Peace Agreement Access Tool PA-X [www.peaceagreements.org]

Country/entity: Philippines
Region: Mindanao
Agreement name: The Comprehensive Agreement on the Bangsamoro
Date: 27/03/2014
Agreement status: Multiparty signed/agreed
Interim arrangement: No
Agreement/conflict level: Intrastate/intrastate conflict (Philippine Insurgencies (1968 - ))
Stage: Implementation/renegotiation (Implementation modalities)
Conflict nature: Government/territory
Peace process: 90: Philippines - Mindanao process
Parties: For the GPH: Miriam Coronel Ferrer, GPH Panel Chairperson, Senen C. Bacani, Panel Member, Yasmin Busran-Lao, Panel Member, Mehol K. Sadain, Panel Member, Zenonida Brosas, Panel Consultant; For the MILF: Mohagher Iqbal, MILF Panel Chairperson, Datu Michael Mastura, Panel Member, Maulana “Bobby” Alonto, Panel Member, Abhould Syed Lingga, Panel Member, Abdulla Camlian, Panel Member
Description: The Comprehensive Agreement on the Bangsamoro underlines the overall peace process between the GPH and the MILF. The Parties acknowledge the various roles of the international community and civil society that provided support throughout the process, list the integral agreements of the process, and provide principles of implementation that will be pursued for the agreements. Previous agreements (see 'Other agreements section) constitute integral parts of this Comprehensive Agreement but are coded as separate agreements.

Agreement document: [PH_140327_CAB.pdf] [ ]

Groups

- Children/youth: No specific mention.
- Disabled persons: No specific mention.
- Elderly/age: No specific mention.
- Migrant workers: No specific mention.
- Racial/ethnic/national group: No specific mention.
- Religious groups: No specific mention.
- Indigenous people: Rhetorical
Underlying the CAB is the recognition of the justness and legitimacy of the cause of the Bangsamoro people and their aspiration to chart their political future through a democratic process that will secure their identity and posterity and allow for meaningful self-governance.

The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

<table>
<thead>
<tr>
<th>Other groups</th>
<th>No specific mention.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Refugees/displaced persons</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Social class</td>
<td>No specific mention.</td>
</tr>
</tbody>
</table>

**Gender**

<table>
<thead>
<tr>
<th>Women, girls and gender</th>
<th>No specific mention.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Men and boys</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>LGBTI</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Family</td>
<td>No specific mention.</td>
</tr>
</tbody>
</table>

**State definition**

<table>
<thead>
<tr>
<th>State definition</th>
<th>Nature of state (general)</th>
</tr>
</thead>
</table>

Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

**Governance**

<table>
<thead>
<tr>
<th>Political institutions (new or reformed)</th>
<th>Temporary new institutions</th>
</tr>
</thead>
</table>

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

8. Annex on Transitional Arrangements and Modalities signed on 27 February 2013 in Kuala Lumpur,
Malaysia

Page 3, Acknowledgement
The Parties express their gratitude to the very important role of: [...] They [The parties] also commend the Bangsamoro Transition Commission as they earnestly work towards completing the draft Bangsamoro Basic Law.

Page 4, Principles of Implementation
Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

Page 4, Principles of Implementation
The mechanisms and modalities for the actual implementation of this Comprehensive Agreement on the Bangsamoro, including the ratification of the Bangsamoro Basic Law pursuant to Article V. Territory of the Framework Agreement on the Bangsamoro, are spelled out herein. The Parties shall mutually take steps for its full implementation leading to the establishment of the Bangsmoro Transition Authority and the regular Bangsamoro Government, the gradual normalization of the previously conflict-affected areas and their transformation into peaceful and progressive communities. The Parties commit to faithfully abide by, honor, respect, implement, and entrench these agreements, and nurture the integrity of the whole peace process.

Constitution's affirmation/renewal
No specific mention.

Constitutional reform/making
Page 3, Acknowledgement
The Parties express their gratitude to the very important role of: [...] They [The parties] also commend the Bangsamoro Transition Commission as they earnestly work towards completing the draft Bangsamoro Basic Law.

Page 4, Principles of Implementation
The mechanisms and modalities for the actual implementation of this Comprehensive Agreement on the Bangsamoro, including the ratification of the Bangsamoro Basic Law pursuant to Article V. Territory of the Framework Agreement on the Bangsamoro, are spelled out herein. The Parties shall mutually take steps for its full implementation leading to the establishment of the Bangsmoro Transition Authority and the regular Bangsamoro Government, the gradual normalization of the previously conflict-affected areas and their transformation into peaceful and progressive communities. The Parties commit to faithfully abide by, honor, respect, implement, and entrench these agreements, and nurture the integrity of the whole peace process.

Elections
No specific mention.

Electoral commission
No specific mention.

Political parties reform
No specific mention.

Civil society
Page 3, Acknowledgement
The Parties express their gratitude to the very important role of:
2. The International Contact group composed of [...] The International Contact Group composed of Japan, Saudi Arabia, Turkey, they United Kingdom, Center for Humanitarian Dialogue, Community of San’Egidio, Conciliation Resources, Muhammadiyah, and the Asia Foundation

Page 3, Acknowledgement
The Parties express their gratitude to the very important role of:
3. Members of IMT, namely, Brunei, Indonesia, Japan, Libya, Norway and the European Union; and its Civilian Protection Component composed of the Mindanao Human Rights Action Center, Mindanao People’s Caucus, Moslem Organization of Government Officials and Professionals, and Nonviolent Peaceforce

Page 3, Acknowledgement
The Parties express their gratitude to the very important role of:
5. The Third Party Monitoring Team chaired by an eminent person from EU, with members from The Asia Foundation and the Turkish Humanitarian Relief Foundation, and two leaders of local civil society organizations

Page 3, Acknowledgement
The Parties express their gratitude to the very important role of:
[...] The Parties also thank the international community and local and national civil society organizations for the steadfast support that they have extended to the peace process in their different capacities.

Page 4, Principles of Implementation
Both parties pledge to continue to conduct multisectoral dialogues and consultations, take into account the concerns of the stakeholders, generate broad-based support, and ensure wide participation in the various mechanisms and processes that shall be instituted.

Page 4, Principles of Implementation
Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

<table>
<thead>
<tr>
<th>Traditional/religious leaders</th>
<th>No specific mention.</th>
</tr>
</thead>
<tbody>
<tr>
<td>Public administration</td>
<td>No specific mention.</td>
</tr>
</tbody>
</table>

**Power sharing**

**Political power sharing**  
*State level*
Summary: Implements previous agreements, notably Annex on Power Sharing (23 December 2013).

**Territorial power sharing**  
*Autonomous regions*
Summary: The agreement incorporates earlier agreements which provide in detail for Autonomy for Bangsamoro, see below.

Page 1, Untitled Introduction
Underlying the CAB is the recognition of the justness and legitimacy of the cause of the Bangsamoro
people and their aspiration to chart their political future through a democratic process that will secure their identity and posterity and allow for meaningful self-governance.

Page 1, Untitled Introduction
The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

6. GPH-MILF Decision Point on Principles as of April 2012 signed on 24 April 2012 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

7. Framework Agreement on the Bangsamoro initialed on 12 October 2012 in Kuala Lumpur, Malaysia and signed on 15 October 2012 in Manila, Philippines

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

8. Annex on Transitional Arrangements and Modalities signed on 27 February 2013 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

10. Annex on Power Sharing signed on 8 December 2013 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:


Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation signed on 25 January 2014 in Kuala Lumpur, Malaysia

Page 2, The Agreements - [...] Supplementary to the CAB are the various agreements, guidelines, terms of reference, and joint statements duly signed and acknowledge by the Parties in the course of the negotiations between the two Parties beginning in 1997. The Parties commit to honor, respect, and implement all these past agreements and supplementary documents signed by them and as further elaborate in the Framework Agreement on the Bangsamoro and its Annexes.

Economic power sharing

Sharing of resources
Page 1, Untitled Introduction
The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities
aimed at equitably diffusing wealth and political power for the common good.

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:
12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation signed on 25 January 2014 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:
9. Annex on Revenue Generation and Wealth Sharing signed on 13 July 2013 in Kuala Lumpur, Malaysia

Human rights and equality

Human rights/RoL
This Comprehensive Agreement is a product of the pursuit for a solution to the Bangsamoro Question with honor, justice, and dignity for all concerned. It ends the armed hostilities between the two Parties and provides for the negotiated political settlement of the Bangsamoro Question, thereby ending the armed conflict between the GPH and the MILF, and promoting peace and stability in this part of the world.

Page 1, Untitled Introduction
The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

Page 4, Principles of Implementation
The Parties acknowledge the identity and legitimate grievances of the Bangsamoro. In the same vein, they affirm the commitment to mutually respect the right to one's identity and the parity of esteem of everyone in the political community.

Page 4, Principles of Implementation
Working with other groups and sectors, the two Parties shall ensure the establishment of a new Bangsamoro political entity that will protect individual and collective rights, and be truly democratic, representatives of the diversity of the populace, and accountable to the communities therein.

Equality
Page 1, Untitled Introduction
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Democracy
Page 1, Untitled Introduction
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people and their aspiration to chart their political future through a democratic process that will secure
their identity and posterity and allow for meaningful self-governance.

Page 4, Principles of Implementation
Working with other groups and sectors, the two Parties shall ensure the establishment of a new
Bangsamoro political entity that will protect individual and collective rights, and be truly democratic,
representatives of the diversity of the populace, and accountable to the communities therein.

<table>
<thead>
<tr>
<th>Protection measures</th>
<th>No specific mention.</th>
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</thead>
<tbody>
<tr>
<td>Human rights framework</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Civil and political rights</td>
<td>Thought, opinion, conscience and religion</td>
</tr>
<tr>
<td>Socio-economic rights</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>NHRI</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Regional or international human rights institutions</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Mobility/access</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Detention procedures</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Media and communication</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Citizenship</td>
<td>No specific mention.</td>
</tr>
</tbody>
</table>

Justice sector reform

| Criminal justice and emergency law | No specific mention. |
| State of emergency provisions | No specific mention. |
| Judiciary and courts | No specific mention. |
| Prisons and detention | No specific mention. |
| Traditional Laws | No specific mention. |
Socio-economic reconstruction

<table>
<thead>
<tr>
<th>Development or socio-economic reconstruction</th>
<th>Socio-economic development</th>
</tr>
</thead>
<tbody>
<tr>
<td>Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:</td>
<td></td>
</tr>
<tr>
<td>12. Addendum on the Bangsamoro Waters and Zones of Joint Cooperation signed on 25 January 2014 in Kuala Lumpur, Malaysia</td>
<td></td>
</tr>
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<td>Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:</td>
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<tr>
<td>9. Annex on Revenue Generation and Wealth Sharing signed on 13 July 2013 in Kuala Lumpur, Malaysia</td>
<td></td>
</tr>
</tbody>
</table>

Page 4, Principles of Implementation
The mechanisms and modalities for the actual implementation of this Comprehensive Agreement on the Bangsamoro, including the ratification of the Bangsamoro Basic Law pursuant to Article V. Territory of the Framework Agreement on the Bangsamoro, are spelled out herein. The Parties shall mutually take steps for its full implementation leading to the establishment of the Bangsamor Transition Authority and the regular Bangsamoro Government, the gradual normalization of the previously conflict-affected areas and their transformation into peaceful and progressive communities. The Parties commit to faithfully abide by, honor, respect, implement, and entrench these agreements, and nurture the integrity of the whole peace process.

**National economic plan**
No specific mention.

**Natural resources**
No specific mention.

**International funds**
No specific mention.

**Business**
No specific mention.

**Taxation**
No specific mention.

**Banks**
No specific mention.

**Land, property and environment**

<table>
<thead>
<tr>
<th>Land reform/rights</th>
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</thead>
<tbody>
<tr>
<td>Pastoralist/nomadism rights</td>
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</tr>
<tr>
<td>Cultural heritage</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Environment</td>
<td>No specific mention.</td>
</tr>
</tbody>
</table>

**Water or riparian rights or access**
Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:
Security sector

Security Guarantees

Page 1, Untitled Introduction

This Comprehensive Agreement is a product of the pursuit for a solution to the Bangsamoro Question with honor, justice, and dignity for all concerned. It ends the armed hostilities between the two Parties and provides for the negotiated political settlement of the Bangsamoro Question, thereby ending the armed conflict between the GPH and the MILF, and promoting peace and stability in this part of the world.

Page 3, Acknowledgement

[...] They acknowledge the crucial role played by the two Parties' Coordinating Committees on Cessation of Hostilities and the Ad-Hoc Joint Action Group in preventing hostilities, supporting the efforts to keep the peace on the ground, and maintaining an environment conducive to continuing negotiations.

Ceasefire

General commitments

Page 1, Untitled Introduction

This Comprehensive Agreement is a product of the pursuit for a solution to the Bangsamoro Question with honor, justice, and dignity for all concerned. It ends the armed hostilities between the two Parties and provides for the negotiated political settlement of the Bangsamoro Question, thereby ending the armed conflict between the GPH and the MILF, and promoting peace and stability in this part of the world.

Page 1, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

1. Agreement for the General Cessation of Hostilities signed on 18 July 1997 in Cagayan de Oro City, Philippines

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

2. General Framework on Intent between the Government of the Republic of the Philippines and the Moro Islamic Liberation Front signed on 27 August 1998 in Sultan Kudarat, Maguindanao, Philippines

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

3. Agreement on the General Framework on the Resumption of Peace Talks signed on 24 March 2001 in Kuala Lumpur, Malaysia

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

4. Agreement on Peace between the Government of the Republic of the Philippines and the Moro Islamic Liberation Front signed on 22 June 2001 in Tripoli, Libya

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:

5. Declaration on Continuity for Peace Negotiations between the Government of the Republic of the
Philippines and the Moro Islamic Liberation Front signed on 3 June 2010 in Kuala Lumpur, Malaysia

Page 3, Acknowledgement
[...] They acknowledge the crucial role played by the two Parties' Coordinating Committees on Cessation of Hostilities and the Ad-Hoc Joint Action Group in preventing hostilities, supporting the efforts to keep the peace on the ground, and maintaining an environment conducive to continuing negotiations.

Police

Page 2, The Agreements - The following agreements between the Parties appended hereto constitute integral parts of this Comprehensive Agreement:


Page 3, Acknowledgement
The Parties express their gratitude to the very important role of:

6. The Independent Commission on Policing composed of international experts from Canada, Australia, Japan and local experts selected by the Parties.

Armed forces No specific mention.

DDR No specific mention.

Intelligence services No specific mention.

Parastatal/rebel and opposition group forces No specific mention.

Withdrawal of foreign forces No specific mention.

Corruption No specific mention.

Crime/organised crime No specific mention.

Drugs No specific mention.

Terrorism No specific mention.

Transitional justice

Transitional justice general

Page 1, Untitled Introduction
The Parties acknowledge their responsibilities to uphold the principles of justice. They commit to protect and enhance the right of the Bangsamoro people and other inhabitants in the Bangsamoro to human dignity; reduce social, economic and political inequalities; correct historical injustice committed against the Bangsamoro; and remove cultural inequities through the agreed modalities aimed at equitably diffusing wealth and political power for the common good.

Amnesty/pardon No specific mention.
<table>
<thead>
<tr>
<th>Category</th>
<th>Details</th>
</tr>
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<tbody>
<tr>
<td>Courts</td>
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</tr>
<tr>
<td>Mechanism</td>
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</tr>
<tr>
<td>Prisoner release</td>
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<tr>
<td>Vetting</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Victims</td>
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</tr>
<tr>
<td>Missing persons</td>
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</tr>
<tr>
<td>Reparations</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Reconciliation</td>
<td>No specific mention.</td>
</tr>
<tr>
<td><strong>Implementation</strong></td>
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</tr>
<tr>
<td>UN signatory</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>Other international</td>
<td>Witnessed by: Tengku Dato' Ab Ghafar Tengku Mohamed, Malaysian Facilitator;</td>
</tr>
<tr>
<td>signatory</td>
<td>Signed in the Presence of: Dato' Sri Hj. Mohd Najib Bin Tun Hj. Abdul Razak, Prime Minister of Malaysia</td>
</tr>
<tr>
<td>Referendum for</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>agreement</td>
<td></td>
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<tr>
<td>International</td>
<td>No specific mention.</td>
</tr>
<tr>
<td>mission/force/similar</td>
<td></td>
</tr>
<tr>
<td>Enforcement mechanism</td>
<td>No specific mention.</td>
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</tbody>
</table>