

Country/entity	Afghanistan
Region	Europe and Eurasia
Agreement name	Conclusions of the Conference on Afghanistan and the International Community: From Transition to the Transformation Decade (Bonn Conference)
Date	5 Dec 2011
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Interstate/intrastate conflict(s)

Afghan Wars (1979 -)

The agreements are drawn from two distinct conflict periods. Post Soviet-intervention period. First, after an uprising against the communist government, the Soviet Union invaded Afghanistan in December 1979 and set up a puppet government. Fierce resistance came in on the form of domestic and foreign Mujahidin fighters who, by 1988, forced the Soviet Union to withdraw. The Communist government that remained was defeated in 1992 against a background of violence, which spiralled into a tumultuous multi-party civil war with a strong tribal basis. In 1993 a peace accord was signed, but by 1994 the conflict realigned itself as the Islamic-based Taliban emerged from the refugee camps, eventually occupying the capital city of Kabul in September 1996 spurring groups that had militantly opposed the communist government to unite in opposition to the Taliban.

Post US-intervention period. After the terror attacks on September 11, 2001, the United States invaded Afghanistan and removed the Taliban from power. In December 2001, the UNSC mandated the International Security Assistance Force (ISAF) to assist Afghanistan's interim authorities. In 2003 ISAF command was placed under NATO's responsibility. Within three years, however, the Taliban managed to re-group and re-structure and launched intense resistance to the internationally-recognized Afghanistan government and NATO support troops. Despite this resurgence of the Taliban, NATO leaders lacked the necessary support for the mission abroad, and NATO troops were withdrawn by the end of 2014.

Close
Afghan Wars (1979 -
)

Stage	Pre-negotiation/process
Conflict nature	Government
Peace process	Afghanistan: 2000s Post-intervention process

Parties

Not signed, agreement mentions the following parties as having produced it: Islamic Republic of Afghanistan, the Republic of Albania, the People's Democratic Republic of Algeria, the Argentine Republic, the Republic of Armenia, Australia, the Republic of Austria, the Republic of Azerbaijan, the Kingdom of Bahrain, the People's Republic of Bangladesh, the Kingdom of Belgium, Bosnia and Herzegovina, Federative Republic of Brazil, Brunei Darussalam, the Republic of Bulgaria, Canada, the People's Republic of China, the Republic of Colombia, the Republic of Croatia, the Republic of Cyprus, the Czech Republic, the Kingdom of Denmark, the Arab Republic of Egypt, the Republic of El Salvador, the Republic of Estonia, the Republic of Finland, the French Republic, Georgia, the Federal Republic of Germany, the Hellenic Republic, the Republic of Hungary, the Republic of Iceland, the Republic of India, the Republic of Indonesia, the Islamic Republic of Iran, the Republic of Iraq, Ireland, the Republic of Italy, Japan, the Hashemite Kingdom of Jordan, the Republic of Kazakhstan, the Republic of Korea, the State of Kuwait, the Kyrgyz Republic, the Republic of Latvia, the Lebanese Republic, the Principality of Liechtenstein, the Republic of Lithuania, the Grand Duchy of Luxembourg, the former Yugoslav Republic of Macedonia, Malaysia, the Republic of Malta, the United Mexican States, Mongolia, Montenegro, the Kingdom of Morocco, the Kingdom of the Netherlands, New Zealand, the Kingdom of Norway, the Sultanate of Oman, the Republic of the Philippines, the Republic of Poland, the Portuguese Republic, the State of Qatar, Romania, the Russian Federation, the Kingdom of Saudi Arabia, the Slovak Republic, the Republic of Slovenia, the Republic of South Africa, the Kingdom of Spain, the Kingdom of Sweden, the Swiss Confederation, the Republic of Tajikistan, the Kingdom of Thailand, the Republic of Tunisia, the Republic of Turkey, Turkmenistan, Ukraine, the Oriental Republic of Uruguay, the United Kingdom of Great Britain and Northern Ireland, the United Arab Emirates, the United States of America, the Republic of Uzbekistan, and the Socialist Republic of Viet Nam, as well as the Aga Khan Development Network, the Asian Development Bank, the Conference on Interaction and Confidence - Building Measures in Asia, the Collective Security Treaty Organisation, the Economic Cooperation Organization, the European Union, the International Monetary Fund, the Islamic Development Bank, the North Atlantic Treaty Organization, the Organisation of the Islamic Cooperation, the Organization for Security and Co-operation in Europe, the South Asian Association for Regional Cooperation, the Shanghai Cooperation Organisation, the United Nations, and the World Bank Group.

Third parties

-

Description

This agreement renews the parties' commitment to the Kabul Process, and updates original commitments made at the Bonn conference in 2001. It focuses predominantly on international socio-economic assistance, reorganisation of the security forces, and the peace process.

Agreement document

[AF_111205_BonnConference.pdf \(opens in new tab\)](#) | [Download PDF](#)

Groups

Children/youth	Groups→Children/youth→Rhetorical Page 2, Governance, 7 We all reaffirm that the human rights and fundamental freedoms enshrined in the Afghan Constitution, including the rights of women and children, as well as a thriving and free civil society are key for Afghanistan's future. Therefore, we underscore the further promotion of civil society participation, including both traditional civil society structures and modern manifestations of civic action, including the role of youth, in the country's democratic processes.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Rhetorical Page 6, Economic and Social Development, 29 We acknowledge the burden of Afghanistan's neighbours, in particular Pakistan and Iran, in providing temporary refuge to millions of Afghans in difficult times and are committed to further work towards their voluntary, safe and orderly return.
Social class	No specific mention.

Gender

Women, girls and gender

Page 1, 3

Ten years ago today at the Petersberg, Afghanistan charted a new path towards a sovereign, peaceful, prosperous and democratic future, and the International Community accepted the responsibility to help Afghanistan along that path. Together we have achieved substantial progress over these ten years, more than in any other period in Afghanistan's history. Never before have the Afghan people, and especially Afghan women, enjoyed comparable access to services, including education and health, or seen greater development of infrastructure across the country. Al Qaida has been disrupted, and Afghanistan's national security institutions are increasingly able to assume responsibility for a secure and independent Afghanistan.

Page 2, Governance, 6

Afghanistan reaffirms that the future of its political system will continue to reflect its pluralistic society and remain firmly founded on the Afghan Constitution. The Afghan people will continue to build a stable, democratic society, based on the rule of law, where the human rights and fundamental freedoms of its citizens, including the equality of men and women, are guaranteed under the Constitution. Afghanistan recommits to upholding all of its international human rights obligations. Acknowledging that on this path Afghanistan will have its own lessons to learn, the International Community fully endorses this vision and commits to supporting Afghanistan's progress in that direction.

Page 2, Governance, 7

We have taken note of statements by Afghan civil society organisations, including today's statements by two of their delegates at this meeting. We all reaffirm that the human rights and fundamental freedoms enshrined in the Afghan Constitution, including the rights of women and children, as well as a thriving and free civil society are key for Afghanistan's future. Therefore, we underscore the further promotion of civil society participation, including both traditional civil society structures and modern manifestations of civic action, including the role of youth, in the country's democratic processes.

Page 4, Peace Process, 18

Mindful of the relevant UN resolutions, the International Community concurs with Afghanistan that the peace and reconciliation process and its outcome must be based on the following principles:

- (a) The process leading to reconciliation must be: truly Afghan - led and Afghan - owned; as well as inclusive, representing the legitimate interests of all the people of Afghanistan, regardless of gender or social status.
- (b) Reconciliation must contain: the reaffirmation of a sovereign, stable and united Afghanistan; the renunciation of violence; the breaking of ties to international terrorism; respect for the Afghan Constitution, including its human rights provisions, notably the rights of women.
- (c) The region must respect and support the peace process and its outcome.

Men and boys

Gender→Men and boys→Gender neutral wording

Page 2, Governance, 6

The Afghan people will continue to build a stable, democratic society, based on the rule of law, where the human rights and fundamental freedoms of its citizens, including the equality of men and women, are guaranteed under the Constitution.

LGBTI No specific mention.

Family No specific mention.

State definition

**Nature of state
(general)**

Page 1, 4

Our shared goal remains an Afghanistan that is a peaceful and promising home for all Afghans, at the centre of a secure and thriving region; an Afghanistan in which international terrorism does not again find sanctuary and that can assume its rightful place among sovereign nations

Page 2, Governance, 6

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Page 4, Peace Process, 18

Mindful of the relevant UN resolutions, the International Community concurs with Afghanistan that the peace and reconciliation process and its outcome must be based on the following principles:

...

(b) Reconciliation must contain: the reaffirmation of a sovereign, stable and united Afghanistan

Page 6, The Way Forward, 30

...

in which Afghanistan consolidates its sovereignty through strengthening a fully functioning, sustainable state in the service of its people.

Page 6, The Way Forward, 31

...

Afghanistan laid out its vision of the future: a country that is a stable and functioning democracy, a strong and sustainable state in the service of its people, and a prospering economy. Embedded in a region that is conducive to prosperity and peace, and enjoying friendly relations with all of its near and extended neighbours, Afghanistan aspires to becoming a contributor to international peace and security .

State configuration No specific mention.

Self determination No specific mention.

Referendum No specific mention.

State symbols No specific mention.

**Independence/
secession** No specific mention.

**Accession/
unification** No specific mention.

Border delimitation No specific mention.

**Cross-border
provision** No specific mention.

Governance

Political institutions (new or reformed)

No specific mention.

Elections

No specific mention.

Electoral commission

No specific mention.

Political parties reform

No specific mention.

Civil society

Page 2, Governance, 7

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...

Therefore, we underscore the further promotion of civil society participation, including both traditional civil society structures and modern manifestations of civic action, including the role of youth, in the country's democratic processes.

Traditional/religious leaders

No specific mention.

Public administration

Page 2, Governance, 8

...

Despite significant achievements, Afghanistan needs to continue its work to strengthen state institutions and improve governance throughout the country, including through reforming the civil service and strengthening the linkage between justice reform and development of its security institutions, including an effective civilian police force.

Constitution

Governance→Constitution→Constitution affirmation/renewal

Page 2, Governance, 6

Afghanistan reaffirms that the future of its political system will continue to reflect its pluralistic society and remain firmly founded on the Afghan Constitution. The Afghan people will continue to build a stable, democratic society, based on the rule of law, where the human rights and fundamental freedoms of its citizens, including the equality of men and women, are guaranteed under the Constitution.

Power sharing

Political power sharing No specific mention.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing No specific mention.

Human rights and equality

Human rights/RoL general Page 2, Governance, 6

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Page 2, Governance, 7

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Page 2, Governance, 8

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In this context, the protection of civilians, strengthening the rule of law and the fight against corruption in all its forms remain key priorities.

Page 4, Peace Process, 18

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Bill of rights/similar No specific mention.

Treaty incorporation No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

Rights related issues

Citizenship

Rights related issues→Citizenship→Citizens, specific rights
Page 2, Governance, 6

...

The Afghan people will continue to build a stable, democratic society, based on the rule of law, where the human rights and fundamental freedoms of its citizens, including the equality of men and women, are guaranteed under the Constitution.

Democracy

Page 1, 1

We, the Islamic Republic of Afghanistan and the International Community

...

renew our mutual commitment to a stable, democratic and prosperous future for the Afghan people

Page 1, 3

Ten years ago today at the Petersberg, Afghanistan charted a new path towards a sovereign, peaceful, prosperous and democratic future

Page 2, Governance, 6

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Page 2, Governance, 7

...

Therefore, we underscore the further promotion of civil society participation, including both traditional civil society structures and modern manifestations of civic action, including the role of youth, in the country's democratic processes.

Page 2, Governance, 8

We recognise that building a democratic society above all entails enabling legitimate and effective civilian authority embodied in a democratically elected government and served by transparent and strong, functioning institutions.

Detention procedures

No specific mention.

Media and communication

No specific mention.

Mobility/access

No specific mention.

Protection measures	Rights related issues→Protection measures→Protection of civilians Page 2, Governance 8. ... Afghan government institutions at all levels should increase their responsiveness to the civil and economic needs of the Afghan people and deliver key services to them. In this context, the protection of civilians, strengthening the rule of law and the fight against corruption in all its forms remain key priorities. We will move this agenda forward, in accordance with our commitments under the Kabul Process in line with the principle of mutual accountability.
Other	No specific mention.

Rights institutions

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

- Development or socio-economic reconstruction** Socio-economic reconstruction→Development or socio-economic reconstruction→Socio-economic development
Page 1, 5
...
Reaffirming our commitments as set out in the 2010 London Communiqué and the Kabul Process, this renewed partnership between Afghanistan and the International Community entails firm mutual commitments in the areas of governance, security, the peace process, economic and social development, and regional cooperation.
- Page 4, Economic and Social Development, 21
As Transition gathers momentum, we recognise the economic risks identified by the World Bank and the International Monetary Fund, including the economic impact tied to the reduction of the international military presence. We intend to mitigate this effect, including by increasing aid effectiveness, consistent with the Kabul Process. The International Community shares Afghanistan's concern that a strategy to address the near - term effects of Transition must also facilitate the goal of attaining a sustainable market economy in line with the social needs of the population.
- National economic plan** Page 4, Economic and Social Development, 19
The International Community shares Afghanistan's aim of achieving self - reliance and prosperity through developing its human and resource potential on its path towards sustainable and equitable growth and improved standards of living, and welcomes the Afghan Government's economic Transition strategy as elaborated in the document Towards a Self - Sustaining Afghanistan. Shifting the strategy from stabilisation to long - term development cooperation, the International Community will continue to support Afghanistan, including in the areas of rule of law, public administration, education, health, agriculture, energy, infrastructure development and job creation, in line with the Afghan Government's priorities as specified in the National Priority Programmes framework under the Kabul Process.
- Natural resources** Page 5, Economic and Social Development, 23
Afghanistan's long - term economic growth will, above all, depend on the development of its productive sectors, notably agriculture and mining.

International funds Page 2, Governance, 9

Consistent with Transition, we reaffirm that the role of international actors will evolve further from direct service delivery to support and capacity - building for Afghan institutions, enabling the Government of Afghanistan to exercise its sovereign authority in all its functions. This process includes the phasing out of all Provincial Reconstruction Teams, as well as the dissolution of any structures duplicating the functions and authority of the Government of Afghanistan at the national and sub - national levels.

Page 3, Security, 13

...

In assistance to the ANSF, the International Community strongly commits to support their training and equipping, financing and development of capabilities beyond the end of the Transition period. It declares its intent to continue to assist in their financing, with the understanding that over the coming years this share will gradually be reduced, in a manner commensurate with Afghanistan's needs and its increasing domestic revenue generation capacity.

Page 4, Economic and Social Development, 19

...

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Page 4, Economic and Social Development, 20

As the Afghan government sets priorities, embraces reform and meets its Kabul commitments, including strengthening transparent and accountable public financial management systems and improving budget execution capacity, its partners recommit to meeting the minimum targets set in London and Kabul for aligning international assistance with Afghanistan's priorities and channelling a growing share of development aid through the government budget. We welcome the Government of Japan's intention to host a ministerial conference in July 2012 in Tokyo, which will address, in addition to the coordination of international economic assistance through the Transition period, Afghanistan's strategy for sustainable development, including aid effectiveness and regional economic cooperation.

Page 5, Economic and Social Development, 22

...

We recognize that the Government of Afghanistan will have special, significant and continuing fiscal requirements that cannot be met by domestic revenues in the years following Transition. Therefore, during the Transformation Decade, the International Community commits to directing financial support, consistent with the Kabul Process, towards Afghanistan's economic development and security - related costs, helping Afghanistan address its continuing budget shortfall to secure the gains of the last decade, make Transition irreversible, and become self - sustaining.

Page 5, Economic and Social Development, 24

The International Community commits to support Afghanistan's efforts to put in place and enhance the infrastructure and the relevant regulatory frameworks for the development of trade and transit.

Page 5, Economic and Social Development, 25

We emphasize that attracting private investment, including from international sources, are key priorities for activating Afghanistan's economic potential. The Afghan

Business	Page 5, Economic and Social Development, 22 ... We recognise that a vibrant, private sector - led economy in Afghanistan will require the development of a competitive service industry and a stable financial system, and achieving regional integration through expanding Afghanistan's trade and transit networks, as well as its regional connectivity.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights No specific mention.

**Pastoralist/
nomadism rights** No specific mention.

Cultural heritage No specific mention.

Environment Page 5, Economic and Social Development, 23
The International Community commits to supporting the development of an export - oriented agriculture - based economy, which is crucial for Afghanistan to achieve food security, poverty reduction, widespread farm - based job creation, and expanding the Government's revenue generation capacity.

**Water or riparian
rights or access** No specific mention.

Security sector

Security Guarantees

Page 1, 5

...

Reaffirming our commitments as set out in the 2010 London Communiqué and the Kabul Process, this renewed partnership between Afghanistan and the International Community entails firm mutual commitments in the areas of governance, security, the peace process, economic and social development, and regional cooperation.

Page 3, Security, 11

We welcome the determination of the Afghan people to combat terrorism and extremism and take responsibility for their own security and for protecting their homeland.

Page 6, The Way Forward, 33

...

Building on the shared achievements of the past ten years, and recognising that the security and well - being of Afghanistan continue to affect the security of the entire region and beyond, Afghanistan and the International Community strongly commit to this renewed partnership for the Transformation Decade.

Ceasefire

No specific mention.

Police

Page 2, Governance, 8

...

Despite significant achievements, Afghanistan needs to continue its work to strengthen state institutions and improve governance throughout the country, including through reforming the civil service and strengthening the linkage between justice reform and development of its security institutions, including an effective civilian police force.

Armed forces

Page 1, 3

...

Al Qaida has been disrupted, and Afghanistan's national security institutions are increasingly able to assume responsibility for a secure and independent Afghanistan

Page 3, Security, 11

We share Afghanistan's vision for its national security forces to be built to modern standards and adequate capacity, so that they can effectively and independently defend Afghanistan.

Page 3, Security, 13

We underscore that the international support for sustainable Afghan National Security Forces (ANSF) needs to continue after 2014. In assistance to the ANSF, the International Community strongly commits to support their training and equipping, financing and development of capabilities beyond the end of the Transition period. It declares its intent to continue to assist in their financing, with the understanding that over the coming years this share will gradually be reduced, in a manner commensurate with Afghanistan's needs and its increasing domestic revenue generation capacity. In this context, we look forward to define a clear vision and appropriately funded plan for the ANSF, which should be developed before the forthcoming NATO summit in Chicago in May 2012.

DDR	<p>Security sector→DDR→DDR programmes Page 3, Peace Process, 16</p> <p>...</p> <p>In addition, the process of reintegration will pave the way for post- conflict rehabilitation of Afghan society through improvement of security, community development and local governance.</p>
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	<p>Page 3, Security, 12</p> <p>...</p> <p>Afghan authorities are assuming full security responsibility for their country and will complete this process by the end of 2014. Correspondingly, the International Security Assistance Force (ISAF), authorized by the UN Security Council, has begun a gradual, responsible draw - down to be completed by that time.</p>
Corruption	<p>Page 2, Governance, 8</p> <p>...</p> <p>In this context, the protection of civilians, strengthening the rule of law and the fight against corruption in all its forms remain key priorities.</p> <p>Page 3, Security, Article 15</p> <p>The production, trafficking and consumption of narcotics equally pose a grave threat to Afghanistan's security and the growth of a legitimate economy as well as to international peace and stability. Recognizing their shared responsibility, Afghanistan and the International Community reiterate their determination to counter, in a comprehensive manner, including by crop eradication, interdiction and promoting alternative agriculture, the menace of illicit drugs, including drug precursors, which causes widespread harm and suffering.</p>
Crime/organised crime	No specific mention.

Drugs

Page 2, Governance, 8

...

In this context, the protection of civilians, strengthening the rule of law and the fight against corruption in all its forms remain key priorities.

Page 3, Security, Article 15

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Terrorism

Page 1, 4

Our shared goal remains an Afghanistan that is a peaceful and promising home for all Afghans, at the centre of a secure and thriving region; an Afghanistan in which international terrorism does not again find sanctuary and that can assume its rightful place among sovereign nations

Page 2, Governance, 8

...

Despite significant achievements, Afghanistan needs to continue its work to strengthen state institutions and improve governance throughout the country, including through reforming the civil service and strengthening the linkage between justice reform and development of its security institutions, including an effective civilian police force.

Page 3, Security, 11

We welcome the determination of the Afghan people to combat terrorism and extremism and take responsibility for their own security and for protecting their homeland.

Page 3, Security, 14

We recognise that the main threat to Afghanistan's security and stability is terrorism, and that this threat also endangers regional and global peace and security. In this regard, we recognise the regional dimensions of terrorism and extremism, including terrorist safe havens, and emphasise the need for sincere and result-oriented regional cooperation towards a region free from terrorism in order to secure Afghanistan and safeguard our common security against the terrorist threat. We reiterate our common determination to never allow Afghanistan to once again become a haven for international terrorism.

Page 4, Peace Process, 18

Mindful of the relevant UN resolutions, the International Community concurs with Afghanistan that the peace and reconciliation process and its outcome must be based on the following principles:

...

(b) Reconciliation must contain:

...

the breaking of ties to international terrorism

Transitional justice

Transitional justice general No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting No specific mention.

Victims No specific mention.

Missing persons No specific mention.

Reparations No specific mention.

Reconciliation Page 3, Peace Process, 16

...

To ensure enduring stability, in addition to building up Afghanistan's capacity to defend itself, a political process is necessary, of which negotiation and reconciliation are essential elements.

Page 4, Peace Process, 18

Mindful of the relevant UN resolutions, the International Community concurs with Afghanistan that the peace and reconciliation process and its outcome must be based on the following principles:

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(b) Reconciliation must contain: the reaffirmation of a sovereign, stable and united Afghanistan; the renunciation of violence; the breaking of ties to international terrorism; respect for the Afghan Constitution, including its human rights provisions, notably the rights of women.

(c) The region must respect and support the peace process and its outcome.

Implementation

UN signatory Page 7
Adopted on 5 December 2011 by...United Nations

Other international signatory No specific mention.

Referendum for agreement No specific mention.

International mission/force/similar No specific mention.

Enforcement mechanism No specific mention.
