

<b>Country/entity</b>	Comoros Anjouan
<b>Region</b>	Africa (excl MENA)
<b>Agreement name</b>	Accord pour la gestion de la période intérimaire
<b>Date</b>	16 Jun 2010
<b>Agreement status</b>	Multiparty signed/agreed
<b>Interim arrangement</b>	Yes
<b>Agreement/conflict level</b>	Intrastate/intrastate conflict

**Anjouan Crisis (1997 - 2008)**

The two islands of Anjouan and Mohéli seceded from the Comoros in 1997, with Anjouan unilaterally declaring independence. In the aftermath of this declaration, political infighting emerged and several coup attempts in Anjouan took place. In 2001, a junta led by Mohamed Bacar was able to consolidate power and he began negotiations with the Comoros. These negotiations resulted in the establishment of a renewed Union of the Comoros with a peace agreement constitution. After the end of his formal term, Bacar launched another coup against his successor, declaring independence again in July 2007. In February 2008, the Comoros army, supported by France and members of the African Union, invaded the island and forced Bacar to leave and the declaration of independence to be withdrawn.

Close

Anjouan Crisis (1997 - 2008)

<b>Stage</b>	Implementation/renegotiation
<b>Conflict nature</b>	Government/territory
<b>Peace process</b>	Comoros-Anjouan islands peace process

<b>Parties</b>	<p>Pour la Communauté internationale          Amb. Francisco Madeira          Envoyé special du Président de la Commission de l'Union Africaine</p> <p>Pour Ngazidja          S.E.M. Mohamed Abdoulwahabi          Gouverneur de l'île</p> <p>Pour Anjouan          S.E.M. Moussa Toybou          Gouverneur de l'île</p> <p>Pour Mohéli          S.E.M. Mohamed Ali Saïd          Gouverneur de l'île</p>
<b>Third parties</b>	<p>Pour la Communauté internationale          Amb. Francisco Madeira          Envoyé special du Président de la Commission de l'Union Africaine</p>
<b>Description</b>	<p>This short agreement defines the modalities and timetable for the election of the President of the Union of Comoros and the Governors of the autonomous islands.</p>

<b>Agreement document</b>	<p><a href="#">KM_100616_Accord pour la gestion de la periode interimaire_tr.pdf (opens in new tab)</a>   <a href="#">Download PDF</a></p>
<b>Agreement document (original language)</b>	<p><a href="#">KM_100616_Accord pour la gestion de la periode interimaire.pdf (opens in new tab)</a></p>

**Groups**

<b>Children/youth</b>	No specific mention.
<b>Disabled persons</b>	No specific mention.
<b>Elderly/age</b>	No specific mention.
<b>Migrant workers</b>	No specific mention.
<b>Racial/ethnic/national group</b>	No specific mention.
<b>Religious groups</b>	No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced persons** No specific mention.

**Social class** No specific mention.

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## **Gender**

**Women, girls and gender** No specific mention.

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

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## **State definition**

**Nature of state (general)** No specific mention.

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

**Independence/secession** No specific mention.

**Accession/unification** No specific mention.

**Border delimitation** No specific mention.

**Cross-border provision** No specific mention.



**Governance**

**Political institutions (new or reformed)**

Governance→Political institutions (new or reformed)→Temporary new institutions

Page 3, II. Mechanisms for implementation and guarantees:

II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:

II.I.I To ensure inclusive and transparent management of the interim phase, the appointment by each island chief executive of a qualified person to participate in the Government, in a mission and/or function to be determined by the President of the Union;

II.I.II Nomination of a person appointed by Mohéli as Minister of State in charge of elections;

II.II A law to be drafted to revise the Electoral Code based on the timetable presented in the annex;

II.III A law to be drafted on indemnities, privileges and protocols which will apply to Presidents of the Union, the Constitutional Court, the Union Assembly and Governors of the autonomous islands when their mandates expire;

II.IV The establishment of a new Independent National Electoral Commission (Commission Electorale Nationale Indépendente, CENI) with all the means necessary to organise elections according to the timetable determined in this dialogue;

II.V The establishment of a monitoring committee, made up of two (2) representatives of the Union, two (2) representatives per autonomous island, and of members of the international community coordinated by the African Union, in order to monitor, supervise and ensure the effective implementation of all decisions arising from the dialogue and strict adherence to the timetable. The committee will also be tasked with tracking and monitoring activities related to the transfer of services;

II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.

[See Page 4-6 for Table detailing: MANAGEMENT OF THE INTERIM PHASE TIMETABLE FOR HARMONISED ELECTIONS FOR PRESIDENT OF THE UNIION AND GOVERNORS OF THE ISLANDS]

## Elections

Page 2, I. Dates of elections and investitures:

I.I In accordance with the timetable set out in the annex which forms an integral part of this Agreement, the primary elections in Mohéli for the President of the Union of Comoros and the first round of the election for the Governors of the autonomous islands, will take place on November 7, 2010;

I.II The election of the President of the Union of the Comoros and the second round of the election for the Governors of the autonomous islands will take place on December 26, throughout the national territory;

I.II The investiture of the Governors of the islands will take place three (3) days before that of the President of the Union, given that their mandates will start from the day of investiture of the President of the Union;

I.IV The investiture of the new President of the Union of the Comoros will take place in the Palace of Beit-Slam in Moroni. It will be subject to an agreement between the outgoing President and the new elected President and will take place on a date between the official announcement of the final results of the general elections and May 26, 2011.

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**Electoral  
commission**

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Page 3:

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We express our satisfaction with and appreciation of the engagement of our partners in the international community, for their commitment to working to ensure the financing of the elections, and to provide the technical assistance necessary to revise the electoral code and operationalise CENI.

**Political parties  
reform**

No specific mention.

<b>Civil society</b>	[See Page 4-6 for Table Referencing to Civil Society involvement in the MANAGEMENT OF THE INTERIM PHASE TIMETABLE FOR HARMONISED ELECTIONS FOR PRESIDENT OF THE UNIION AND GOVERNORS OF THE ISLANDS]
<b>Traditional/ religious leaders</b>	No specific mention.
<b>Public administration</b>	No specific mention.
<b>Constitution</b>	<p>Governance→Constitution→Constitutional reform/making Page 2, Untitled Preamble:</p> <p>...</p> <p>- Mindful of the need to work in harmony to implement the constitutional reforms following the referendum of May 17, 2009;</p> <p>Page 3, II. Mechanisms for implementation and guarantees:</p> <p>II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions:</p> <p>II.I.I To ensure inclusive and transparent management of the interim phase, the appointment by each island chief executive of a qualified person to participate in the Government, in a mission and/or function to be determined by the President of the Union;</p> <p>II.I.II Nomination of a person appointed by Mohéli as Minister of State in charge of elections;</p> <p>II.II A law to be drafted to revise the Electoral Code based on the timetable presented in the annex;</p> <p>II.III A law to be drafted on indemnities, privileges and protocols which will apply to Presidents of the Union, the Constitutional Court, the Union Assembly and Governors of the autonomous islands when their mandates expire;</p> <p>II.IV The establishment of a new Independent National Electoral Commission (Commission Electorale Nationale Indépendente, CENI) with all the means necessary to organise elections according to the timetable determined in this dialogue;</p> <p>II.V The establishment of a monitoring committee, made up of two (2) representatives of the Union, two (2) representatives per autonomous island, and of members of the international community coordinated by the African Union, in order to monitor, supervise and ensure the effective implementation of all decisions arising from the dialogue and strict adherence to the timetable. The committee will also be tasked with tracking and monitoring activities related to the transfer of services;</p> <p>II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.</p>

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**Power sharing**

**Political power sharing**

Power sharing→Political power sharing→Executive coalition  
State level  
Page 3,

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Power sharing→Political power sharing→Other  
State level

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**Territorial power sharing** Power sharing→Territorial power sharing→Federal or similar sub-divided government  
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I.II The election of the President of the Union of the Comoros and the second round of the election for the Governors of the autonomous islands will take place on December 26, throughout the national territory;  
I.II The investiture of the Governors of the islands will take place three (3) days before that of the President of the Union, given that their mandates will start from the day of investiture of the President of the Union;  
I.IV The investiture of the new President of the Union of the Comoros will take place in the Palace of Beit-Slam in Moroni. It will be subject to an agreement between the outgoing President and the new elected President and will take place on a date between the official announcement of the final results of the general elections and May 26, 2011.

Page 3:

We ask, in the national interest, that the deputies of the Union and Advisors of the autonomous islands meet in Congress to validate the dates of the harmonised elections for the President of the Union and the Governors of the islands, foreseen in this Agreement, and that the Union Assembly adopts the draft laws specified in the timetable.

[See Page 4-6 for Table detailing: MANAGEMENT OF THE INTERIM PHASE TIMETABLE FOR HARMONISED ELECTIONS FOR PRESIDENT OF THE UNION AND GOVERNORS OF THE ISLANDS]

**Economic power sharing** No specific mention.

**Military power sharing** No specific mention.

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**Human rights and equality**

**Human rights/RoL general** No specific mention.

**Bill of rights/similar** No specific mention.

**Treaty incorporation** No specific mention.

**Civil and political rights**

Human rights and equality→Civil and political rights→Freedom of movement

Page 3, II. Mechanisms for implementation and guarantees:

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Human rights and equality→Civil and political rights→Thought, opinion, conscience and religion

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**Socio-economic rights**

No specific mention.

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## **Rights related issues**

<b>Citizenship</b>	No specific mention.
<b>Democracy</b>	No specific mention.
<b>Detention procedures</b>	No specific mention.
<b>Media and communication</b>	No specific mention.
<b>Mobility/access</b>	Page 3, II. Mechanisms for implementation and guarantees: II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions: ... II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.
<b>Protection measures</b>	No specific mention.
<b>Other</b>	Page 3, II. Mechanisms for implementation and guarantees: II.I In implementing judgement no 10-05/CC of May 8, 2010 of the Constitutional Court, the formation of the Government by the President of the Union foreseen in this judgement, will take place according to the following provisions: ... II.VI The establishment of a calm and harmonious environment in which the free expression and movement of persons throughout the national territory is assured.

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## **Rights institutions**

<b>NHRI</b>	No specific mention.
<b>Regional or international human rights institutions</b>	No specific mention.

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## **Justice sector reform**

<b>Criminal justice and emergency law</b>	No specific mention.
<b>State of emergency provisions</b>	No specific mention.

**Judiciary and courts** No specific mention.

**Prisons and detention** No specific mention.

**Traditional Laws** No specific mention.

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### **Socio-economic reconstruction**

**Development or socio-economic reconstruction** No specific mention.

**National economic plan** No specific mention.

**Natural resources** No specific mention.

**International funds** Page 3:

...

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**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

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## **Land, property and environment**

**Land reform/rights** No specific mention.

**Pastoralist/  
nomadism rights** No specific mention.

**Cultural heritage** No specific mention.

**Environment** No specific mention.

**Water or riparian  
rights or access** No specific mention.

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## **Security sector**

**Security  
Guarantees** No specific mention.

**Ceasefire** No specific mention.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

**Intelligence  
services** No specific mention.

**Parastatal/rebel  
and opposition  
group forces** No specific mention.

**Withdrawal of  
foreign forces** No specific mention.

**Corruption** No specific mention.

**Crime/organised  
crime** No specific mention.

**Drugs** No specific mention.

**Terrorism** No specific mention.

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## **Transitional justice**

**Transitional justice general** No specific mention.

**Amnesty/pardon** No specific mention.

**Courts** No specific mention.

**Mechanism** No specific mention.

**Prisoner release** No specific mention.

**Vetting** No specific mention.

**Victims** No specific mention.

**Missing persons** No specific mention.

**Reparations** No specific mention.

**Reconciliation** Page 2, Untitled Preamble:  
- Encouraged by the will to spare no effort to promote and consolidate the process of national reconciliation, in order to tackle decisively the problems of socio-economic development in the Comoros;  
- Conscious of the need to continue to work for greater stability and national unity;

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## **Implementation**

**UN signatory** No specific mention.

**Other international signatory** Pour la Communauté internationale  
Amb. Francisco Madeira  
Envoyé special du Président de la Commission de l'Union Africaine

**Referendum for agreement** No specific mention.

**International mission/force/similar**

Page 2, Untitled Preamble:

...

- Following the peace missions to Comoros of the African Union Commissioner for Peace and Security, Ambassador Ramtane Lamamra, on April 8 and 10, and June 3 and 5, 2010;

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**Enforcement mechanism**

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