Country/entity	Uganda
Region	Africa (excl MENA)
Agreement name	Implementation Protocol to the Agreement on Comprehensive Solutions
Date	22 Feb 2008
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Ugandan Conflicts (1970 -)

Uganda has long experienced tensions along ethnic, religious and national lines. On independence in 1962, Ugandan politics were defined by smaller monarchies, among which the Southern Kingdom of Buganda dominated the national sphere. Resistance to this system was the campaign platform of the Uganda People's Congress (UPC) led by Milton Obote, who won the 1962 elections. Tension between the Buganda's ruler King Mutesa II and Obote with his then-ally Idi Amin, led to Obote changing the constitution, abolishing the monarchic system and thus, centralizing power. However, a split between Obote and Amin eventually led to a military coup d'état in 1970, which brought Amin the presidency where he instituted his genocidal regime.

Despite economic collapse, President Amin was only removed from power following a failed attempt at invading Tanzania in 1979, whereby the Tanzanian counter-attack alongside forces loyal to former-President Obote toppled Amin. Authoritarianism continued under the new regime, after Obote won the 1980 elections under dubious circumstances, and in 1985, Obote was once again deposed in a coup. Out of the fray, Yoweri Museveni and the National Resistance Army (NRA) captured the presidency in 1986 and began instituting economic and democratic reforms.

Resistance to Museveni, however, continued with various insurgencies across the country including by former-supporters of President Obote or President Amin. Other insurgencies based on chiliastic beliefs based on the return of Jesus Christ, most notably the Holy Spirit Movement, fought in the late 1980s before splintering into several smaller factions. One such faction later became the Lord's Resistance Army (LRA) led by Joseph Kony. Many of the 22 or more insurgency groups estimated to contain more than 40,000 insurgents, operate from across the Ugandan border and are based in either South Sudan or the Democratic Republic of Congo.
Close
Ugandan Conflicts (1970 -
)

Stage	Implementation/renegotiation
Conflict nature	Government

Peace process	Uganda peace process
Parties	Hon. Ruhakana Rugunda (Dr) Minster of Internal Affairs and Head of GoU Delegation. Dr David Nyekorach Matsanga, Leader of the LRA/M Delegation.
Third parties	H.E. Lt. General Riek Machar Teny-Dhurgon (PhD) Vice President, Government of Southern Sudan And Chief Mediator of the Peace Talks. H.E. Joaquim Alberto Chissano, Special Envoy of the United Nations Secretary General for LRA affected areas. H.E. Andre M Kapanga (PhD), For the Government of the Democratic Republic of Congo. H.E. Japeth R. Getugi, for the Government of Kenya. H.E. Nsavike G. Ndatta, for the Government of the United Republic of Tanzania. Lt. Gen. (Rtd) Gilbert Lebeko Ramano, for the Government of the Republic of South Africa. H.E. Heidi Johansen, for the Government of Norway. Ms Anna Sundstrom, Political Advisor to the EU Special Representative for the Great Lakes Region, for the European Union. H.R Bryon E. Burton, for the Government of Canada. Mr. Timothy R. Shortley, Senior Advisor to the Assistant Secretary of State for Afrrican Affairs, for the Government of the United States of America.
Description	This Protocol sets out the framework by which the principles and commitments agreed in the Principal Agreement are to be implemented. Amongst other things, it commits the Government to provide a special fund for victims, out of which reparations will be paid, develop and implement a strategy for assisting the return and resettlements of IDPs and recovery programmes in affected areas, and appoint an Equal Opportunities Commission that shall work to address, inter alia, the regional and ethnic imbalances and disparities in participation in Government departments and institutions.

Agreement document	UG_080222_Implementation protocol comprehensive solutions.pdf (opens in new tab) | Download PDF

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.

Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	Groups→Racial/ethnic/national group→Substantive Page 2, Participation in National Politics and Institutions (Principal Agreement: Part C) 2. In recognition of the Constitutional obligation to reflect the National Character, the Government in making public appointments shall ensure commensurate representation of the people from the conflict-affected areas. Page 2, Referral to Equal Opportunities Commission ... 6. The Government shall in accordance with clause 4, 5, and 6.1 of the Principal Agreement refer to the Equal Opportunities Commission the question of any regional or ethnic imbalances and disparities in participation in Government departments and institutions.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Substantive Page 2, Referral to Equal Opportunities Commission ... 8. The Government shall facilitate any Ugandan living abroad who wishes to return to Uganda, and shall protect the personal security of those who return. Page 3, Return, Resettlement and Rehabilitation of Internally Displaced Persons (Principle Agreement; Part D) 16. The Government shall develop and implement a strategy for assisting the return and resettlement of internally displaced persons (IDPs) from the affected areas in accordance with the IDP policy. In implementing the strategy, the needs of IDPs who have already returned will be taken into account to ensure equitable support for resettlement. 17. The Government shall facilitate the process of the return of any internally displaced persons in accordance with the terms of the Internally Displaced Persons' Policy.
Social class	No specific mention.

Gender

Women, girls and gender	Institutional Arrangements for Security Organs (Principal Agreement: Clause 8) 12. The Government shall continue to ensure that the composition of the armed forces and other security agencies reflects the national character; including regional and gender diversity. General Provisions In the appointment of members and staff of any implementation bodies envisaged by this Agreement, overriding consideration shall be given to the competences and skills required for the office, sensitivity to the candidate's knowledge of the affected areas, and gender balance.
Men and boys	Gender→Men and boys→Gender neutral wording Institutional Arrangements for Security Organs (Principal Agreement: Clause 8) 12. The Government shall continue to ensure that the composition of the armed forces and other security agencies reflects the national character; including regional and gender diversity. General Provisions In the appointment of members and staff of any implementation bodies envisaged by this Agreement, overriding consideration shall be given to the competences and skills required for the office, sensitivity to the candidate's knowledge of the affected areas, and gender balance. (Coder: Helia, should this not go under women, girls and GENDER...?)
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	No specific mention.
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.

Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	Governance→Political institutions (new or reformed)→General references Page 2, Referral to Equal Opportunities Commission 4. During the implementation of the Final Peace Agreement, the Government shall ensure that the Equal Opportunities Commission is appointed and becomes operational.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/ religious leaders	No specific mention.
Public administration	Page 2, Participation in National Politics and Institutions (Principal Agreement: Part C) 2. In recognition of the Constitutional obligation to reflect the National Character, the Government in making public appointments shall ensure commensurate representation of the people from the conflict-affected areas. 3. In furtherance of the above provision, the liaison mechanism referred to in clause 37 (e) of this Protocol shall recommend to the Government names of persons from the conflict-affected areas to be considered for appointment into political posts as well as the public and diplomatic services; provided that any appointments made shall be based on merit and in accordance with the laws of Uganda.
Constitution	No specific mention.

Power sharing

Political power sharing

Power sharing→Political power sharing→Other proportionality
State level
Page 2,
Participation in National Politics and Institutions
(Principal Agreement: Part C)

In recognition of the Constitutional obligation to reflect the National Character, the Government in making public appointments shall ensure commensurate representation of the people from the
conflict-affected areas
3. In furtherance of the above provision, the liaison mechanism referred to ln clause 37 (c) of this Protocol shall recommend to the Government names of persons from the conflict-affected areas to be considered for appointment into political posts as well as the public and diplomatic services; provided that any appointments made shall be based on merit and in accordance with the
laws of Uganda.
Power sharing→Political power sharing→Other
State level
Page 2,
Participation in National Politics and Institutions,
...
Referral to Equal Opportunities Commission
4. During the implementation of the Fina! Peace Agreement, the Government shall ensure that the Equal Opportunities Commission is appointed and becomes operational
5. In accordance with section 5 of the Equal Opportunities Commission Act, the Government shall conslder for appointment persons from North and North Eastern Uganda to the Equal Opportunities Commission

6. The Government shall in accordance with clauses 4, 5 and 6.1 of the Principal Agreement refer to the Equal Opportunities Commission the question of any regional or ethnic imbalances and disparities in participation in Government departments and institutions
7. The Government shall act expeditiously on the recommendations of the Equal Opportunities Cornmossion

Territorial power sharing

No specific mention.

Economic power sharing	No specific mention.
Military power sharing	Power sharing→Military power sharing→Merger of forces Page 3, Institutional Agreements for Security Organs (Principal Agreement: Clause 8) Institutional Arrangements for Security Organs (Principal Agreement· Clause 8) 12 The Government shall continue to ensure that the composition of the armed forces and other security agencies ref1ects the natlonal character; including regional and gender diversity 13. In furtherance of Clause 8.2 if the Principal Agreement, the Government shall assess the experience and rank of former LRA combatants and integrate into the armed forces or other security agencies any combatants who are willing to join. 14. LRA combatants who join in accordance with the above paragraph shall be afforded the opportunity to undertake training or promotional programmes. 15. The Treatment of other LRA combatants shall be determined in accordance with other agreements and arrangements.

Human rights and equality

Human rights/RoL general	No specific mention.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	Human rights and equality→Socio-economic rights→Education Page 2, Education and Training 9. The Government shall adopt and actively promote a policy for increasing access to tertiary education and training for persons from the conflict affected areas. This shall include the provision of additional scholarships to be allocated according to districts.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.

Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	Page 3, Judiciary and Policing Issues (Principal Agreement: Clause 7) 10. The Government will strengthen the institutions of justice in the conflict-affected areas especially through the programmes of the Justice, Law and Order Sector.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 4, Economic and Social Development of North and North Eastern Uganda (Principal Agreement: Part E) 18. The Government shall promote recovery programmes in the affected areas, in particular, shall implement the Peace, Recovery and Development Plan (PRDP) expeditiously, and will further ensure that the Plan reflects the principles and commitments of this agreement.
National economic plan	Page 4, Economic and Social Development of North and North Eastern Uganda (Principal Agreement: Part E) 18. The Government shall promote recovery programmes in the affected areas, in particular, shall implement the Peace, Recovery and Development Plan (PRDP) expeditiously, and will further ensure that the Plan reflects the principles and commitments of this agreement.
Natural resources	No specific mention.
International funds	No specific mention.
Business	Page 4, Economic and Social Development of North and North Eastern Uganda (Principal Agreement: Part E) ... Business incentives 19. The Government shall support business and investment initiatives in the conflict-affected areas and shall identify and commit special funds to the implementing agency for that purpose.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	Land, property and environment→Land reform/rights→Land reform and management Page 5-6, Issues Relating to Land (Principal Agreement: Clause 14), … 32. The Government will give priority to strengthening the capacity of District Land Boards and other tribunals in the affected areas to oversee and adjudicate cases of land ownership and disputes. Page 5-6, Issues Relating to Land (Principal Agreement: Clause 14), … 33. The implementing agency referred to in Clause 11 of the Principal Agreement shall monitor any redress relating to land. Land, property and environment→Land reform/rights→Property return and restitution Page 5-6, Issues Relating to Land (Principal Agreement: Clause 14), 31. The Government shall ensure that landowners whose land have been used for the benefit of displaced persons or otherwise appropriated during the conflict are duly compensated or receive redress in accordance with the terms of the Principal Agreement.
Pastoralist/ nomadism rights	Page 5, Livestock (Principal Agreement: Clause 13) 29. The Government shall implement the restocking programme under the supervision of the implementing agency identified in clause 11 of the Principal Agreement, and in accordance with clause 14 of the Principal Agreement.
Cultural heritage	No specific mention.
Environment	Page 4, Economic and Social Development of North and North Eastern Uganda (Principal Agreement: Part E) Environment 20. The Government shall promote policies and programmes to address and mitigate any adverse environmental impacts of the conflict.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	No specific mention.
Ceasefire	No specific mention.

Police	Page 3, Judiciary and Policing Issues (Principal Agreement: Clause 7) 10. The Government will strengthen the institutions of justice in the conflict-affected areas especially through the programmes of the Justice, Law and Order Sector. 11. The Government will strengthen the deployment of the Uganda Police Force in the conflict-affected areas.
Armed forces	Page 3, Institutional Agreements for Security Organs (Principal Agreement: Clause 8) 12. The Government shall continue to ensure that the composition of the armed forces and other security agencies reflect the national character; including regional and gender diversity.
DDR	Security sector→DDR→DDR programmes Page 3, Institutional Agreements for Security Organs (Principal Agreement: Clause 8) ... 13. In furtherance of Clause 8.2 if the Principal Agreement, the Government shall assess the experience and rank of former LRA combatants and integrate into the armed forces or other security agencies any combatants who are willing to join. 14. LRA combatants who join in accordance with the above paragraph shall be afforded the opportunity to undertake training or promotional programmes. 15. The Treatment of other LRA combatants shall be determined in accordance with other agreements and arrangements. Page 5, Transitional Security Arrangements (Principal Agreement: Part F), 30. The agreement between the Parties on disarmament, demobilisation and reintegration shall specify the arrangements to ensure the safety of members of the LRA. Page 6, Stakeholders' Conference and Implementation (Principal Agreement: Clause 17), ... 35. The full implementation of this Agreement shall commence upon the final disarmament of all members of the LRA under the Final Peace Agreement.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.

Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	Page 5, Victims and Vulnerable Groups (Principal Agreement: Clause 12) 27. The policy for the support of victims and vulnerable persons and the mechanisms for its implementation shall be consistent with the principles and mechanisms relating to the Agreement on Accountability and Reconciliation.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	Page 5, Victims and Vulnerable Groups (Principal Agreement: Clause 12) 26. The Parties agree that the Government shall develop and implement a policy for the support and rehabilitation of the victims of the conflict. 27. The policy for the support of victims and vulnerable persons and the mechanisms for its implementation shall be consistent with the principles and mechanisms relating to the Agreement on Accountability and Reconciliation. 28. The policy shall include, and the Government shall establish, a special fund for victims out of which reparations shall be paid, including reparations ordered to be paid by an institutions established pursuant to the Agreement on Accountability and Reconciliation.
Missing persons	No specific mention.

Reparations

Transitional justice→Reparations→Material reparations
Page 5, Victims and Vulnerable Groups (Principal Agreement: Clause 12)

27. The policy for the support of victims and vulnerable persons and the mechanisms for its implementation shall be consistent with the principles and mechanisms relating to the Agreement on Accountability and Reconciliation.

28. The policy shall include, and the Government shall establish, a special fund for victims out of which reparations shall be paid, including reparations ordered to be paid by an institutions established pursuant to the Agreement on Accountability and Reconciliation.

Page 5, Issues Relating to Land (Principal Agreement: Clause 14)

31. The Government shall ensure that landowners whose land have been used for the benefit of displaced persons or otherwise appropriated during the conflict are duly compensated or receive redress in accordance with the terms of the Principal Agreement.

Reconciliation

Page 5, Victims and Vulnerable Groups (Principal Agreement: Clause 12)

...

27. The policy for the support of victims and vulnerable persons and the mechanisms for its implementation shall be consistent with the principles and mechanisms relating to the Agreement on Accountability and Reconciliation.

Implementation

UN signatory	H.E. Joaquim Alberto Chissano, Special Envoy of the United Nations Secretary General for LRA affected areas.
Other international signatory	H.E. Lt. General Riek Machar Teny-Dhurgon (PhD) Vice President, Government of Southern Sudan And Chief Mediator of the Peace Talks.
	H.E. Andre M Kapanga (PhD), For the Government of the Democratic Republic of Congo.
	H.E. Japeth R. Getugi, for the Government of Kenya.
	H.E. Nsavike G. Ndatta, for the Government of the United Republic of Tanzania.
	Lt. Gen. (Rtd) Gilbert Lebeko Ramano, for the Government of the Republic of South Africa.
	H.E. Heidi Johansen, for the Government of Norway.
	Ms Anna Sundstrom, Political Advisor to the EU Special Representative for the Great Lakes Region, for the European Union.
	H.R Bryon E. Burton, for the Government of Canada.
	Mr. Timothy R. Shortley, Senior Advisor to the Assistant Secretary of State for Afrrican Affairs, for the Government of the United States of America.
Referendum for agreement	No specific mention.
International mission/force/ similar	No specific mention.
Enforcement mechanism	No specific mention.