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| Country/entity | Uganda |
| Region | Africa (excl MENA) |
| Agreement name | Agreement on Disarmament, Demobilization and Reintegration, Juba, Sudan |
| Date | 29 Feb 2008 |
| Agreement status | Multiparty signed/agreed |
| Interim arrangement | Yes |
| Agreement/conflict level | Intrastate/intrastate conflict |

Ugandan Conflicts (1970 -)

Uganda has long experienced tensions along ethnic, religious and national lines. On independence in 1962, Ugandan politics were defined by smaller monarchies, among which the Southern Kingdom of Buganda dominated the national sphere. Resistance to this system was the campaign platform of the Uganda People's Congress (UPC) led by Milton Obote, who won the 1962 elections. Tension between the Buganda's ruler King Mutesa II and Obote with his then-ally Idi Amin, led to Obote changing the constitution, abolishing the monarchic system and thus, centralizing power. However, a split between Obote and Amin eventually led to a military coup d'état in 1970, which brought Amin the presidency where he instituted his genocidal regime.

Despite economic collapse, President Amin was only removed from power following a failed attempt at invading Tanzania in 1979, whereby the Tanzanian counter-attack alongside forces loyal to former-President Obote toppled Amin. Authoritarianism continued under the new regime, after Obote won the 1980 elections under dubious circumstances, and in 1985, Obote was once again deposed in a coup. Out of the fray, Yoweri Museveni and the National Resistance Army (NRA) captured the presidency in 1986 and began instituting economic and democratic reforms.

Resistance to Museveni, however, continued with various insurgencies across the country including by former-supporters of President Obote or President Amin. Other insurgencies based on chiliastic beliefs based on the return of Jesus Christ, most notably the Holy Spirit Movement, fought in the late 1980s before splintering into several smaller factions. One such faction later became the Lord's Resistance Army (LRA) led by Joseph Kony. Many of the 22 or more insurgency groups estimated to contain more than 40,000 insurgents, operate from across the Ugandan border and are based in either South Sudan or the Democratic Republic of Congo.

Close
Ugandan Conflicts (1970 -
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| Stage | Framework/substantive - partial |
| Conflict nature | Government |

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| Peace process | Uganda peace process |
| Parties | Hon. Ruhakana Rugunda (Dr) Minister of Internal Affairs and Head of GoU Delegation. Dr David Nyekorach Matsanga, Leader of the LRA/M Delegation. |
| Third parties | Witnessed by: H.E. Lt. General Riek Machar Teny-Dhurgon (PhD), Vice President, Government of Southern Sudan and Chief Mediator of the Peace Talks. H.E. Joaquim Alberto Chissano, United Nations Special Envoy of the Secretary-General for the LRA affected areas. H.E. Andre M Kapanga (PhD), for the Government of the Democratic Republic of Congo. H.E. Japeth R. Getugi, for the Government of the Republic of Kenya. H.E. Nsavike G. Ndatta, for the Government of the United Republic of Tanzania. L.t Gen. (Rtd.) Gilbert Lebeko Ramano, for the Government of the Republic of South Africa. H.E. Heidi Johansen, for the Government of Norway. Mr Roeland van de Geer, EU Special Representative for the Great Lakes Region H.E. Bryan E. Burton, for the Government of Canada Mr Timothy R. Shortley, Senior Advisor to the Assistant Secretary of State for African Affairs, for the Government of the United States of America. |
| Description | The Agreement on Disarmament, Demobilization and Reintegration (DDR) provides for the implementation process in accordance with the Implementation Schedule of the Final Peace Agreement. This process must be carried out in conformity with UN IDDRS. The agreement entails special provisions for children, youth and women and provides for the implementation of repatriation and reception process. The Ceasefire monitoring team (CMT) will be responsible for its implementation. |
| Agreement document | UG_080229_Agreement on DDR.pdf (opens in new tab) Download PDF |

Groups

Children/youth

Groups→Children/youth→Rhetorical

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children

2.6. The Parties recognize that the recruitment and use of children by armed forces and armed groups is a violation of children's rights.

Groups→Children/youth→Substantive

Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall

...(d) shall be consistent with the provisions of the Children Act of Uganda.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Commitments of the GoU

2.7. To implement a return and reintegration programme for children associated with the LRA that harnesses national and community ownership and adheres to relevant international standards, including the Paris Principles and Guidelines on Children Associated with Armed Forces or Armed Groups, and clause 12 of the Agreement on Accountability and Reconciliation signed by the Parties on 29 June 2007.

2.8. To provide reintegration support for children returning from the LRA within inclusive community based programs for conflict-affected children and youth.

2.9. To provide support that emphasises educational and livelihood opportunities, and gives particular attention to the situation and needs of girls and young mothers.

2.10. To make special provisions for children who may require family and community mediation, treatment for war related illnesses and injuries, targeted mental health services, and other specialised services.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitment of the LRA/M

2.11. To ensure earliest release and repatriation to Uganda of pregnant and lactating women along with all children under 18 years of age.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitment of both Parties

2.12. Any person identified in the adult disarmament and demobilisation process to be under 18 years of age (other than children accompanying their mothers) will be immediately referred to the agencies implementing the removal and reintegration program for children.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Youth

2.13. The Government shall provide reintegration programmes for former LRA combatants that are responsive to the particular needs and aspiration of the youth in accordance with any relevant policies on youth in Uganda. Insofar as relevant, the guidelines on Youth and DDR in the UN IDDRS shall be applied.

Page 5, Article 3. CEASEFIRE MONITORING TEAM

...3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.

Page 5-6, Article 4. DISARMAMENT

4.2. The CMT shall adopt a Disarmament Operations Plan as well as any necessary procedures for carrying out its functions. These may provide for the following matters:

(a) Specific procedures for any unaccompanied children encountered in the process;

5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make

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| Disabled persons | <p>Groups→Disabled persons→Substantive Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitments of the GoU, ...2.10. To make special provisions for children who may require family and community mediation, treatment for war related illnesses and injuries, targeted mental health services, and other specialised services.</p> <p>Page 5, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Special Needs, 2.16. The Parties agree to ensure the earliest repatriation of persons requiring medical attention and persons with disabilities.</p> <p>Page 5, Article 3. CEASEFIRE MONITORING TEAM ... 3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.</p> |
| Elderly/age | No specific mention. |
| Migrant workers | No specific mention. |
| Racial/ethnic/ national group | No specific mention. |
| Religious groups | No specific mention. |
| Indigenous people | No specific mention. |
| Other groups | No specific mention. |

Refugees/displaced persons Groups→Refugees/displaced persons→Substantive
5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:

...

(e) Cross-border movement;

(f) Reception in Uganda; and,

...

Page 6-7, Article 6. REPARATION AND RECEPTION

...

6.3. In the repatriation and reception process, consideration will be given to the special needs of children, women and non-combatants. Separate transitional accommodation will be provided for men, women and children.

...

Social class No specific mention.

Gender

Women, girls and gender

Page 2, Chapter 1. Definitions

"Gender" refers to the two sexes, men and women, within the context of society.

Page 3, Chapter 2. THE DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

(c) cover gender mainstreaming as well as women and girl specific aspects of reintegration programming;

Page 4, Commitments of the GoU

2.9. To provide reintegration support that emphasises educational and livelihood opportunities, and gives particular attention to the situation and needs of girls and young mothers.

Page 4, Commitment of the LRA/M

2.11. To ensure the earliest release and repatriation to Uganda of pregnant and lactating women along with all children under 18 years of age.

Page 4, Commitment of both Parties

2.12. Any person identified in the adult disarmament and demobilisation process to be under 18 years of age (other than children accompanying their mothers) will be immediately referred to the agencies implementing the removal and reintegration program for children.

Page 5, Women

2.14. The Parties shall ensure that the DDR process fully incorporates the special rights and needs of women. In particular, Security Council Resolution 1325 on Women, Peace and Security (2000) and clauses 10 and 11 of the Agreement on Accountability and Reconciliation shall be observed.

2.15. As far as possible funding for specific measures for women and girls in the reintegration phase of the DDR process shall be earmarked for that purpose.

Page 5, 3. CEASEFIRE MONITORING TEAM

3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.

3.3. The CMT shall include female members.

Page 6, 5. DEMOBILISATION

5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:

(b) gender specific measures for implementing the principles set out in clause 2.1 of this Agreement;

(c) protection from sexual violence or abuse, appropriate services for pregnant women and lactating mothers, and adequate presence of female staff;

Page 6, 6. REPATRIATION AND RECEPTION

6.3. In the repatriation and reception process, consideration will be given to the special

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| Men and boys | No specific mention. |
| LGBTI | No specific mention. |
| Family | No specific mention. |

State definition

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| Nature of state (general) | No specific mention. |
| State configuration | No specific mention. |
| Self determination | No specific mention. |
| Referendum | No specific mention. |
| State symbols | No specific mention. |
| Independence/ secession | No specific mention. |
| Accession/ unification | No specific mention. |
| Border delimitation | No specific mention. |
| Cross-border provision | No specific mention. |

Governance

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| Political institutions (new or reformed) | <p>Governance→Political institutions (new or reformed)→General references Page 7, Article 10. INSTITUTIONAL FRAMEWORK</p> <p>10.1. The Government shall adopt a national institutional framework to ensure the most effective implementation of the DDR programme in accordance with the Implementation Schedule of the Final Peace Agreement.</p> |
| Elections | No specific mention. |
| Electoral commission | No specific mention. |

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| Political parties reform | No specific mention. |
| Civil society | <p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, General Provisions</p> <p>2.1. The Parties affirm their commitment to the following:</p> <p>...</p> <p>(b) ensuring effective national and community ownership, leadership and responsibility for the DDR process; and,</p> <p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitments of the GoU,</p> <p>...</p> <p>2.8. To provide reintegration support for children returning from the LRA within inclusive community based programs for conflict-affected children and youth.</p> |
| Traditional/religious leaders | No specific mention. |
| Public administration | No specific mention. |
| Constitution | No specific mention. |

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing Power sharing→Military power sharing→Merger of forces
Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, General Provisions
2.3. In the Assembly Area, the CMT shall record:

...

(b) the intention of any LRA member who might wish to be absorbed into the Ugandan armed forces or any national security agency.

Human rights and equality

Human rights/RoL general No specific mention.

Bill of rights/similar No specific mention.

**Treaty
incorporation**

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Children, Commitments of the GoU

2.7. To implement a return and reintegration programme for children associated with the LRA that harnesses national and community ownership and adheres to relevant international standards, including the Paris Principles and Guidelines on Children Associated with Armed Forces or Armed Groups, and clause 12 of the Agreement on Accountability and Reconciliation signed by the Parties on 29 June 2007.

Page 4, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Youth

2.13. The Government shall provide reintegration programmes for former LRA combatants that are responsive to the particular needs and aspiration of the youth in accordance with any relevant policies on youth in Uganda. Insofar as relevant, the guidelines on Youth and DDR in the UN IDDRS shall be applied.

Page 5, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, Women,

2.14. The Parties shall ensure that the DDR process fully incorporated the special rights and needs of women. In particular, Security Council Resolution 1325 on Women, Peace and Security (2000) and clauses 10 and 11 of the Agreement on Accountability and Reconciliation shall be observed.

Page 5-6, Article 4. DISARMAMENT

4.1 The disarmament process will be implemented in accordance with the Implementation Schedule of the Final Peace Agreement and shall be Guided by the United Nations Integrated Disarmament, Demobilisation and Reintegration Standards (IDDRS).

**Civil and political
rights**

No specific mention.

**Socio-economic
rights**

No specific mention.

Rights related issues

Citizenship

No specific mention.

Democracy

No specific mention.

**Detention
procedures**

No specific mention.

Media and communication

No specific mention.

Mobility/access

Page 6, 5. DEMOBILISATION
5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:
...
(e) Cross-border movement;

Protection measures

Rights related issues→Protection measures→Protection of groups
Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

(a) guide the adoption and implementation of a DDR Programme that shall be an integral part of the Government's Peace, Recovery and Development Plan for Northern Uganda (PRDP)

5.4. The CMT shall draw on UN DDR, World Bank and other technical expertise to make further arrangements for:

(c) Protection from sexual violence or abuse, appropriate services for pregnant women and lactating mothers, and adequate presence of female staff;

(d) Child specific measures including appropriate facilities and specialised child protection trained staff;

Other

No specific mention.

Rights institutions

NHRI

No specific mention.

Regional or international human rights institutions

No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

(a) guide the adoption and implementation of a DDR Programme that shall be an integral part of the Government's Peace, Recovery and Development Plan for Northern Uganda (PRDP)

National economic plan No specific mention.

Natural resources No specific mention.

International funds No specific mention.

Business No specific mention.

Taxation No specific mention.

Banks No specific mention.

Land, property and environment

Land reform/rights No specific mention.

Pastoralist/nomadism rights No specific mention.

Cultural heritage No specific mention.

Environment No specific mention.

Water or riparian rights or access No specific mention.

Security sector

Security Guarantees No specific mention.

Ceasefire No specific mention.

Police No specific mention.

Armed forces No specific mention.

DDR

Security sector→DDR→DDR programmes
This Agreement deals with DDR in its entirety.

Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,

General Provisions

2.1. The Parties affirm their commitment to the following:

- (a) ensuring that all necessary actions are taken to achieve the overall purpose of the DDR process
- (b) ensuring effective national and community ownership, leadership and responsibility for the DDR process; and,
- (c) ensuring that the DDR process protects dignifies and benefits women in their own right and ensures equal participation of women in the DDR process.

2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:

- (a) guide the adoption and implementation of a DDR Programme that shall be an integral part of the Government's Peace, Recovery and Development Plan for Northern Uganda (PRDP)
- (b) reflect the lessons learned by existing national mechanisms in receiving and reinserting ex-combatants and will have regard to regional and international best-practice;
- (c) cover gender mainstreaming as well as women and girl specific aspects of reintegration programming; and,
- (d) shall be consistent with the provisions of the Children Act of Uganda.

2.5. LRA members who do not join the armed forces or other security agencies shall be demobilised at their ranks, provided that those ranks shall not be recognised by the Uganda People's Defence Forces.

Page 5-6, Article 4. DISARMAMENT

4.1 The disarmament process will be implemented in accordance with the Implementation Schedule of the Final Peace Agreement and shall be Guided by the United Nations Integrated Disarmament, Demobilisation and Reintegration Standards (IDDRS).

4.2. The CMT shall adopt a Disarmament Operations Plan as well as any necessary procedures for carrying out its functions. These may provide for the following matters:

- (a) Specific procedures for any unaccompanied children encountered in the process;
- (b) Definition of the roles and responsibilities of the various actors;

(c) Immediate standing down measures, including LRA deployment inside Bi Kwang Ba

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| Intelligence services | No specific mention. |
| Parastatal/rebel and opposition group forces | Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS, General Provisions 2.5. LRA members who do not join the armed forces or other security agencies shall be demobilised at their ranks, provided that those ranks shall not be recognised by the Uganda People's Defence Forces. |
| Withdrawal of foreign forces | No specific mention. |
| Corruption | No specific mention. |
| Crime/organised crime | No specific mention. |
| Drugs | No specific mention. |
| Terrorism | No specific mention. |

Transitional justice

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| Transitional justice general | No specific mention. |
| Amnesty/pardon | No specific mention. |
| Courts | No specific mention. |

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| Mechanism | <p>Page 1, Untitled Preamble</p> <p>...</p> <p>RECOGNISING that Uganda already has mechanisms for receiving and resettling former-combatants, and determined to draw and build on that experience;</p> <p>Page 3, Article 2. The DISARMAMENT, DEMOBILISATION AND REINTEGRATION (DDR) PROCESS,</p> <p>2.2. The Government shall adapt its Reintegration Policy to be consistent with this Agreement. The Policy shall:</p> <p>...</p> <p>(b) reflect the lessons learned by existing national mechanisms in receiving and reinserting ex-combatants and will have regard to regional and international best-practice;</p> |
| Prisoner release | No specific mention. |
| Vetting | No specific mention. |
| Victims | No specific mention. |
| Missing persons | No specific mention. |
| Reparations | No specific mention. |
| Reconciliation | No specific mention. |

Implementation

UN signatory

Witnessed by:

H.E. Joaquim Alberto Chissano, United Nations Special Envoy of the Secretary-General for the LRA affected areas.

Other international signatory

Witnessed by:

H.E. Lt. General Riek Machar Teny-Dhurgon (PhD), Vice President, Government of Southern Sudan and Chief Mediator of the Peace Talks.

H.E. Joaquim Alberto Chissano, United Nations Special Envoy of the Secretary-General for the LRA affected areas.

H.E. Andre M Kapanga (PhD), for the Government of the Democratic Republic of Congo.

H.E. Japeth R. Getugi, for the Government of the Republic of Kenya.

H.E. Nsavike G. Ndatta, for the Government of the United Republic of Tanzania.

Lt Gen. (Rtd.) Gilbert Lebeko Ramano, for the Government of the Republic of South Africa.

H.E. Heidi Johansen, for the Government of Norway.

Mr Roeland van de Geer, EU Special Representative for the Great Lakes Region

H.E. Bryan E. Burton, for the Government of Canada

Mr Timothy R. Shortley, Senior Advisor to the Assistant Secretary of State for African Affairs, for the Government of the United States of America.

Referendum for agreement

No specific mention.

International mission/force/similar

No specific mention.

Enforcement mechanism

Page 5, Article 3. CEASEFIRE MONITORING TEAM

3.1. The Ceasefire Monitoring Team (CMT) shall be responsible for the implementation of the disarmament and demobilisation process in coordination with other agencies as necessary.

3.2. The CMT shall monitor the implementation of specific clauses on children, women and persons with special needs contained in this Agreement.

3.3. The CMT shall include female members.