HONIARA DECLARATION ON PEACE, RECONCILIATION AND REHABILITATION ON BOUGAINVILLE

1. Further to the Endeavour Accord signed on 5 August, 1990 concerning dialogue and return of services to Bougainville, a meeting comprising representatives from the Papua New Guinea National Government led by the Right Honourable Sir Michael Somare and Mr Joseph Kabui from Bougainville was held in Honiara from 22 - 23 January, 1991 at the initiative and auspices of the Solomon Islands Government and the Solomon Islands Christian Association (SICA) to review and formulate a common strategy and programmes for the implementation of restoration of services to enhance Peace, Reconciliation and Rehabilitation on Bougainville.

2. Other Ministers included on the National Government side were Honourable Bernard Narokobi, Honourable Benais Sabumeci, and Honourable Fr. John Momis, on the Bougainville side were Mr Ken Savia, Bishop John Zale, Pastor Jeffrey Paul, Mr Patrick Itta, Mr James Sinko, Mr Philip Takaung, Mr Raphael Bele, MP and Mr Peter Kungka, MP.

3. Observers from the Solomon Islands Government and the South Pacific Council of Churches (SPCC) and Solomon Islands Christian Association (SICA) were also present at the Talks.

4. The two delegations expressed their sincere appreciation to the Government and people of the Solomon Islands for their generous hospitality and excellent facilities for the meeting. They also thanked the Chairman of SICA, Bishop Leslie Boseto for his role as Moderator for these talks.

5. The two delegations welcomed the opportunity for their continuing face-to-face dialogue; and committed to searching for a lasting peaceful solution of the Bougainville crisis, Declared on the following principles and arrangements:-
Principles

6. **We desire** peace and reconciliation with each other and with our Heavenly Father. **We take** a joint responsibility to restrain from the use of weapons and arms to help us to create an environment of peace and harmony as well as a pre-condition to justice and peace. **We agree** to defer discussions on the future political status of Bougainville and have further agreed to embark upon a joint programme of peace, Reconciliation, and Rehabilitation, within the current constitutional framework of the Nation of Papua New Guinea. **We reject** violence and seek meaningful consultation as a means of solving the crisis, and deeply mourn the loss of lives and destruction of properties, and trust in the common fatherhood of God and resolve to find lasting justice, peace and security on the island of Bougainville. **We recognise** the importance of establishing legal and representative authority in Bougainville to assist in returning the Island to normalcy. **We recognise** the constitutional role of the Papua New Guinea Defence Force. **We agree to** accept external assistance including a Multinational Supervisory Team (MST) to contribute to the implementation of this Programme under the framework determined in this Declaration. **We commit** ourselves to the welfare and security of all individuals and organisations who participate in this Programme. **We endorse** maximum Bougainvillian involvement in the implementation of this Programme.

Definition of ‘Programme’

7. The ‘Programme’ in this Declaration means the Package of phased arrangements for the restoration of services on Bougainville including:-

**Phase I**
(i) Peace and Reconciliation;
(ii) Lifting of the Blockade.
(iii) Establishment of Task Force.
(iv) Establishment of Interim Legal Authority.

**Phase II**
(i) Restoration of Services;
(ii) Rehabilitation Programme including maintenance and reconstruction; and other associated activities determined by the Legal Authority in Bougainville in accordance with this Declaration;
(iii) Future negotiations.

Task Force and Membership

8. In order to facilitate the execution of this Programme, we agree to hereby establish a Task Force which shall consist of representatives appointed by the National Minister for Provincial Affairs, in consultation with an Interim Legal Authority.

Terms of Reference

9. We agree that the terms of reference for the Task Force shall include:

(i) Planning, Co-ordination and implementation of this Programme;
(ii) Monitoring and supervision of this Programme;
(iii) Investigate and determine the scope and components of the projects under this Programme;
Investigate, mobilise and secure all financial avenues at its disposal to finance this Programme;

Develop a detailed timetable to implement this Programme which must be submitted to the Minister of Provincial Affairs for final approval as soon as practicable following their appointments.

The Task Force shall report to the Legal Authority in Bougainville;

Furnish monthly reports or otherwise as directed by the Legal Authority in Bougainville; and

Undertake other responsibilities as directed by the Legal Authority in Bougainville to implement this Programme.

Obligations and Responsibilities

10. Parties agreed to take the following actions:

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<th>National Government</th>
<th>Bougainville Side</th>
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<td>i)</td>
<td>i) Disarms the BRA, BLF; and its associated militant activities, including the surrender and destruction of arms under the supervision of the Multinational Supervisory Team.</td>
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<td>ii) Grant amnesty and immunity from prosecutions to the members of BRA, and BLF in accordance with legal and constitutional requirements of Papua New Guinea</td>
<td>ii) Release of all detainees held as a consequence of the conflict.</td>
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<td>iii) Organise a Multinational Supervisory Team to participate in this Programme</td>
<td>iii) Guarantee the safety and welfare of the members of the Multinational Supervisory Team.</td>
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iv) Commit and disburse funds to the Programme under its normal budgetary allocations.

v) Allow and facilitate non-Governmental agencies, including Churches and Community Groups to contribute towards the successful implementation of this programme.

vi) Resume all Government services including public and statutory administration, law and order and justice.

vii) Provide conditions and environment conducive for the restoration of services under this programme.

Programme Schedule

11. We agree that the following Time Schedule shall be adopted to implement this Programme from the signing of this Declaration:-

(i) One (1) week to one (1) month - establishment of the Task Force and the assembling of the MST.

(ii) Between one (1) month to 6 months project identification and resource mobilisation.

(iii) Eighteen (18) to thirty-six (36) months completion of Programme, abolition of the Task Force, return to normalcy.
Review and Consultations

12. We agree that this Declaration shall be reviewed at least on a six (6) monthly interval until the conclusion of the Programme in accordance with the Programme Schedule.

13. Notwithstanding the foregoing paragraph, the national Minister for Provincial Affairs may request a review either independently or on advice of the Legal Authority or the Task Force.

14. The Programme under this Declaration does not for the time being include the programme of restoration of services undertaken by the National Government on Buka and adjacent islands.

15. The National Minister for Provincial Affairs shall determine and reconcile the relationship between these two programmes on advice from the Legal Authority in Bougainville.

Dispute Settlement

16. We agree to resolve any dispute including conflict or misunderstanding arising from the Programme under this Declaration through consultation and dialogue.

17. Where resolution of disputes cannot be reached, each party may recommend Arbitrators for approval by the other. When appointed, the Arbitrators shall work towards resolving any such conflict and misunderstandings.

Termination

18. The Declaration shall be terminated upon completion of this Programme or by one Party when acts of sabotage or similar action inconsistent with the spirit and letter of this Declaration taken by the other.

Declared at Honiara this 23rd day of January 1991.

Sir Michael Somare GCMG CH MP
Leader of the PNG Delegation

Joseph Kabui
Leader of the Bougainville Delegation

Witness
Bernard Narokobi MP

James Sinko

Witness
Fr. John Momis, MP

Bishop Zale

Witness
Benais Sabumei, MBE MP

Patrick Itta