

Country/entity	Democratic Republic of Congo
Region	Africa (excl MENA)
Agreement name	The Doha Framework for a Comprehensive Peace Agreement
Date	15 Nov 2025
Agreement status	Multiparty signed/agreed
Interim arrangement	Yes
Agreement/conflict level	Intrastate/intrastate conflict

Congo Civil Wars (1996 -)

The overthrow of the long-term dictator Mobutu Sese Seko by a rebel Tutsi army backed by Uganda and Rwanda in 1997 acted as a catalyst for a war with regional dimensions, mainly fought in the eastern Kivu provinces. The conflict escalated in 1998, when President Laurent Kabila, then backed by Zimbabwean and Angolan troops, ordered Rwanda and Uganda to leave. After Kabila's assassination in 2001, his son Joseph took over the presidency and won in the 2006 democratic elections.

In the eastern provinces, Tutsi-led militias, mainly organised in the National Congress for the Defense of the People (CNDP), fought the remnants of the Rwandan Hutu force FDLR, with further involvement of Rwandan and Ugandan troops. Other regionally operating militia groups, like the Lord's Resistance Army from Northern Uganda, the so-called Mai Mai groups or guerrilla outfits like the March 23 Movement (M23) further contributed, and still contribute, to the complexity of the situation in eastern DRC.

Following Joseph Kabila's departure in 2019, his successor Félix Tshisekedi faced renewed instability as the M23 rebel group, dormant since 2013, resumed operations in late 2021 with substantial Rwandan support. In January 2025, M23 forces backed by Rwandan troops captured the regional capital Goma in the most serious escalation since the Second Congo War. This prompted U.S. mediation under President Trump, leading to talks in Qatar in March 2025 and a preliminary peace agreement signed in Washington on June 27, 2025. The Washington Accords were formally signed by Presidents Tshisekedi and Kagame on December 4, 2025, committing Rwanda to withdraw troops and cease M23 support while the DRC pledged to neutralize the FDLR and establish regional economic integration with significant U.S. commercial involvement. However, fighting continues as of late 2025, with both sides accused of violating commitments.

Close

Congo Civil Wars (1996 -)

Stage	Framework/substantive - partial
Conflict nature	Government/territory

Peace process	DRC: the Doha Track for Eastern DRC
Parties	Government of the Democratic Republic of the Congo: Mr. Sumbu Sita MAMBU Alliance Fleuve Congo/March 23rd Movement (AFC/M23): Mr. Benjamin MBONIMPA
Third parties	-
Description	This framework agreement between the Government of the Democratic Republic of Congo and the Alliance Fleuve Congo/March 23rd Movement establishes the foundation for a comprehensive peace agreement to resolve the armed conflict in eastern DRC. The agreement sets forth guiding principles including respect for sovereignty, territorial integrity, protection of civilians, and human rights, while committing both parties to a permanent ceasefire and cessation of hostilities. The framework will be implemented through eight protocols covering areas such as humanitarian access, state authority restoration, DDR, economic recovery, and transitional justice, with implementation to be monitored by international observers including Qatar, the United States, and the African Union.

Agreement document	CD_251115_The Doha Framework for a Comprehensive Peace Agreement (opens in new tab) Download PDF
Source of document	https://www.peaceau.org/uploads/2025.11.15-signed-framework-peace-agreement-en.pdf

Women, girls and gender

Participation	Participation→Effective participation I. INTRODUCTION ... b. Guiding Principles The Parties commit to the following principles in the adoption and implementation of this Framework Agreement and Protocols: ... gender and youth participation;
Equality	No specific mention.
Particular groups of women	No specific mention.
International law	No specific mention.
New institutions	No specific mention.

Violence against women No specific mention.

Transitional justice No specific mention.

Institutional reform No specific mention.

Development No specific mention.

Implementation No specific mention.

Other No specific mention.
