Country/entity	Zimbabwe
Region	Africa (excl MENA)
Agreement name	Memorandum of Understanding between the Zimbabwe African National Union (Patriotic Front) and the two Movement for the Democratic Change Formations
Date	21 Jul 2008
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Zimbabwean Post-electoral Political Crisis (2008)

After removing the white minority-ruled 'Rhodesia' from the map and establishing the state of Zimbabwe in 1980, the Zimbabwe African National Union – Patriotic Front (ZANU-PF) took power. Its long-time leader, Robert Mugabe, acted as Prime Minister from 1980 to 1987, and then took over the Presidency. He centralised power and, throughout the 1990s, established an authoritarian state. After suffering a near defeat by the Movement for Democratic Change (MDC) in the 2008 elections, the ZANU-PF launched an intimidation campaign against the unarmed opposition, which lead to numerous Human Rights violations, widespread torture and disappearances. Under strong international pressure Mugabe entered negotiations with the opposition, a Global Political Agreement was signed by him and the representatives of the two major wings of the MDC in September 2008.
Close
Zimbabwean Post-electoral Political Crisis (2008)

Stage	Pre-negotiation/process
Conflict nature	Government
Peace process	Zimbabwe post-election process
Parties	'The Parties' shall mean ZANU-PF, the two MDC formations led by Morgan Tsvangirai and by Arthur Mutambara respectively. Robert G. Mugabe - President, ZANU-PF; Morgan R. Tsvangirai - President, MDC; Arthur G. O. Mutambara - President, MDC
Third parties	Thabo Mbeki - SADC Facilitator
Description	The 'Memorandum of Understanding' is a short agreement stating commitment to enter dialogue, its agenda and principles. It is includes 12 short sections: 1. Definitions, 2. Declaration of Commitment, 3. Representation, 4. Agenda, 5. Facilitation, 6. Time frames, 7. Venue, 8. Communication with the media, 9. Decisions by the Parties, 10. Interim measures, 11. The role of SADC and the AU, 12. Execution of the agreement.

Agreement document	ZW_080721_MoU-between-Zimbabwe-African-National-Union-and-MDC-Formations.pdf (opens in new tab) | Download PDF

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	Groups→Racial/ethnic/national group→Substantive Page 4, 10. Interim measures: 10.2 Hate speech The Parties shall refrain from using abusive language that may incite hostility, political intolerance and ethnic hatred or undermine each other.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Substantive Page 4, 10. Interim measures: 10.1 Security of persons ... (d) The Parties agree that, in the interim, they will work together to ensure the safety of any displaced persons and their safe return home and that humanitarian and social welfare organisations are enabled to render such assistance as might be required.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.

LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	Page 1, Preamble: We the Parties to this Memorandum of Understanding; ... Acknowledging that we have an obligation of establishing a framework of working together in an inclusive government;
State configuration	No specific mention.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	Governance→Political institutions (new or reformed)→General references Page 1, Preamble: We the Parties to this Memorandum of Understanding; ... Acknowledging that we have an obligation of establishing a framework of working together in an inclusive government; Page 2-4, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government ... (b) POLITICAL ... (vi) State organs and institutions (vii) Legislative agenda priorities ... 4.2. Framework for a new Government ... 4.4. Global political agreement ... 9. Decisions by the Parties The Parties shall not, during the subsistence of the Dialogue, take any decisions or measures that have a bearing on the agenda of the Dialogue, save by consensus. Such decisions or measures include, but are not limited to the convening of Parliament or the formation of a new government.
Elections	No specific mention.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	No specific mention.
Traditional/ religious leaders	No specific mention.

Public administration	No specific mention.
Constitution	Governance→Constitution→Constitutional reform/making Page 2, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government ... (b) POLITICAL (i) New Constitution ...

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	Page 2-3, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government ... (b) POLITICAL ... (v) Rule of Law Page 4, 10. Interim measures: 10.1 Security of persons ... (b) The Parties are committed to ensuring that the law is applied fairly and justly to all persons irrespective of political affiliation. Page 4, 10. Interim measures: 10.2 Hate speech The Parties shall refrain from using abusive language that may incite hostility, political intolerance and ethnic hatred or undermine each other.
Bill of rights/similar	No specific mention.

Treaty incorporation	No specific mention.
Civil and political rights	No specific mention.
Socio-economic rights	No specific mention.

Rights related issues

Citizenship	No specific mention.
Democracy	No specific mention.
Detention procedures	No specific mention.
Media and communication	Rights related issues→Media and communication→Media roles Page 2-3, 4. Agenda: The Parties have agreed to the following Agenda: ... (d) Communication (i) Media (ii) External radio stations Page 4, 8. Communication with the media None of the Parties shall, during the Dialogue period, directly or indirectly communicate the substance of the discussion with the media. The parties shall refrain from negotiating through the media, whether through their representatives to the Dialogue or any of their Party officials.
Mobility/access	No specific mention.
Protection measures	No specific mention.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development Page 2, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government (a) ECONOMIC (i) Restoration of economic stability and growth (ii) Sanctions (iii) Land question
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	No specific mention.
Business	No specific mention.

Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	Land, property and environment→Land reform/rights→Other land rights Page 2, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government (a) ECONOMIC ... (iii) Land question
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	Page 2-3, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government ... (c) SECURITY (i) Security of persons and prevention of violence ...
Ceasefire	Security sector→Ceasefire→General commitments Page 4, 10. Interim measures: 10.1 Security of persons (a) Each Party will issue a statement condemning the promotion and use of violence and call for peace in the country and shall take all measures necessary to ensure that the structures and institutions it controls are not engaged in the perpetration of violence. ... (c) The Parties will take all necessary measures to eliminate all forms of political violence, including by non-state actors, and to ensure the security of persons and property.
Police	No specific mention.

Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	Page 1, Preamble: We the Parties to this Memorandum of Understanding; ... Determined to build a society free of violence, fear, intimidation, hate, patronage, corruption and founded on justice, fairness, openness, transparency, dignity and equality;
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice	
Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.

Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	Page 2, 4. Agenda: The Parties have agreed to the following Agenda: 4.1. Objectives and Priorities of a new Government ... (b) POLITICAL (ii) Promotion of equality, national healing and cohesion, and unity

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Implementation

UN signatory	No specific mention.
Other international signatory	Thabo Mbeki SADC Facilitator (Southern African Development Community)
Referendum for agreement	No specific mention.
International mission/force/ similar	No specific mention.
Enforcement mechanism	Page 2-3, 4. Agenda: The Parties have agreed to the following Agenda: ... 4.3. Implementation mechanisms

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