Women, girls and gender

Page 2, Chapter 1. Definitions

"Gender" refers to the two sexes, men and women, within the context of society.

Page 3, Chapter 2. THE DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

(c) cover gender mainstreaming as well as women and girl specific aspects of reintegration programming;

Page 4, Commitments of the GoU

2.9. To provide reintegration support that emphasises educational and livelihood opportunities, and gives particular attention to the situation and needs of girls and young mothers.

Page 4, Commitment of the LRA/M

2.11. To ensure the earliest release and repatriation to Uganda of pregnant and lactating women along with all children under 18 years of age.

Page 4, Commitment of both Parties

2.12. Any person identified in the adult disarmament and demobilisation process to be under 18 years of age (other than children accompanying their mothers) will be immediately referred to the agencies implementing the removal and reintegration program for children.

Page 5, Women

2.14. The Parties shall ensure that the DDR process fully incorporates the special rights and needs of women. In particular, Security Council Resolution 1325 on Women, Peace and Security (2000) and clauses 10 and 11 of the Agreement on Accountability and Reconciliation shall be observed.

2.15. As far as possible funding for specific measures for women and girls in the reintegration phase of the DDR process shall be earmarked for that purpose.

Page 5, 3. CEASEFIRE MONITORING TEAM

3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.

3.3. The CMT shall include female members.

Page 6, 5. DEMOBILISATION

5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:

(b) gender specific measures for implementing the principles set out in clause 2.1 of this Agreement;

(c) protection from sexual violence or abuse, appropriate services for pregnant women and lactating mothers, and adequate presence of female staff;

Page 6, 6. REPATRIATION AND RECEPTION

Page 3 of 10

6.3. In the repatriation and reception process, consideration will be given to the special

Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/secession	No specific mention.
Accession/unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	<p>Governance→Political institutions (new or reformed)→General references Page 7, Article 10. INSTITUTIONAL FRAMEWORK</p> <p>10.1. The Government shall adopt a national institutional framework to ensure the most effective implementation of the DDR programme in accordance with the Implementation Schedule of the Final Peace Agreement.</p>
Elections	No specific mention.
Electoral commission	No specific mention.

Political parties reform	No specific mention.
Civil society	<p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, General Provisions</p> <p>2.1. The Parties affirm their commitment to the following:</p> <p>...</p> <p>(b) ensuring effective national and community ownership, leadership and responsibility for the DDR process; and,</p> <p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitments of the GoU,</p> <p>...</p> <p>2.8. To provide reintegration support for children returning from the LRA within inclusive community based programs for conflict-affected children and youth.</p>
Traditional/religious leaders	No specific mention.
Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing Power sharing→Military power sharing→Merger of forces
Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, General Provisions
2.3. In the Assembly Area, the CMT shall record:

...

(b) the intention of any LRA member who might wish to be absorbed into the Ugandan armed forces or any national security agency.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

**Treaty
incorporation**

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitments of the GoU

2.7. To implement a return and reintegration programme for children associated with the LRA that harnesses national and community ownership and adheres to relevant international standards, including the Paris Principles and Guidelines on Children Associated with Armed Forces or Armed Groups, and clause 12 of the Agreement on Accountability and Reconciliation signed by the Parties on 29 June 2007.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Youth

2.13. The Government shall provide reintegration programmes for former LRA combatants that are responsive to the particular needs and aspiration of the youth in accordance with any relevant policies on youth in Uganda. Insofar as relevant, the guidelines on Youth and DDR in the UN IDDRS shall be applied.

Page 5, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Women,

2.14. The Parties shall ensure that the DDR process fully incorporated the special rights and needs of women. In particular, Security Council Resolution 1325 on Women, Peace and Security (2000) and clauses 10 and 11 of the Agreement on Accountability and Reconciliation shall be observed.

Page 5-6, Article 4. DISARMAMENT

4.1 The disarmament process will be implemented in accordance with the Implementation Schedule of the Final Peace Agreement and shall be Guided by the United Nations Integrated Disarmament, Demobilisation and Reintegration Standards (IDDRS).

**Civil and political
rights**

No specific mention.

**Socio-economic
rights**

No specific mention.

Rights related issues

Citizenship

No specific mention.

Democracy

No specific mention.

**Detention
procedures**

No specific mention.

Media and communication	No specific mention.
Mobility/access	<p>Page 6, 5. DEMOBILISATION</p> <p>5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:</p> <p>...</p> <p>(e) Cross-border movement;</p>
Protection measures	<p>Rights related issues→Protection measures→Protection of groups</p> <p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,</p> <p>2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:</p> <p>(a) guide the adoption and implementation of a DDR Programme that shall be an integral part of the Government's Peace, Recovery and Development Plan for Northern Uganda (PRDP)</p> <p>5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:</p> <p>(c) Protection from sexual violence or abuse, appropriate services for pregnant women and lactating mothers, and adequate presence of female staff;</p> <p>(d) Child specific measures including appropriate facilities and specialised child protection trained staff;</p>
Other	No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,
---	--

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

(a) guide the adoption and implementation of a DDR Programme that shall be an integral part of the Government's Peace, Recovery and Development Plan for Northern Uganda (PRDP)

National economic plan	No specific mention.
-------------------------------	----------------------

Natural resources	No specific mention.
--------------------------	----------------------

International funds	No specific mention.
----------------------------	----------------------

Business	No specific mention.
-----------------	----------------------

Taxation	No specific mention.
-----------------	----------------------

Banks	No specific mention.
--------------	----------------------

Land, property and environment

Land reform/rights	No specific mention.
---------------------------	----------------------

Pastoralist/nomadism rights	No specific mention.
------------------------------------	----------------------

Cultural heritage	No specific mention.
--------------------------	----------------------

Environment No specific mention.

**Water or riparian
rights or access** No specific mention.

Security sector

**Security
Guarantees** No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR

Security sector→DDR→DDR programmes
This Agreement deals with DDR in its entirety.

Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

General Provisions

2.1. The Parties affirm their commitment to the following:

- (a) ensuring that all necessary actions are taken to achieve the overall purpose of the DDR process
- (b) ensuring effective national and community ownership, leadership and responsibility for the DDR process; and,
- (c) ensuring that the DDR process protects dignifies and benefits women in their own right and ensures equal participation of women in the DDR process.

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

- (a) guide the adoption and implementation of a DDR Programme that shall be an integral part of the Government's Peace, Recovery and Development Plan for Northern Uganda (PRDP)
- (b) reflect the lessons learned by existing national mechanisms in receiving and reinserting ex-combatants and will have regard to regional and international best-practice;
- (c) cover gender mainstreaming as well as women and girl specific aspects of reintegration programming; and,
- (d) shall be consistent with the provisions of the Children Act of Uganda.

2.5. LRA members who do not join the armed forces or other security agencies shall be demobilised at their ranks, provided that those ranks shall not be recognised by the Uganda People's Defence Forces.

Page 5-6, Article 4. DISARMAMENT

4.1 The disarmament process will be implemented in accordance with the Implementation Schedule of the Final Peace Agreement and shall be Guided by the United Nations Integrated Disarmament, Demobilisation and Reintegration Standards (IDDRS).

4.2. The CMT shall adopt a Disarmament Operations Plan as well as any necessary procedures for carrying out its functions. These may provide for the following matters:

- (a) Specific procedures for any unaccompanied children encountered in the process;
- (b) Definition of the roles and responsibilities of the various actors;

(c) Immediate standing down measures, including LRA deployment inside Bi Kwang Ba

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, General Provisions 2.5. LRA members who do not join the armed forces or other security agencies shall be demobilised at their ranks, provided that those ranks shall not be recognised by the Uganda People's Defence Forces.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.

Mechanism	<p>Page 1, Untitled Preamble</p> <p>...</p> <p>RECOGNISING that Uganda already has mechanisms for receiving and resettling former-combatants, and determined to draw and build on that experience;</p> <p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,</p> <p>2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:</p> <p>...</p> <p>(b) reflect the lessons learned by existing national mechanisms in receiving and reinserting ex-combatants and will have regard to regional and international best-practice;</p>
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory

Witnessed by:

H.E. Joaquim Alberto Chissano, United Nations Special Envoy of the Secretary-General for the LRA affected areas.

Other international signatory

Witnessed by:

H.E. Lt. General Riek Machar Teny-Dhurgon (PhD), Vice President, Government of Southern Sudan and Chief Mediator of the Peace Talks.

H.E. Joaquim Alberto Chissano, United Nations Special Envoy of the Secretary-General for the LRA affected areas.

H.E. Andre M Kapanga (PhD), for the Government of the Democratic Republic of Congo.

H.E. Japeth R. Getugi, for the Government of the Republic of Kenya.

H.E. Nsavike G. Ndatta, for the Government of the United Republic of Tanzania.

Lt Gen. (Rtd.) Gilbert Lebeko Ramano, for the Government of the Republic of South Africa.

H.E. Heidi Johansen, for the Government of Norway.

Mr Roeland van de Geer, EU Special Representative for the Great Lakes Region

H.E. Bryan E. Burton, for the Government of Canada

Mr Timothy R. Shortley, Senior Advisor to the Assistant Secretary of State for African Affairs, for the Government of the United States of America.

Referendum for agreement

No specific mention.

International mission/force/similar

No specific mention.

Enforcement mechanism

Page 5, Article 3. CEASEFIRE MONITORING TEAM

3.1. The Ceasefire Monitoring Team (CMT) shall be responsible for the implementation of the disarmament and demobilisation process in coordination with other agencies as necessary.

3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.

3.3. The CMT shall include female members.

Related cases	No specific mention.
Source	Available at: https://peacemaker.un.org/sites/peacemaker.un.org/files/UG_080229_Agreement%20on%20Disarmament%2C%20Demobilization%20and%20Reintegration.pdf
