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Country/entity	Philippines Mindanao
Region	Asia and Pacific
Agreement name	Government of the Philippines-MILF Decision Points on Principles as of April 2012
Date	24 Apr 2012
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes

Philippine Insurgencies (1968 -)

The Maoist Insurgencies (1968 -)

Philippines-NDF

The Philippines have been defined by a series of center-periphery and often ideologically Maoist, separatist insurgencies. The Communist Party of the Philippines (CPP), began its war against the central Philippine government in 1968 through their armed wing – the New People's Army (NPA). Further legitimacy was gained through the establishment of the National Democratic Front (NDF) in 1973. Grievances were predominantly opposed to the corruption and repression under the authoritarian Marcos regime.

Philippines-Cordillera

With the overthrow of Marcos' regime in 1986, the CPP factionalized further to take on more localized characteristics. The Cordillera Peoples Liberation Army (CPLA) broke away from the NDF in 1986 to focus on the protection of the Cordilleran people and land in northern Luzon. Hostilities were formally ended in July 2011, with an agreement signed between the central government, the CPLA and the Cordillera Bodong Administration (CBA) that allowed for the absorption of CPLA fighters into the Philippine Army and the re-working of the CBA-CPLA into a socio-development organisation.

Philippines-RPM-P

Meanwhile, purge among the CPP in the early 1990s, encouraged the formation of a parallel party, the Revolutionary Workers Party (RPM-P). Their armed wing, the Alex Boncayao Brigade (ABB) which had carried out a number of assassinations during the 1980s at the bequest of the CPP, followed suit and allied themselves with the RPM-P in 1997 forming the (RPM-P-RPA-ABB). Severely weakened by the split with the CPP and with the arrest of several key figures, the RPM-P-RPA-ABB signed a peace agreement in December 2000, which encouraged the RPM-P's branch in Mindanao to break away in 2001.

The CPP-NPA has only participated in intermittent talks with the government. Talks halted in 2004 when Gloria Macapagal-Arroyo's administration sought closer ties with the U.S. in the war on terror and added the CPP-NPA to the list of terrorist organisations, renewing violence. Following the launch of a counter-insurgency by the Philippine government, negotiations have been further delayed due to suspected internal differences between the CPP 'old guard' and younger members.

The Moro Insurgency (1968 -)

Philippines-Mindanao

The Moro Insurgency began in 1968, in Mindanao and the Sulu archipelago after the killing of Moro Commandos, the so-called Jabidah Massacre, by the Philippine Army following a plot to invade Sabah province in Malaysia. The Moro National Liberation Front (MNLF) captured a swath of territory in the mid-1970s. In an attempt to stem the violence, the constitution was reformed and Autonomous Region in Muslim Mindanao (ARMM) was created 1990 graphing a devolution of power to the provinces of Lanao del Sur, Maguindanao, Sulu and Tawi-Tawi. Following the establishment of the ARMM, the MNLE splintered into a range of smaller groups including Islamic factions such as the

Stage	Framework/substantive - partial
Conflict nature	Government/territory
Peace process	Philippines - Mindanao process
Parties	Marvic M.V.F. Leonen, Panel Chair on behalf of the Government of the Philippines Mohagher Iqbal, Panel Chair on behalf of the Moro Islamic Liberation Front
Third parties	Tengku Dato' Ab Ghafar Tengku Mohamed, Facilitator and Representative of Malaysia
Description	Agreement on principles that will guide discussion on the future substantive agenda of the negotiations, though not exhaustive. Principles include, recognition of the Bangsamoro identity and that a political entity, set up with a transition period, should be established with power-sharing and wealth-sharing between the National Government and the new entity. Agreement also includes a list of rights for citizens in the new political entity.
Agreement document	PH_120424_GPH-MILF Decision Points on Principles.pdf (opens in new tab) Download PDF
Groups	
Children/youth	No specific mention.
Disabled persons	Groups→Disabled persons→Anti-discrimination Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity;
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	Groups→Racial/ethnic/national group→Anti-discrimination Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity;

Religious groups	Groups→Religious groups→Anti-discrimination Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity;
Indigenous people	Groups→Indigenous people→Rhetorical Page 1, 1. The Parties recognize the Bangsamoro identity and the legitimate grievances of the Bangsamoro people.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	Groups→Social class→Anti-discrimination Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity;
Gender	
Women, girls and gender	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.g. Right of women to meaningful political participation, and protection for all forms of violence; 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity;
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)	Page 1, 2. The Parties agree that the status quo is unacceptable and that the Parties will work for the creation of a new autonomous political entity in place of the ARMM.
	Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity.
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed []
State configuration	Page 1, 2. The Parties agree that the status quo is unacceptable and that the Parties will work for the creation of a new autonomous political entity in place of the ARMM.
Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitatior	No specific mention.
Cross-border provision	No specific mention.

Governance

PoliticalGovernance→Political institutions (new or reformed)→General referencesinstitutions (new orPage 1, 1. The Parties recognize Bangsamoro identity and the legitimate grievances andreformed)claims of the Bangsamoro people.

Page 1, 2. The Parties agree that the status quo is unacceptable and that the Parties will work for the creation of a new autonomous political entity in place of the ARMM.

Page 1, 4. The Parties agree that the new autonomous political entity shall have a ministerial form of government.

Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity.

Page 1, 7. The Parties agree that wealth creation (or revenue generation and sourcing) is important. The Parties also acknowledge the power of the new political entity to create its own sources of revenue, subject to limitations as maybe mutually agreed upon by the parties, and to have a just share in the revenues generated through the exploration, development, or utilization of natural resources.

Page 2, 8. The Parties recognize the need to strengthen the Shari'ah courts and to expand their jurisdiction over cases. The new political entity shall also have competence over the Shariah justice system.

Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed [...]

Governance→Political institutions (new or reformed)→New political institutions (indefinite)

Page 1, 4. The Parties agree that the new autonomous political entity shall have a ministerial form of government.

Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity.

Page 1, 7. The Parties agree that wealth creation (or revenue generation and sourcing) is important. The Parties also acknowledge the power of the new political entity to create its own sources of revenue, subject to limitations as maybe mutually agreed upon by the parties, and to have a just share in the revenues generated through the exploration, development, or utilization of natural resources.

Page 2, 8. The Parties recognize the need to strengthen the Shari'ah courts and to expand their jurisdiction over cases. The new political entity shall also have competence over the Shariah justice system.

Governance→Political institutions (new or reformed)→Temporary new institutions Page 1, 5. The Parties agree to the need for a transition period and the institution of transitional mechanisms in order to implement the provisions of the agreement.

No specific mention.
No specific mention.
Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity;
Governance→Constitution→Constitutional reform/making Page 1, 5. The Parties agree to the need for a transition period and the institution of transitional mechanisms in order to implement the provisions of the agreement. Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed [] 10.f. Right to seek constitutional change by peaceful and legitimate means;

Power sharing

Political power sharing	No specific mention.
Territorial power sharing	Power sharing→Territorial power sharing→Autonomous regions Page 1, 1. The Parties recognize Bangsamoro identity and the legitimate grievances and claims of the Bangsamoro people.
	Page 1, 2. The Parties agree that the status quo is unacceptable and that the Parties will work for the creation of a new autonomous political entity in place of the ARMM.
	Page 1, 4. The Parties agree that the new autonomous political entity shall have a ministerial form of government.
	Page 1, 5. The Parties agree to the need for a transition period and the institution of transitional mechanisms in order to implement the provisions of the agreement.
	Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity.
	Page 1, 6. [] The Parties Agree that the following matters are reserved for the competence of the National Government: a. defense and external security b. foreign policy
	c. common market and global trade (FOOTNOTE: the power to enter into economic agreement already allowed under R.A. 9054 shall be transferred to the new political entity.)
	d. coinage and monetary policy e. citizenship and naturalization
	f. postal service This list is without prejudice to other powers, which the Parties may agree to reserve to the National government in the course of the negotiation.
	Page 2, 8. The Parties recognize the need to strengthen the Shari'ah courts and to expand their jurisdiction over cases. The new political entity shall also have competence over the Shariah justice system. Page 2, 8. The Parties recognize the need to strengthen the Shari'ah courts and to expand their jurisdiction over cases. The new political entity shall also have competence over the
	Shariah justice system.
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed []

Economic power sharing	Power sharing→Economic power sharing→Sharing of resources Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity. The Parties agree that the following matters are reserved for the competence of the National Government: [] 6.c. Common market and global trade (FOOTNOTE: The power to enter into economic agreements already allowed under R.A. 9054 shall be transferred to the new political entity.)
Military power sharing	Page 1, 7. The Parties agree that wealth creation (or revenue generation and sourcing) is important. The Parties also acknowledge the power of the new political entity to create its own sources of revenue, subject to limitations as maybe mutually agreed upon by the parties, and to have a just share in the revenues generated through the exploration, development, or utilization of natural resources. No specific mention.

Human rights and equality

Human rights/RoL general	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed []
Bill of rights/simila	 r Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: 10.a. Right to life and to inviolability of one's person and dignity; 10.b. Right to freedom and expression of religion and beliefs; 10.c. Right to privacy; 10.d. Right to freedom of speech 10.e. Right to express political opinion and pursue democratically political aspiration; 10.f. Right to seek constitutional change by peaceful and legitimate means; 10.g. Right of women to meaningful political participation, and protection from all forms of violence; 10.h. Right to freely choose one's place of residence and the inviolability of the home; 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity; 10.j. Right to freedom from religious, ethnic and sectarian harassment; 10.l. Right to redress of grievances and due process of law.
Treaty incorporation	No specific mention.

Civil and political	Human rights and equality→Civil and political rights→Life
rights	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed:
	10.a. Right to life and to inviolability of one's person and dignity;
	Human rights and equality \rightarrow Civil and political rights \rightarrow Equality
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.i. Right to equal opportunity and non-discrimination in social and economic activity
	and public service, regardless of class, creed, disability, gender or ethnicity;
	Human rights and equality→Civil and political rights→Liberty and security of person
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.a. Right to life and to inviolability of one's person and dignity;
	10.g. Right of women to meaningful political participation, and protection from all forms
	of violence;
	Human rights and equality→Civil and political rights→Freedom of movement
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.h Right to freely choose one's place of residence and the inviolability of the home;
	Human rights and equality→Civil and political rights→Freedom of association
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.j. Right to establish cultural and religious associations;
	10.k. Right to freedom from religious, ethnic and sectarian harassment;
	Human rights and equality \rightarrow Civil and political rights \rightarrow Fair trial
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.l. Right to redress of grievances and due process of law.
	Human rights and equality→Civil and political rights→Privacy and family life
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.c. Right to privacy;
	Human rights and equality→Civil and political rights→Vote and take part
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens
	residing in the new political entity bind the legislature, executive and judiciary as directly
	enforceable law and are guaranteed: []
	10.e. Right to express political opinion and pursue democratically political aspiration;
	10.f. Right to seek constitutional change by peaceful and legitimate means;
	10.g. Right of women to meaningful political participation, and protection from all forms
	of violence;
	Human rights and equality→Civil and political rights→Thought, opinion, conscience and
	religion
	Page 2 10 In addition to basic rights already enjoyed the following rights of all citizens

Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [...]

10.b. Right to freedom and expression of religion and beliefs;

10.d. Right to freedom of speech

10 i Pight to octablish cultural and religious associations:

Socio-economic	Human rights and equality→Socio-economic rights→Property
rights	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: []
	10.h Right to freely choose one's place of residence and the inviolability of the home; Human rights and equality→Socio-economic rights→Work
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.i. Right to equal opportunity and non-discrimination in social and economic activity and public service, regardless of class, creed, disability, gender or ethnicity. Human rights and equality→Socio-economic rights→Cultural life Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.i. Right to equal opportunity and non-discrimination in social and economic activity
	and public service, regardless of class, creed, disability, gender or ethnicity; 10.j. Right to establish cultural and religious associations;

Rights related issues

Rights institution:	5
Other	No specific mention.
Protection measures	Rights related issues→Protection measures→Protection of groups Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] 10.g. Right of women to meaningful political participation, and protection for all forms of violence;
Mobility/access	No specific mention.
Media and communication	No specific mention.
Detention procedures	No specific mention.
Democracy	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: 10.e. Right to express political opinion and pursue democratically political aspiration;
Citizenship	Rights related issues→Citizenship→Citizen, general Page 1, 6. [] The Parties Agree that the following matters are reserved for the competence of the National Government: e. citizenship and naturalization Rights related issues→Citizenship→Citizens, specific rights Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: []

NHRI No specific mention. Regional or No specific mention. international human rights institutions

Justice sector reform

Criminal justice and No specific mention. emergency law

State of emergency No specific mention. **provisions**

Judiciary and courts	Page 2, 8. The Parties recognize the need to strengthen the Shari'ah courts and to expand their jurisdiction over cases. The new political entity shall also have competence over the Shariah justice system.
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed []
Prisons and detention	No specific mention.
Traditional Laws	Page 2, 8. The Parties recognize the need to strengthen the Shari'ah courts and to expand their jurisdiction over cases. The new political entity shall also have competence over the Shariah justice system.

Socio-economic reconstruction

Development or socio-economic reconstruction	Socio-economic reconstruction→Development or socio-economic reconstruction→Socio- economic development Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity. The Parties Agree that the following matters are reserved for the competence of the National Government: c. common market and global trade (FOOTNOTE: the power to enter into economic agreement already allowed under R.A. 9054 shall be transferred to the new political entity.) d. coinage and monetary policy []This list is without prejudice to other powers, which the Parties may agree to reserve to the National government in the course of the negotiation. Page 1, 7. The Parties agree that wealth creation (or revenue generation and sourcing) is important. The Parties also acknowledge the power of the new political entity to create its own sources of revenue, subject to limitations as maybe mutually agreed upon by the parties, and to have a just share in the revenues generated through the exploration, development, or utilization of natural resources.
National economic plan	Page 1, 7. The Parties agree that wealth creation (or revenue generation and sourcing) is important. The Parties also acknowledge the power of the new political entity to create its own sources of revenue, subject to limitations as maybe mutually agreed upon by the parties, and to have a just share in the revenues generated through the exploration, development, or utilization of natural resources.
Natural resources	Page 1, 7. The Parties agree that wealth creation (or revenue generation and sourcing) is important. The Parties also acknowledge the power of the new political entity to create its own sources of revenue, subject to limitations as maybe mutually agreed upon by the parties, and to have a just share in the revenues generated through the exploration, development, or utilization of natural resources.
International funds	No specific mention.

BusinessPage 1, 6. There will be power-sharing and wealth-sharing between the National
Government and the new political entity. In the matter of power sharing, the National
Government will have its reserved powers, the new political entity will have its exclusive
powers, and there will be concurrent powers shared by the National Government and
the new political entity. The Parties Agree that the following matters are reserved for the
competence of the National Government:
c. common market and global trade (FOOTNOTE: the power to enter into economic
agreement already allowed under R.A. 9054 shall be transferred to the new political
entity.)

Taxation	No specific mention.
Banks	Socio-economic reconstruction→Banks→Central bank Page 1, 6. There will be power-sharing and wealth-sharing between the National Government and the new political entity. In the matter of power sharing, the National Government will have its reserved powers, the new political entity will have its exclusive powers, and there will be concurrent powers shared by the National Government and the new political entity. The Parties Agree that the following matters are reserved for the competence of the National Government: d. coinage and monetary policy

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.
Security sector	
Security Guarantees	Page 1, 6. [] The Parties Agree that the following matters are reserved for the competence of the National Government: a. defense and external security
Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	Page 1, 6. [] The Parties Agree that the following matters are reserved for the competence of the National Government: a. defense and external security
DDR	No specific mention.
Intelligence services	No specific mention.

Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.
Corruption	No specific mention.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	No specific mention.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	Page 1, 1. The Parties recognize the Bangsamoro identity and the legitimate grievances of the Bangsamoro people.
	Page 2, 10. In addition to basic rights already enjoyed, the following rights of all citizens residing in the new political entity bind the legislature, executive and judiciary as directly enforceable law and are guaranteed: [] l. Right to redress of grievances and due process of law.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory No specific mention.

Other international Tengku Dato' Ab Ghafar Tengku Mohamed, representative of Malaysia [Facilitator] **signatory**

Referendum for agreement	No specific mention.
International mission/force/ similar	No specific mention.
Enforcement mechanism	Page 2, 9. The Parties agree to the creation of (third party) monitoring and evaluation mechanisms, which may utilize competencies already available in existing mechanisms, eg. ICG, IMT, CCCH.
Related cases	No specific mention.
Source	UN Peacemaker http://peacemaker.un.org/philippines-decision-principles2012