

Country/entity	Yemen
Region	Middle East and North Africa
Agreement name	Riyadh agreement between the legitimate Government of Yemen and the Southern Transitional Council (STC)
Date	05/11/2019
Agreement status	Multiparty signed/agreed
Interim arrangement	No
Agreement/conflict level	Intrastate/intrastate conflict (Yemeni Civil Wars (1994) (2011 -))
Stage	Framework/substantive - partial (Multiple issues)
Conflict nature	Government/territory
Peace process	123: Yemen peace process
Parties	The two parties in the Agreement; the government and the Southern Transitional Council (STC)
Third parties	<p>The two parties in the Agreement;</p> <p>Met under the auspices of the Custodian of the Two Holy Mosques, King Salman Bin Abdulaziz in the Kingdom of Saudi Arabia from 20/8/2019 to 24/10/2019 in response to the Kingdom's invitation to discuss their differences</p> <p>In confirmation of the Coalition to Support Legitimacy in Yemen's role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;</p>
Description	A power sharing agreement between the Government of Yemen and the Southern Transitional Council which attempts to relocate control of Yemen's southern territories through the restructuring of governing bodies. Three detailed and substantive appendices provide for: formation of political institutions in the interim capital Aden and a number of other southern provinces, distribution of state resources and reform of military and security forces.

Agreement document [YE_191105_Riyadh_Agreement_between_the_legitimate_government_of_Yemen_and_the_transitional_council.pdf](#) []

Agreement document (original language) [YE_191105_Riyadh_Agreement_between_the_legitimate_government_of_Yemen_and_the_transitional_council_ar.pdf](#) []

Groups

Children/youth No specific mention.

Disabled persons No specific mention.

Elderly/age	No specific mention.
Migrant workers	No specific mention.
Racial/ethnic/national group	No specific mention.
Religious groups	No specific mention.
Indigenous people	No specific mention.
Other groups	No specific mention.
Refugees/displaced persons	No specific mention.
Social class	No specific mention.

Gender

Women, girls and gender	No specific mention.
Men and boys	No specific mention.
LGBTI	No specific mention.
Family	No specific mention.

State definition

State definition	No specific mention.
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Governance

Political institutions (new or reformed)	<p>New political institutions (indefinite)</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>1. Formation of a technocratic government with no more than 24 ministers. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement.</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>2. The Yemeni President will appoint the governor and the head of the Aden municipality within 15 days of the date this Agreement was signed based on standards of qualification and integrity and through deliberations. He will also appoint a governor for Abyan and Dhale within 30 days after this Agreement is signed in order to improve the quality of work.</p>
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Page 2, Appendix 1: Political and economic arrangements,

3. The current Prime Minister will begin his duties in the temporary capital, Aden, within no more than 7 days from the date this Agreement is signed in order to activate all of the state institutions in the various liberated municipalities to serve the Yemeni people and pay the salaries and financial dues to all military, security and civil sectors in the state and its institutions, located in the temporary capital of Aden and all liberated municipalities.

Page 2, Appendix 1: Political and economic arrangements,

4. The Yemeni President will appoint governors and municipality heads in the remaining southern municipalities, based on standards of qualification and integrity and through deliberations, within 60 days of signing this Agreement.

Constitution's affirmation/renewal

No specific mention.

Constitutional reform/making

No specific mention.

Elections

No specific mention.

Electoral commission

No specific mention.

Political parties reform

No specific mention.

Civil society

No specific mention.

Traditional/religious leaders

No specific mention.

Public administration

Page 2, Appendix 1: Political and economic arrangements,

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Power sharing

Political power sharing

[State level](#)

Page 2, Appendix 1: Political and economic arrangements,

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Executive coalition

Page 2, Appendix 1: Political and economic arrangements,

1. Formation of a technocratic government with no more than 24 minister. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement. Those chosen must be proven to be honest, qualified and possess experience relevant to the ministerial portfolio, as well as not have been involved in any combat or inciting activities during the Aden, Abyan and Shabwa incidents. Members of the government must take their oath before the President in Aden the day after the government formation.

Territorial power sharing No specific mention.

Economic power sharing No specific mention.

Military power sharing [Merger of forces](#)

Page 3, Appendix 2: Military arrangements,

3. Moving all government Military Forces and STC military formations in Aden municipality to the camps outside of Aden, determined by the leadership of the Coalition to Support Legitimacy in Yemen within 30 days of signing this Agreement. They must also be instructed based on the plans approved and under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen. This excludes the first brigade, which provides protection to the president. It will be tasked with protecting the presidential palaces, their surroundings and securing the movements of the President. They are also tasked with providing security protection to the STC leadership in Aden, under the supervision of the leadership of the Coalition to Support Legitimacy in Yemen.

Page 3, Appendix 2: Military arrangements,

4. Uniting the Military Forces mentioned in Clause 3, numbering them and adding them to the Defence Ministry, followed by issuing the necessary resolutions and distributing them based on the agreed upon plans under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen within 60 days of signing this Agreement.

Page 3, Appendix 2: Military arrangements,

5. Re-organising the Military Forces in the Abyan and Lahij governorates under the leadership of the Defence Ministry in accordance with the same measures taken in Aden within 60 days of signing this Agreement.

Page 3, Appendix 2: Military arrangements,

6. Re-organising the Military Forces in the remaining southern governorates under the leadership of the Defence Ministry in accordance with the same measures taken in Aden within 90 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

1. The Police and Rescue Forces in the Aden governorate will be responsible for securing the governorate and working on re-organising government forces and STC formations based on the need and security plan. It will choose its members based on qualification and professionalism and will train them. These forces will be associated with the head of security in the governorate and will be numbered at Security Forces associated to the Ministry of Interior within 30 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

2. Re-organising the Special and Counter-Terrorism Forces in the Aden governorate and choosing new members from the legitimate forces and STC formations. They must be trained, a commander appointed and numbered as Security Forces associated with the Interior Ministry, taking into consideration their confidentiality regarding counter-terrorism units (which will take over counter-terrorism operations and contribute to securing Aden) within 30 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

3. Re-organising the forces responsible for protecting the facilities under a united force named (Facility Protection Force) within 30 days of signing this Agreement in accordance with the following:

- The members of the force will be chosen based on the qualifications of the current officers in the current force, in the legitimate forces, or in the STC formations.
- This force will be tasked with the complete protection of the civilian facilities, protection of the government headquarters, central bank, Aden ports, Aden Airport, ministry headquarters and state institutions in Aden.
- This force will be associated with the Interior Ministry and will be numbered as per the Security Forces associated with it.

Page 4, Appendix 3: Security Arrangements,

4. The facility protection force will take over protection of the remaining civilian and vital facilities in the remaining liberated governorates and the Mukalla, Dhabba, Mocha and Balhaf ports within 90 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

5. Uniting and redistributing the security force, numbering them, associating it with the Interior Ministry and issuing the necessary resolutions within 60 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

6. Re-organising the Security Forces in the Abyan and Lahij governorates under the leadership of the Interior Ministry in accordance with the same measures implemented in the Aden governorate within 60 days of signing this Agreement.

Page 4, Appendix 3: Security Arrangements,

7. Re-organising the Security Forces in the rest of the southern governments that are not listed in the Interior Ministry lists under the leadership of the Interior Ministry in accordance with the same measures implemented in the Aden governorate within 90 days of signing this Agreement.

Human rights and equality

Human rights/RoL	No specific mention.
Equality	No specific mention.
Democracy	No specific mention.
Protection measures	Protection of civilians Page 1, In confirmation of the Coalition to Support Legitimacy in Yemen's role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen

and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;

Page 4, Appendix 3: Security Arrangements,

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...

- This force will be tasked with the complete protection of the civilian facilities, protection of the government headquarters, central bank, Aden ports, Aden Airport, ministry headquarters and state institutions in Aden.

Human rights framework No specific mention.

Civil and political rights No specific mention.

Socio-economic rights No specific mention.

NHRI No specific mention.

Regional or international human rights institutions No specific mention.

Mobility/access No specific mention.

Detention procedures No specific mention.

Media and communication [Governance of media](#)
Page 1,
5. Ending all offensive media campaigns of all types and by all parties.

Citizenship [Citizenship other](#)
Page 1,
4. Committing to the complete citizenship rights of all Yemeni people, rejecting territorial and doctrinal discrimination and division and discord.

Justice sector reform

Criminal justice and emergency law No specific mention.

State of emergency provisions No specific mention.

Judiciary and courts No specific mention.

Prisons and detention No specific mention.

Traditional Laws No specific mention.

Socio-economic reconstruction

Development or socio-economic reconstruction	<p>Socio-economic development</p> <p>Page 1,</p> <p>In confirmation of the Coalition to Support Legitimacy in Yemen’s role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories;</p>
National economic plan	<p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>6. Activating the central agency for audit and accountability, enriching it with honest and professional individuals and re-forming the national anti-corruption body and activating its monitoring role.</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>7. Re-forming and activating the Supreme Economic Committee, as well as reinforcing it with qualified, experienced, honest, and independent individuals.</p>
Natural resources	<p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.</p>
International funds	No specific mention.
Business	No specific mention.
Taxation	<p>Reform of taxation</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.</p>
Banks	<p>Central bank</p> <p>Page 2, Appendix 1: Political and economic arrangements,</p> <p>5. State resources, including collecting and depositing all state revenues, including oil, tax and</p>

customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

Page 4, Appendix 3: Security Arrangements,

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- This force will be tasked with the complete protection of the civilian facilities, protection of the government headquarters, central bank, Aden ports, Aden Airport, ministry headquarters and state institutions in Aden.
- This force will be associated with the Interior Ministry and will be numbered as per the Security Forces associated with it.

Land, property and environment

Land reform/rights	No specific mention.
Pastoralist/nomadism rights	No specific mention.
Cultural heritage	No specific mention.
Environment	No specific mention.
Water or riparian rights or access	No specific mention.

Security sector

Security Guarantees	Page 1, In confirmation of the Coalition to Support Legitimacy in Yemen's role, led by the Kingdom of Saudi Arabia in responding to the legitimate elected President, Abd Rabbuh Mansur Hadi, to protect Yemen and its people from the continued attacks by the Houthi militia, backed by the Iranian government, and to build on the political, military, security, relief and developmental successes, primarily regaining control of the majority of Yemeni territories; Page 1, 3. Reorganise the Security Forces under the leadership of the Ministry of Interior, based on the security arrangements outlined in the third appendix of this Agreement. Page 1, 6. Uniting efforts, under the supervision of the Coalition to Support Legitimacy in Yemen to restore security and stability in Yemen and to confront terrorist organisations.
Ceasefire	No specific mention.

Police Page 4, Appendix 3: Security Arrangements,
1. The Police and Rescue Forces in the Aden governorate will be responsible for securing the governorate and working on re-organising government forces and STC formations based on the need and security plan. It will choose its members based on qualification and professionalism and will train them. These forces will be associated with the head of security in the governorate and will be numbered at Security Forces associated to the Ministry of Interior within 30 days of signing this Agreement.

Armed forces Page 3, Appendix 2: Military arrangements,
1. All forces that moved from their original locations and camps towards Aden, Abyan and Shabwa since the beginning of August 2019 will return to their former positions, including all of their members and weapons. They will be replaced by the Security Forces of the local authority in every municipality within 15 days of signing this Agreement.

Page 3, Appendix 2: Military arrangements,
2. Collecting and moving medium and heavy artillery weapons from all military and Security Forces in Aden within 15 days of signing this Agreement to camps inside Aden, determined and supervised by the leadership of the Coalition to Support Legitimacy in Yemen. Such weapons include tanks, armoured vehicles, artillery, thermal missiles and heavy and medium artillery weapons.

Page 3, Appendix 2: Military arrangements,
3. Moving all government Military Forces and STC military formations in Aden municipality to the camps outside of Aden, determined by the leadership of the Coalition to Support Legitimacy in Yemen within 30 days of signing this Agreement. They must also be instructed based on the plans approved and under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen. This excludes the first brigade, which provides protection to the president. It will be tasked with protecting the presidential palaces, their surroundings and securing the movements of the President. They are also tasked with providing security protection to the STC leadership in Aden, under the supervision of the leadership of the Coalition to Support Legitimacy in Yemen.

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Page 3, Appendix 2: Military arrangements,
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Page 4, Appendix 3: Security Arrangements,

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DDR [Demilitarisation provisions](#)

Page 3, Appendix 2: Military arrangements,

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Page 3, Appendix 2: Military arrangements,

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Aden within 15 days of signing this Agreement to camps inside Aden, determined and supervised by the leadership of the Coalition to Support Legitimacy in Yemen. Such weapons include tanks, armoured vehicles, artillery, thermal missiles and heavy and medium artillery weapons.

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces Page 3, Appendix 2: Military arrangements,
3. Moving all government Military Forces and STC military formations in Aden municipality to the camps outside of Aden, determined by the leadership of the Coalition to Support Legitimacy in Yemen within 30 days of signing this Agreement. They must also be instructed based on the plans approved and under direct supervision of the leadership of the Coalition to Support Legitimacy in Yemen. This excludes the first brigade, which provides protection to the president. It will be tasked with protecting the presidential palaces, their surroundings and securing the movements of the President. They are also tasked with providing security protection to the STC leadership in Aden, under the supervision of the leadership of the Coalition to Support Legitimacy in Yemen.

Page 4, Appendix 3: Security Arrangements,

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Page 4, Appendix 3: Security Arrangements,

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- This force will be associated with the Interior Ministry and will be numbered as per the Security Forces associated with it.

Withdrawal of foreign forces No specific mention.

Corruption Page 2, Appendix 1: Political and economic arrangements,

5. State resources, including collecting and depositing all state revenues, including oil, tax and customs revenues, in the Central Bank in Aden, spending based on the approved budget, in accordance with Yemeni law and presenting a regular report that is transparent regarding

government revenues and spending to the parliament for evaluation and audit, regional and international experts and specialists must contribute and provide necessary advice in this regard.

Page 2, Appendix 1: Political and economic arrangements,

6. Activating the central agency for audit and accountability, enriching it with honest and professional individuals and re-forming the national anti-corruption body and activating its monitoring role.

Page 2, Appendix 1: Political and economic arrangements,

7. Re-forming and activating the Supreme Economic Committee, as well as reinforcing it with qualified, experienced, honest, and independent individuals. The committee will be associated with the Prime Minister to support financial policies and combat corruption.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism Page 1,

6. Uniting efforts, under the supervision of the Coalition to Support Legitimacy in Yemen to restore security and stability in Yemen and to confront terrorist organisations.

Page 4, Appendix 3: Security Arrangements,

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Transitional justice

**Transitional justice
general** No specific mention.

Amnesty/pardon No specific mention.

Courts No specific mention.

Mechanism No specific mention.

Prisoner release No specific mention.

Vetting Page 2, Appendix 1: Political and economic arrangements.

1. Formation of a technocratic government with no more than 24 ministers. The President will appoint its members after deliberation with the Prime Minister and political components. The ministerial portfolios must be equally distributed between the southern and northern municipalities. The government formation must be carried out within 30 days after signing this Agreement. Those chosen must be proven to be honest, qualified and possess experience relevant to the ministerial portfolio, as well as not have been involved in any combat or inciting activities during the Aden, Abyan and Shabwa incidents.

Victims	No specific mention.
Missing persons	No specific mention.
Reparations	No specific mention.
Reconciliation	No specific mention.

Implementation

UN signatory	No specific mention.
Other international signatory	No specific mention.
Referendum for agreement	No specific mention.
International mission/force/similar	No specific mention.
Enforcement mechanism	Page 1, 7. Forming a committee under the supervision of the Coalition to Support Legitimacy in Yemen, led by the Kingdom of Saudi Arabia, specialising in monitoring, executing and implementing the provisions of this Agreement and its appendices.