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Country/entity: Central African Republic
Region: Africa (excl MENA)
Agreement name: Political Agreement for Peace and Reconciliation in the Central African Republic (Khartoum Accord)
Date: 05/02/2019
Agreement status: Multiparty signed/agreed
Stage: Framework/substantive - comprehensive (Agreement)
Conflict nature: Government

A process supported by the AU as the African Initiative, but later supplemented by Sudan-Russia mediated agreements.

Parties: Government of the Central African Republic
His Excellency Professor Faustin Archange TOUADERA
President of the Central African Republic
Head of State

Armed groups

Mr. Maxime MOKOM
Anti-Balaka – Mokom Branch Mr. Dieudonné NDOMATE
Anti-Balaka – Ngaïssona Branch
Mr. Martin KOUMTAMADJI
Alias Abdoulaye Miskine
Front Démocratique du Peuple Centrafricain (FDPC) Mr. Adam NOUREIDINE
Front Populaire pour la Renaissance de la Centrafrique (FPRC)
Mr. Gilbert TOUMOU-DEYA
Mouvement des Libérateurs Centrafricains pour la Justice (MLCJ) Mr. Alkatim Ahamat MAHAMAT
Mouvement Patriotique pour la Centrafrique (MPC)
Mr. Herbert Gotran DJONO-AHABA Rassemblement Patriotique pour le Renouveau de la Centrafrique (RPRC) Mr. Bi-Sidi SOULEMANE alias Sidiki, Retour, Réclamation et Réhabilitation (3R)
Ms. Esther Audrienne GUETEL-MOÏBA
Révolution et Justice-Belanga Branch (RJ-Belanga) Mr. Armel MINGATOLOUM-SAYO
Révolution et Justice-Sayo Branch (RJ-Sayo Branch)
Mr. Hisseine AKACHA
Séléka Rénovée Mr. Philippe WAGRAMALE
Union des Forces Républicaines (UFR)

Mr. Dieu Bénit Christian GBEYA-KIKOBET
Third parties

II. The Guarantors

African Union    Economic Community of Central African States
His Excellency Mr. Moussa Faki MAHAMAT
Chair of the Commission    Ambassador Adolphe NAHAYO
Representative of the Secretary-General

III. The Facilitators

Mr. Jean-Pierre LACROIX
(United Nations)    Republic of Angola
Republic of Cameroon    Democratic Republic of the Congo
Republic of the Congo    Gabonese Republic
Republic of the Sudan    Republic of Chad
Republic of Equatorial Guinea

Description

This comprehensive agreement details commitments by both the government and armed groups with a view to ending the conflict. It is supported and signed by the conflict parties and international actors and provides detailed implementation and monitoring provisions.

Agreement document

CF_190205_Political_Agreement_for_Peace_and_Reconciliation.pdf

Agreement document (original language)

CF_190205_Accord-pour-la-paix-et-la-réconciliation-en-Centrafrique.pdf

Groups

Children/youth

Rhetorical

Page 3, Preamble

Recognizing that the majority of the population of the Central African Republic is made up of children and women who have been deeply affected by the armed conflict, and that the full protection of their rights and the cessation of abuses and hostilities are objectives common to all Parties;

Page 4, Section I, Article I

(c) Recognition of cultural and religious diversity and appreciate for the contributions of all components of the society of the Central African Republic by promoting the inclusion, particularly of minorities, women and youth, in the management of the State and in the task of national reconstruction;

Page 5, Section II, Article 4

(d) To ensure that all citizens of the Central African Republic, including the members of the armed groups adhering to this Agreement seeking to establish political parties or movements, may do so without restriction, in accordance with the laws in force in the country; and that the institutions of the
Republic at all levels of government guarantee that the rich diversity of the Central African Republic is represented, devoting special attention to minorities and less represented groups, such as women and youth.

Substantive
Page 6, Section II, Article 4
(m) In addition to efficiently mobilizing domestic resources, to mobilize international partners for the implementation of national reconstruction and development programmes, in the context of the National Plan for Recovery and Peacebuilding in the Central African Republic, focusing as a priority on socioeconomic infrastructure and social protection as tangible peace dividends for the most affected communities. A programme on labour-intensive major construction works shall be launched with the support of partners. The programme to build and rehabilitate priority infrastructure (roads, bridges, schools, health facilities, markets, etc.) throughout the country shall be directed towards former members of the armed groups, youth and local communities, and shall be implemented by the legitimate authorities at the local and national levels.

Page 7, Section III, Article 5
(h) To put an immediate end to all forms of recruitment into armed groups, including the recruitment of children and foreigners; to make any claim through peaceful means, including, where appropriate, through the establishment of political organizations; to halt the illicit exploitation of natural resources and illegal trafficking in arms and ammunition; to not obstruct the free movement of goods and people; and to not impede the delivery of humanitarian assistance by humanitarian agencies and organizations throughout the country.

Page 14, Annex 1
2. The Parties agree that this immediate, complete, and irrevocable cessation of hostilities commits them to scrupulously refrain from:
(c) Any act that would violate the rights of children, including the recruitment and use of children under 18 years of age in any direct or indirect capacity within an armed unit.

Page 19, Annex 2
Launch of four forums for regional development: Birao, Bangassou, Bouar and Mbaïki
- Identification of production chains and job creation.
One of the reasons outlined as a factor contributing to recruitment into armed groups is the lack of economic opportunities for job creation and income generation. This action would serve to identify profitable production chains where improved organization can produce sources of wealth capable of offering different prospects for young people and populations. Relevant sectors could include fruit and vegetables, meat and milk, gum arabic and shea nuts. Government + African Union + partners (private, international, NGOs) Days + 0

Other
Page 4, Section I, Article I
(g) Rejection of violence against women and children;

Page 15, Annex 1
Prefectural Implementation Committee
A Prefectural Implementation Committee shall be established within seven (7) days of signature of the Agreement in order to ensure compliance, facilitate the sharing of information and create a peaceful environment throughout the prefecture. The Committee shall be chaired ipso jure by the Prefect and shall be composed of a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces, a political leader from every signatory armed group with an active military presence in the prefecture, two representatives of every religious community
(appointed by consensus by their peers or, failing that, by the Prefect) and two representatives of civil society organizations representing youth and women (appointed by consensus by the communities or, failing that, by the Prefect).

**Disabled persons**
No specific mention.

**Elderly/age**
No specific mention.

**Migrant workers**
No specific mention.

**Racial/ethnic/national group**
Rhetorical
Page 3, Preamble
Fully aware that the political manipulation of ethnic and religious identities poses serious threats to social cohesion and national unity, and that the current status quo is unsustainable and threatens the existence of the Central African Republic, which has been damaged to its core;

Page 4, Section I, Article I
(c) Recognition of cultural and religious diversity and appreciate for the contributions of all components of the society of the Central African Republic by promoting the inclusion, particularly of minorities, women and youth, in the management of the State and in the task of national reconstruction;

Page 5, Section II, Article 4
(d) To ensure that all citizens of the Central African Republic, including the members of the armed groups adhering to this Agreement seeking to establish political parties or movements, may do so without restriction, in accordance with the laws in force in the country; and that the institutions of the Republic at all levels of government guarantee that the rich diversity of the Central African Republic is represented, devoting special attention to minorities and less represented groups, such as women and youth.

Page 6, Section II, Article 4
(t) To take the measures required to re-establish the civil registry and combat separatism as well as any form of manipulation of ethnic, regional and religious differences that could threaten national unity and destabilize the country.

**Anti-discrimination**
Page 6, Section II, Article 4
(r) To combat any incitement to hatred and protect all minorities through the effective implementation of the National Plan for the Prevention of Incitement to Hatred and Violence; and, to improve the legal and regulatory framework in order to ensure that any provision that provides for any type of discriminatory practice is removed from the laws governing the functioning of the country’s institutions.

Page 8, Section III, Article 5
(j) To guarantee to national and international non-governmental organizations adherence to humanitarian principles, protection of their operating bases and staff, desistance from aggression against humanitarian convoys and the extortion of funds from humanitarian workers, and the unconditional and secure access of all vulnerable communities, wherever they may be and regardless of their ethnicity or religion, to the humanitarian assistance and activities required to preserve human life.
**Substantive**

Page 5, Section II, Article 4

(k) To create the conditions necessary for the voluntary return, reintegration and social reinsertion of all refugees and internally displaced persons with dignity, including through the adoption of legislation on the protection of land and other assets belonging to these vulnerable populations, in close cooperation with all humanitarian actors and the countries of the region, and in accordance with the international instruments in force.

**Other**

Page 14, Annex 1

2. The Parties agree that this immediate, complete, and irrevocable cessation of hostilities commits them to scrupulously refrain from:

(e) Any form of propaganda, hate speech and divisive discourse that makes reference to ethnic, regional, religious or sectarian identity or that incites violence.

**Religious groups**

**Rhetorical**

Page 3, Preamble

Fully aware that the political manipulation of ethnic and religious identities poses serious threats to social cohesion and national unity, and that the current status quo is unsustainable and threatens the existence of the Central African Republic, which has been damaged to its core;

Page 4, Section I, Article I

(c) Recognition of cultural and religious diversity and appreciate for the contributions of all components of the society of the Central African Republic by promoting the inclusion, particularly of minorities, women and youth, in the management of the State and in the task of national reconstruction;

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**Anti-discrimination**

Page 8, Section III, Article 5

(j) To guarantee to national and international non-governmental organizations adherence to humanitarian principles, protection of their operating bases and staff, desistance from aggression against humanitarian convoys and the extortion of funds from humanitarian workers, and the unconditional and secure access of all vulnerable communities, wherever they may be and regardless of their ethnicity or religion, to the humanitarian assistance and activities required to preserve human life.

**Other**

Page 7, Section III, Article 5

(c) To refrain from engaging in any act of destruction or illegal occupation of public buildings and sites, such as hospitals, schools and places of worship, and sites for internally displaced persons, as well as all acts of pillage or violations committed against civilians, including sexual and gender-based violence, in particular against women and girls.

Page 10, Section VI, Article 28

To conduct advocacy among politicians, religious leaders, civil society, the media and traditional authorities, as well as neighbouring States, international partners meeting in the International Support Group on the Central African Republic, and regional and international organizations, to seek collective and unanimous support for the achievement of the objectives of this Agreement.
2. The Parties agree that this immediate, complete, and irrevocable cessation of hostilities commits them to scrupulously refrain from:

(e) Any form of propaganda, hate speech and divisive discourse that makes reference to ethnic, regional, religious or sectarian identity or that incites violence.

Prefectural Implementation Committee
A Prefectural Implementation Committee shall be established within seven (7) days of signature of the Agreement in order to ensure compliance, facilitate the sharing of information and create a peaceful environment throughout the prefecture. The Committee shall be chaired ipso jure by the Prefect and shall be composed of a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces, a political leader from every signatory armed group with an active military presence in the prefecture, two representatives of every religious community (appointed by consensus by their peers or, failing that, by the Prefect) and two representatives of civil society organizations representing youth and women (appointed by consensus by the communities or, failing that, by the Prefect).

Indigenous people
No specific mention.

Other groups
Rhetorical

Page 6, Section II, Article 4
(t) To take the measures required to re-establish the civil registry and combat separatism as well as any form of manipulation of ethnic, regional and religious differences that could threaten national unity and destabilize the country.

Other

Page 14, Annex 1
2. The Parties agree that this immediate, complete, and irrevocable cessation of hostilities commits them to scrupulously refrain from:

(e) Any form of propaganda, hate speech and divisive discourse that makes reference to ethnic, regional, religious or sectarian identity or that incites violence.

Refugees/displaced persons
Rhetorical

Page 2, Preamble
Recognizing that this latest crisis has inflicted untold suffering, caused the deaths of many, resulted in thousands of internally displaced persons and refugees, with humanitarian consequences and disastrous economic losses, eroded the social fabric, encouraged separatism, profoundly destabilized the Central African Republic and threatened subregional cohesion and stability;

Substantive

Page 7, Section III, Article 5
(c) To refrain from engaging in any act of destruction or illegal occupation of public buildings and sites, such as hospitals, schools and places of worship, and sites for internally displaced persons, as well as all acts of pillage or violations committed against civilians, including sexual and gender-based violence, in particular against women and girls.

Page 14, Annex 1
2. The Parties agree that this immediate, complete, and irrevocable cessation of hostilities commits them to scrupulously refrain from:

(b) Any act restricting the voluntary return of all refugees and displaced persons to their homes in
dignity.

**Social class**  No specific mention.

### Gender

**Women, girls and gender**  Page 3, Preamble
Recognizing that the majority of the population of the Central African Republic is made up of children and women who have been deeply affected by the armed conflict, and that the full protection of their rights and the cessation of abuses and hostilities are objectives common to all Parties;

Page 4, Section I, Article I
(g) Rejection of violence against women and children;

Page 4, Section I, Article I
(c) Recognition of cultural and religious diversity and appreciate for the contributions of all components of the society of the Central African Republic by promoting the inclusion, particularly of minorities, women and youth, in the management of the State and in the task of national reconstruction;

Page 5, Section II, Article 4
(d) To ensure that all citizens of the Central African Republic, including the members of the armed groups adhering to this Agreement seeking to establish political parties or movements, may do so without restriction, in accordance with the laws in force in the country; and that the institutions of the Republic at all levels of government guarantee that the rich diversity of the Central African Republic is represented, devoting special attention to minorities and less represented groups, such as women and youth.

Page 7, Section III, Article 5
(c) To refrain from engaging in any act of destruction or illegal occupation of public buildings and sites, such as hospitals, schools and places of worship, and sites for internally displaced persons, as well as all acts of pillage or violations committed against civilians, including sexual and gender-based violence, in particular against women and girls.

Page 14, Annex 1
2. The Parties agree that this immediate, complete, and irrevocable cessation of hostilities commits them to scrupulously refrain from:
(d) Any act of violence against women and girls, or of sexual or gender-based violence.

Page 15, Annex 1
Prefectural Implementation Committee
A Prefectural Implementation Committee shall be established within seven (7) days of signature of the Agreement in order to ensure compliance, facilitate the sharing of information and create a peaceful environment throughout the prefecture. The Committee shall be chaired ipso jure by the Prefect and shall be composed of a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces, a political leader from every signatory armed group with an active military presence in the prefecture, two representatives of every religious community (appointed by consensus by their peers or, failing that, by the Prefect) and two representatives of civil society organizations representing youth and women (appointed by consensus by the communities or,
failing that, by the Prefect).

Men and boys No specific mention.

LGBTI No specific mention.

Family No specific mention.

State definition

<table>
<thead>
<tr>
<th>State definition</th>
<th>Nature of state (general)</th>
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<tbody>
<tr>
<td>Page 4, Section I, Article 1</td>
<td>Article 1: The Parties reiterate their commitments to the following principles:</td>
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<td></td>
<td>(a) Respect for the national unity, territorial integrity and sovereignty of the Central African Republic, as well as its republic and secular character.</td>
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Page 7, Section III, Article 5

For their part, the armed groups undertake:

(a) To respect the legitimacy of the country's democratic institutions, the constitutional order, and the territorial integrity and unity of the State of the Central African Republic.

State configuration

Page 4, Section II, Article 4

(b) To promptly adopt a new act on decentralization (laws on territorial units and administrative districts) and implement it through the effective transfer of the skills and resources required at the prefectural and local levels. The distribution of tasks and responsibilities between the State and territorial units should take into account the needs of citizens and communities at the grass-roots level.

Page 6, II. Government commitments

Article 4: The Government undertakes:

n) To establish regular and fair taxation in respect of the transfer of resources from the State to territorial units for the extraction and management by the Government and private licensed businesses of natural and mineral resources in order to enable the development of the prefectures, reduce disparities between them and strengthen their autonomy within a unitary State, in accordance with the principles that shall be set out in the new act on decentralization and the principles of national solidarity, good governance and the fair and equitable distribution of national wealth.

Page 17, Annex 2

3. Efforts leading to the adoption of the act on decentralization.

This act is an asset for the implementation of regional development actions. It will also help to establish the first concrete actions for correcting disparities. The Government must nevertheless monitor the financial equalization system in the context of solidarity among territorial units. In addition, given the depth of the challenges, a middle solution of progressive decentralization could even be examined, starting with the largest areas. Government + African Union + National Assembly Days + 60

Governance
No specific mention.

Constitution’s affirmation/renewal

Page 2, Preamble
Reiterating our commitment to the relevant African and international instruments and the Constitution of the Central African Republic of 30 March 2016, the recommendations of the National Forum of Bangui, held from 4 to 11 May 2015, the positive contributions made by the dialogue held in Khartoum, the relevant United Nations Security Council resolutions on the situation in the Central African Republic, as well as the decisions of the African Union, the Economic Community of Central African States and the International Conference on the Great Lakes Region;

Page 7, III. Commitments of the armed groups
Article 5: For their part, the armed groups undertake:
a) To respect the legitimacy of the country’s democratic institutions, the constitutional order, and the territorial integrity and unity of the State of the Central African Republic.

Page 9, Section IV
Article 18: The Parties agree to strictly adhere to the Constitution and the laws and regulations in force in the Central African Republic.

Article 19: The Parties agree to abstain from any attempt to access or retain power by force, in accordance with the relevant provisions of the Constitution of the Central African Republic and the Constitutive Act of the African Union.

No specific mention.

Constitutional reform/making

Elections

Page 9, Section IV, Article 20
The Parties agree that the holding of free, fair, inclusive, transparent and credible elections is the only way to ensure alternating political power and facilitate the consolidation of democracy in the Central African Republic. Accordingly, they undertake to support the organization of elections at the presidential, legislative, regional and municipal levels in a climate of peace.

No specific mention.

Electoral commission

Political parties reform

Rebels transitioning to political parties

Page 5, Section II, Article 4
(d) To ensure that all citizens of the Central African Republic, including the members of the armed groups adhering to this Agreement seeking to establish political parties or movements, may do so without restriction, in accordance with the laws in force in the country; and that the institutions of the Republic at all levels of government guarantee that the rich diversity of the Central African Republic is represented, devoting special attention to minorities and less represented groups, such as women and youth.

Page 18, Annex 2
Policy
5. Working group:
- To review the Political Parties Act; and
- On the status of former Heads of State.
Under the Agreement, the provisions allowing armed groups wishing to engage in politics to do so and the challenges related to reconciliation and the renewal of the social contract in the Central African Republic mean that political parties must now be actors that are more engaged than before in upholding the republican values that promote citizenship of the Central African Republic, democracy, the promotion and protection of human rights, and the values of peaceful coexistence, peace and tolerance, etc. Hence the need to review the Political Parties Act to bring it into line with modern-day requirements. In addition, the construction of a democratic system based on the alternation of power calls for former Heads of State to be offered a decent life in society. It is also an opportunity to undertake work that can help to strengthen democratic culture.

**Other political parties reform**

**Page 5, Section II, Article 4**

(e) To request from the National Assembly the revision of ordinance No. 05.007 of 2 June 2005, on political parties and the status of the opposition in the Central African Republic, so that political parties and groups become actors more engaged in the promotion of republican values, such as the promotion of peace, tolerance, democracy and respect for diversity and citizenship of the Central African Republic.

**Civil society**

**Page 10, Section VI, Article 28**

To conduct advocacy among politicians, religious leaders, civil society, the media and traditional authorities, as well as neighbouring States, international partners meeting in the International Support Group on the Central African Republic, and regional and international organizations, to seek collective and unanimous support for the achievement of the objectives of this Agreement.

**Page 15, Annex 1**

**Prefectural Implementation Committee**

A Prefectural Implementation Committee shall be established within seven (7) days of signature of the Agreement in order to ensure compliance, facilitate the sharing of information and create a peaceful environment throughout the prefecture. The Committee shall be chaired ipso jure by the Prefect and shall be composed of a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces, a political leader from every signatory armed group with an active military presence in the prefecture, two representatives of every religious community (appointed by consensus by their peers or, failing that, by the Prefect) and two representatives of civil society organizations representing youth and women (appointed by consensus by the communities or, failing that, by the Prefect).

**Traditional/religious leaders**

**Page 6, Section II Government Commitments**

Article 4: The Government undertakes to:

[...]

(s) To accelerate the process to establish the Commission on Truth, Justice, Reparation and Reconciliation through the timely launch of national consultations and the adoption of a law on that Commission; to work with international partners and relevant associations for the establishment of a victim support and redress programme; and to develop and implement an action plan on traditional reconciliation mechanisms, in close consultation with traditional chiefs.

**Page 10, Section VI Specific Provisions**

**Article 28**

To conduct advocacy among politicians, religious leaders, civil society, the media and traditional authorities, as well as neighbouring States, international partners meeting in the International Support Group on the Central African Republic, and regional and international organizations, to seek collective
and unanimous support for the achievement of the objectives of this Agreement.

Page 21, Annex 2
3. Launch a working group on:
- The role of traditional reconciliation mechanisms;
- The revitalization of traditional chiefdoms in the Central African Republic.

Traditional mechanisms can be a powerful tool for community reconciliation at the grass-roots level.
And this would bring significant added value for the renewal of coexistence and for consolidation of
the Agreement. In many societies, such mechanisms are facilitated by traditional chiefs. Traditional
chiefdoms therefore have a part to play. For example, work could be carried out and a workshop
organized on this subject, eventually leading not only to an action plan for the integration of
traditional reconciliation mechanisms but also a draft law on traditional chiefdoms in the Central
African Republic. Government + African Union + Partners (national, international, NGOs)
4. Launch of a campaign:
- For the promotion and protection of human rights;
- For the promotion of culture, peace and citizenship. National Human Rights and Fundamental
Freedoms Commission Days + 0

Public administration
Page 4, Section II, Article 4
(c) To create, with the support of partners, appropriate mechanisms for the recruitment of civil
servants from all sectors of the nation, in line with the principles of equity and representation. To that
end, the Government shall establish training programmes open to all men and women of the Central
African Republic, to be developed collectively by the institutions of the Republic and the nation’s
major stakeholders.

Page 5, Section II, Article 4
(i) To establish a joint Government–armed groups commission responsible for analysing, case by case,
the reintegration dossiers of leaders and members of armed groups who were formerly civil servants
or members of the military of the Central African Republic. Such a review shall be done within the
framework set out in the National Disarmament, Demobilization, Reintegration and Repatriation
Programme and in consultation with international partners.

Page 7, III. Commitments of the armed groups
Article 5: For their part, the armed groups undertake:
f) To immediately and irrevocably put an end to any obstruction to the redeployment of civil and
military public authorities, including civil servants and defence and security forces, and refrain from
interfering with or threatening them in any way.

Page 14, Annex 1, Article 3
3. In order to fully ensure the establishment of the most favourable conditions for the diligent
implementation of the Agreement, the armed groups also commit themselves to strictly refrain from:
(h) Any act that obstructs the redeployment of civil servants, public officials or the defence and
security forces, or the provision of basic social services;

Page 20, Annex 2
Defence and security
1. Observance of representation criteria for recruitment into the defence and security forces, in
accordance with the Constitution (defence and security forces) Government + African Union + armed
groups + partners
2. Immediate implementation of the arrangements for free movement and the lifting of illegal barriers
3. Joint commission on:
- The harmonization of ranks;
- The integration and reintegration of leaders and members of armed groups in the civil service.

Government + African Union + armed groups + partners

Power sharing

**Political power sharing**
No specific mention.

**Territorial power sharing**
No specific mention.

**Economic power sharing**
No specific mention.

**Military power sharing**
No specific mention.

Human rights and equality

**Human rights/RoL**
Page 3, Preamble
Recognizing that the impunity that reigns has fuelled the infernal cycle of violence, weakened the judiciary, led to large-scale violations of human rights and international humanitarian law, and fomented the people’s mistrust of the State;

Recognizing that the majority of the population of the Central African Republic is made up of children and women who have been deeply affected by the armed conflict, and that the full protection of their rights and the cessation of abuses and hostilities are objectives common to all Parties; and, convinced of the fundamental role of women of the Central African Republic in the prevention and resolution of conflicts and in building sustainable peace, and emphasizing their important contribution to the efforts to find a definitive solution to end the crisis in the Central African Republic;

Page 4, I. Principles for a lasting settlement of the conflict, Article I
The Parties reiterate their commitments to the following principles:

...  
h) Respect for human rights, human dignity and fundamental and religious freedoms;

Page 6, II. Government commitments, Article 4
The Government undertakes:

...  
p) To promote social justice and the access of all people to basic social services, and advance the consolidation of the judiciary in order to strengthen the rule of law throughout the country.

Page 14, Annex 1
1. In accordance with the provisions of the present Agreement, the armed groups commit themselves, upon signature of the Agreement, to the immediate, complete and irrevocable cessation of hostilities and any act of violence, including against the State authorities, as well as any abuses against civilian populations, herders and farmers, throughout the country. In this regard, the Parties, especially the armed groups in respect of their forces, upon signature of the Agreement, commit to solemnly issue a public and unconditional order on the cessation of hostilities, and to promote the values of respect and the protection of human rights throughout the country, with a view to ending all hostile acts and
any other form of violence, impasse and sabotage.

2. The Parties agree that this immediate, complete and irrevocable cessation of hostilities commits them to scrupulously refrain from:
   a) Any violation of international humanitarian law, including crimes perpetrated against civilians and against the staff and property of the United Nations, humanitarian organizations, schools, medical facilities and places of worship.

Page 21, Annex 2
Justice, national reconciliation and humanitarian issues
4. Launch of a campaign:
   - For the promotion and protection of human rights;
   - For the promotion of culture, peace and citizenship. National Human Rights and Fundamental Freedoms Commission Days + 0

Equality Page 4, I. Principles for a lasting settlement of the conflict, Article I
The Parties reiterate their commitments to the following principles:

b) Promotion of inclusion, affirmative action and temporary special measures in order to address the inequalities affecting communities and regions that have suffered harm in the past, and ensure their full participation in the political, economic and social life of the nation; [...] e) Promotion of the balanced and equitable development of all regions of the Central African Republic, taking into account the potential of each region;

Page 4-5, II. Government commitments, Article 4
The Government undertakes:

c) To create, with the support of partners, appropriate mechanisms for the recruitment of civil servants from all sectors of the nation, in line with the principles of equity and representation. To that end, the Government shall establish training programmes open to all men and women of the Central African Republic, to be developed collectively by the institutions of the Republic and the nation’s major stakeholders.

Page 5, II. Government commitments, Article 4
The Government undertakes:

... g) To continue security sector reform and guarantee the republican and professional nature of the army and internal security forces; and, in this regard, to ensure that future recruitment into the national army and internal security forces is conducted on an equitable, inclusive and transparent basis, guaranteeing that all social sectors of the country are represented, and in line with the implementation of the National Disarmament, Demobilization, Reintegration and Repatriation Programme.

Page 5, II. Government commitments, Article 4
The Government undertakes:

... l) To create the conditions required for the whole of the population of the Central African Republic to benefit equitably from the exploitation of the country’s natural resources and the revenues generated.
Democracy

Page 5, II. Government commitments, Article 4
The Government undertakes:
...
e) To request from the National Assembly the revision of ordinance No. 05.007 of 2 June 2005, on political parties and the status of the opposition in the Central African Republic, so that political parties and groups become actors more engaged in the promotion of republican values, such as the promotion of peace, tolerance, democracy and respect for diversity and citizenship of the Central African Republic.

Page 9-10, IV. Specific Issues
Democratic Foundations
Article 20: The Parties agree that the holding of free, fair, inclusive, transparent and credible elections is the only way to ensure alternating political power and facilitate the consolidation of democracy in the Central African Republic. Accordingly, they undertake to support the organization of elections at the presidential, legislative, regional and municipal levels in a climate of peace.

Page 18, Annex 2
Policy
5. Working group:
- To review the Political Parties Act; and
- On the status of former Heads of State.
Under the Agreement, the provisions allowing armed groups wishing to engage in politics to do so and the challenges related to reconciliation and the renewal of the social contract in the Central African Republic mean that political parties must now be actors that are more engaged than before in upholding the republican values that promote citizenship of the Central African Republic, democracy, the promotion and protection of human rights, and the values of peaceful coexistence, peace and tolerance, etc. Hence the need to review the Political Parties Act to bring it into line with modern-day requirements. In addition, the construction of a democratic system based on the alternation of power calls for former Heads of State to be offered a decent life in society. It is also an opportunity to undertake work that can help to strengthen democratic culture. [...]

6. Encourage the High Authority for Good Governance to adopt the strategy on good governance. The High Authority’s tasks make it a major actor in the peace process as an institution that can provide a new frame of reference for democratic consolidation. It is therefore important that all stakeholders of the Central African Republic share the same basic values in terms of building a system of good governance whose ownership can improve the management of public affairs, contribute to the more equitable distribution of national resources and thus assist in the prevention and reduction of conflict in the Central African Republic.

Protection measures
No specific mention.

Human rights framework
Isolated rights
Page 6, II. Government commitments, Article 4
The Government undertakes:
...
r) To combat any incitement to hatred and protect all minorities through the effective implementation of the National Plan for the Prevention of Incitement to Hatred and Violence; and, to improve the legal and regulatory framework in order to ensure that any provision that provides for any type of discriminatory practice is removed from the laws governing the functioning of the country’s
institutions.

Page 17, Annex 2
Policy
4. Launch of a working group on:
- Inclusivity, citizenship, secularism and the protection of minorities.
One of the causes of conflict in the Central African Republic is the place of minorities, their protection and the secular nature of the State. It is, in sum, a crisis of citizenship and it is important that work be undertaken to revisit these issues and highlight the actions that can be taken to improve the legal and regulatory framework to ensure that the laws governing the functioning of institutions in the Central African Republic do not contain any provisions that may appear to be discriminatory practices.

Civil and political rights

Thought, opinion, conscience and religion
Page 4, I. Principles for a lasting settlement of the conflict, Article I
The Parties reiterate their commitments to the following principles:
...
h) Respect for human rights, human dignity and fundamental and religious freedoms;

Socio-economic rights

No specific mention.

NHRI
No specific mention.

Regional or international human rights institutions
No specific mention.

Mobility/access

Page 7, III. Commitments of the armed groups, Article 5
For their part, the armed groups undertake:
...
h) To put an immediate end to all forms of recruitment into armed groups, including the recruitment of children and foreigners; to make any claim through peaceful means, including, where appropriate, through the establishment of political organizations; to halt the illicit exploitation of natural resources and illegal trafficking in arms and ammunition; to not obstruct the free movement of goods and people; and to not impede the delivery of humanitarian assistance by humanitarian agencies and organizations throughout the country.

Page 8, III. Commitments of the armed groups, Article 5
For their part, the armed groups undertake:
...
j) To guarantee to national and international non-governmental organizations adherence to humanitarian principles, protection of their operating bases and staff, desistance from aggression against humanitarian convoys and the extortion of funds from humanitarian workers, and the unconditional and secure access of all vulnerable communities, wherever they may be and regardless of their ethnicity or religion, to the humanitarian assistance and activities required to preserve human life.

Page 14, Annex 1
3. In order to fully ensure the establishment of the most favourable conditions for the diligent implementation of the Agreement, the armed groups also commit themselves to strictly refrain from:
g) Any act disrupting or preventing the delivery of humanitarian or development assistance;
3. In order to fully ensure the establishment of the most favourable conditions for the diligent implementation of the Agreement, the armed groups also commit themselves to strictly refrain from:

i) Any act that could paralyse the work of the United Nations, including attacks on its staff and facilities, confiscation of its property or interference with its patrols and convoys.

5. The Prefectural Implementation Committee shall:

(e) Establish as needed technical security subcommittees in sub-prefectures to oversee the implementation of the Agreement, prevent armed violence and promote the free movement of persons and goods in the sub-prefectures;

Detention procedures
No specific mention.

Media and communication
Page 8, IV. Specific Issues
Disarmament, demobilization, reintegration and repatriation
Article 6: The Parties underscore the crucial importance of the National Disarmament, Demobilization, Reintegration and Repatriation Programme and its implementation strategy to the stabilization process in the Central African Republic and stress the need for a rigorous and transparent management of the Programme through regular public communication concerning its implementation.

Page 11, VI. Implementation and Monitoring Mechanism, Article 31
A National Implementation Committee, comprising various ministerial departments (interministerial), various institutions of the Republic (inter-agency) and armed groups shall meet, as needed, under the chairmanship of the person appointed for that purpose by the President of the Republic. The National Implementation Committee, which may entrust interministerial and inter-agency subcommittees to support its missions, shall be competent to implement this Agreement at the national level. Its tasks shall include:

... 

d) To define and guide efforts to raise awareness of and disseminate the Agreement among the nation’s stakeholders, the public, armed groups and the media;

Page 17, Annex 2
Policy
2. Campaign to publicize the Agreement.
This campaign (radio and television, field visits, meetings with political and social actors, etc.) must continue to promote the Agreement among the nation’s stakeholders and armed groups. The campaign must be undertaken in accordance with the nexus of Government-armed groups-partners of the Central African Republic to ensure that everyone is moving in the same direction, thereby facilitating buy-in by the population and strengthening the legitimacy of the Agreement.

Citizenship
Page 17, Annex 2
Policy
4. Launch of a working group on:
- Inclusivity, citizenship, secularism and the protection of minorities.
One of the causes of conflict in the Central African Republic is the place of minorities, their protection and the secular nature of the State. It is, in sum, a crisis of citizenship and it is important that work be undertaken to revisit these issues and highlight the actions that can be taken to improve the legal and regulatory framework to ensure that the laws governing the functioning of institutions in the Central African Republic do not contain any provisions that may appear to be discriminatory practices.

Page 21, Annex 2
Justice, national reconciliation and humanitarian issues
4. Launch of a campaign:
- For the promotion and protection of human rights;
- For the promotion of culture, peace and citizenship.

Justice sector reform

Criminal justice and emergency law
No specific mention.

State of emergency provisions
No specific mention.

Judiciary and courts
Page 6, II. Government commitments, Article 4
The Government undertakes:
...
(p) To promote social justice and the access of all people to basic social services, and advance the consolidation of the judiciary in order to strengthen the rule of law throughout the country.

Prisons and detention
No specific mention.

Traditional Laws
No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction
Socio-economic development
Page 5, I. Principles for a lasting settlement of the conflict, Article 1
The parties reiterate their commitments to the following principles:
...
(e) Promotion of the balanced and equitable development of all regions of the Central African Republic, taking into account the potential of each region;

Page 6, II. Government commitments, Article 4
The Government undertakes:
...
(o) To establish local-level recovery and development programmes in an equitable manner throughout the country with the technical and financial support of partners.

Page 19, Annex 2
2. Launch of four forums for regional development: Birao, Bangassou, Bouar and Mbaïki
- Identification of production chains and job creation.
One of the reasons outlined as a factor contributing to recruitment into armed groups is the lack of economic opportunities for job creation and income generation. This action would serve to identify profitable production chains where improved organization can produce sources of wealth capable of offering different prospects for young people and populations. Relevant sectors could include fruit and vegetables, meat and milk, gum arabic and shea nuts.

**National economic plan**

Page 6, II. Government commitments, Article 4

The Government undertakes:

... (m) In addition to efficiently mobilizing domestic resources, to mobilize international partners for the implementation of national reconstruction and development programmes, in the context of the National Plan for Recovery and Peacebuilding in the Central African Republic, focusing as a priority on socioeconomic infrastructure and social protection as tangible peace dividends for the most affected communities. A programme on labour-intensive major construction works shall be launched with the support of partners. The programme to build and rehabilitate priority infrastructure (roads, bridges, schools, health facilities, markets, etc.) throughout the country shall be directed towards former members of the armed groups, youth and local communities, and shall be implemented by the legitimate authorities at the local and national levels.

Page 12, X. Funding, Article 37

The Parties agree to request, through the Government, the Framework for Mutual Engagement for the diligent implementation of supporting measures following the acceleration of implementation of priority projects within the National Plan for Recovery and Peacebuilding in the Central African Republic, in order to foster healing and confidence in the peace and reconciliation process.

Page 19, Annex 2

1. Work on the establishment of an emergency programme for the rehabilitation of grass-roots communities by building socioeconomic infrastructure in each prefecture (markets, health centres, water points, schools, etc.).

Under the National Plan for Recovery and Peacebuilding in the Central African Republic, the Government may initiate an emergency programme to provide each capital of prefecture or sub-prefecture with a socioeconomic infrastructure package. This programme has a symbolic value and seeks to strengthen the momentum towards normalization of security but also serves as a test of good faith by armed groups. The technical teams indicated are to identify, in the context of the National Plan, urgent actions to be implemented by the Government in order to serve the people of all prefectures on an equitable basis.

**Natural resources**

Page 5, II. Government commitments, Article 4

The Government undertakes:

... (l) To create the conditions required for the whole of the population of the Central African Republic to benefit equitably from the exploitation of the country's natural resources and the revenues generated.

Page 6, Government commitments, Article 4

The Government undertakes:

... (n) To establish regular and fair taxation in respect of the transfer of resources from the State to territorial units for the extraction and management by the Government and private licensed
businesses of natural and mineral resources in order to enable the development of the prefectures, reduce disparities between them and strengthen their autonomy within a unitary State, in accordance with the principles that shall be set out in the new act on decentralization and the principles of national solidarity, good governance and the fair and equitable distribution of national wealth.

**International funds**

Page 10, V. Commitments of the region and the international community, Article 23
To support the Parties in the effective implementation of this Agreement, including through the provision of political, security, technical and financial support.

... Article 25: To conduct advocacy among countries in the region and international partners with a view to mobilizing the political, security, financial and technical support necessary for the effective implementation of the Agreement.

Page 12, X. Funding, Article 36
The funding mechanism for the implementation of the Agreement shall be defined jointly by the Government of the Central African Republic and the partners of the Central African Republic, meeting within the framework of the International Support Group on the Central African Republic.

**Business**

No specific mention.

**Taxation**

Reform of taxation
Page 6, II. Government commitments, Article 4
The Government undertakes:

... (n) To establish regular and fair taxation in respect of the transfer of resources from the State to territorial units for the extraction and management by the Government and private licensed businesses of natural and mineral resources in order to enable the development of the prefectures, reduce disparities between them and strengthen their autonomy within a unitary State, in accordance with the principles that shall be set out in the new act on decentralization and the principles of national solidarity, good governance and the fair and equitable distribution of national wealth.

**Banks**

No specific mention.

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**Land, property and environment**

**Land reform/rights**

No specific mention.

**Pastoralist/nomadism rights**

Page 9, IV. Specific Issues
... Seasonal pastoral migration

Article 14: The Parties agree to establish a system of effective and equitable management of seasonal pastoral migration in order to make it a secure and peaceful activity, essential to the harmonious economic development of herders and farmers, based on a guiding national framework and local frameworks which shall be developed in consultation with the affected communities.

Article 15: The Parties also agree to encourage the Government to reactivate joint bilateral commissions with the States of the region to deal with transnational concerns, including the good management of seasonal pastoral migration, in order to make it a secure and peaceful activity.
3. Preparation of a national and subregional plan for the management of seasonal pastoral migration

Seasonal pastoral migration, which generates significant economic activity and employs a large segment of the population in some communities, also brings with it a high potential for local conflict that must be managed through local mechanisms. It is also a very technical activity that requires increased community engagement. It is essential to begin work, starting from the next migration campaign, so that lessons learned form the basis of the proposal for an operational plan that could govern the following campaign in 2020.

Cultural heritage
No specific mention.

Environment
No specific mention.

Water or riparian rights or access
No specific mention.

Security sector

Security Guarantees
Page 9, IV. Specific Issues

Transitional security arrangements

Article 16: The Parties undertake, upon signature of the present Agreement, to establish joint security units for an initial transition period of twenty-four (24) months. The joint security units shall be under the supervision of the Chief of Staff of the defence forces and may seek the technical support of the United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA).

The joint security units shall include members of the national security and defence forces and their majority shall comprise members of armed groups who have fully adhered to the principles of this Agreement and completed an appropriate training regime lasting two (2) months.

Article 17: The units shall enter ipso jure into service sixty (60) days after the signing of this Agreement and shall contribute to the protection and security of the civilian population, strengthen public order, secure seasonal migration corridors and perform all tasks assigned by the Technical Security Committee, provided for in Annex 1 relating to the implementation of the cessation of hostilities and temporary security arrangements.

They shall carry out their missions with respect for republican principles, including impartiality and neutrality, and in accordance with the laws and regulations in force.
(c) Make recommendations to the Prefectural Monitoring Committee, paired with appropriate action;
8. In addition to the responsibilities set out above, the Technical Security Committee shall:
(a) Issue invitations to all participating members, with an agenda containing the items to be discussed;
(b) Collect, by any means it deems appropriate, information considered relevant;
(c) Conduct inspections to verify the above-mentioned information;
(d) Visit all communities freely without exception;
(e) Receive freely and privately, any person, group of persons or members of institutions in respect of any cases of possible violations of the Agreement.

Ceasefire
Page 14, Annex 1
Implementation of the cessation of hostilities and temporary security arrangements
1. In accordance with the provisions of the present Agreement, the armed groups commit themselves, upon signature of the Agreement, to the immediate, complete and irrevocable cessation of hostilities and any act of violence, including against the State authorities, as well as any abuses against civilian populations, herdsmen and farmers, throughout the country. In this regard, the Parties, especially the armed groups in respect of their forces, upon signature of the Agreement, commit to solemnly issue a public and unconditional order on the cessation of hostilities and to promote the values of respect and the protection of human rights throughout the country, with a view to ending all hostile acts and any other form of violence, impasse and sabotage.
2. The Parties agree that this immediate, complete and irrevocable cessation of hostilities commits them to scrupulously refrain from:
(a) Any violation of international humanitarian law, including crimes perpetrated against civilians and against the staff and property of the United Nations, humanitarian organizations, schools, medical facilities and places of worship.
(b) Any act restricting the voluntary return of all refugees and displaced persons to their homes in dignity.
(c) Any act that would violate the rights of children, including the recruitment and use of children under 18 years of age in any direct or indirect capacity within an armed unit.
(d) Any act of violence against women and girls, or of sexual or gender-based violence.
(e) Any form of propaganda, hate speech and divisive discourse that makes reference to ethnic, regional, religious or sectarian identity or that incites violence.
3. In order to fully ensure the establishment of the most favourable conditions for the diligent implementation of the Agreement, the armed groups also commit themselves to strictly refrain from:
(a) Any military operation or attack and any attempt to occupy new positions on the ground;
(b) Any movement of military forces or equipment from one location to another without prior authorization from the Prefectural Implementation Committee with competence in the area in question;
(c) The mobilization, deployment or use of their military forces in a way that could spread fear and incite terror in the civilian population;
(d) The recruitment of new troops and acquisition of new military equipment;
(e) Participation in public meetings or any other political activity in military uniform or armed with weapons;
(f) Any act that impedes the freedom of movement of persons and goods, including the erection of illegal barriers and illegal tax collection;
(g) Any act disrupting or preventing the delivery of humanitarian or development assistance;
(h) Any act that obstructs the redeployment of civil servants, public officials or the defence and security forces, or the provision of basic social services;
(i) Any act that could paralyse the work of the United Nations, including attacks on its staff and
facilities, confiscation of its property or interference with its patrols and convoys.

4. The Parties undertake to cooperate fully with the various organs of the Implementation and Monitoring Mechanism responsible for implementing and monitoring the cessation of hostilities and temporary security arrangements. Oversight of this Agreement shall be conducted at the prefecture level by the Prefectural Monitoring Committee, with the assistance of the Technical Security Committee.

**Police**

No specific mention.

**Armed forces**

Page 5, II. Government commitments, Article 4

The Government undertakes:

... 

(g) To continue security sector reform and guarantee the republican and professional nature of the army and internal security forces; and, in this regard, to ensure that future recruitment into the national army and internal security forces is conducted on an equitable, inclusive and transparent basis, guaranteeing that all social sectors of the country are represented, and in line with the implementation of the National Disarmament, Demobilization, Reintegration and Repatriation Programme.

Page 9, IV. Specific issues

... 

Transitional security arrangements

Article 16: The Parties undertake, upon signature of the present Agreement, to establish joint security units for an initial transition period of twenty-four (24) months. The joint security units shall be under the supervision of the Chief of Staff of the defence forces and may seek the technical support of the United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA).

The joint security units shall include members of the national security and defence forces and their majority shall comprise members of armed groups who have fully adhered to the principles of this Agreement and completed an appropriate training regime lasting two (2) months.

Page 16, Annex 1

Technical Security Committee

6. The Technical Security Committee shall oversee the implementation of temporary security arrangements. It shall operate under the authority of the Government and include a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces and at least one representative of every signatory armed group with an active military presence in the prefecture. It may, upon its request, receive technical support from MINUSCA.

Page 19, Annex 2

Defence and security

1. Observance of representation criteria for recruitment into the defence and security forces, in accordance with the Constitution (defence and security forces) Government + African Union + armed groups + partners

2. Immediate implementation of the arrangements for free movement and the lifting of illegal barriers Government + African Union + armed groups + partners

3. Joint commission on:
   - The harmonization of ranks;
- The integration and reintegration of leaders and members of armed groups in the civil service.

Government + African Union + armed groups + partners

4. Communication strategy on the transparency of the National Disarmament, Demobilization, Reintegration and Repatriation Programme Government + African Union + Implementation Unit of the National Disarmament, Demobilization and Reintegration Programme + Agreement Monitoring Committee

**DDR**

**DDR programmes**

Page 5, II. Government commitments, Article 4

The Government undertakes:

... 

(g) To continue security sector reform and guarantee the republican and professional nature of the army and internal security forces; and, in this regard, to ensure that future recruitment into the national army and internal security forces is conducted on an equitable, inclusive and transparent basis, guaranteeing that all social sectors of the country are represented, and in line with the implementation of the National Disarmament, Demobilization, Reintegration and Repatriation Programme.

(h) To facilitate the management and participation of the armed groups within all structures in charge of the disarmament, demobilization, reintegration and repatriation process, including the Strategic Committee and the Advisory and Monitoring Committee for National Disarmament, Demobilization, Reintegration and Repatriation/Security Sector Reform/National Reconciliation throughout the entire period of implementation of the National Disarmament, Demobilization, Reintegration and Repatriation Programme.

(i) To establish a joint Government–armed groups commission responsible for analysing, case by case, the reintegration dossiers of leaders and members of armed groups who were formerly civil servants or members of the military of the Central African Republic. Such a review shall be done within the framework set out in the National Disarmament, Demobilization, Reintegration and Repatriation Programme and in consultation with international partners.

Page 7, III. Commitments of the armed groups, Article 5

For their part, the armed groups undertake:

... 

(g) To participate fully in the disarmament, demobilization, reintegration and repatriation process and engage in good faith in the programme to reintegrate members of armed groups into the uniformed services or income-generating activities; to submit the lists of members of armed groups eligible for the National Disarmament, Demobilization, Reintegration and Repatriation Programme within 60 days of signature of this Agreement; and to start the demobilization and disarmament operations within the time frame determined by the Programme.

Page 8, IV. Specific issues

**Disarmament, demobilization, reintegration and repatriation**

Article 6: The Parties underscore the crucial importance of the National Disarmament, Demobilization, Reintegration and Repatriation Programme and its implementation strategy to the stabilization process in the Central African Republic and stress the need for a rigorous and transparent management of the Programme through regular public communication concerning its implementation. The Parties agree as follows:

(a) Armed groups shall be involved in the Strategic Committee, the Technical Committee and in the coordination of disarmament, demobilization, reintegration and repatriation, security sector reform and national reconciliation.

(b) The Advisory and Monitoring Committee shall be funded through disarmament, demobilization,
repatriation and reintegration partners and through the State budget of the Central African Republic; and additional funding shall be mobilized to strengthen the functioning of the Advisory Committee.

(c) Former members of armed groups participating in the National Disarmament, Demobilization, Reintegration and Repatriation Programme who are willing to join the uniformed services of the State but do not fulfil the required conditions shall be immediately referred for socioeconomic reintegration.

Page 11, VI. Implementation and Monitoring Mechanism, Article 33
In accordance with the Agreement of 10 May 2015 on the principles of disarmament, demobilization, reintegration and repatriation and of integration into the uniformed State forces of the Central African Republic, the Implementation Unit of the National Disarmament, Demobilization, Reintegration and Repatriation Programme shall continue its work to implement the Programme in a transparent and inclusive manner, incorporating the commitments on disarmament, demobilization, reintegration and repatriation undertaken under the present Agreement.

Page 19, Annex 2
Defence and security
1. Observance of representation criteria for recruitment into the defence and security forces, in accordance with the Constitution (defence and security forces) Government + African Union + armed groups + partners
2. Immediate implementation of the arrangements for free movement and the lifting of illegal barriers Government + African Union + armed groups + partners
3. Joint commission on:
   - The harmonization of ranks;
   - The integration and reintegration of leaders and members of armed groups in the civil service. Government + African Union + armed groups + partners
4. Communication strategy on the transparency of the National Disarmament, Demobilization, Reintegration and Repatriation Programme Government + African Union + Implementation Unit of the National Disarmament, Demobilization and Reintegration Programme + Agreement Monitoring Committee

Intelligence services
No specific mention.

Parastatal/rebel and opposition group forces
Page 5, II. Government commitments, Article 4
The Government undertakes:

... (h) To facilitate the management and participation of the armed groups within all structures in charge of the disarmament, demobilization, reintegration and repatriation process, including the Strategic Committee and the Advisory and Monitoring Committee for National Disarmament, Demobilization, Reintegration and Repatriation/Security Sector Reform/National Reconciliation throughout the entire period of implementation of the National Disarmament, Demobilization, Reintegration and Repatriation Programme.

(i) To establish a joint Government-armed groups commission responsible for analysing, case by case, the reintegration dossiers of leaders and members of armed groups who were formerly civil servants or members of the military of the Central African Republic. Such a review shall be done within the framework set out in the National Disarmament, Demobilization, Reintegration and Repatriation Programme and in consultation with international partners.

(j) To establish a programme to support income-generating activities in order to support the socioeconomic reintegration of former members of the armed groups and the recovery of communities at the grass-roots level.
For their part, the armed groups undertake:

(a) To respect the legitimacy of the country’s democratic institutions, the constitutional order, and the territorial integrity and unity of the State of the Central African Republic.

(b) To renounce the recourse to weapons and violence as a means of making any claim, whether political, social or economic, and thus put an immediate, complete and irrevocable end to all hostilities and forms of violence between them and against State officials, the defence and security forces, United Nations staff and all other humanitarian actors, as well as the abuses committed against civilian populations, herders and farmers throughout the country. In this regard, they undertake to implement and comply strictly with the temporary security arrangements set out in the “Specific issues” section and in Annex 1.

(c) To refrain from engaging in any act of destruction or illegal occupation of public buildings and sites, such as hospitals, schools and places of worship, and sites for internally displaced persons, as well as all acts of pillage or violations committed against civilians, including sexual and gender-based violence, in particular against women and girls.

(d) By mutual agreement of the Parties and the partners, to proceed with the complete dissolution of armed groups throughout the country and, in this context, to continue to exercise full control over their respective forces and commit to ensuring their immediate respect for the security arrangements provided for in this Agreement. In this respect, any person or armed unit that violates those security arrangements shall be punished in accordance with the laws and regulations in force.

(e) To not impede the provision of public services to the population of the Central African Republic, and to facilitate the restoration of State authority throughout the country.

(f) To immediately and irrevocably put an end to any obstruction to the redeployment of civil and military public authorities, including civil servants and defence and security forces, and refrain from interfering with or threatening them in any way.

(g) To participate fully in the disarmament, demobilization, reintegration and repatriation process and engage in good faith in the programme to reintegrate members of armed groups into the uniformed services or income-generating activities; to submit the lists of members of armed groups eligible for the National Disarmament, Demobilization, Reintegration and Repatriation Programme within 60 days of signature of this Agreement; and to start the demobilization and disarmament operations within the time frame determined by the Programme.

(h) To put an immediate end to all forms of recruitment into armed groups, including the recruitment of children and foreigners; to make any claim through peaceful means, including, where appropriate, through the establishment of political organizations; to halt the illicit exploitation of natural resources and illegal trafficking in arms and ammunition; to not obstruct the free movement of goods and people; and to not impede the delivery of humanitarian assistance by humanitarian agencies and organizations throughout the country.

(i) To promptly return any occupied property and all goods they have taken to their legitimate owners or, failing that, to the State, unconditionally and with no compensation for themselves; and to respect the property of communities, including those in situations of displacement.

(j) To guarantee to national and international non-governmental organizations adherence to humanitarian principles, protection of their operating bases and staff, desistance from aggression against humanitarian convoys and the extortion of funds from humanitarian workers, and the unconditional and secure access of all vulnerable communities, wherever they may be and regardless of their ethnicity or religion, to the humanitarian assistance and activities required to preserve human life.

Disarmament, demobilization, reintegration and repatriation

Article 6: The Parties underscore the crucial importance of the National Disarmament, Demobilization,
Reintegration and Repatriation Programme and its implementation strategy to the stabilization process in the Central African Republic and stress the need for a rigorous and transparent management of the Programme through regular public communication concerning its implementation. The Parties agree as follows:

(c) Former members of armed groups participating in the National Disarmament, Demobilization, Reintegration and Repatriation Programme who are willing to join the uniformed services of the State but do not fulfil the required conditions shall be immediately referred for socioeconomic reintegration.

Page 9, IV. Specific issues

Transitional security arrangements
Article 16: The Parties undertake, upon signature of the present Agreement, to establish joint security units for an initial transition period of twenty-four (24) months. The joint security units shall be under the supervision of the Chief of Staff of the defence forces and may seek the technical support of the United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA).

The joint security units shall include members of the national security and defence forces and their majority shall comprise members of armed groups who have fully adhered to the principles of this Agreement and completed an appropriate training regime lasting two (2) months.

Page 11, VI. Implementation and Monitoring Mechanism, Article 31
A National Implementation Committee, comprising various ministerial departments (interministerial), various institutions of the Republic (inter-agency) and armed groups shall meet, as needed, under the chairmanship of the person appointed for that purpose by the President of the Republic. The National Implementation Committee, which may entrust interministerial and inter-agency subcommittees to support its missions, shall be competent to implement this Agreement at the national level. Its tasks shall include:

... 

d) To define and guide efforts to raise awareness of and disseminate the Agreement among the nation’s stakeholders, the public, armed groups and the media;

Page 16, Annex 1

Technical Security Committee
6. The Technical Security Committee shall oversee the implementation of temporary security arrangements. It shall operate under the authority of the Government and include a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces and at least one representative of every signatory armed group with an active military presence in the prefecture. It may, upon its request, receive technical support from MINUSCA.

Page 19, Annex 2

Socioeconomic issues
1. Work on the establishment of an emergency programme for the rehabilitation of grass-roots communities by building socioeconomic infrastructure in each prefecture (markets, health centres, water points, schools, etc.).

Under the National Plan for Recovery and Peacebuilding in the Central African Republic, the Government may initiate an emergency programme to provide each capital of prefecture or sub-
prefecture with a socioeconomic infrastructure package. This programme has a symbolic value and seeks to strengthen the momentum towards normalization of security but also serves as a test of good faith by armed groups. The technical teams indicated are to identify, in the context of the National Plan, urgent actions to be implemented by the Government in order to serve the people of all prefectures on an equitable basis.

Presentation of the programme within 60 days of the signing of the Agreement, with a mapping of infrastructure to be provided for each prefecture Government + African Union + National Plan for Recovery and Peacebuilding in the Central African Republic + Mutual Engagement Framework + partners Days+ 60

2. Launch of four forums for regional development: Birao, Bangassou, Bouar and Mbaïki
   - Identification of production chains and job creation.

One of the reasons outlined as a factor contributing to recruitment into armed groups is the lack of economic opportunities for job creation and income generation. This action would serve to identify profitable production chains where improved organization can produce sources of wealth capable of offering different prospects for young people and populations. Relevant sectors could include fruit and vegetables, meat and milk, gum arabic and shea nuts. Government + African Union + partners (private, international, NGOs) Days + 0

Page 19, Annex 2

... 

Defence and security
1. Observance of representation criteria for recruitment into the defence and security forces, in accordance with the Constitution (defence and security forces) Government + African Union + armed groups + partners
2. Immediate implementation of the arrangements for free movement and the lifting of illegal barriers Government + African Union + armed groups + partners
3. Joint commission on:
   - The harmonization of ranks;
   - The integration and reintegration of leaders and members of armed groups in the civil service. Government + African Union + armed groups + partners
4. Communication strategy on the transparency of the National Disarmament, Demobilization, Reintegration and Repatriation Programme Government + African Union + Implementation Unit of the National Disarmament, Demobilization and Reintegration Programme + Agreement Monitoring Committee

**Withdrawal of foreign forces**

No specific mention.

**Corruption**

Page 4, I. Principles for a lasting settlement of the conflict, Article 1

The Parties reiterate their commitments to the following principles:

... 

(ii) Combating corruption and impunity.

**Crime/organised crime**

No specific mention.

**Drugs**

No specific mention.

**Terrorism**

No specific mention.
## Transitional justice

### Transitional justice general

**Page 6, II. Government commitments, Article 4**

The Government undertakes:

...  
(q) To initiate, through dialogue and the local committees on peace and transitional justice, an extensive campaign on national reconciliation and social cohesion aimed at promoting coexistence and strengthening the social contract as the bedrock of the Central African Republic.

### Amnesty/pardon

No specific mention.

### Courts

No specific mention.

### Mechanism

**Page 6, II. Government Commitments, Article 4**

The Government undertakes:

...  
(s) To accelerate the process to establish the Commission on Truth, Justice, Reparation and Reconciliation through the timely launch of national consultations and the adoption of a law on that Commission; to work with international partners and relevant associations for the establishment of a victim support and redress programme; and to develop and implement an action plan on traditional reconciliation mechanisms, in close consultation with traditional chiefs.

### Prisoner release

No specific mention.

### Vetting

No specific mention.
Victims

The Government undertakes:

... (s) To accelerate the process to establish the Commission on Truth, Justice, Reparation and Reconciliation through the timely launch of national consultations and the adoption of a law on that Commission; to work with international partners and relevant associations for the establishment of a victim support and redress programme; and to develop and implement an action plan on traditional reconciliation mechanisms, in close consultation with traditional chiefs.

Justice and national reconciliation

... Article 12: The Parties agree to take appropriate measures, including the establishment of a trust fund, to guarantee the rehabilitation and reparation due to victims.

Justice, Reparation and Reconciliation Government

2. Identification of all victims of crises in the Central African Republic, damaged public and private property and destroyed religious buildings. Equitable actions should be taken. The Government, together with partners, must therefore work hard:
- To establish a database of the victims of crises in the Central African Republic;
- To receive ideas from victims’ associations about the first symbolic and collective reparation measures Government + African Union + civil society organizations + partners

Missing persons

No specific mention.

Reparations

Symbolic reparations

Page 8, IV. Specific issues

Justice and national reconciliation

... Article 9: They further agree to accelerate the establishment of the Commission on Truth, Justice, Reparation and Reconciliation with the aim of promoting truth, justice, reparation, national reconciliation and forgiveness.

Justice, Reparation and Reconciliation Government

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Material reparations

Page 9, IV. Specific issues

Justice and national reconciliation

... Article 12: The Parties agree to take appropriate measures, including the establishment of a trust
fund, to guarantee the rehabilitation and reparation due to victims.

Reconciliation

Page 2, Preamble
Determined to eliminate definitively the deep-rooted sources of the current crisis and promote genuine national reconciliation based on a social contract among the sons and daughters of the Central African Republic:

Page 3, Preamble
Convinced that there can be no peace in the Central African Republic without a common shared vision of mutual respect that includes all communities comprising the nation and incorporates forgiveness, national reconciliation and unity of purpose with neighbouring States and the subregion as a whole;

Convinced of the need to promptly restore security and promote sustainable peace and stability in the Central African Republic, and to undertake urgently a profound national reconciliation, as set out in the Republican Pact for Peace, National Reconciliation and Reconstruction in the Central African Republic and the recommendations of the National Forum of Bangui;

Page 6, II. Government commitments, Article 4
The Government undertakes:

(q) To initiate, through dialogue and the local committees on peace and transitional justice, an extensive campaign on national reconciliation and social cohesion aimed at promoting coexistence and strengthening the social contract as the bedrock of the Central African Republic.

Page 6, II. Government Commitments, Article 4
The Government undertakes:

(s) To accelerate the process to establish the Commission on Truth, Justice, Reparation and Reconciliation through the timely launch of national consultations and the adoption of a law on that Commission; to work with international partners and relevant associations for the establishment of a victim support and redress programme; and to develop and implement an action plan on traditional reconciliation mechanisms, in close consultation with traditional chiefs.

Pages 8-9, IV. Specific issues
Justice and national reconciliation

Article 7: The Parties, while rejecting any idea of impunity and recognizing the principle of presumption of innocence, acknowledge the painful consequences and the wounds left by grave crimes on all citizens and communities in the Central African Republic.

Article 8: They shall refrain from repeating those grave crimes and any views and actions that could lead to their resurgence.

Article 9: They further agree to accelerate the establishment of the Commission on Truth, Justice, Reparation and Reconciliation with the aim of promoting truth, justice, reparation, national reconciliation and forgiveness.

Article 10: The Commission on Truth, Justice, Reparation and Reconciliation shall begin its work within ninety (90) days of the signature of the present Agreement.

Article 11: Upon signature of the present Agreement, and pending the establishment of the Commission on Truth, Justice, Reparation and Reconciliation, an inclusive commission, consisting of the Parties, shall be immediately established by decree to examine all aspects of the tragic events of the conflict in the Central African Republic and consider and propose any action that may be taken in the realm of justice.
The commission shall submit its report to the Commission on Truth, Justice, Reparation and Reconciliation upon the establishment of the latter. The mandate of this commission shall then end.

Article 12: The Parties agree to take appropriate measures, including the establishment of a trust fund, to guarantee the rehabilitation and reparation due to victims.

Article 13: The President of the Republic, in order to sustain the momentum towards reconciliation, may exercise his discretionary power of pardon, in accordance with the law.

Page 18, Annex 2
5. Working group:
- To review the Political Parties Act; and
- On the status of former Heads of State.

Under the Agreement, the provisions allowing armed groups wishing to engage in politics to do so and the challenges related to reconciliation and the renewal of the social contract in the Central African Republic mean that political parties must now be actors that are more engaged than before in upholding the republican values that promote citizenship of the Central African Republic, democracy, the promotion and protection of human rights, and the values of peaceful coexistence, peace and tolerance, etc. Hence the need to review the Political Parties Act to bring it into line with modern-day requirements. In addition, the construction of a democratic system based on the alternation of power calls for former Heads of State to be offered a decent life in society. It is also an opportunity to undertake work that can help to strengthen democratic culture.

The group should submit its findings within 45 days of its establishment. Government + National Assembly + partners Days + 45

Page 20-21, Annex 2
Justice, national reconciliation and humanitarian issues
1. Continuation and acceleration of the process of establishing the Commission on Truth, Justice, Reparation and Reconciliation Government
2. Identification of all victims of crises in the Central African Republic, damaged public and private property and destroyed religious buildings.

Equitable actions should be taken. The Government, together with partners, must therefore work hard:
- To establish a database of the victims of crises in the Central African Republic;
- To receive ideas from victims’ associations about the first symbolic and collective reparation measures Government + African Union + civil society organizations + partners

3. Launch a working group on:
- The role of traditional reconciliation mechanisms;
- The revitalization of traditional chiefdoms in the Central African Republic. Traditional mechanisms can be a powerful tool for community reconciliation at the grass-roots level. And this would bring significant added value for the renewal of coexistence and for consolidation of the Agreement. In many societies, such mechanisms are facilitated by traditional chiefs. Traditional chiefdoms therefore have a part to play. For example, work could be carried out and a workshop organized on this subject, eventually leading not only to an action plan for the integration of traditional reconciliation mechanisms but also a draft law on traditional chiefdoms in the Central African Republic. Government + African Union + Partners (national, international, NGOs)

4. Launch of a campaign:
- For the promotion and protection of human rights;
- For the promotion of culture, peace and citizenship. National Human Rights and Fundamental Freedoms Commission Days + 0
Implementation

**UN signatory**

Page 13, III. The Facilitators
Mr. Jean-Pierre LACROIX
(United Nations)

**Other international signatory**

Page 13, II. The Guarantors
African Union
Economic Community of Central African States
His Excellency Mr. Moussa Faki MAHAMAT
Chair of the Commission
Ambassador Adolphe NAHAYO
Representative of the Secretary-General

III. The Facilitators
Mr. Jean-Pierre LACROIX
(United Nations)
Republic of Angola
Republic of Cameroon
Democratic Republic of the Congo
Republic of the Congo
Gabonese Republic
Republic of the Sudan
Republic of Chad
Republic of Equatorial Guinea

**Referendum for agreement**

No specific mention.

**International mission/force/similar**

Page 9, Transitional security arrangement, Article 16
The Parties undertake, upon signature of the present Agreement, to establish joint security units for an initial transition period of twenty-four (24) months. The joint security units shall be under the supervision of the Chief of Staff of the defence forces and may seek the technical support of the United Nations Multidimensional Integrated Stabilization Mission in the Central African Republic (MINUSCA).

Page 15, Annex 1
Prefectural Implementation Committee
A Prefectural Implementation Committee shall be established within seven (7) days of signature of the Agreement in order to ensure compliance, facilitate the sharing of information and create a peaceful environment throughout the prefecture. The Committee shall be chaired ipso jure by the Prefect and shall be composed of a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces, a political leader from every signatory armed group with an active military presence in the prefecture, two representatives of every religious community (appointed by consensus by their peers or, failing that, by the Prefect) and two representatives of civil society organizations representing youth and women (appointed by consensus by the communities or, failing that, by the Prefect).

If necessary, the Prefectural Implementation Committee shall seek technical support from MINUSCA.
5. The Prefectural Implementation Committee shall:
   (a) Assess the status of implementation of the Agreement at the prefectural level, in particular the temporary security arrangements and the National Disarmament, Demobilization, Reintegration and Repatriation Programme;
   (b) Receive reports from the Technical Security Committee and the defence and security forces, seek the views of MINUSCA and determine measures to respond to security incidents;
   (c) Provide a cooperative forum for its members to discuss and address security issues;
   (d) Take measures to enhance the Parties’ confidence in the implementation of the Agreement and trust among the Parties;
   (e) Establish as needed technical security subcommittees in sub-prefectures to oversee the implementation of the Agreement, prevent armed violence and promote the free movement of persons and goods in the sub-prefectures;
   (f) Arbitrate and rule on any disputes that may arise between the Parties;
   (g) Serve as a mechanism for resolving disputes of a military or operational nature, and reconcile diverse points of view;
   (h) Determine the duration of the technical security committees.

Page 16, Annex 1

Technical Security Committee
6. The Technical Security Committee shall oversee the implementation of temporary security arrangements. It shall operate under the authority of the Government and include a representative of the Armed Forces of the Central African Republic, a representative of the internal security forces and at least one representative of every signatory armed group with an active military presence in the prefecture. It may, upon its request, receive technical support from MINUSCA.

Page 16,

Sanctions
9. In accordance with its mandate, MINUSCA shall apply temporary emergency measures to detain all those who directly or indirectly engage in acts that violate the provisions of the Agreement or are likely to endanger the peace, stability or security of the Central African Republic.

Enforcement mechanism

Page 4, I. Principles for a lasting settlement of the conflict, Article 3
State institutions of the Central African Republic shall take the actions required to adopt the regulatory, legislative and even constitutional measures necessary for the implementation of the provisions of the present Agreement, in close consultation with the Parties and with the support of the Monitoring Mechanism provided for in the present Agreement.

Page 4, II. Government commitments, Article 4
The government undertakes:
   (a) In consultation with the National Assembly and the Monitoring Mechanism provided for in this Agreement, to take appropriate steps aimed at eradicating the root causes of the political and security crisis affecting the Central African Republic, and strengthen good governance, inclusiveness and affirmative action at all levels of government.

Pages 10-11, VI. Implementation and Monitoring Mechanism, Article 27
The Parties recognize that the effective, comprehensive and lasting implementation of this Agreement depends on the strength and sincerity of their commitments, and their determination to act in good faith and without delay, in order to accelerate the process of peace and reconciliation in the Central African Republic. In this regard, the Parties agree to the following:
Article 28
To conduct advocacy among politicians, religious leaders, civil society, the media and traditional authorities, as well as neighbouring States, international partners meeting in the International Support Group on the Central African Republic, and regional and international organizations, to seek collective and unanimous support for the achievement of the objectives of this Agreement.

Article 29
To establish an Implementation and Monitoring Mechanism to monitor and evaluate progress in the implementation of this Agreement. The Mechanism shall consist of executive and advisory bodies, whose roles and functions are detailed below.

Article 30
To establish an Executive Monitoring Committee, co-chaired by the Government and the African Union, and comprising the Parties to this Agreement, the Guarantors, the Facilitators and major stakeholders of the Central African Republic. It shall meet at least once a month and shall be responsible for the following:
(a) Determining the strategic directions for the implementation of the Agreement;
(b) Approving a timetable and ensuring compliance with it;
(c) Guiding and monitoring the functioning of the Implementation Unit of the National Disarmament, Demobilization and Reintegration Programme, in accordance with the relevant provisions of the Agreement of 10 May 2015 on the principles of disarmament, demobilization, reintegration and repatriation and of integration into the uniformed State forces of the Central African Republic;
(d) Evaluating the implementation of the commitments undertaken under the Agreement;
(e) Verifying the monitoring of the implementation of its guidance and decisions;
(f) Holding regular consultations with representatives of the signatory armed groups.

Article 31
A National Implementation Committee, comprising various ministerial departments (interministerial), various institutions of the Republic (inter-agency) and armed groups shall meet, as needed, under the chairmanship of the person appointed for that purpose by the President of the Republic. The National Implementation Committee, which may entrust interministerial and inter-agency subcommittees to support its missions, shall be competent to implement this Agreement at the national level. Its tasks shall include:
(a) To propose a timetable for the implementation of the Agreement;
(b) To prepare the draft legislation required to implement the Agreement;
(c) To adopt the necessary programmatic and regulatory frameworks;
(d) To define and guide efforts to raise awareness of and disseminate the Agreement among the nation’s stakeholders, the public, armed groups and the media;
(e) To adopt, secure and schedule the budgets required;
(f) To conduct consultations with technical and financial partners;
(g) To coordinate the activities of the Prefectural Implementation Committees and support them in the performance of their local tasks.

Article 32
Prefectural Implementation Committees shall be established at the prefecture level and shall have the composition, powers and procedures set out in Annex 1.

Article 33
In accordance with the Agreement of 10 May 2015 on the principles of disarmament, demobilization, reintegration and repatriation and of integration into the uniformed State forces of the Central African Republic...
Republic, the Implementation Unit of the National Disarmament, Demobilization, Reintegration and Repatriation Programme shall continue its work to implement the Programme in a transparent and inclusive manner, incorporating the commitments on disarmament, demobilization, reintegration and repatriation undertaken under the present Agreement.

Page 11-12, IX. Settlement of disputes and possible sanctions, Article 34
The Parties agree to refrain, upon signature of this Agreement, from any recourse to armed force for the settlement of any dispute that they may have. In the event of disagreement between the Parties in the implementation of the provisions of the Agreement, the Parties undertake to refer the matter without delay to the Guarantors and Facilitators of the Agreement, at the initiative of the latter or of the most diligent Party, for the purposes of conciliation, or failing that, arbitration.

Page 11-12, IX. Settlement of disputes and possible sanctions, Article 35
The Parties recognize that violation of the Agreement exposes those responsible to punitive measures prescribed by the Guarantors and Facilitators. The Parties acknowledge that any violation is likely to expose the perpetrators to international sanctions, including within the framework of the relevant provisions of decisions of the Peace and Security Council of the African Union and the resolutions of the United Nations Security Council, and within the framework of their respective sanctions regimes.

Page 17, Annex 2
Policy
1. Establish a representative monitoring committee.
The representative monitoring committee will be established 30 days following signature and may begin its work immediately Government + African Union + armed groups + partners Days + 30