Country/entity	Nepal
Region	Asia and Pacific
Agreement name	12-Point Understanding between the Seven Political Parties and Nepal Communist Party (Maoists)
Date	22 Nov 2005
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Nepalese Insurgency (1996 - 2006)

Inspired by the Maoist insurgency in Peru in the early 1990s, the Communist Party of Nepal (Maoist) – CPN(M) – declared war on the Nepalese government in February 1996. A key demand was the transformation of Nepal from a monarchy into a 'People's Republic'. Following a pronounced Maoist military strategy, the CPN(M) focused their insurgency on the rural areas. They gained significantly in strength and it took heavy international military support to stabilize the Nepalese government in 2002. After public protests escalated in Kathmandu in 2004, the Nepalese King Gyanendra took authoritarian control over the government. In the cities, a strong popular movement for democracy emerged, forcing the government into fast progressing peace negations in 2006 that concluded with the signing of a Comprehensive Peace Accord on 21 November 2006.
Close
Nepalese Insurgency (1996 - 2006)

Stage	Framework/substantive - partial
Conflict nature	Government
Peace process	Nepal peace process
Parties	Agreement Unsigned but composed by the Nepal Communist Party (CPN) (Maoists) and the Seven Political Parties
Third parties	-
Description	A 12-point understanding uniting the CPN (Maoists) and the Seven Political Parties against the Monarchy. The agreement touches on a range of issues including the institution of democracy, elections, relations with neighbouring states and the international community, and human rights.

Agreement document	NP_051122_12 Point Understanding.pdf (opens in new tab) | Download PDF

Groups

Children/youth	No specific mention.
Disabled persons	No specific mention.
Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/ national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	Groups→Refugees/displaced persons→Rhetorical Page 3, Para 5: The CPN (Maoists) has expressed its commitment to create an environment to allow the people and the leaders and workers of the political parties, who are displaced during the course of armed conflict, to return and stay with dignity in their respective places, to return their homes, land and property that was seized in an unjust manner and to allow them to carry out the political activities without any hindrance.
Social class	Groups→Social class→Rhetorical Page 1, Untitled Preamble: The struggle between absolute monarchy and democracy running for a long time in Nepal has now been reached in a very grave and new turn. It has become the need of today to establish peace by resolving the 10-year old armed conflict through a forward - looking political outlet. Therefore, it has become an inevitable need to implement the concept of full democracy through a forward - looking restructuring of the state to resolve the problems related to class, cast, gender, region and so on of all sectors including the political, economic, social and cultural, by bringing the autocratic monarchy to an end and establishing full democracy. We hereby disclose that in the existence of aforesaid context and reference in the country, the following understanding has been reached between the Seven Political Parties within the parliament and the CPN (Maoists) through holding talks in different manners.

Gender

Women, girls and gender	Page 1, Untitled Preamble:...Therefore, it has become an inevitable need to implement the concept of full democracy through a forward-looking restructuring of the state to resolve the problems related to class, cast, gender, region and so on of all sectors including the political, economic, social and cultural, by bringing the autocratic monarchy to an end and establishing full democracy.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

Nature of state (general)

Page 1, Untitled Preamble: The struggle between absolute monarchy and democracy running for a long time in Nepal has now been reached in a very grave and new turn. It has become the need of today to establish peace by resolving the 10-year old armed conflict through a forward - looking political outlet. Therefore, it has become an inevitable need to implement the concept of full democracy through a forward - looking restructuring of the state to resolve the problems related to class, cast, gender, region and so on of all sectors including the political, economic, social and cultural, by bringing the autocratic monarchy to an end and establishing full democracy. We hereby disclose that in the existence of aforesaid context and reference in the country, the following understanding has been reached between the Seven Political Parties within the parliament and the CPN (Maoists) through holding talks in different manners.

Page 1, para 1: The democracy, peace, prosperity, social advancement and an independent, sovereign Nepal is the principal wish of all Nepali people in the country today. We are fully agreed that the autocratic monarchy is the main hurdle for this. We have a clear opinion that the peace, progress and prosperity in the country is not possible until and full democracy is established by bringing the absolute monarchy to an end. Therefore, an understanding has been reached to establish full democracy by bringing the autocratic monarchy to an end through creating a storm of nation- wide democratic movement of all the forces against autocratic monarchy by focusing their assault against the autocratic monarchy from their respective positions.

Page 2, Para 2: The agitating Seven Political Parties are fully committed to the fact that the existing conflict in the country can be resolved and the sovereignty and the state powers can completely be established in people only by establishing full democracy by restoring the parliament through the force of agitation and forming an power full - party Government by its decision, negotiating with the Maoists, and on the basis of agreement, holding the election of constituent assembly...

Page 3, Para 4: Making public its commitment, institutional in a clear manner, towards the democratic norms and values like the competitive multiparty system of governance, civil liberties, fundamental rights, human tights, principle of rule of law etc., the CPN (Maoists) has expressed its commitment to move forward its activities accordingly.

Page 4, Para 10: The people and their representative political parties are the real guardians of nationality. Therefore, we are firmly committed towards the protection of the independence, sovereignty and the geographical integrity and the national unity of the country. It is our common obligation to maintain friendly relations based on the principle of peaceful co-existence with all countries of the world and a good-neighborhood relationship with neighboring countries, especially with India and China. But we request all the patriotic peoples to remain cautious against the false attempt of the King and the monarchists to create confusion in the patriotic people by projecting the illusory the fake ('Mandale') nationalism to prolong the autocratic and illegitimate rule of the King and to raise question mark over the patriotism of the political parties, and we appeal to the international powers and the communities to support the democratic movement against the autocratic monarchy in Nepal in every possible way.

State configuration

No specific mention.

Self determination	No specific mention.
Referendum	No specific mention.
State symbols	No specific mention.
Independence/ secession	No specific mention.
Accession/ unification	No specific mention.
Border delimitation	No specific mention.
Cross-border provision	No specific mention.

Governance

Political institutions (new or reformed)	Governance→Political institutions (new or reformed)→General references Page 2, para 2: The agitating Seven Political Parties are fully committed to the fact that the existing conflict in the country can be resolved and the sovereignty and the state powers can completely be established in people only by establishing full democracy by restoring the parliament through the force of agitation and forming an power full - party Government by its decision, negotiating with the Maoists, and on the basis of agreement, holding the election of constituent assembly. The CPN (Maoists) has the view and commitment that the aforesaid goal can be achieved by holding a national political conference of the agitating democratic forces, and through its decision, forming an Interim Government and holding the election of constituent assembly. On the issue of this procedural agenda, an understanding has been made to continue dialogue and seek for a common agreement between the agitating Seven Political Parties and the CPN (Maoists). It has been agreed that the force of people's movement is the only alternative to achieve this goal. Page 2, Para 3: The country, today, demands the establishment of a permanent peace along with a positive resolution of the armed conflict. We are, therefore, firmly committed to establish a permanent peace by bringing the existing armed conflict in the country to an end through a forward-looking political outlet of the establishment of the full democracy by ending the autocratic monarchy and holding an election of the constituent assembly that would come on the basis of aforesaid procedure...

Elections	Page 2, para 2: The agitating Seven Political Parties are fully committed to the fact that the existing conflict in the country can be resolved and the sovereignty and the state powers can completely be established in people only by establishing full democracy by restoring the parliament through the force of agitation and forming an power full - party Government by its decision, negotiating with the Maoists, and on the basis of agreement, holding the election of constituent assembly. The CPN (Maoists) has the view and commitment that the aforesaid goal can be achieved by holding a national political conference of the agitating democratic forces, and through its decision, forming an Interim Government and holding the election of constituent assembly. On the issue of this procedural agenda, an understanding has been made to continue dialogue and seek for a common agreement between the agitating Seven Political Parties and the CPN (Maoists). It has been agreed that the force of people's movement is the only alternative to achieve this goal. Page 2, para 3: The country, today, demands the establishment of a permanent peace along with a positive resolution of the armed conflict. We are, therefore, firmly committed to establish a permanent peace by bringing the existing armed conflict in the country to an end through a forward-looking political outlet of the establishment of the full democracy by ending the autocratic monarchy and holding an election of the constituent assembly that would come on the basis of aforesaid procedure. The CPN (Maoists) expresses its commitment to move foreward in the new peaceful political stream through this process. In this very context, an understanding has been made to keep the Maoists armed force and the Royal Army under the United Nations or a reliable international supervision during the process of the election of constituent assembly after the end of the autocratic monarchy, to accomplish the election in a free and fair manner and to accept the result of the election. We also expect for the involvement of a reliable international community even in the process of negotiation. Page 4, para 9: As the announcement of the election of municipality is pushed forward for an ill-motive of deluding the people and the international community and of giving continuity to the autocratic and illegitimate rule of the King, and the rumour of the election of the parliament are a crafty ploy, announcing to boycott it actively in our own respective way, the general public are appealed to make such elections a failure.
Electoral commission	No specific mention.
Political parties reform	No specific mention.
Civil society	Page 4, para 11: We heartily invite the civil society, professional organizations, various wings of parties, people of all communities and regions, the press community, intellectuals all the Nepali people to make the Movement succeed by actively participating in the peaceful People's Movement launched on the basis of these understandings reached by keeping the democracy, peace, prosperity, forward-looking social transformation and the independence, sovereignty, and dignity of the country in centre.
Traditional/ religious leaders	No specific mention.

Public administration	No specific mention.
Constitution	No specific mention.

Power sharing

Political power sharing	Power sharing→Political power sharing→General State level Page 2, para 2: The agitating Seven Political Parties are fully committed to the fact that the existing conflict in the country can be resolved and the sovereignty and the state powers can completely be established in people only by establishing full democracy by restoring the parliament through the force of agitation and forming an power full - party Government by its decision, negotiating with the Maoists, and on the basis of agreement, holding the election of constituent assembly. The CPN (Maoists) has the view and commitment that the aforesaid goal can be achieved by holding a national political conference of the agitating democratic forces, and through its decision, forming an Interim Government and holding the election of constituent assembly. On the issue of this procedural agenda, an understanding has been made to continue dialogue and seek for a common agreement between the agitating Seven Political Parties and the CPN (Maoists). It has been agreed that the force of people's movement is the only alternative to achieve this goal.
Territorial power sharing	No specific mention.
Economic power sharing	No specific mention.
Military power sharing	No specific mention.

Human rights and equality

Human rights/RoL general	Page 3, Para 4: Making public its commitment, institutional in a clear manner, towards the democratic norms and values like the competitive multiparty system of governance, civil liberties, fundamental rights, human rights, principle of rule of law etc., the CPN (Maoists) has expressed its commitment to move forward its activities accordingly. Page 3, Para 8: The commitment has been made to fully respect the norms and values of the human rights and to move forward on the basis of them, and to respect the press freedom in the context of moving the peace process ahead.
Bill of rights/similar	No specific mention.
Treaty incorporation	No specific mention.

Civil and political rights	Human rights and equality→Civil and political rights→Other page 3, para 5: The CPN (Maoists) has expressed its commitment to create an environment to allow the people and the leaders and workers of the political parties, who are displaced during the course of armed conflict, to return and stay with dignity in their respective places, to return their homes, land and property that was seized in an unjust manner and to allow them to carry out the political activities without any hindrance.
Socio-economic rights	Human rights and equality→Socio-economic rights→Property page 3, para 5: The CPN (Maoists) has expressed its commitment to create an environment to allow the people and the leaders and workers of the political parties, who are displaced during the course of armed conflict, to return and stay with dignity in their respective places, to return their homes, land and property that was seized in an unjust manner and to allow them to carry out the political activities without any hindrance.

Rights related issues

Citizenship	No specific mention.

Democracy

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Detention procedures	No specific mention.
Media and communication	Rights related issues→Media and communication→Media roles page 3, para 8: The commitment has been made to fully respect the norms and values of the human rights and to move forward on the basis of them, and to respect the press freedom in the context of moving the peace process ahead.
Mobility/access	No specific mention.
Protection measures	Rights related issues→Protection measures→Other Page 4, Para 10: The people and their representative political parties are the real guardians of nationality. Therefore, we are firmly committed towards the protection of the independence, sovereignty and the geographical integrity and the national unity of the country.
Other	No specific mention.

Rights institutions

NHRI	No specific mention.
Regional or international human rights institutions	No specific mention.

Justice sector reform

Criminal justice and emergency law	No specific mention.
State of emergency provisions	No specific mention.
Judiciary and courts	No specific mention.
Prisons and detention	No specific mention.
Traditional Laws	No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	No specific mention.
National economic plan	No specific mention.
Natural resources	No specific mention.
International funds	page 2, para 3: ...We also expect for the involvement of a reliable international community even in the process of negotiation. Page 4, para 10:...we appeal to the international powers and the communities to support the democratic movement against the autocratic monarchy in Nepal in every possible way.
Business	No specific mention.
Taxation	No specific mention.
Banks	No specific mention.

Land, property and environment

Land reform/rights	Land, property and environment→Land reform/rights→Property return and restitution page 3, para 5: The CPN (Maoists) has expressed its commitment to create an environment to allow the people and the leaders and workers of the political parties, who are displaced during the course of armed conflict, to return and stay with dignity in their respective places, to return their homes, land and property that was seized in an unjust manner and to allow them to carry out the political activities without any hindrance.
Pastoralist/ nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	page 2, para 3: ...In this very context, an understanding has been made to keep the Maoists armed force and the Royal Army under the United Nations or a reliable international supervision during the process of the election of constituent assembly after the end of the autocratic monarchy, to accomplish the election in a free and fair manner and to accept the result of the election. We also expect for the involvement of a reliable international community even in the process of negotiation.
Ceasefire	No specific mention.
Police	No specific mention.
Armed forces	No specific mention.
DDR	No specific mention.
Intelligence services	No specific mention.
Parastatal/rebel and opposition group forces	No specific mention.
Withdrawal of foreign forces	No specific mention.

Corruption	Page 2, para 3: The country, today, demands the establishment of a permanent peace along with a positive resolution of the armed conflict. We are, therefore, firmly committed to establish a permanent peace by bringing the existing armed conflict in the country to an end through a forward-looking political outlet of the establishment of the full democracy by ending the autocratic monarchy and holding an election of the constituent assembly that would come on the basis of aforesaid procedure. The CPN (Maoists) expresses its commitment to move foreward in the new peaceful political stream through this process. In this very context, an understanding has been made to keep the Maoists armed force and the Royal Army under the United Nations or a reliable international supervision during the process of the election of constituent assembly after the end of the autocratic monarchy, to accomplish the election in a free and fair manner and to accept the result of the election. We also expect for the involvement of a reliable international community even in the process of negotiation. Page 4, para 9: As the announcement of the election of municipality is pushed forward for an ill-motive of deluding the people and the international community and of giving continuity to the autocratic and illegitimate rule of the King, and the rumour of the election of the parliament are a crafty ploy, announcing to boycott it actively in our own respective way, the general public are appealed to make such elections a failure. Page 5, para 12: Regarding the inappropriate conducts that took place among the parties in the past, a common commitment has been expressed to investigate the incidents raised objection and asked for the investigation by any party and take action over the guilty one if found and make informed publicly. An understanding has been made to resolve the problems if emerged among the parties now onwards through the dialogue by discussing in the concerned level or in the leadership level.
Crime/organised crime	No specific mention.
Drugs	No specific mention.
Terrorism	No specific mention.

Transitional justice

Transitional justice general	page 3, para 6: Making a self-assessment and a self-criticism of the past mistakes and weaknesses, the CPN (Maoists) has expressed its commitment for not allowing the mistakes and weaknesses to be committed in future. Page 3, para 7: Making a self-assessment towards the mistakes and weaknesses committed while staying in the Government and parliament in the past, the seven political parties have expressed their commitment for not repeating such mistakes and weaknesses now onwards. page 5, para 12: Regarding the inappropriate conducts that took place among the parties in the past, a common commitment has been expressed to investigate the incidents raised objection and asked for the investigation by any party and take action over the guilty one if found and make informed publicly. An understanding has been made to resolve the problems if emerged among the parties now onwards through the dialogue by discussing in the concerned level or in the leadership level.
Amnesty/pardon	No specific mention.
Courts	No specific mention.
Mechanism	No specific mention.
Prisoner release	No specific mention.
Vetting	No specific mention.
Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.

Referendum for agreement	No specific mention.
International mission/force/ similar	No specific mention.
Enforcement mechanism	No specific mention.
