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Country/entity	Burundi
Region	Africa (excl MENA)
Agreement name	Dar-es-Salaam Agreement on Principles Towards lasting Peace, Security, and Stability in Burundi
Date	18 Jun 2006
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict Burundian Civil War (1993-2005)

	The conflict had an ethnic base between Hutu and Tutsi populations, and is one of a set of regionally connected conflicts also addressed n the Great Lakes process. Since independence in 1972, the Burundian political landscape has been polarised and marked by ethnic-based tensions, political assassinations and large-scale violence. For the following two decades, three Tutsi military regimes associated with the Union for National Progress (UPRONA) ruled the country. During these military dictatorships, numerous waves of mass violence resulted from the attempts of various opposition rebels groups to destabilise the three regimes, and the regimes' use of violence to repress these attempts. Despite a wave of hope in the early 1990's, Burundi entered a decade-long civil war in 1993 following the assassination of Burundi's first democratically elected president, Melchior Ndadaye, from the ethnically-Hutu Front for Democracy in Burundi (FRODEBU) by Tutsi opposition in the military. In 1998 the Arusha Peace Talks commenced and in August 2000, international pressure resulted in the signing of the Arusha Peace and Reconciliation Agreement for Burundi. However, the National Council for the Defense of Democracy (CNND) did not sign. Additionally, and Party for the Liberation of Hutu People (Palipehutu) did not participate in negotiations. These outsiders continued sporadic violence until 2008. In 2015, a new wave of political violence is taking place after President Nkurunziza, from the CNDD-FDD which has been in power since 2005, won a contested third-mandate. Close Burundian Civil War (1993-2005)
Stage	Framework/substantive - comprehensive
Conflict nature	Government
Peace process	Burundi: Arusha and related peace process

Parties	The Governenment of Burundi and the Palipehutu-FNL
	In the presence of :
	 - H.E. Pierre Nkurunziza, President of the Republic of Burundi
	Signatory Party: For the Government of Burundi - Name of the Representative: H.E. Evariste Ndayishimiye Title: Head of the Burundi Government Delegation
	For the Palipehutu-FNL - Name of the Representative: H.E. Agathon Rwasa Title: Chairman
Third parties	Having participated in the talks facilitated by the Minister of Safety and Security of the Republic of South Africa, His Excellency Charles Nqakula, in terms of the mandate of the Regional Initiative for Peace in Burundi.
	In the presence of : - H.E. Jakaya Mrisho Kikwete, Deputy Chairperson of the Regional Initiative on the Burundi Peace Process; - H.E. Charles Nqakula, Facilitaor; - H.E. Ambassador Mamadou Bah, Representative of the Chairperson of the African Union
	Commission; - H.E. Ambassador Nureldin Satti, Special Representative of the United Nations, Secretary General Kofi Anan;
Description	This agreement defines comprehensive principles for peace and security in between the Government of Burundi and the FNL. It addresses the following dimensions: I. The History of Burundi and the Ethnic Question; II. Provisional Immunity for the members of the Palipehutu-FNL and its Transformation into a Political Party; III. Repatriation of Refugees and Return of the Displaced and Regrouped Persons; IV. Defence and Security Forces; V. Guarantors of the Process; VI: Non-engagement in Attacks.
Agreement document	BI_060618_Dar es salaam agreement of principles_BAD.pdf (opens in new tab) Download PDF
Groups	
Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.

Racial/ethnic/ national group	Groups→Racial/ethnic/national group→Rhetorical Page 4, Article 1. THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION:
	3. The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
	Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 2: The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
Religious groups	Groups→Religious groups→Rhetorical Page 4, Article 1. THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION:
	 3. The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
	Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 2: The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
Indigenous people	No specific mention.
Other groups	No specific mention.

Refugees/displaced persons	Groups→Refugees/displaced persons→Substantive Page 5, Article III. REPATRIATION OF REFUGEES AND RETURN OF THE DISPLACED AND REGROUPED PERSONS: 1. It would be necessary to create an environment that is favourable to the repatriation of refugees and the return to their homes of the people who were regrouped and who were displaced. 2. The Regional Initiative for Peace in Burundi, the AU and the UN shall ensure that no repatriated person shall be the target of persecution. The parties agree to call on the host countries to ensure that the repatriation of the Burundi refugees takes place in accordance with the relevant international laws to avoid forced repatriation. Page 10, Annexure "A", Chapter 3: THE REPATRIATION OF REFUGEES AND THE RETURN OF
	DISPLACED AND REGROUPED PEOPLE, Article 5: It would be necessary to create an environment that is favourable to the repatriation of refugees and the return to their homes of the people who were regrouped and who were
	displaced. The Regional Initiative for Peace in Burundi, the AU and the UN shall ensure that no repatriated person shall be the target of persecution. The parties agree to call on the host countries to ensure that the repatriation of the Burundi refugees takes place in accordance with the relevant international laws to avoid forced repatriation.
Social class	Groups→Social class→Rhetorical Page 4, Article 1. THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION:
	3. The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
	Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 2: The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.

Gender

Women, girls and gender	 Page 4, Article 1. The history of Burundi and the Ethnic Question: The Truth and Reconciliation Commission shall be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding die dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects. Page 9, Annexure A, Chapter 1. The history of Burundi and the Ethnic Question, Article 2 The Truth and Reconciliation Commission shall be called the Truth, Forgiveness and Reconciliation Commission shall be called the Truth, Forgiveness and reconciliation commission shall be called the Truth, Forgiveness and reconciliation among the Barundi. It should reflect the broadest of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi. It should reflect the broadest of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society is represented to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society is its negligible.
Men and boys	Burundi society in its political, social, ethnic, religious and gender aspects. Gender→Men and boys→Gender neutral wording Article I.3. The Truth and Reconciliation Commission shall be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding die dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
	Annexure A Chapter 1, Article 2 - restates Article I.3.
LGBTI	No specific mention.
Family	No specific mention.
State definition	
Nature of state (general)	No specific mention.
State configuration	No specific mention.

- Self determination No specific mention.
- **Referendum** No specific mention.
- **State symbols** No specific mention.

Independence/ No specific mention. secession

Accession/ No specific mention. unification

Border delimitation No specific mention.

Cross-border No specific mention. provision

Governance

Political institutions (new or reformed)	No specific mention.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.

Page 4, Article 1. THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION:

Civil society

...

2. A commission of experts with the mandate to rewrite Hie history of Burundi shall be created. These experts shall consult all the components of Burundi society.

3. The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.

4. Popular consultations shall be organised from grassroots level to the top. Its establishment, the plan of its composition, its missions and functioning will be consecrated by national legislation.

5. The Palipelihutu-FNL proposes to the Burundi people that the consultations should lead to a social contract.

Page 4, Article II. PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY:

2. After the effective separation of the political branch and the military branch, the Palipebutu-FNL could request to be accredited as a political party in accordance with the law.

Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 1: A commission of experts with the mandate to rewrite the history of Burundi shall be created. These experts shall consult all the components of Burundi society.

Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 2: The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission.

Popular consultations shall be organised from grassroots level to the top. Its establishment, the plan of its composition, its missions and functioning will be consecrated by national legislation. The Palipelihutu-FNL proposes to the Burundi people that the consultations should lead to a social contract.

age 11, ANNEXURE "B":

The ongoing transformation and modernization of the Defence and Security Forces shall be monitored and evaluated by the African Union working in consonance with the United Nations and other International fora. T

The transformation or ongoing, reform and modernisation of the Defence and Security Forces shall be subject to ongoing national dialogue by all people of Burundi to ensure that the Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity.

Traditional/ No specific mention. religious leaders

...

Public administration	No specific mention.
Constitution	No specific mention.
Power sharing	
Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	Power sharing→Military power sharing→Proportionality Page 11, ANNEXURE "B":
	 The Palipehutu-FNL shall commit human resources to every level in the process of the transformation or ongoing reform and modernisation of the Defence and Security Forces. The transformation or ongoing, reform and modernisation of the Defence and Security Forces shall be subject to ongoing national dialogue by all people of Burundi to ensure that the Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity.
Human rights and e	equality
Human rights/RoL general	Page 5, Article III. REPATRIATION OF REFUGEES AND RETURN OF THE DISPLACED AND REGROUPED PERSONS:
	 2. The Regional Initiative for Peace in Burundi, the AU and the UN shall ensure that no repatriated person shall be the target of persecution. The parties agree to call on the host countries to ensure that the repatriation of the Burundi refugees takes place in accordance with the relevant international laws to avoid forced repatriation.
Bill of rights/similar No specific mention.	
Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	Page 3, Untitled Preamble, Realising that the search for peace has become of capital importance for our country to enjoy freedom, democracy, justice and peace, and for Burundi to be respected in the international community;
	Page 5, Article IV. DEFENCE AND SECURITY FORCES:
	 2. The Defence and Security Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity.
	Page 11, ANNEXURE "B":
	 The transformation or ongoing, reform and modernisation of the Defence and Security Forces shall be subject to ongoing national dialogue by all people of Burundi to ensure that the Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity.
Detention procedures	No specific mention.
Media and communication	No specific mention.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.
Rights institutions	
NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and No specific mention. emergency law

State of emergency No specific mention. provisions

Judiciary and
courtsNo specific mention.Prisons and
detentionNo specific mention.Traditional LawsNo specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction → Development or socio-economic reconstruction → Socio- economic development Page 5, Article IV. DEFENCE AND SECURITY FORCES: 2. The Defence and Security Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity. Page 11, ANNEXURE "B": The transformation or ongoing, reform and modernisation of the Defence and Security Forces shall be subject to ongoing national dialogue by all people of Burundi to ensure that the Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	Page 5, Article III. REPATRIATION OF REFUGEES AND RETURN OF THE DISPLACED AND REGROUPED PERSONS:
	 2. The Regional Initiative for Peace in Burundi, the AU and the UN shall ensure that no repatriated person shall be the target of persecution. The parties agree to call on the host countries to ensure that the repatriation of the Burundi refugees takes place in accordance with the relevant international laws to avoid forced repatriation.
Ceasefire	Security sector→Ceasefire→Ceasefire provision Page 5, Article VI: Having agreed to all the foregoing principles, the Parties agree to stop hostilities and commit to engage in serious discussions aimed at reaching a comprehensive ceasefire within a period of two weeks.

Page 11, ANNEXURE "B": The ongoing transformation and modernization of the Defence and Security F be monitored and evaluated by the African Union working in consonance with Nations and other International fora. The Regional initiative shall remain the of this process. The current, mechanism for the oversight of the Defence and Security Forces strengthened. The overarching principle guiding the Defence and Security Forces shall be to times, in a manner to foster national reconciliation and unity. The Palipehutu-FNL shall commit human resources to every level in the proce transformation or ongoing reform and modernisation of the Defence and Security Forces.	guarantor shall be act, at all ss of the urity
Forces shall be subject to ongoing national dialogue by all people of Burundi that the Forces shall always be subject to the national agenda in Burundi for o peace, justice, reconciliation, security, stability, development and prosperity.	to ensure
 Armed forces Page 5, Article IV. DEFENCE AND SECURITY FORCES: 1. The overarching principle grading the Defence and Security Forces shall be all times, in a manner that fosters national reconciliation and unity. 2. The Defence and Security Forces shall always be subject to the national age Burundi for democracy, peace, justice, reconciliation, security, stability, devel and prosperity. 	nda in
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that the Forces shall always be subject to the national agenda in Burundi for of peace, justice, reconciliation, security, stability, development and prosperity.DDR No specific mention.	emocracy,

Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	 Page 4, Article II. PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY: 1. From the start of the effective implementation of the ceasefire, the members of the Palipebutu-FNL shall enjoy provisional immunity. A procedure for the release of political prisoners and prisoners of war shall also start. 2. After the effective separation of the political branch and the military branch, the Palipebutu-FNL could request to be accredited as a political party in accordance with the law.
	Page 9, Annexure "A", Chapter 2: PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY, Article 3: From the start of the effective implementation of the ceasefire, the members of the Palipebutu-FNL shall enjoy provisional immunity.
	Page 9, Annexure "A", Chapter 2: PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY, Article 4: After the effective separation of the political branch and the military branch, the Palipebutu-FNL could request to be accredited as a political party in accordance with the law.
	Page 11, ANNEXURE "B":
	". The Palipehutu-FNL shall commit human resources to every level in the process of the transformation or ongoing reform and modernisation of the Defence and Security Forces. The transformation or ongoing, reform and modernisation of the Defence and Security Forces shall be subject to ongoing national dialogue by all people of Burundi to ensure that the Forces shall always be subject to the national agenda in Burundi for democracy, peace, justice, reconciliation, security, stability, development and prosperity.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	Transitional justice→Amnesty/pardon→Amnesty/pardon proper Page 4, Article II. PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY: 1. From the start of the effective implementation of the ceasefire, the members of the Palipebutu-FNL shall enjoy provisional immunity.
Courts	Page 9, Annexure "A", Chapter 2: PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY, Article 3: From the start of the effective implementation of the ceasefire, the members of the Palipebutu-FN
Courts	No specific mention.

Mechanism

Page 4, Article 1. THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION:

1. In the history of Burundi, the ethnic question has been recognised as being one of the mainsprings of the conflict that the country has endured for so long. It is therefore important to put an end to this state of affairs, to rewrite and take into consideration the history of the country. It has also proven important to put in place mechanisms to ensure that the mistakes of the past are never repeated.

2. A commission of experts with the mandate to rewrite the history of Burundi shall be created. These experts shall consult all the components of Burundi society.

3. The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.

4. Popular consultations shall be organised from grassroots level to the top. Its establishment, the plan of its composition, its missions and functioning will be consecrated by national legislation.

5. The Palipelihutu-FNL proposes to the Burundi people that the consultations should lead to a social contract.

Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Untitled Introduction:

In the history of Burundi, the ethnic question has been recognised as being one of the mainsprings of the conflict that the country has endured for so long. It is therefore important to put an end to this state of affairs, to rewrite and take into consideration the history of the country. It has also proven important to put in place mechanisms to ensure that the mistakes of the past are never repeated.

Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 1: A commission of experts with the mandate to rewrite the history of Burundi shall be created. These experts shall consult all the components of Burundi society.

Page 9, Annexure "A", Chapter 1: THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION, Article 2: The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.

Prisoner releasePage 4, Article II. PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL
AND ITS TRANSFORMATION INTO A POLITICAL PARTY:
1. From the start of the effective implementation of the ceasefire, the members of the
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Page 9, Annexure "A", Chapter 2: PROVISIONAL IMMUNITY FOR THE MEMBERS OF THE PALIPEHUTU-FNL AND ITS TRANSFORMATION INTO A POLITICAL PARTY, Article 3:

A procedure for the release of political prisoners and prisoners of war shall also start.

Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	Page 4, Article 1. THE HISTORY OF BURUNDI AND THE ETHNIC QUESTION:
	3. The Truth and Reconciliation Commission should be called the Truth, Forgiveness and Reconciliation Commission. Its mission shall be to establish the facts regarding the dark periods of our history and to identify the responsibility of the different individuals with a view to forgiveness and reconciliation among the Barundi. It should reflect the broadest representation of the Burundi society in its political, social, ethnic, religious and gender aspects.
Implementation	
UN signatory	Acting Special Representative of the UN Secretary General in Burundi is a co-signatory.
Other internationa signatory	l No specific mention.
Referendum for agreement	No specific mention.
International mission/force/ similar	Page 5, Article III. REPATRIATION OF REFUGEES AND RETURN OF THE DISPLACED AND REGROUPED PERSONS:
	 2. The Regional Initiative for Peace in Burundi, the AU and the UN shall ensure that no repatriated person shall be the target of persecution.
	age 11, ANNEXURE "B": The ongoing transformation and modernization of the Defence and Security Forces shall be monitored and evaluated by the African Union working in consonance with the United Nations and other International fora. The Regional initiative shall remain the guarantor of this process.
Enforcement mechanism	No specific mention.
Related cases	No specific mention.
Source	http://peacemaker.un.org/