# Peace Agreement Access Tool PA-X https://www.peaceagreements.org/

**Country/entity** Somalia

**Region** Africa (excl MENA)

**Agreement name** Agreement between the Transitional Federal Government of Somalia (TFG) and the

Alliance for the Re-Liberation of Somalia (ARS) (Djibouti Agreement)

**Date** 18 Aug 2008

Agreement status Multiparty signed/agreed

**Interim** Yes

arrangement

## Somali Civil War (1991 - )

Originally spurred by centre-peripheral tensions, fighting broke out in 1981 between the regime of President Said Barre and the Somali National Movement, a militia primarily consisting of members from the northern Ishaq clan. Fighting intensified in the late 1980s as more clan-based militias arose. President Barre's regime collapsed in late 1991 and as a result the UN intervened. However persistent attacks on the UN's forces forced a withdrawal in 1994. From the mid- to late 1990s, the character of the conflict shifted as warlords fought for access to rents. Also during this period, two different peace agreements arose; the Sodere Declaration, which was mediated by Ethiopia and supported by IGAD, and the Cairo Accord, which was brokered by Egypt. Fighting, already noticeably lessened compared to the early 1990s, decreased and the more amicable environment paved the way for the Transitional Government to be formed in 2000 (replaced in 2004 by the Transitional Federal Government).

Nonetheless, opposition to the TFG arose in the form of the Islamic Courts Union (ICU), which by early 2006 had taken control of most of southern Somalia until they were ousted by an armed intervention by Ethiopia in December 2006. As a result, the ICU splintered. Hard-line ICU members formed the Takfiri organization, Harakat al-Shabaab al-Mujahideen, and launched a guerrilla campaign against the TFG. Another faction of the ICU fled to Djibouti and formed the Alliance for the Re-liberation of Somalia, which was absorbed into the ruling TFG after successful negotiations in 2007.

To deal with the new round of fighting, the UN-mandated AMISOM force was deployed in 2007. Since then, insecurity has fluctuated between the urban and rural areas as the al-Shabaab's territorial gains waver. Local militia leaders maintain de facto governance over communities. From 2009 to 2012, insecurity spilled over into the Gulf of Aden and the Indian Ocean when Somali pirates seized, looted and ransomed ships. In 2014, 'Operation Indian Ocean' was launched and in parallel with infighting among al-Shabaab, the organisation's position in Somalia has diminished slightly. However, as evidenced by large-scale attacks by al-Shabaab in northern Kenya throughout 2013-2015, the lack of security continues to destabilize the region. Al-Shabaab continues to launch surprise attacks with the aim of forcing out foreign military presence in Somalia. Targets include both military forces and civilians. The devastating attack in October 2017 in Mogadishu saw 587 fatalities and resulted in a renewed military offensive by the Somali government and African Union allies. Since 2017, the U.S. has increased its air strikes targeting al-Shabaab militants, and in December 2018 they announced to re-establish a permanent diplomatic mission in the country. Al-Shabaab has been characterized as a spoiler in the Somali peace process and have therefore been placed outside of any negotiations.

Close

Somali Civil War (1991 -

)

**Stage** Pre-negotiation/process

**Conflict nature** Government

**Peace process** Somalia Peace Process

Parties The Transitional Federal Government (TFG) of Somalia and the Alliance for Re liberation

of Somalia (ARS)

Third parties UN

**Description** A short agreement confirming the integration of the Alliance for Re liberation of Somalia

(ARS) (formerly a wing of the Islamic Courts Union) into the Transition Federal Government. Agreement provides for a ceasefire, UN monitoring, and political

cooperation between the two parties.

Agreement document

SO\_080818\_Djibouti Agreement.pdf (opens in new tab) | Download PDF

#### **Groups**

**Children/youth** Groups→Children/youth→Rhetorical

Page 1, 4. The Parties noted that:

a. Over the past eighteen years, Somalia has suffered massive human losses, insecurity and vast destruction of its physical infrastructure and other vital public investments. A whole generation of young people and adults has been sacrificed or denied education

and development;

**Disabled persons** No specific mention.

**Elderly/age** Groups→Elderly/age→Rhetorical

Page 1, 4. The Parties noted that:

a. Over the past eighteen years, Somalia has suffered massive human losses, insecurity and vast destruction of its physical infrastructure and other vital public investments. A whole generation of young people and adults has been sacrificed or denied education

and development;

**Migrant workers** No specific mention.

Racial/ethnic/ national group No specific mention.

**Religious groups** No specific mention.

**Indigenous people** No specific mention.

**Other groups** No specific mention.

**Refugees/displaced** No specific mention.

persons

**Social class** No specific mention.

Gender

Women, girls and

No specific mention.

gender

**Men and boys** No specific mention.

**LGBTI** No specific mention.

**Family** No specific mention.

#### **State definition**

Nature of state

(general)

Page 1, 5. Decided to: a. Reaffirm the dignity, sovereignty and the territorial integrity of

Somalia;

**State configuration** No specific mention.

**Self determination** No specific mention.

**Referendum** No specific mention.

**State symbols** No specific mention.

Independence/ secession No specific mention.

Accession/ unification No specific mention.

**Border delimitation** No specific mention.

Cross-border provision

No specific mention.

## Governance

**Political** No specific mention.

institutions (new or

reformed)

**Elections** No specific mention.

**Electoral commission** 

No specific mention.

**Political parties** 

reform

No specific mention.

**Civil society** Page 2, Art. 8. To ensure the effective implementation of this Agreement, the Parties

agree to:

a. Undertake all necessary measures to ensure unhindered humanitarian access and

assistance to affected populations;

Traditional/ religious leaders

No specific mention.

**Public** 

No specific mention.

administration

Constitution

No specific mention.

#### **Power sharing**

**Political power** 

No specific mention.

sharing

**Territorial power** 

No specific mention.

sharing

**Economic power** 

No specific mention.

sharing

Military power

sharing

No specific mention.

#### **Human rights and equality**

# general

**Human rights/RoL** Page 1, Art. 3 The primary requirement of this Agreement is to: ensure the cessation of all armed confrontation and a political settlement for a durable peace; promote a peaceful environment; avoid a security vacuum; facilitate the protection of the population and the unhindered delivery of humanitarian assistance and call for the convening of a reconstruction and development conference.

> Page 1, Art. 4b, The human and humanitarian situation is continuously deteriorating. At the same time, the country's international image and standing have been seriously undermined;

Bill of rights/similar No specific mention.

**Treaty** 

No specific mention.

incorporation

Civil and political

No specific mention.

rights

Socio-economic

No specific mention.

rights

#### **Rights related issues**

**Citizenship** No specific mention.

**Democracy** No specific mention.

Detention procedures

No specific mention.

Media and

Rights related issues→Media and communication→Media roles

**communication** Page 2, Art. 8, b. Refrain from declarations and actions inconsistent with the peaceful

spirit of this Agreement;

**Mobility/access** Page 2, Art. 8. To ensure the effective implementation of this Agreement, the Parties

agree to:

a. Undertake all necessary measures to ensure unhindered humanitarian access and

assistance to affected populations;

Protection measures

Rights related issues→Protection measures→Protection of civilians

Page 1, Art. 3 The primary requirement of this Agreement is to: ensure the cessation of all

armed confrontation and a political settlement for a durable peace; promote a peaceful environment; avoid a security vacuum; facilitate the protection of the population and the

unhindered delivery of humanitarian assistance and call for the convening of a

reconstruction and development conference.

**Other** No specific mention.

# **Rights institutions**

**NHRI** No specific mention.

Regional or international human rights institutions

No specific mention.

#### **Justice sector reform**

**Criminal justice and** No specific mention. **emergency law** 

**State of emergency** No specific mention.

provisions

**Judiciary and** 

No specific mention.

courts

**Prisons and** detention

No specific mention.

**Traditional Laws** No specific mention.

#### Socio-economic reconstruction

**Development or** socio-economic reconstruction

Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-

economic development

Page 1, Art. 3 The primary requirement of this Agreement is to: ... facilitate the protection of the population and the unhindered delivery of humanitarian assistance and call for

the convening of a reconstruction and development conference.

Page 1, Art. 4. The Parties noted that:

a. Over the past eighteen years, Somalia has suffered massive human losses, insecurity and vast destruction of its physical infrastructure and other vital public investments. A whole generation of young people and adults has been sacrificed or denied education

and development;

National economic No specific mention.

plan

Natural resources No specific mention.

International funds Page 3, Art. 11, The Parties call on the international community to help provide the

adequate resources for the implementation and follow-up of this Agreement.

**Business** No specific mention.

**Taxation** No specific mention.

**Banks** No specific mention.

### Land, property and environment

Land reform/rights No specific mention.

Pastoralist/

No specific mention.

nomadism rights

**Cultural heritage** 

No specific mention.

**Environment** 

No specific mention.

Water or riparian rights or access

No specific mention.

## **Security sector**

# Security Guarantees

Page 1, Art. 3 The primary requirement of this Agreement is to: ensure the cessation of all armed confrontation and a political settlement for a durable peace; promote a peaceful environment; avoid a security vacuum;

#### Ceasefire

Security sector→Ceasefire→Ceasefire provision

Page 1, Art. 3. The primary requirement of this Agreement is to: ensure the cessation of all armed confrontation and a political settlement for a durable peace;

Page 2, Art. 6. Agreed on:

a. The termination of all acts of armed confrontation by the Alliance for the Re liberation of Somalia (ARS) and its allies and by the Transitional Federal Government (TFG) and its allies:

b. The cessation of armed confrontation shall come into force thirty (30) days from the signing of this agreement throughout the national territory;

c. The cessation of armed confrontation is approved for an initial period of ninety (90) days, renewable.

**Police** No specific mention.

**Armed forces** No specific mention.

**DDR** No specific mention.

Intelligence services

No specific mention.

Parastatal/rebel and opposition group forces

Page 2, Art. 7, c. The ARS shall, through a solemn public statement, cease and condemn all acts of armed violence in Somalia and dissociate itself from any armed groups or individuals that do not adhere to the terms of this Agreement.

Withdrawal of foreign forces

No specific mention.

Corruption

No specific mention.

Crime/organised

crime

No specific mention.

**Drugs** 

No specific mention.

**Terrorism** 

No specific mention.

# **Transitional justice**

**Transitional justice** No specific mention.

general

Amnesty/pardon

No specific mention.

**Courts** 

No specific mention.

Mechanism

No specific mention.

Prisoner release

No specific mention.

**Vetting** 

No specific mention.

**Victims** 

No specific mention.

**Missing persons** 

No specific mention.

Reparations

No specific mention.

Reconciliation

Page 1, Art. 2, The Parties gave their respective analyses of the 18 year old crisis and made proposals aimed at restoring trust, confidence and at ending the conflict.

# **Implementation**

**UN signatory** 

Signed by UN Representative.

signatory

Other international France, UK, African Union, League of Arab States, EU, OIC, Djibouti, Kingdom of Saudi Arabia,

# Referendum for agreement

No specific mention.

# International mission/force/ similar

Page 2, 7. The Parties agreed from the date of coming into effect of this Agreement: a. To request the United Nations, consistent with UN Security Council Resolution 1814 and within a period of one hundred and twenty days (120) days, to authorize and deploy an international stabilization force from countries that are friends of Somalia excluding neighboring states;

# Enforcement mechanism

Page 2, Art. 8, c. Establish a Joint Security Committee to follow up the implementation of security arrangements within fifteen (15) days of the signing of this Agreement. The composition and mandate of this Committee, chaired by the UN, shall be adopted within the same period.

Art. 9, A High Level Committee, chaired by the UN, should be established within fifteen (15) days of the signing of this Agreement to follow up on issues relating to the political cooperation between the Parties and concerns over justice and reconciliation. These issues will be discussed at a conference to be organized by 30 July 2008.

#### **Related cases**

No specific mention.

#### Source

UN Peacemaker - http://peacemaker.un.org/, http://peacemaker.un.org/sites/

peacemaker.un.org/files/

 $SO\_081026\_Joint Declaration for Reconciliation and Political Cooperation. pdf$