11. FINAL COMMUNIQUE OF THE ALL-LIBERIA NATIONAL CONFERENCE, VIRGINIA, LIBERIA

The text of the Final Communiqué issued at the end of the All-Liberia National Conference held at the Unity Conference Center in Virginia, Liberia from March 15 to April 18, 1991 is found below:

The All-Liberia National Conference was held in Virginia, Liberia from March 15 to April 20, 1991 under the Triumvirate Chair of Ambassador Herbert R.W. Brewer, Archbishop Michael Kpakala Francis and Sheikh Kafumba Konneh. The Conference was attended by one hundred and fifty-one (151) delegates of thirty-six (36) delegations from the following Political Parties, warring factions, interest groups and county representatives:

1. Political Parties:
   - Liberia Action Party (LAP)
   - Liberia People's Party (LPP)
   - Liberia Unification Party (LUP)
   - Unity Party (UP)
   - United People's Party (UPP)
   - National Democratic Party of Liberia (NDP)

2. Warring Factions:
   - National Patriotic Front of Liberia (NPFL)
   - Independent National Patriotic Front of Liberia (INPFL)

3. Interest Groups
   - Press Union of Liberia (PUL)
   - National Bar Association of Liberia (NBA)
   - National Medical and Dental Association of Liberia (NMDAL)
   - National Teachers' Association of Liberia
   - Liberian National Students of Liberia (LINSU)
   - Liberian Federation of Labour Union (LFLU)
   - Liberian Marketing Association (LMA)
   - Movement for Justice in Africa (MOJA)
   - Federation of Liberia Youth (FLY)
   - Liberian Council of Churches (LCC)
   - Muslim Council of Liberia (MCL)
   - Liberian Association of Writers (LAW)
   - Women Development Association of Liberia (WODAL)
   - Rubber Planters Association of Liberia (RPAL)

4. County Representatives

While all of the twenty-six (26) county representatives were accredited, only the thirteen representatives from the Monrovia Assembly were actually in attendance at the Conference.

The ECOWAS Standing Mediation Committee was represented at the Conference as follows:

- Honourable Major-General (rtd) Ike Nwachukwu
  Minister of External Affairs, Nigeria.

- Honourable Mr. Yaou Adjado
  Minister of External Affairs, Togo
Honourable Dr. Mohammed Ibn Chambas  
Deputy Secretary for Foreign Affairs, Ghana

Honourable Mr. O. Yaga Bagayogo  
Deputizing for the Honourable Minister of  
External Affairs, Mali

Honourable Alhaji Abdul Karim Koroma  
Minister of Foreign Affairs, Sierra Leone

Other dignitaries present at the Conference included;  
the Special Representatives of the Secretary-General of the  
United Nations and the Secretary-General of the Organisation of African Unity, respectively, and members of the  
Diplomatic Corps residing in Monrovia. Also in attendance  
at the Conference were a large number of Liberians, many  
of whom had returned from abroad, and members of the  
international press.

INTERIM GOVERNMENT: NEGOTIATIONS

As the purpose of the Conference was to restore  
peace to Liberia through the formation of an interim  
government, acceptable to the Liberian People, with the  
capacity to hold free and fair elections, delegates were  
engaged in numerous, long, tedious, serious and delicate  
negotiations, the NPFL Delegation insisted on taking a  
week's break and walked out of the Conference shortly  
after presenting the NPFL Proposals on the interim govern- 
ment and outlining the reasons for the walk-out.

The core of the NPFL Proposals are as follows:

1. A Triumvirate Council of co-equals, called the Council  
of National Unity, should run the Executive arm of  
Government; in effect, there should be three heads-of  
state serving as co-equals;

2. The Legislature should be called the Assembly of  
National Unity with twenty-six (26) members, two of  
whom coming from each of the thirteen (13) counties, and

3. The present structure of the Judiciary should be in  
force, with principal emphasis on its independent  
posture.

In terms of the walk-out, the NPFL Delegation cited  
as reasons, the lack of adequate consideration of the NPFL  
Proposals, the continuous presence of Archbishop Michael  
Kpakala Francis and Sheikh Kafumba Konneh as Conference  
Co-Chairman, whom they have accused of being biased by the Delegation, and the failure of the Credentials  
committee to respond to the application for the seating of  
representatives from NPFL held counties. The Conference  
responded to the grounds for the NPFL walk-out by (a)  
accepting, in principle, the concept of a triumvirate ruling  
council while making an adjustment to have a Chairman  
and two Co-Chairmen for the Council of National Unity;  
(b) expressing an overwhelming vote of confidence in the  
chairing abilities of Archbishop Francis and Sheik Konneh,  
and (c) accrediting the county representatives.

Continuous efforts were exerted by the Conference  
to encourage the NPFL Delegation to return to the  
Conference hall. These efforts were unsuccessful. As the  
NPFL Delegation was not in attendance at the Conference  
immediately prior to elections, the Conference decided to  
revert to the republican structure of government.

INTERIM GOVERNMENT

The Executive

The Conference formed an interim government,  
known as the Government of National Unity. Upon the  
joint nomination by the Political Parties and interest groups,  
Dr. Amos Claudius Sawyer was endorsed by the Conference  
as President of the Interim Government of National Unity,  
Republic of Liberia. The Independent National Patriotic  
Front of Liberia (INPFL) nominated the Vice President  
of the government, in the person of Dr. Peter Naiyow, who  
was endorsed by the Conference.

The Legislature

A unicameral Interim Legislative Assembly is the  
Legislature for the government. This Assembly is composed  
of 51 members as follows:

1. Twenty-six (26) members from the thirteen (13)  
counties of Liberia with thirteen (13) Representatives  
coming from the Assembly in Gbarnga and thirteen (13)  
Representatives from the Assembly in Monrovia,

2. Twelve (12) members, two of whom come from each  
of the six (6) existing Political Parties;

3. Six (6) members from the NPFL and five (5) mem- 
bers from the INPFL; and

4. Two (2) members from the Interest Groups not  
serving on the Interim Elections Commission.

The Speaker and the Deputy Speaker shall be elected  
by the Interim Legislative Assembly.

The Judiciary

All Justices of the Supreme Court and Judges of the  
Subordinate Courts shall be appointed by the President in  
consultation with the National Bar Association.
THE INTERIM ELECTIONS COMMISSION

Composition

An Independent Interim Elections Commission was established by the Conference and composed of Representatives from the following Interest Groups:

- The National Bar Association of Liberia
- The Press Union of Liberia
- The Liberia Medical and Dental Associations
- The Women Development Association of Liberia
- The Muslim Council of Liberia
- The Liberia Council of Churches
- The Liberian Business Caucus

Eligibility of Members

Interim Elections Commission shall make the necessary preparations in formulating an Elections Programme for general and presidential elections, scheduled to be held on the date constitutionally provided for, that is the Second Tuesday in October, 1991.

Contesting in the Ensuing Elections

All employees of Government wishing to contest in the ensuing general and presidential elections, shall resign their positions prior to the commencement of the campaign period.

Monitoring of General and Presidential Elections

The activities of the Interim Elections Commission during ensuing general and presidential elections shall be monitored by international agencies such as:

- The Economic Community of West African States (ECOWAS)
- The United Nations (UN)
- The Organisation of African Unity (OAU)
- The Republican Institute for International Affairs (RIIA) of the United States of America
- The National Democratic Institute (NDI) of the United States of America

And, individuals as well as other organisations selected by the Interim Elections Commission.

RESOLUTIONS

The Conference made the following resolutions;

(a) That conditional amnesty be granted to all Liberians who served as combatants in the civil war in Liberia;

(b) That appropriate tributes be made throughout Liberia to the memory of the people who died as a result of the civil war;

(c) That the Nation’s gratitude goes to Bishop Ronald J. Diggs for his tenure of service as Interim Vice President of Liberia; and

(d) That the NPFL-backed military incursion into Sierra Leone be denounced and that solidarity be expressed with the government and people of Sierra Leone as they defend their territorial integrity.

INDUCTION

The President-Elect, Dr. Amos Claudius Sawyer and the Vice-President-elect, Dr. Peter Naigow, were inducted into their respective offices by Associate Justice J. Bayogar Junius on April 20, 1991 at the Unity Conference Centre, Virginia, Liberia

SUBMITTED BY: THE ALL-LIBERIA NATIONAL CONFERENCE

6. ECOMOG REGULATIONS FOR THE ECOWAS CEASEFIRE MONITORING GROUP (ECOMOG) IN LIBERIA

In accordance with the directives given to the Executive Secretary, under Decision A/DEC.188/90 of the Community Standing Mediation Committee signed at Banjul on 7 August, 1990 to determine, after consultation with the Chairman of the Authority, rules and regulations to govern the operations of the ECOWAS Ceasefire Monitoring Group (ECOMOG) in Liberia, the following regulations are hereby adopted: